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Interstate Banking Developments

Donald T. Savage of the Board's Division of Research and Statistics prepared this article. Elaine J. Peterson provided research assistance.

After years of confinement to a single state, and in many cases to a single location within that state, banking organizations are now being permitted to expand their deposit-taking operations over wider geographic areas. Federal laws have not been changed, but the states are lowering the barriers to interstate bank expansion by exercising an option provided by the Bank Holding Company Act of 1956. This article offers data on interstate banking and discusses the continuing deregulation of geographic expansion by banking organizations.

A BRIEF HISTORY

The first and second Bank of the United States, which combined commercial banking with some central banking functions, operated branch offices throughout the country. After the 1836 decision not to recharter the second Bank, however, commercial banking came under the regulatory control of the individual states. Each state chartered its own banks, and no state provided a general method for the entry of banks chartered in other states. Banking became an industry characterized by relatively small, locally oriented firms.

The national banking system, following the pattern of state banking laws, made no provision for a bank to expand beyond the borders of its home state. Indeed, the general interpretation of the National Banking Act of 1863 was that a national bank could not operate branches even in its home state. This interpretation created a competitive disadvantage for those national banks operating in states that allowed state-chartered banks to operate branch offices. Therefore, many national banks in the branch

banking states converted from national to state charters; the pressure of these conversions contributed to the passage of federal branching legislation in 1927 (McFadden Act) and 1933 (Glass-Steagall Act). These relaxations of federal law gave the national banks in each state the same branching powers enjoyed by the state-chartered banks in that state.

Early in the twentieth century, the bank holding company became a second vehicle for banking organizations to expand the geographic scope of their operations. A bank holding company could own and operate subsidiary banks in any number of states. The formation of a few large, multistate, multibank holding companies, especially in the upper midwest, led to numerous attempts to regulate the corporate ownership of more than one bank. The Glass-Steagall Act of 1933, better known for the separation of commercial and investment banking, also called for limited regulation of bank holding companies by the Federal Reserve System but did not prohibit their interstate expansion.

Although there were many subsequent proposals for more comprehensive regulation of multibank holding companies, further legislation was not forthcoming until the passage of the Bank Holding Company Act of 1956. The act increased Federal Reserve Board regulation of multibank holding companies and established standards for regulatory approval of future bank and nonbank acquisitions by bank holding companies. An amendment to the draft act, which came to be known as the Douglas Amendment, prohibited bank holding companies from acquiring banks in more than one state unless acquisitions were specifically permitted by the statutes of the state in which the bank to be acquired was located.

The 1956 legislation permitted the continued operation of the small number of multistate bank holding companies that existed when the law was passed. Most of the smaller multistate companies

restructured or divested themselves of one or more of their banks in order to avoid regulation as multibank holding companies. Seven major domestic interstate bank holding companies remained in operation; the largest of these organizations now operates in 12 states.

With the Bank Holding Company Act of 1956 regulating multibank holding companies, subsequent federal legislative proposals focused on the extension of bank holding company regulation to one-bank holding companies and the nonbank activities of all bank holding companies. The 1970 Amendments to the Bank Holding Company Act of 1956 extended regulation to one-bank holding companies and established standards for the approval of proposed nonbank activities of holding companies. State legislation focused on branch banking laws and regulation of intrastate multibank holding companies. Most discussions of interstate banking were on an academic level, and the limited efforts to change the federal law were unsuccessful.

Except for some minor state provisions allowing additional bank acquisitions by the grandparented interstate bank holding companies, no state took advantage of its right to allow acquisitions by out-of-state bank holding companies until 1975. In that year, Maine passed the first state law providing for general entry by out-of-state bank holding companies under the provisions of the Douglas Amendment to the Bank Holding Company Act of 1956. No more state laws were enacted until 1982, when Massachusetts adopted a New England regional reciprocal law and New York enacted a nationwide reciprocal law.

The New England regional laws were challenged in the courts because they did not provide equal entry rights for banks headquartered in all states. The United States Supreme Court ruled in favor of the regional laws in June 1985 in *North-east Bancorp, Inc. v. Board of Governors of the Federal Reserve System*. Knowing that they could allow entry by bank holding companies from selected states without having to open their borders to the states containing the money center banks, more states revised their laws. By the end of 1986, 36 states and the District of Columbia had enacted some provisions allowing entry by out-of-state bank holding companies. Other states had adopted laws permitting entry to ac-

quire a failing bank or entry by limited-purpose banks, such as those only issuing credit cards.

THE CAUSES OF CHANGE

After the protracted legislative battles that usually have accompanied even relatively minor changes in state branch banking and bank holding company laws, the speed with which the states have adopted interstate banking laws is surprising. There may be no one explanation for the speed of change, but several factors have played a role in various states. Maine's motivation in enacting the first interstate banking law was to attract new capital into the state. It was thought that the ownership of Maine financial institutions by out-of-state firms might expand the supply of economic development funds. Some also believed that the purchase of Maine institutions by out-of-state firms would free Maine funds for other uses, and that new banks organized by out-of-state firms would augment the supply of capital.

A second factor, also related to economic development, has contributed to the spread of regional interstate banking laws. Especially in the southeast, those advocating regional interstate banking laws argue that the development of large regional banks promotes the area's economic growth. The theory is that such banks, by understanding and supporting regional industries, will do more for economic growth than the money center banks would if they were permitted to acquire the major regional banks under a national interstate banking law.

Third, the reduction of barriers to entry affords bank holding companies expansion opportunities more nearly equal to those of other financial service firms. Nondepository financial institutions are not subject to expansion restrictions, and some thrift institutions have been able to expand interstate by acquiring troubled thrifts in other states. Banking organizations, however, were able to supply only limited financial services on an interstate basis. Loan production offices, nonbank subsidiaries of the bank holding company, and Edge act offices provided a way to offer some services across state lines, but full-service deposit-taking offices could not be operated outside the home state.

In addition, regional interstate deposit-taking

constitutes a recognition of the fact that some banks have always offered nearly all their other services throughout a particular region. For example, the large Boston and Hartford banks had supplied certain services, usually to business firms, throughout the region long before they were permitted to take retail deposits in other New England states.

Fourth, in some states, the desire to maximize the number of potential acquirors of troubled institutions was a motivating factor in the passage of interstate banking laws. Some states have limited interstate acquisitions to the purchase of failed or failing banks; others, though motivated by the same fear of failures, have made all banks eligible for interstate acquisition.

Finally, an imitation effect has been at work in the spread of interstate banking laws. This effect is reminiscent of the rapid spread of the bank holding company form of organization in the 1970s. Seeing their colleagues in other states receiving new powers, bankers have desired equal expansion rights and have pressed for legislation. Moreover, many of the larger banks have feared being left out of a new alignment of the banking industry. The imitation effect has been strengthened by the perceived effect of the interstate banking laws on the price of the stock of those banks regarded as possible acquisition targets. The likely positive effect of interstate banking on bank stock prices is strengthened by the prohibition in many states of *de novo* entry by out-of-state bank holding companies. Thus entry can be gained only by acquiring the stock of banks already operating in the state.

Given these factors, most of which have been present to some degree throughout the country, many state laws have been liberalized to lower the barriers to out-of-state entry. But despite the rapid change in the laws, actual change in the geographic structure of the banking industry has only begun. Part of the framework of an interstate banking system has been erected, but its utilization to build interstate banking organizations will take time.

INTERSTATE BANKING NOW

The details of the laws of those states that have passed statutes providing for interstate banking

are presented in table 1. This and subsequent tables exclude state laws that provide for entry only by limited-service banks. Of the 37 state laws listed in table 1, 7 have not yet become effective, and not many acquisitions have taken place under the laws that are already in effect.

Eighteen of the interstate banking laws provide for eventual entry from all other states, although in some states the move to nationwide entry is preceded by a period of entry from a limited number of states. Only one major banking state, Texas, and a few smaller states—Arizona, Alaska, Maine, Oklahoma, Nevada, and Utah—do not require reciprocal entry rights for their banks as a condition for out-of-state entry. Those states are not the home of large numbers of major banks that would be expected to make numerous interstate acquisitions.

In geographic terms, regional interstate banking has proven to be most popular in the south-east. All of the states along the coast from Maryland through Louisiana have adopted the regional approach, although not all have defined their region in the same way. An upper midwestern region has also been formed, but it involves fewer states and its definition is even less uniform. The New England region, which began developing the earliest, does not yet embrace all six states because New Hampshire and Vermont have yet to enact interstate banking laws.

Approximately 77 percent of all federally insured U.S. commercial banks are located in states that have enacted interstate banking laws; they hold more than 91 percent of all U.S. domestic banking assets. Although most banks now have some opportunity for interstate expansion, few organizations have been able to achieve a full banking operation in a large number of states because of the limited time that most laws have been in effect.

Table 2 presents another view of the state laws, taking into account interactions between the state laws, the effects of reciprocity requirements, and delays in the effectiveness of some of the laws. This table, which includes laws in effect or enacted as of January 1, 1987, indicates the opportunities for expansion available to bank holding companies in each state. It tells when a banking organization in a given state can enter each other state (the columns), and by the same

1. Interstate banking legislation, by state, January 1, 1987

State	Effective date	Area covered by interstate legislation ¹	State	Effective date	Area covered by interstate legislation ¹
Alabama	July 1, 1987	Reciprocal, 12 states (AR, FL, GA, KY, LA, MD, MS, NC, SC, TN, VA, WV) and DC	Nevada	Currently	Reciprocal, 11 states (AK, AZ, CO, HI, ID, MT, NM, OR, UT, WA, WY)
Alaska	Currently	National, no reciprocity		January 1, 1989	National, no reciprocity
Arizona	Currently	National, no reciprocity	New Jersey	Currently	Reciprocal, 13 states (DE, IL, IN, KY, MD, MI, MO, OH, PA, VA, TN, WI, WV) and DC
California	July 1, 1987	Reciprocal, 11 states (AK, AZ, CO, HI, ID, NV, NM, OR, TX, UT, WA)		Trigger of 13 states with reciprocity for NJ. 4 of 13 must be among 10 states with largest bank deposits.	National, reciprocal
	January 1, 1991	National, reciprocal			
Connecticut	Currently	Reciprocal, 5 states (MA, ME, NH, RI, VT)	New York	Currently	National, reciprocal
District of Columbia	Currently	Reciprocal, 11 states (AL, FL, GA, LA, MD, MS, NC, SC, TN, VA, WV)	North Carolina	Currently	Reciprocal, 12 states (AL, AR, FL, GA, KY, LA, MD, MS, SC, TN, VA, WV) and DC
Florida	Currently	Reciprocal, 11 states (AL, AR, GA, LA, MD, MS, NC, SC, TN, VA, WV) and DC	Ohio	Currently	Reciprocal, 13 states (DE, IL, IN, KY, MD, MI, MO, NJ, PA, TN, VA, WV, WI) and DC
Georgia	Currently	Reciprocal, 9 states (AL, FL, KY, LA, MS, NC, SC, TN, VA)		October 17, 1988	National, reciprocal
Idaho	Currently	Reciprocal, 6 states (MT, NV, OR, UT, WA, WY)	Oklahoma	July 1, 1987	National. After initial entry, BHC must be from state offering reciprocity or wait 4 years to expand.
Illinois	Currently	Reciprocal, 6 states (IA, IN, KY, MI, MO, WI)			8 states, no reciprocity (AK, AZ, CA, HI, ID, NV, UT, WA)
Indiana	Currently	Reciprocal, 4 states (IL, KY, MI, OH)	Oregon	Currently	Reciprocal, 7 states (DE, KY, MD, NJ, OH, VA, WV) and DC
Kentucky	Currently	National, reciprocal	Pennsylvania	Currently	National, reciprocal
Louisiana	July 1, 1987	Reciprocal, 14 states (AL, AR, FL, GA, KY, MD, MS, NC, OK, SC, TN, TX, VA, WV) and DC		March 4, 1990	
	January 1, 1989	National, reciprocal	Rhode Island	Currently	Reciprocal, 5 states (CT, MA, ME, NH, VT)
Maine	Currently	National, no reciprocity		July 1, 1988	National, reciprocal
Maryland	Currently	Reciprocal, 3 states (DE, VA, WV, and DC)	South Carolina	Currently	Reciprocal, 12 states (AL, AR, FL, GA, KY, LA, MD, MS, NC, TN, VA, WV) and DC
	July 1, 1987	Reciprocal, 14 states (AL, AR, DE, FL, GA, KY, LA, MS, NC, PA, SC, TN, VA, WV) and DC	Tennessee	Currently	Reciprocal, 13 states (AL, AR, FL, GA, IN, KY, LA, MD, MS, NC, SC, VA, WV)
Massachusetts	Currently	Reciprocal, 5 states (CT, ME, NH, RI, VT)	Texas	Currently	National, no reciprocity
Michigan	Currently	Reciprocal, 5 states (IL, IN, MN, OH, WI)	Utah	Currently	Reciprocal, 11 states (AK, AZ, CO, HI, ID, MT, NM, NV, OR, WA, WY)
	October 10, 1988	National, reciprocal		December 31, 1987	National, no reciprocity
Minnesota	Currently	Reciprocal, 4 states (IA, ND, SD, WI)	Virginia	Currently	Reciprocal, 12 states (AL, AR, FL, GA, KY, LA, MD, MS, NC, SC, TN, WV) and DC
Mississippi	July 1, 1988	Reciprocal, 4 states (AL, AR, LA, TN)	Washington	July 1, 1987	National, reciprocal
	July 1, 1990	Reciprocal, 13 states (AL, AR, FL, GA, KY, LA, MD, NC, SC, TN, TX, VA, WV)	West Virginia	January 1, 1988	National, reciprocal
Missouri	Currently	Reciprocal, 8 states (AR, IA, IL, KS, KY, NE, OK, TN)	Wisconsin	Currently	Reciprocal, 8 states (IA, IL, IN, KY, MI, MN, MO, OH)

1. Several states prohibit acquisition of banks in operation for less

than a specified number of years. Some allow out-of-state firms to acquire problem institutions.

token, when banks in other states can enter that state (the rows).

Because of unmet reciprocity requirements and the distant effective dates of some statutes, banks have fewer opportunities for expansion than expected given the number of laws. In only 334 (13 percent) of the 2,550 possible combinations (indicated by "now") is entry currently permitted. Even if all of the laws that have been enacted were fully in effect at the moment, that percentage would rise to only 28 percent.

Fifty-one banking organizations have subsidiary banks in one or more states besides their home state. On average, these bank holding companies have bank subsidiaries in only two other states; only 11 own banks in three or more additional states, and 4 of these are grandparented organizations that predate the current move to interstate banking.

Banking assets held by bank holding companies outside their home states total \$148.4 billion, or approximately 6 percent of total U.S. domestic commercial banking assets (see table 2A). The table does not include other means by which banking organizations have been able to attain an interstate presence, such as nonbank subsidiaries of bank holding companies, limited-purpose banks, nondeposit trust companies, Edge act subsidiaries, or thrift institutions owned by bank holding companies.

Again reflecting the early stage of interstate banking and the relative importance of their grandparented bank holding companies, California and Minnesota bank holding companies hold a relatively large percentage of the interstate banking assets, as table 2A suggests. The collective interstate banking assets of grandparented interstate organizations account for 35.5 percent of the interstate banking assets, a percentage that reveals the early stage of the current interstate banking movement.

While the assets of the grandparented banks remain important, acquisitions under the new state interstate banking laws account for 55.8 percent of the interstate banking assets reported in table 2A. In only a few years, such assets have come to exceed those held under the grandparent provisions of the federal law. Given the short time that these laws have been in effect, the volume of assets that has been acquired is impressive.

A variety of state and federal statutes are responsible for the remaining 8.7 percent of interstate assets. The provisions for emergency interstate acquisitions of large failed banks resulted in entry into Florida and Oklahoma. A state emergency acquisition law allowed one large interstate bank acquisition. In a few instances, bank holding companies were permitted by the states and by the Federal Reserve System to acquire failed state-insured thrift institutions and convert them to commercial banks. These commercial banks are included in table 2A, which excludes several thrift institutions acquired by bank holding companies and maintained as such.

EARLY TRENDS

Interstate banking is still in its initial stages. But, in light of its significance for the structure of the banking system, the early trends are important. At this point, any perceived problems can still be addressed by state or federal legislation.

The first clear trend is the attempt by banking organizations to enter states whose volume or growth of deposits makes them especially attractive. Thus substantial interstate activity has involved the acquisition of Florida banks, particularly by Georgia and North Carolina organizations under the regional interstate banking laws. Florida banking organizations, on the other hand, have not yet completed any out-of-state acquisitions, contrary to the expectation that Florida would become the region's banking center. Florida banks, already in an attractive market, had less incentive to enter other markets than other banks had to enter Florida.

In a second trend, nearly all interstate expansion has been via acquisition rather than de novo entry. Thus, although interstate banking has not reduced the number of firms competing in local banking markets, it has not yet increased that number. Therefore, interstate banking has neither increased nor decreased local banking market concentration.

Banking organizations generally prefer to enter new markets by acquisition; moreover, de novo entry in the context of interstate banking is prohibited by many interstate banking laws. The usual means of preventing de novo entry is

2. Interstate banking laws, January 1, 1987¹—Continued

Date of permitted entry

State permitting entry	State whose banks are permitted entry												
	Ala-bama	Alaska	Arizo-na	Arkan-sas	Cali-fornia	Colo-rado	Con-necti-cut	De-la-ware	District of Co-lumbia	Florida	Geor-gia	Hawaii	Idaho
Alabama ²	...			(3)					JL 87	JL 87	JL 87		
Alaska	now	...	now	now	now	now	now	now	now	now	now	now	now
Arizona	now	now	...	now	now	now	now	now	now	now	now	now	now
Arkansas				...									
California	(3)	JL 87	JL 87	(3)	...	(3)	(3)	(3)	(3)	(3)	(3)	(3)	(3)
Colorado						...							
Connecticut ²													
Delaware							...						
District of Columbia ²	JL 87 ⁴								...	now	(5)		
Florida ²	JL 87 ⁴			(5)					now	...	now		
Georgia ²	JL 87 ⁴									now	...		
Hawaii											...		
Idaho ²												...	
Illinois ²													...
Indiana ²													...
Iowa													
Kansas													
Kentucky ²	JL 87 ⁴	now	now	(5)	JL 91 ⁴	(5)	(5)	(5)	(5)	(5)	now	(5)	(5)
Louisiana ²	JL 87	JA 89	JA 89	(3)	JL 91 ⁶	(3)	(3)	(3)	JL 87	JL 87	JL 87	(3)	(3)
Maine	now	now	now	now	now	now	now	now	now	now	now	now	now
Maryland ²	JL 87			(3)				(5)	now	JL 87	(3)		
Massachusetts ²	(3)	OC 88	OC 88	(3)	JL 91 ⁶	(3)	now	(3)	(3)	(3)	(3)	(3)	(3)
Michigan ²													
Minnesota ²													
Mississippi ²	JL 88			(3)						JL 90	JL 90		
Missouri ²				(5)									
Montana													
Nebraska													
Nevada ²	JA 89	now	now	JA 89	JA 89	JA 89 ⁵	JA 89	JA 89	JA 89	JA 89	JA 89	JA 89 ⁵	now
New Hampshire													
New Jersey ²	(8)	(8)	(8)	(8)	(8)	(8)	(8)	(5)	(5)	(8)	(8)	(8)	(8)
New Mexico													
New York ²	(5)	now	now	(5)	JL 91 ⁴	(5)	(5)	(5)	(5)	(5)	(5)	(5)	(5)
North Carolina ²	JL 87 ⁴			(5)					now	now	now		
North Dakota													
Ohio ²	(3)	OC 88	OC 88	(3)	JL 91 ⁶	(3)	(3)	(5)	(5)	(3)	(3)	(3)	(3)
Oklahoma	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹
Oregon		now	now		now							now	now
Pennsylvania ²	(3)	MR 90	MR 90	(3)	JL 91 ⁶	(3)	(3)	(5)	(5)	(3)	(3)	(3)	(3)
Rhode Island ²	(3)	JL 88	JL 88	(3)	JL 91 ⁶	(3)	now	(3)	(3)	(3)	(3)	(3)	(3)
South Carolina ²	JL 87 ⁴			(5)					now	now	now		
South Dakota													
Tennessee ²	JL 87 ⁴			(5)						now	now		
Texas	now	now	now	now	now	now	now	now	now	now	now	now	now
Utah ¹⁰	DE 87	now	now	DE 87	DE 87	DE 87 ³	DE 87	DE 87	DE 87	DE 87	DE 87	DE 87 ⁵	now
Vermont													
Virginia ²	JL 87 ⁴			(5)					now	now	now		
Washington ²	(3)	JL 87	JL 87	(3)	JL 91 ⁶	(3)	(3)	(3)	(3)	(3)	(3)	(3)	JL 87
West Virginia ²	JA 88	JA 88	JA 88	(3)	JL 91 ⁶	(3)	(3)	(3)	JA 88	JA 88	(5)	(5)	(3)
Wisconsin ²													
Wyoming													

Notes appear on page 87.

to require that banks that are the object of out-of-state acquisition must have been in existence for some minimum number of years before their acquisition. Many states adopted prohibitions against de novo entry to answer concerns that allowing large banks to enter de novo would destroy the franchise value of existing bank charters.

Third, a trend has developed toward control by out-of-state organizations of banking in states with relatively low deposits and relatively small banking organizations. Maine illustrates this development. Banks that have entered that state own its five largest commercial banking organizations and control 83 percent of its commercial banking assets.

2. Continued

State permitting entry	State whose banks are permitted entry												
	Illinois	Indiana	Iowa	Kansas	Kentucky	Louisiana	Maine	Maryland	Massachusetts	Michigan	Minnesota	Mississippi	Missouri
Alabama ²					JL 87	JL 87		JL 87				JL 88 ⁶	
Alaska	now	now	now	now	now	now	now	now	now	now	now	now	now
Arizona	now	now	now	now	now	now	now	now	now	now	now	now	now
Arkansas													
California	(3)	(3)	(3)	(3)	JA 91	JA 91	JA 91	(3)	(3)	JA 91	(3)	(3)	(3)
Colorado													
Connecticut ²							now		now				
Delaware													
District of Columbia ²													
Florida ²						JL 87 ⁴ JL 87 ⁴		now JL 87 ⁴				(5) JL 90 ⁴	
Georgia ²					now		JL 87 ⁴						JL 90 ⁴
Hawaii													
Idaho ²													
Illinois ²		now	(5)		now					now			now
Indiana ²	now				now					now			
Iowa													
Kansas													
Kentucky ²	now	now	(5)	(5)		JL 87 ⁴	now	JL 87 ⁴	(5)	OC 88 ⁴	(5)	JL 90 ⁴	now
Louisiana ²	(3)	(3)	(3)	(3)	JL 87		JA 89	JL 87	(3)	JA 89	(3)	JL 88 ⁶	(3)
Maine	now	now	now	now	now	now		now	now	now	now	now	now
Maryland ²					JL 87	JL 87							(3)
Massachusetts ²							now						
Michigan ²	now	now	(3)	(3)	OC 88	JA 89 ⁶	OC 88	(3)	(3)		(5)	(3)	(3)
Minnesota ²			(5)										
Mississippi ²					JL 90	JL 88							(3)
Missouri ²	now		(5)	(5)	now								
Montana													
Nebraska													
Nevada ⁷	JA 89	JA 89	JA 89	JA 89	JA 89	JA 89	JA 89	JA 89	JA 89	JA 89	JA 89	JA 89	JA 89
New Hampshire													
New Jersey ²	(5)	(5)	(8)	(8)	now	(8)	(8)	(5)	(8)	OC 88 ⁴	(8)	(8)	(5)
New Mexico													
New York ²	(5)	(5)	(5)	(5)	now	JA 89 ⁴	now	(5)	(5)	OC 88 ⁴	(5)	(5)	(5)
North Carolina ²					now	JL 87 ⁴		JL 87 ⁴				JL 90 ⁴	
North Dakota													
Ohio ²	(5)	now	(3)	(3)	now	JA 89 ⁶	OC 88	(5)	(3)	now	(3)	(3)	(5)
Oklahoma	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹
Oregon													
Pennsylvania ²	(3)	(3)	(3)	(3)	now	MR 90	MR 90	JL 87 ⁴	(3)	MR 90	(3)	(3)	(3)
Rhode Island ²	(3)	(3)	(3)	(3)	JL 88	JA 89 ⁶	now	(3)	now	OC 88 ⁶	(3)	(3)	(3)
South Carolina ²					now	JL 87 ⁴		JL 87 ⁴				JL 90 ⁴	
South Dakota													
Tennessee ²		(5)			now	JL 87 ⁴						JL 88 ⁴	now
Texas	now	now	now	now	now	now	now	now	now	now	now	now	now
Utah ¹⁰	DE 87	DE 87	DE 87	DE 87	DE 87	DE 87	DE 87	DE 87	DE 87	DE 87	DE 87	DE 87	DE 87
Vermont													
Virginia ²					now	JL 87 ⁴		now				JL 90 ⁴	
Washington ²	(3)	(3)	(3)	(3)	JL 87	JA 89 ⁶	JL 87	(3)	(3)	OC 88 ⁶	(3)	(3)	(3)
West Virginia	(3)	(3)	(3)	(3)	JA 88	JA 88	JA 88	JA 88	(3)	OC 88 ⁶	(3)	JL 90 ⁶	(3)
Wisconsin ²	now	(5)	(5)		now					now	now		(5)
Wyoming													

Fourth, the Maine experience also indicates the greater possibilities offered by nationwide rather than regional interstate entry. Entry into Maine came from Boston, Hartford, and Providence, as expected, but bank holding companies from outside New England also have been important participants. One money center bank from outside New England established a de novo bank, and two upstate New York bank holding

companies acquired major Maine organizations. These entrants would have been excluded had Maine chosen a New England regional banking policy.

A fifth trend is the development of "superregional" banking organizations formed by the merger of major banking organizations from two or more of a region's states. The regional banking laws have prevented the acquisition of a

2. Interstate banking laws, January 1, 1987¹—Continued

Date of permitted entry

State permitting entry	State whose banks are permitted entry												
	Montana	Nebraska	Nevada	New Hampshire	New Jersey	New Mexico	New York	North Carolina	North Dakota	Ohio	Oklahoma	Oregon	Pennsylvania
Alabama ²								JL 87					
Alaska	now	now	now	now	now	now	now	now	now	now	now	now	now
Arizona	now	now	now	now	now	now	now	now	now	now	now	now	now
Arkansas													
California ²	(3)	(3)	JA 89 ⁶	(3)	(8)	(3)	JA 91	(3)	(3)	JA 91	JA 91	JL 87	JA 91
Colorado													
Connecticut ²				(5)									
Delaware													
District of Columbia ²								now					
Florida ²								now					
Georgia ²													
Hawaii													
Idaho ²	(5)		now									now	
Illinois ²													
Indiana ²										now			
Iowa													
Kansas													
Kentucky ²	(5)	(5)	JA 89 ⁴	(5)	now	(5)	now	now	(5)	now	JL 87 ⁴	(5)	now
Louisiana ²	(3)	(3)	JA 89	(3)	(8)	(3)	JA 89	JL 87	(3)	JA 89	JL 87	(3)	MR 90 ⁶
Maine	now	now	now	now	now	now	now	now	now	now	now	now	now
Maryland ²								JL 87					JL 87
Massachusetts ²				(5)									
Michigan ²	(3)	(3)	JA 89 ⁶	(3)	OC 88	(3)	OC 88	(3)	(3)	now	OC 88	(3)	MR 90 ⁶
Minnesota ²													
Mississippi ²								JL 90					
Missouri ²		(5)									JL 87 ⁴		
Montana													
Nebraska													
Nevada ²	JA 89 ⁵	JA 89	...	JA 89	JK 89	JA 89 ⁵	JA 89	JA 89	JA 89	JA 89	JA 89	now	JA 89
New Hampshire													
New Jersey ²	(8)	(8)	(8)	(8)	...	(8)	(8)	(8)	(8)	now	(8)	(8)	now
New Mexico													
New York ²	(5)	(5)	JA 89 ⁴	(5)	(5)	(5)	...	(5)	(5)	OC 88 ⁴	JL 87 ⁴	(5)	MR 90 ⁴
North Carolina ²													
North Dakota													
Ohio ²	(3)	(3)	JA 89 ⁶	(3)	now	(3)	OC 88	(3)	(3)	...	OC 88	(3)	now
Oklahoma	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	...	JL 87 ⁹	JL 87 ⁹
Oregon													
Pennsylvania ²	(3)	(3)	MR 90	(3)	now	(3)	MR 90	(3)	(3)	now	MR 90	(3)	...
Rhode Island ²	(3)	(3)	JA 89 ⁶	(5)	(8)	(3)	JL 88	(3)	(3)	OC 88 ⁶	JL 88	(3)	MR 90 ⁶
South Carolina ²								now					
South Dakota													
Tennessee ²								now					
Texas	now	now	now	now	now	now	now	now	now	now	now	now	now
Utah ¹⁰	DE 87 ⁵	DE 87	now	DE 87	DE 87	DE 87 ⁵	DE 87	DE 87	DE 87	DE 87	DE 87	now	DE 87
Vermont													
Virginia ²	(3)	(3)	JL 87	(3)	(8)	(3)	JL 87	now	(3)	OC 88 ⁶	JL 87	JL 87	MR 90 ⁶
Washington ²	(3)	(3)	JA 89 ⁶	(3)	JA 88	(3)	JA 88	JA 88	(3)	JA 88	JA 88	(3)	JA 88
West Virginia ²													
Wisconsin ²										now			
Wyoming													

region's major banks by money center banks. Thus banks with a strong regional orientation have grown through mergers to a size that now limits the number of potential acquirors.

Finally, interstate banking appears likely to increase the concentration of banking assets in the nation over the long run because most geo-

graphic expansion is attributable to large banks and is conducted through mergers and acquisitions. In the case of interstate banking, many of the organizations resulted from mergers between relatively large banks. Of the 51 interstate organizations noted in table 2A, all but 6 rank among the country's top 200 banking firms.

2. Continued

State permitting entry	State whose banks are permitted entry											
	Rhode Island	South Carolina	South Dakota	Tennessee	Texas	Utah	Vermont	Virginia	Washington	West Virginia	Wisconsin	Wyoming
Alabama ²		JL 87		JL 87				JL 87		JA 88 ⁶		
Alaska	now	now	now	now	now	now	now	now	now	now	now	now
Arizona	now	now	now	now	now	now	now	now	now	now	now	now
Arkansas												
California	JA 91	(3)	(3)	(3)	JL 87	DE 87 ⁶	(3)	(3)	JL 87	JA 91	(3)	(3)
Colorado												
Connecticut ²	now						(5)					
Delaware												
District of Columbia ²		now		(5)				now		JA 88 ⁴		
Florida ²		now		now				now		JA 88 ⁴		
Georgia ²		now		now				now				
Hawaii												
Idaho ²						now			JL 87 ⁴			(5)
Illinois ²											now	
Indiana ²												
Iowa												
Kansas												
Kentucky ²	JL 88 ⁴	now	(5)	now	now	DE 87 ⁴	(5)	now	JL 87 ⁴	JA 88 ⁴	now	(5)
Louisiana ²	JA 89	JL 87	(3)	JL 87	JL 87	JA 89	(3)	JL 87	JA 89	JA 88 ⁶	(3)	(3)
Maine	now	now	now	now	now	now	now	now	now	now	now	now
Maryland ²		JL 87		(3)				now		JA 88 ⁴		
Massachusetts ²	now						(5)					
Michigan ²	OC 88	(3)	(3)	(3)	OC 88	OC 88	(3)	(3)	OC 88	OC 88	now	(3)
Minnesota ²			(5)								now	
Mississippi ²		JL 90		JL 88	JL 90			JL 90		JL 90		
Missouri ²				now								
Montana												
Nebraska												
Nevada ⁷	JA 89	JA 89	JA 89	JA 89	JA 89	now	JA 89	JA 89	JL 87 ⁴	JA 89	JA 89	JA 89 ⁵
New Hampshire												
New Jersey ²	(8)	(8)	(8)	(5)	(8)	(8)	(8)	(5)	(8)	JA 88 ⁴	(5)	(8)
New Mexico												
New York ²	JL 88 ⁴	(5)	(5)	(5)	now	DE 87 ⁴	(5)	(5)	JL 87 ⁴	JA 88 ⁴	(5)	(5)
North Carolina ²		now		now				now		JA 88 ⁴		
North Dakota												
Ohio ²	OC 88	(3)	(3)	(5)	OC 88	OC 88	(3)	(5)	OC 88	JA 88 ⁴	now	(3)
Oklahoma	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹	JL 87 ⁹
Oregon						now			now			
Pennsylvania ²	MR 90	(3)	(3)	(3)	MR 90	MR 90	(3)	(5)	MR 90	JA 88 ⁴	(3)	(3)
Rhode Island ²	...	(3)	(3)	(3)	JL 88	JL 88	(5)	(3)	JL 88	JL 88	(3)	(3)
South Carolina ²				now					now	JA 88 ⁴		
South Dakota												
Tennessee ²		now						now		JA 88 ⁴		
Texas	now	now	now	now		now	now	now	now	now	now	now
Utah ¹⁰	DE 87	DE 87	DE 87	DE 87	DE 87	...	DE 87	DE 87	JL 87 ⁴	DE 87	DE 87	DE 87 ⁵
Vermont							...					
Virginia ²		now		now						JA 88 ⁴		
Washington ²	JL 88 ⁶	(3)	(3)	(3)	JL 87	JL 87	(3)	(3)		JA 88 ⁶	(3)	(3)
West Virginia ²	JL 88 ⁶	JA 88	(3)	JA 88	JA 88	JA 88	(3)	JA 88	JA 88			(3)
Wisconsin ²												
Wyoming												

1. Laws already in effect or with established effective dates.
 2. Reciprocity required.
 3. Entry would be allowed at a future date, but the state in the column has not enacted a law granting reciprocity to the state in the row.
 4. Entry would be allowed now, but the reciprocity requirement is not met. The state in the column has enacted a law providing for entry from the state in the row, but the law does not become effective until the date given.
 5. Entry would be allowed now, but the reciprocity requirement is not met. The state in the column has not enacted a law permitting

entry from the state in the row.
 6. Entry would be allowed at an earlier date, but the law of the state in the column granting reciprocity will not be effective until this later date.
 7. Reciprocity is required until January 1989.
 8. Future reciprocity is provided for, but the trigger date is indeterminate because it depends on the action of other states.
 9. Entry is permitted but subsequent expansion depends on reciprocity.
 10. Reciprocity is required until December 1987.

Since the days of the first and second Bank of the United States, concentration has been a concern in the regulation of American banking. Unlike other countries, where a relatively small number of banks hold the vast bulk of banking assets, the United States has designed a policy that avoids concentration of control over the allocation of credit. Whether the nation would be better served by a small number of large banks or a large number of small banks is a central question in all discussions of branch banking and bank holding company expansion policy.

The issue of aggregate concentration embodies both economic and sociopolitical questions. On the economic side, higher concentration means fewer, but larger, banks. In face of the difficulties

arising from the failure of a large bank and the limited number of firms able to acquire a large failed bank, should economic policy foster even larger banks? On the sociopolitical side, how dispersed should power over the allocation of credit be in a free enterprise society? Credit is a key input in the production and distribution of all other goods, and the access to credit on fair and competitive terms has always been important to policymakers. Therefore, heavy emphasis has been placed on ensuring that no firm or group of firms gains monopoly control over the allocation of credit.

While traditional policy is oriented toward preventing an increase in the aggregate concentration of banking, other views suggest that ag-

2A. Interstate banking assets¹

Millions of dollars

State permitting entry	State whose banks are permitted entry											
	California	Connecticut	District of Columbia	Georgia	Idaho	Illinois	Indiana	Kentucky	Massachusetts	Michigan	Minnesota	Missouri
Alaska												
Arizona	10,281											
Colorado	2,568											
Connecticut									9,542			
District of Columbia												
Florida				15,347		347						
Georgia												
Idaho	789											
Illinois												910
Indiana								339		603		
Iowa											2,130	
Kentucky							117					
Maine			845						1,928			
Maryland												
Massachusetts		2,594										
Michigan							88					
Montana	301										2,873	
Nebraska											1,424	
Nevada	2,844											
New Jersey												
New Mexico	931											
New York			956									
North Dakota											2,467	
Ohio												
Oklahoma	1,754											
Oregon	5,418				272							
Rhode Island		3							3,555			
South Carolina				3,167								
South Dakota											2,915	
Tennessee			397									446
Utah	943				352							
Virginia			2,601									
Washington	12,184											
Wisconsin											1,303	
Wyoming	476											
Total	38,489	2,597	4,799	18,513	624	347	204	339	15,025	603	13,111	1,355

gregate concentration poses less threat than it did in the past. Such views stress the larger number of credit-granting organizations in the economy. These include U.S. agencies and branches of foreign banks and thrift institutions that have only recently gained the power to make commercial and industrial loans and all types of consumer loans. In addition, the wide variety of nondepository institutions would offer competition if large banks were not allocating credit to its most efficient uses. The ease of entry into the banking industry would permit the formation of new banks to seek profits by meeting those credit needs. According to this view, aggregate concentration would be a problem only if there were

substantial barriers both to the formation of new banking organizations and to the expanded lending activity of entities other than domestic commercial banks.

For a long time, the barriers to interstate banking have maintained a relatively deconcentrated banking industry because the inability to acquire banks in other states has limited the share of national banking assets that any one firm could acquire. The shares of total domestic banking assets held by the 5, 10, 25, 50, and 100 largest insured banking organizations are indicated in table 3. In recent years, the shares of banking assets held by the 50 and 100 largest banking organizations have increased. With in-

2A. Continued

State permitting entry	State whose banks are permitted entry												Total ²
	Ne-braska	New York	North Carolina	Ohio	Penn-syl-va-nia	Rhode Island	Ten-nessee	Utah	Ver-mont	Vir-gin-ia	Wash-ington	Wis-consin	
Alaska		558									130		688
Arizona	19	1,127						26				243	11,695
Colorado													2,568
Connecticut						1,501							11,042
District of Columbia										1,854			1,854
Florida		580	13,979										30,253
Georgia			9,988										9,988
Idaho							1,753						2,543
Illinois													910
Indiana				2,898									3,839
Iowa	33												2,163
Kentucky				703				168					987
Maine		1,975				779			39				4,721
Maryland		484			235					6,357			7,923
Massachusetts						5							2,599
Michigan				359									446
Montana													3,174
Nebraska													1,424
Nevada							211						3,055
New Jersey					2,070								2,070
New Mexico													931
New York													956
North Dakota													2,467
Ohio		394											394
Oklahoma													1,754
Oregon		128											5,818
Rhode Island													3,558
South Carolina			3,721										6,887
South Dakota													2,915
Tennessee													842
Utah		41											1,335
Virginia													2,601
Washington													12,184
Wisconsin													1,303
Wyoming								68					543
Total	53	5,287	27,688	3,959	2,305	2,285	168	2,058	39	8,212	130	243	148,432

1. All the data on assets are as of June 30, 1986, except for California banks in Oklahoma, for which data are as of March 31,

1986. The table reflects acquisitions and mergers reported in the FEDERAL RESERVE BULLETIN through the issue for November 1986.

2. Details may not add to totals because of rounding.

3. Shares of domestic commercial banking assets held by largest banking organizations¹

Percent

Year	Top 5	Top 10	Top 25	Top 50	Top 100
1970..	14.0	21.4	32.8	41.1	50.4
1971..	13.4	20.5	31.7	40.1	49.5
1972..	13.5	20.7	31.8	40.3	50.3
1973..	13.3	20.9	32.4	41.1	51.2
1974..	14.2	22.2	33.9	42.3	52.3
1975..	13.7	21.3	32.6	41.1	50.8
1976..	13.4	20.8	31.7	40.2	49.9
1977..	13.5	21.0	32.0	40.5	50.2
1978..	13.4	21.1	32.4	41.1	50.8
1979..	13.4	21.3	32.6	41.5	51.2
1980..	13.5	21.6	33.1	41.6	51.4
1981..	13.2	21.1	33.1	41.6	51.7
1982..	13.4	21.8	34.2	43.0	53.6
1983..	13.1	21.0	33.8	43.2	54.3
1984..	13.0	20.3	33.1	43.5	55.0
1985..	12.8	20.3	33.1	45.7	57.7

1. Banks are ranked by domestic banking assets. Only insured commercial banks are included; nondeposit trust companies are excluded.

terstate banking expected to result in higher concentration, the choice is either to develop new methods to maintain deconcentration or to accept the greater banking concentration on the hypothesis that it does not necessarily mean greater control over the allocation of credit.

Various proposals have been advanced for the prevention of a substantially higher level of nationwide banking concentration under a system of interstate banking. One relatively simple alternative would be to bar mergers among the 10, 25, or 50 largest banking organizations. These large organizations, which are the most likely to become regional or nationwide organizations, would be forced to expand either on a de novo basis or by acquiring organizations outside the top tier. Any bank ranked below the top 50 nationwide holds less than 1/2 percent of nationwide banking assets. Therefore, expansion of the major banks by acquisitions outside the top 50 would have no real effect on the level of banking concentration in the short term, although it might in the long run.

An alternative way of controlling aggregate concentration would be to establish a limit on the percentage of total nationwide banking assets that any one banking organization could hold. Once a firm reached this limit, it could not expand by merger, although it would still be free to increase its national share by internal growth or de novo entry into new markets.

FEDERAL RESERVE POLICY TOWARD INTERSTATE BANKING

The Federal Reserve Board has supported the concept of interstate banking. In 1956, the Board supported the original draft of proposed bank holding company legislation that did not yet contain the Douglas Amendment barrier to interstate banking. Then-Chairman William McC. Martin, Jr., added the Board's support to a proposal advanced in 1969 that would have permitted interstate banking within the Washington, D.C., area. Hearings were held by the Senate Committee on Banking and Currency, but the bill did not advance.

One interstate banking measure the Board suggested was the provision for emergency interstate acquisitions, which was ultimately included in the Garn-St Germain Act of 1982. This technique for dealing with the failure of a large banking organization was proposed annually by the Board after the difficulties in arranging an acquisition of Franklin National Bank in 1974.

The most recent Board statement on interstate banking is the testimony by Chairman Paul A. Volcker before a subcommittee of the House Committee on Banking, Finance and Urban Affairs on April 24, 1985. In his testimony, the chairman focused on the survival of small banks, aggregate concentration, states' rights, and the potential "Balkanization" of the banking industry. He stressed that small banks continue to operate profitably in all varieties of banking markets. Probably because substantial economies of scale are not available in banking, no evidence suggests that small banks cannot compete with much larger organizations. Indeed, even in large metropolitan markets, small banks can compete with larger ones and frequently earn higher rates of return on assets.

Chairman Volcker described a variety of approaches to limiting aggregate concentration in banking. The plan he suggested would prohibit mergers among banks ranked in the top 25 nationwide. In addition, no organization could acquire, through large acquisitions, more than 2.5 percent of total domestic deposits in depository institutions.

While recognizing the value of the dual banking system and the right of the states to enact

their own legislation, Chairman Volcker expressed the Board's concern over the regionalization of the banking industry resulting from the new state laws. To reconcile the desire for a uniform national policy with the desire to maintain a dual system of bank regulation, Chairman Volcker recommended a federally legislated limit on the number of years that states could maintain a system of regional interstate banking. After a suggested interval of three years, the state would have to allow entry from any state that was open to its banking organizations. A draft interstate banking bill incorporating most of the Board's recommendations was adopted by the House Banking Committee, but was not acted upon by the full House of Representatives.

LIKELY FUTURE DEVELOPMENTS

If the experience of the last few years persists, most of the states that have not already done so will pass some form of interstate banking legislation. Because the major banking states already have enacted laws, however, the initial legislative phase of interstate banking is already over. The next phase will focus on attempts to expand the limited regions that have been selected by many states. If the process depends on a gradual state-by-state expansion of interstate banking rights, however, full nationwide banking is likely to be achieved only in the distant future, and the expansion opportunities of the money center banks will remain limited.

The current high level of interstate mergers, as well as intrastate mergers, gives every sign of persisting. A few bank holding companies will acquire more banks as they attempt to develop nationwide banking organizations, and a larger number will form regional organizations. These organizations will be seeking added diversification of their deposit bases and loan portfolios. They may also expect their growth to yield lower costs, although the empirical evidence does not support this view.

Over the longer run, the merger activity may involve more relatively small banks. For the short term, however, the development of interstate banking will continue to involve mainly

large banking organizations. The development of the superregional banks is likely to continue; their growth and expansion into new states and markets will result from the acquisition of relatively large banking organizations.

Thus far interstate banking has not increased concentration in local banking markets because the interstate banks are acquiring banks in markets in which they were not previously allowed to operate a full-service bank. Their entry into a new market via the acquisition of a firm already in that market has merely replaced one competitor with another without changing market concentration.

As noted, the expansion of interstate banking does not appear to threaten the small banks. In the long run, as interstate organizations expand beyond major banking markets into smaller cities and towns, fewer small banks will be isolated from large bank competitors. Yet, just as the small banks have survived decades of competition from major branch banks in the relatively concentrated statewide banking states, they will survive competition from the nationwide banking organizations.

Nevertheless, the issue of the aggregate concentration of the banking industry will continue to be important as the expansion of interstate banking intensifies nationwide concentration of assets beyond the degree attainable before interstate banking. Taking a long view and assuming no restrictions on mergers among large banks, one can argue that the banking system will comprise thousands of small banks, and a few very large banking organizations operating in most major banking markets and collectively holding a large share of the nation's banking assets. These large banks will be competing against both the small banks and many other depository and nondepository financial institutions.

Finally, at some point in the development of interstate banking, efforts will be made to change the state laws to allow interstate branch banking as well as interstate bank holding companies. Generally, after the liberalization of state branching laws, banking organizations have sought to reduce costs by consolidating many subsidiary banks into one bank with many branch offices.

SUMMARY

After being prohibited for most of the nation's history, interstate banking is now being permitted by state statutes. Although the laws have been changed only recently in most states, many interstate acquisitions have already taken place as firms have attempted to build regional or national bank holding companies.

Interstate banking will continue to develop in the next several years and will significantly affect

the structure of the American banking system. While the aggregate concentration of banking is the issue that has raised the most concern, it could be addressed by appropriate policies. In the long run, geographic deregulation could be as important to the banking system as the deregulation of interest rates and the provision of new bank products and services.

Structure and Uses of the MPS Quarterly Econometric Model of the United States

Flint Brayton and Eileen Mauskopf of the Board's Division of Research and Statistics prepared this article.

In the late 1960s, staff members of the Board of Governors of the Federal Reserve System, along with several university economists, undertook to build a quarterly model of the U.S. economy. Their goal was to develop a model that focused more intensively than did existing models on the channels through which monetary policy affected the real sectors of the economy. The model has generally become known by the abbreviation MPS, which reflects the academic affiliations of two of its key developers, Franco Modigliani (Massachusetts Institute of Technology) and Albert Ando (University of Pennsylvania), and the organization (Social Science Research Council) through which Federal Reserve support for the project was channeled.¹

1. Papers describing early versions of the model and citing contributors to the development of the model include Frank de Leeuw and Edward Gramlich, "The Federal Reserve-MIT Econometric Model," *FEDERAL RESERVE BULLETIN*, vol. 54 (January 1968), pp. 11-40; Frank de Leeuw and Edward Gramlich, "The Channels of Monetary Policy: A Further Report on the Federal Reserve-MIT Econometric Model," *FEDERAL RESERVE BULLETIN*, vol. 55 (June 1969), pp. 472-91; Robert H. Rasche and Harold T. Shapiro, "The F.R.B.-M.I.T. Econometric Model: Its Special Features," *American Economic Review*, vol. 58 (May 1968, Papers and Proceedings, 1967), pp. 123-49; and Albert Ando and Franco Modigliani, "Econometric Evaluation of Stabilization Policies," *American Economic Review*, vol. 59 (May 1969, Papers and Proceedings, 1968), pp. 296-314.

Jared Enzler, Associate Director of the Division of Research and Statistics, was involved in the model development work, managed the model through much of its first decade of operation, and continues to maintain an active interest in and oversight of model developments. Other current and former Board staff who have worked with the model in its operational phase include Robert Anderson, Douglas Battenberg, Richard Berner, Flint Brayton, Tim Grunwald, William Lee, Eileen Mauskopf, Stephan Thurman, David Wilcox, Anne Williams, and David Wyss.

Since 1970, when the first working version was completed, the Board's Division of Research and Statistics has used the model for forecasting, for analyzing the consequences of exogenous economic shocks and alternative monetary or fiscal policies, and for various research projects. Although many key elements of the original model remain intact, considerable effort has been devoted over the years to maintaining and improving the model. These efforts stem from new insights provided by theoretical and applied economic research, from revisions in data, and from institutional and technological developments that have caused the performance of some equations to deteriorate. This article provides a general description of the current structure and uses of the model.²

SUMMARY OF MODEL STRUCTURE

As of late 1986, the MPS model consists of 334 equations, of which 128 are stochastic and 206 are identities. In addition, it has 188 exogenous variables. The theoretical core of the model is based on the behavior of cost-minimizing producers and utility-maximizing consumers.

In the long run, when markets clear and expectations are fulfilled, the model behaves like a neoclassical growth model. The long-run growth rate of the economy is determined by the rate of population growth and the rate of technological progress, both of which are exogenous to this model. The level of per capita output depends on the capital-output ratio and the characteristics of

2. A more detailed description of the model, containing a complete list of the equations (as of 1985), is presented in Flint Brayton and Eileen Mauskopf, "The Federal Reserve Board MPS Quarterly Econometric Model of the U.S. Economy," *Economic Modelling*, vol. 2 (July 1985), pp. 170-292.

the production function.³ Although an optimal capital-output ratio exists at which the sustainable level of per capita consumption is highest, there is no guarantee that the actual path to which the model converges is this "golden rule" path. The capital-output ratio that prevails in the long run will be affected by fiscal policy, among other things. The long-run unemployment rate will be consistent with nonaccelerating inflation—which, in the model, depends both on the pace of productivity growth and the ratio of unemployment benefits to take-home pay. In the long run, the rate of inflation will equal the excess of the rate of growth of money over that needed to support the growth rate of real activity; inflation also will depend on any exogenous trend in the ratio of income to money. Money is neutral in the long run in the sense that a permanent change in the amount of money in the economy will cause a proportionate change in the price level, leaving all real magnitudes unchanged. A permanent change in the rate of growth of money, however, will not be neutral in the long run. The consequent changes in the rate of inflation and the nominal rate of interest will have real effects because the demand for money depends on the nominal rate of interest and because some provisions of the tax code are defined with respect to nominal, rather than real, magnitudes.

In the short run, the properties of the model are quite different. Because wages and prices are estimated to adjust slowly, neither labor nor goods markets are continuously in equilibrium. This disequilibrium reflects the presence of adjustment costs and the assumption that expectations are formed autoregressively (for example, expected inflation depends on past inflation). Thus, in the short run, the model has properties that may be characterized as Keynesian: aggregate demand largely determines the level of output, and the unemployment rate of labor (and the utilization rate of capital) may be either below or above the natural rate; fiscal policy

affects real output directly through the contribution of government spending to aggregate demand and less directly through the impact of tax policy on disposable income and investment incentives; changes in the supply of money affect both nominal and real interest rates, and the latter influence investment and consumption.

The transition from the short-run responses of the model to the long-run state after either a change in policy or some other disturbance is often lengthy. As shown in simulation results described below, however, after about one year wages and prices are sufficiently flexible that the short-run effects of fiscal and monetary policy on demand begin to be offset by supply responses reflected in movements in wages, prices, and interest rates.

A crucial issue in building economic models is the appropriate way to model expectations. The use in the MPS model of autoregressive (AR) expectations contrasts to the approach using rational expectations (RE) that has prevailed in theoretical macroeconomic analysis during the past decade. The rational expectations hypothesis is based on the assumption that economic agents use all available information in forming expectations. In its strong form (SRE), this hypothesis requires that expectations appearing in a model be consistent with the forecasts of that model.⁴ For several reasons, the MPS model has not adopted this constraint on modeling expectations. One is practical: the computational difficulties in estimating and simulating a large-scale model incorporating SRE are formidable; consequently, most of the empirical models that have incorporated this approach have been small. Another reason is our belief that the SRE approach is extreme. The economy is sufficiently complex that economic agents are likely to un-

3. The level of per capita output also depends upon the level of technology embodied in the existing capital stock and on the relative price of energy. The latter determines the energy intensity of production. Energy prices are exogenous in the model.

4. A weaker definition of rational expectations postulates that expectations are optimal forecasts based on *available* information. Costs of acquiring and evaluating information could cause economic agents to make use solely of past observations of a variable in forming their expectations of its future values. In this restricted case, the AR model would be rational, but its parameters need not be constant over time; they could vary with changes in policy rules. The distinction between strong and weak rational expectations is made by P. A. V. B. Swamy, J. R. Barth, and P. A. Tinsley, "The Rational Expectations Approach to Economic Modelling," *Journal of Economic Dynamics and Control*, vol. 4 (May 1982), pp. 125-47.

derstand it only imperfectly. Moreover, once sluggish adjustments owing to sources other than expectational lags (such as long-term contracts) are introduced into economic behavior, SRE models show characteristics similar to those of models with AR expectations: both types of models generate business cycles and permit (expected) policy actions to affect real outcomes.⁵

Nevertheless, the AR expectations approach does have some limitations, and it may not be well suited for the analysis of issues such as the consequences of large, well-understood shifts in policy, policy changes that are widely anticipated before they occur, or policies that would continuously surprise economic agents who were assumed to be using AR expectations. In these cases, we accept Lucas's critique that macroeconomic models not based on rational expectations may fail to predict correctly the response to a policy action.⁶ In general, however, the practical importance of the Lucas critique may not be that substantial. Sims argues that policymaking should be viewed as a gradually evolving random process (and that it is viewed as such by the public), not as discrete shifts in policy regimes.⁷ Blanchard and Blinder present evidence that, even after the major policy changes of the past decade, key macroeconomic equations with AR expectations do not show the signs of instability that should have emerged if the Lucas critique were important.⁸

5. One area of research on sources of adjustment lags unrelated to the formation of expectations is that on nominal contracts. See, for example, Stanley Fisher, "Long-Term Contracts, Rational Expectations, and the Optimal Money Supply Rule," *Journal of Political Economy*, vol. 85 (February 1977), pp. 191-205, and John B. Taylor, "Aggregate Dynamics and Staggered Contracts," *Journal of Political Economy*, vol. 88 (February 1980), pp. 1-23.

6. Robert E. Lucas, Jr., "Econometric Policy Evaluation: A Critique," in Karl Brunner and Allan H. Meltzer, eds., *The Phillips Curve and Labor Markets*, Carnegie-Rochester Conference Series on Public Policy, vol. 1 (Amsterdam: North Holland, 1976), pp. 19-46.

7. Christopher A. Sims, "Policy Analysis with Econometric Models," *Brookings Papers on Economic Activity*, 1:1982, pp. 107-52.

8. Olivier J. Blanchard, "The Lucas Critique and the Volcker Deflation," *American Economic Review*, vol. 74 (May 1984, Papers and Proceedings, 1983), pp. 211-15; Alan S. Blinder, "Reaganomics and Growth: The Message in the Models," in Charles R. Hulten and Isabel V. Sawhill, eds., *The Legacy of Reaganomics* (Urban Institute, 1984), pp. 199-228.

To describe the structure of the model in more detail, we split it into aggregate demand, aggregate supply, and financial components, although a precise division between the demand and supply components of the model does not exist.

Aggregate Demand

The categories of aggregate demand specified in the model follow the National Income and Product Account (NIPA) disaggregation of gross national product into consumption, investment, government purchases, and exports and imports. Within each category, further disaggregation has been made to ensure that the components modeled are reasonably homogeneous.

Consumption. The key variable in the consumption sector (*CON*) consists of spending on nondurable goods and services plus the imputed value of services from the stock of consumer durables. *CON* measures consumption of durables and thus differs from the NIPA measure of personal consumption because the latter includes the purchase of durables rather than their use.

The modeling of the behavior of *CON* is based on the life-cycle theory, which maintains that consumers maximize utility over their lifetimes, subject to the initial value of their wealth and their expectations regarding nonproperty income and the rate of interest. The rate of interest measures the return to postponing consumption to a later period. In the equation, nonproperty income is disaggregated into labor and transfer components because of the different life-cycle characteristics of the two—labor income ceases with retirement whereas transfer income may continue for the remainder of an individual's lifetime. The estimated long-run marginal propensities to consume (MPC) out of labor and transfer income are 0.52 and 0.93 respectively. Wealth also is disaggregated into two components—corporate equities and all other types of wealth—with estimated MPCs of 0.05 and 0.09 respectively. In theory, the nonproperty income and wealth MPCs are not simply constants but are functions of the rate of interest. Only in the case of the wealth MPCs, however, is this dependence recognized in the estimated equation, and

it is recognized indirectly through the inclusion of property income—the product of the rate of interest and wealth—as an additional explanatory variable.⁹ The estimated long-run MPC out of property income is 0.40.

Because both property income and the market value of wealth depend on the rate of interest, the model has two channels through which interest rates affect consumption. The latter channel—variations in the market value of wealth—is estimated to be by far the stronger one, except over very long periods. An increase in the rate of interest, for example, quickly reduces the market value of wealth, lowering consumption and raising saving. But the higher level of saving then causes wealth to grow more rapidly, and thus the effect of wealth gradually diminishes over time.¹⁰ The effects of interest rates on consumption through the former channel—variations in property income—occur more gradually because property income reflects the average returns on existing assets and thus responds slowly to changes in interest rates. The estimated MPC out of property income is positive but less than one, and therefore an increase in the rate of interest raises both consumption and saving through this channel. However, because the proportion of the increase in property income that is consumed is less than the propen-

sity to consume out of nonproperty income, the ratio of consumption to total income (property and nonproperty income) falls, and the ratio of saving to income rises. The effect on the saving ratio is very small given the estimated MPCs: in the long run each percentage point change in the real after-tax rate of interest moves the private saving ratio in the same direction 0.1 to 0.2 percentage point.¹¹

The consumption sector of the model also includes equations for the purchase of consumer durables; these purchases are treated as investment decisions. Consumer durables are disaggregated into two components—new automobiles and other consumer durables—and the equations for both are specified in stock-adjustment form with the desired stocks depending on income, the real rate of interest, relative prices, and the rate of depreciation. The desired stock of cars is also a function of the price of gasoline and the fuel efficiency of cars.

Investment. Fixed investment is divided into four categories: residential structures, producers' durable equipment, producers' structures excluding public utility structures and those used in petroleum drilling and mining, and other non-residential structures. The last category is exogenous. Equations for the other three are based on

9. This formulation is based on the simplifying assumption that the wealth MPCs are linear functions of the rate of interest. Property income is measured as the sum of rental, interest, dividend, and proprietors' income, corporate retained earnings, and imputed income on consumer durables, less an adjustment for losses due to inflation on fixed interest assets.

10. In the life-cycle model, the gradual lessening of the wealth effect reflects the fact that only those cohorts of consumers subject to unexpected gains or losses on their assets change their consumption plans. As time passes, these cohorts form a smaller and smaller fraction, weighted by wealth, of the aggregate population of consumers. From this perspective, the rate at which the wealth effect diminishes should be gradual, and the parameter estimates in the *CON* equation support this conclusion. Assuming that saving flows into (or out of) the same wealth category that is subject to the shock to its market value, the rate at which the initial wealth effect dies out over time equals the corresponding wealth MPC. Thus the induced changes in saving reduce the effect of wealth on consumption about 5 percent per year in the case of a change in the market value of corporate equities and about 9 percent per year for changes in the value of other forms of wealth.

11. The exact relation between the saving ratio and the rate of interest is derived in Brayton and Mausekopf, "Federal Reserve Board MPS Quarterly Econometric Model," p. 184. The private saving measure determined by the equation for *CON* differs from NIPA private saving in the definitions of both the consumption and the income measures upon which the measure is based. The definition of consumption for the model includes the service flow of the durable stock, measured by the sum of the real interest rate and the depreciation rate times the durable stock. By contrast, the NIPA consumption measure includes the purchase of durables. On average, this difference is likely to be small and would, in fact, be zero if the real rate of interest equaled the real growth rate of the stock of consumer durables. The income measure in the *CON* equation differs from aggregate business and household income in the NIPA accounts by including the imputed income on the stock of consumer durables and by excluding the inflation premium in the return on private holdings of government- and foreign-issued debt. The difference in the income measure is more important than the difference in the consumption measure in accounting for the divergence of the two saving measures. Note that NIPA private saving equals the sum of personal and business saving, and that the saving concept in the model includes business saving because retained earnings are part of the household income measure.

the neoclassical approach, in which producers add to the capital stock until its marginal product equals its implicit rental price. The implicit rental price, which is often called the cost of capital, is calculated from the purchase price of capital, the after-tax costs of debt and equity finance, economic depreciation, tax depreciation allowances, and other tax parameters.

For producers' durable equipment and the endogenous component of producers' structures, it is assumed that the production technologies in which each is used are of the constant-elasticity-of-substitution class. This assumption implies that the long-run response of each capital-output ratio has a constant elasticity with respect to changes in the cost of capital. For producers' structures, the estimated elasticity is about 0.5 (in absolute value); therefore, the percentage change in the long-run ratio of structures to output is one-half the percentage change in the inverse of its cost of capital. In the case of equipment, the estimated elasticity is not significantly different from one (in absolute value); and, to simplify elements of the supply side of the model, an elasticity of one is imposed. The long-run ratio of equipment to output thus moves proportionately to the inverse of its cost of capital.

The equations for these two categories of business fixed investment also indicate differences in the paths of adjustment of the types of capital to their new, desired levels following a change in the cost of capital. Investment in producers' durable equipment adjusts only gradually to the cost of capital, with the maximum response achieved in the long run. By contrast, the short-run response of investment in producers' structures to its cost of capital exceeds the long-run effect. These dynamic response patterns suggest that the two types of capital differ in the degree to which existing units of capital can be modified for use with new quantities of other inputs (labor and energy). On the one hand, when the factor proportions embodied in the initial design cannot be changed subsequently (*putty-clay capital*), investment occurs only to replace existing production capacity as it wears out, assuming output is constant. A change in the cost of capital thus modifies only the amount of investment associated with this stream of re-

placement capacity. On the other hand, investment in capital whose existing units can be freely modified (*putty-putty capital*) responds more in the short run than in the long run to a change in the cost of capital. The short-run response is greater because it includes the one-time alteration of existing capital as well as the replacement of depreciating capital. The estimated paths of adjustment indicate that producers' durable equipment is more likely to be *putty-clay* and producers' structures to be *putty-putty*.¹²

The principal housing equation explains real per capita expenditures on nonsubsidized housing exclusive of brokers' commissions. The desired stock depends on consumption (serving as a proxy for permanent income) and on the ratio of the rental price to the consumption deflator. The rental price is a function of the real after-tax mortgage rate, of tax parameters, and of the price of new residential construction. The desired housing stock also depends on the nominal mortgage rate, which is a proxy for qualification standards imposed by mortgage lenders based on the level of monthly mortgage payments. The elasticity of the housing stock with respect to the rental price is not constant, and the adjustment pattern of expenditures is consistent with a *putty-putty* response. Brokers' commissions, which are a significant fraction of NIPA housing expenditures, are a function of the value of expenditures on new single-family housing and of capital gains on existing homes. The latter is a proxy for sales of existing houses.

Real inventory investment is divided into four categories: nondurable, retail durable, nonretail durable, and farm. The first three are modeled using a stock-adjustment specification in which the desired inventory-sales ratios are functions of the real rate of interest and tax parameters. In addition, short-run movements in inventories are influenced by the degree to which sales are higher or lower than the level anticipated by firms. The unexpected component of sales is likely to cause unintended changes in inventory stocks because of time lags in the process of producing and distribut-

12. The pattern of estimated response to the cost of capital is not a precise indication of whether or not capital is *ex post* malleable because the response may also reflect adjustment, expectational, and decisionmaking lags.

ing most goods. This buffer-stock element of inventory behavior is captured by including the change in sales in the inventory equations. Farm inventories are exogenous.

Government Purchases. Federal, state, and local government purchases are each divided into three components: employee compensation, construction spending, and other purchases. The federal components are exogenous. Behavioral equations explain the three categories of state and local purchases. The principal explanatory variables are the level and growth rate of disposable income, the fraction of the population that is of school age, the unemployment rate, and the amount of federal grants-in-aid.

Exports and Imports. Exports and imports are each divided into three general groups: merchandise trade, service receipts and payments, and factor income flows. The principal behavioral equations in the merchandise trade group are for nonagricultural exports and nonpetroleum imports. In each case the key explanatory variables are the level of GNP—domestic GNP for imports and foreign GNP for exports—and the relative prices of goods produced domestically and abroad. Agricultural exports are exogenous, and petroleum imports depend on the difference between domestic petroleum demand and supply. Service exports and imports depend on the appropriate GNP measure, the relative prices for foreign and domestic goods, and the magnitude of trade flows. Factor-income flows are modeled as the product of interest rates and stocks of assets.

In the model, the U.S. exchange rate (defined as a weighted average of 10 bilateral exchange rates) is determined endogenously by the requirement that the net capital inflow (outflow) equal the current account deficit (surplus). The specification of the capital account includes equations for domestic investors' holdings of foreign assets and foreign investors' holdings of domestic assets. The demand for these assets depends mainly on the differential between the short-term interest rate on domestic assets and that on foreign assets, adjusted for the expected rate of change of the exchange rate. This expected rate of change is represented by several

proxies: the exchange rate forward premium, past changes in the exchange rate, and the deviation of the real exchange rate from a level that was consistent historically with balance of the current account. Equation estimates indicate that expectations of the level of the exchange rate are regressive: a movement of the exchange rate in one direction generates the expectation that the exchange rate will move in the opposite direction.

Aggregate Supply

The supply side of the model includes the production technology, the specification of firms' production and pricing behavior, and the demand for inputs into the production process—labor, capital, and energy. Besides treating these facets of the model, this section describes wage dynamics and briefly discusses how the model's structure relates to several supply-side issues. These issues include the interest elasticity of private saving, the response of consumption to debt-financed tax cuts, and the response of labor supply to changes in marginal tax rates.

The Behavior of Producers: Factor Demands and Prices. The cornerstone of the supply side of the model is the production function. Output of the principal sector of the economy—nonfarm business exclusive of services of the housing stock—is assumed to be produced using labor, capital, and energy inputs with a Cobb–Douglas production function. Thus, for a given level of production, the minimizing of costs by firms causes the demand for each input to be inversely proportional to its own price relative to the price of output. This relation between factor demands and factor prices is based on the estimated parameters in the equation for producers' durable equipment, which is the only type of capital included in the production function for this sector.¹³ As described below, however, the demand for energy does not appear to be based on the

13. The role of the stock of producers' structures in the production process is much less clear than the role of equipment. Clearly, structures are required for most forms of production to occur, but the degree to which structures contribute to output and can be substituted for other input

simple Cobb–Douglas technology, and research is planned to resolve this inconsistency in the structure of the model.

The specification of the supply side is complicated by the empirical observation that producers' durable equipment is putty–clay. In designing this type of capital, producers choose particular amounts of labor and energy to be used with the capital from the possibilities offered by the *ex ante* Cobb–Douglas production function. Once designed and installed, however, that unit of capital is operable only with those amounts of labor and energy. Because of this characteristic, it is important to distinguish between the determination of the optimal factor intensities on a particular vintage of capital and the specification of the aggregate demands for capital, labor, and energy. In general, only the demands for these inputs associated with new vintages of capital will be responsive to changes in factor prices; consequently, the aggregate input demands will be relatively insensitive to factor prices in the short run.¹⁴ Only in the longer run, when the capital stock has been totally replaced, will the full (inverse) proportionality between factor prices and aggregate factor demands hold. These characteristics were described above for investment in producers' durable equipment.

The aggregate demand for energy is the sum of energy required on each vintage of capital in use.

factors (particularly labor and equipment) is difficult to define. For this reason, they are not included in the production function.

This specification of production technology and firm behavior is for the nonfarm business sector exclusive of the services of the housing stock (the implicit rental value). The other sectors of the economy have much simpler production relationships: output is proportional to labor input (government, household, and institution sectors) and to capital input (housing output) and is exogenous (farm) or equal to net factor income (the rest of the economy). The discussion in the remainder of this section applies only to the nonfarm business sector exclusive of housing output.

14. On the one hand, the factor intensities on the current vintage of capital depend, in principle, not only on current real factor prices but also on their expected values over the lifetime of the vintage because of the putty–clay characteristic. On the other hand, lags in decisionmaking and delivery cause the factor proportions on the current vintage to depend on lagged real factor prices. The use of lagged factor prices in the model equations should thus be interpreted as reflecting both autoregressive expectations and these other sources of lagged adjustment.

It may be expressed as the product of output and a weighted average of the energy–output ratios on the various vintages in use, where the weights represent the share of output produced by each vintage. The energy–output ratios for each vintage depend on the real price of energy at the time the capital was installed. In the estimated equation, no attempt is made to use specific vintage weights. Rather, the aggregate energy–output ratio is made a function of a long distributed lag on the relative price of energy, and the slow estimated response of the aggregate ratio to the relative price is consistent with the putty–clay characteristic. However, the estimated long-run real price elasticity of -0.33 is lower than expected and casts doubt on the appropriateness of the Cobb–Douglas production function.

Analogous to the aggregate demand for energy, the aggregate demand for labor (measured in hours) is the sum of labor required across the different vintages of capital in use. Because the optimal labor intensity of each vintage is modeled as a function of the optimal intensities of capital and energy and the parameters of the *ex ante* production function, aggregate labor demand depends on actual output and the average capital–output and energy–output ratios in use. In addition, the *ex ante* production function assumes a constant rate of labor-augmenting technological change; and, therefore, the intensity of the labor input in production falls over time, *ceteris paribus*. Hours per unit of output also depend on the level of capacity utilization: an increase in utilization rates increases labor productivity as overhead labor is used more efficiently, but it reduces productivity as machines with higher operating costs (due primarily to higher labor requirements) must be brought into production. The latter relation between capacity utilization and productivity attempts to capture indirectly variations over time in the vintages actually used.

Prices are set as a markup over unit labor costs.¹⁵ The existence of the markup stems from

15. An alternative but equivalent way of specifying prices is as a markup over unit factor costs. In this case, prices move proportionately with all factor costs (with the sum of the elasticities of factor costs equal to unity) and inversely with the rate of technological progress.

the assumption that firms generally operate as oligopolists, setting prices above the level that would obtain under perfect competition, but not so high as to induce additional firms to enter the market. As specified in the equation, the actual markup varies positively with the degree of utilization of capital and labor and inversely with the degree of price competition from foreign goods. In principle, the putty-clay nature of capital also complicates the specification of price behavior. Prices should be set such that the revenue stream of the newest vintage of capital equals the markup times the cost stream, both discounted over the lifetime of the capital. A consequence of this rule for setting prices is that labor productivity of only the most recent vintage of capital rather than labor productivity averaged across all vintages of capital should affect the price. The model's price equation, by contrast, uses average labor productivity, a use that may be justified in part on the basis of short-run adjustment costs for investment in new capital.

Wage Determination and the Natural Unemployment Rate. The rate of change in compensation per hour is explained by an expectations-augmented Phillips curve. Each percentage point decrease in the unemployment rate is estimated to raise the rate of change in hourly compensation in the same quarter by 0.85 percentage point at an annual rate. The behavior of compensation per hour also depends on the rate of inflation in the prices of consumer goods, the change in the minimum wage, the ratio of unemployment benefits to wages, the change in female representation in the labor force, and changes in employer contributions to social security and unemployment insurance.¹⁶

As is well known, when the wage equation is of the Phillips-curve variety, the coefficient on price change determines the existence of a long-run tradeoff between inflation and unemployment. If the coefficient is less than unity, there is such a long-run tradeoff. If the coefficient is unity, as it is estimated to be in the model's equation, the long-run Phillips curve is vertical,

and a natural rate of unemployment exists.¹⁷ This rate is consistent with the maintenance of a constant rate of inflation but is independent of the actual inflation rate. The economy cannot deviate permanently from the natural rate without causing an unbounded acceleration or deceleration of prices. In the model, the natural rate moves positively with the ratio of unemployment benefits to wages and negatively with the rate of growth of productivity. With trend productivity growth of 1.0 percent and unemployment benefits at their current level, the natural rate of unemployment is 6.4 percent.

Labor Supply. The specification of labor supply depends largely on demographic factors, with some cyclical influence by the employment rate. Although the responsiveness of the labor supply to the real after-tax wage rate is a critical element in the revival of classical economics, the equation for aggregate labor supply does not contain such a term. The failure to find empirical support for this hypothesis may stem from (1) offsetting income and substitution effects generated by a change in the real wage of primary workers, and (2) the behavior of nonprimary workers, who respond positively to their own real wage but negatively to the real wage of primary workers.

Private Saving. Another tenet of supply-side theory that our empirical work fails to substantiate is a large positive response of the saving rate to the real after-tax rate of interest. As described above, the consumption equation indicates that, although the response of the saving rate to the real after-tax rate of interest is positive, the effect in the long run is weak. In addition, net foreign saving is estimated to be relatively insensitive to the differential between interest rates on U.S. assets and those on foreign assets. One consequence of the relative insensitivity to the real interest rate of both private and net foreign saving is that persistent government budget deficits—which are a form of dissaving—reduce the

16. Compensation is inclusive of employee and employer social security insurance contributions and of other fringe benefits.

17. The equation imposes a unitary price response, but the coefficient value when freely estimated is not significantly different from this value. The existence of a natural unemployment rate also requires that the elasticities of the output price with respect to factor prices sum to one. The model's price equation implicitly has this characteristic.

amount of wealth in individuals' portfolios allocated to the private capital stock. Thus, in the long run, per capita output is smaller than it would otherwise be.¹⁸

The relation between government debt policy and private saving also hinges on the extent to which individuals' consumption decisions are sensitive to expected future tax liabilities. Under what has become known as the Ricardian equivalence proposition, a shift between tax and deficit (bond) finance of government expenditures has no effect on consumption.¹⁹ This conclusion is based on the intertemporal budget constraint faced by the government, which ensures that short-run changes in the financing mix change only the time profile of tax liabilities, not their present value. This view also requires that consumers are forward-looking and see that changes in the short-run financing mix do not affect their own intertemporal budget constraints.

For both empirical and theoretical reasons, the specification of the model's consumption equation is not based on the Ricardian equivalence approach. The specification used has explained past consumption well, even over recent years, when there has been a marked shift toward deficit finance. In the Ricardian view, the resulting increase in aftertax income should have been saved. Instead, consumption has increased and private saving has remained low, as predicted by the model's consumption equation. From a theoretical perspective, the Ricardian equivalence proposition is not valid if such factors as liquidity constraints, finite planning horizons, or uncertainty significantly influence consumer behavior.²⁰

18. In the long run, government deficits always crowd out gross output; and, unless the capital-output ratio exceeds that consistent with maximum sustainable net output, deficits crowd out net output also.

19. Robert J. Barro, "Are Government Bonds Net Wealth?" *Journal of Political Economy*, vol. 82 (November/December 1974), pp. 1095-1117.

20. See Robert B. Barsky, N. Gregory Mankiw, and Stephen R. Zeldes, "Ricardian Consumers with Keynesian Propensities," *American Economic Review*, vol. 76 (September 1986), pp. 676-91, and the references cited therein. To the extent that these potential factors affect the sensitivity of consumption to contemporaneous aftertax income, they are consistent with the general specification of the model's consumption equation, which freely estimates this parameter.

Financial Sectors

The financial sector includes equations for the components of the money stock measures M1 and M2 and for the behavior of bank reserves. A term-structure equation links the long-term rate of interest to the current and past values of a short-term interest rate and the rate of inflation. Another equation equates the expected rate of return on equity (net of a risk premium) to the expected rate of return on bonds.

M1 and M2 Components. M1 is modeled as the sum of four components: currency plus travelers checks, demand deposits, Super NOWs, and other checking deposits excluding Super NOWs. The specification of each equation is based on the inventory-theoretic transactions model. The principal explanatory variables are the opportunity cost (market rate of interest less any explicit return on the deposit), the price level (with homogeneity of degree one imposed), and real output or consumption. Except in the case of currency, the elasticity of deposits with respect to the opportunity cost increases as the opportunity cost rises, and it approaches zero as the opportunity cost approaches zero. The demand for currency has a constant elasticity with respect to the opportunity cost.

At the M2 level, all deposit categories in M2 but not in M1, except overnight RPs and Eurodollars, are aggregated for modeling purposes. The share of household wealth allocated to this aggregate depends on measures of the opportunity cost as well as on the change in wealth due to personal saving (to reflect a temporary rise in the share of wealth allocated to these more liquid deposits when saving increases).

The Yields on Bonds and Equity. The term-structure equation relates the yield on corporate bonds to current and lagged values of the commercial paper rate and the rate of inflation. Because the effective duration or maturity of a coupon bond shortens as interest rates rise, the length of the distributed lags on both the commercial paper and inflation rates is allowed to vary with the recent level of the commercial paper rate.²¹ The lag length is estimated to be

21. The duration shortens as the interest rate rises because a larger fraction of the present value of all payments on a bond—

shorter the higher are recent values of the short-term rate. The real return on equity is calculated as a weighted average of dividends and cash flow, divided by the market value of equity; most of the weight is on dividends. This real rate is equated to the real return on bonds—the corporate bond rate less a long distributed lag on the rate of inflation—plus a constant to reflect a risk premium.

MODEL PROPERTIES

The previous sections have described key components of the structure of the model. This part presents simulations to demonstrate more concretely the properties of the model, particularly in the short run. Each case has a base simulation in which the model is adjusted to replicate the historical path of the economy. Then a second simulation, in which the time path of an exogenous variable is altered, is performed. The results presented below are differences between the second simulation and the base simulation.²²

Response to a Fiscal Shock

In this simulation, real federal purchases are permanently increased by 1 percent of real GNP. All tax rates are held constant. The simulation is performed four different ways to show the relative importance of demand and supply responses and the dependence of the outcome on the stance of monetary policy. In the first case, the supply side of the model is suppressed by holding wages, prices, and relative factor proportions at their base values to highlight the demand effects of the fiscal change; thus the supply of output is assumed to move one for one with changes in demand at an unchanged price. Monetary policy is characterized by holding the federal funds rate at its base value. From the perspective of the loanable funds market, fixing the federal funds rate requires the monetary authority to increase

M1 by purchasing through open market operations the fraction of the increase in government debt that the nongovernment sectors do not wish to hold at the base value of the short-term interest rate. As shown in entry 1 in table 1, these assumptions result in a response of the level of real GNP that peaks at 3.8 percent after four years and subsides a bit thereafter. This is a typical multiplier–accelerator pattern: the adjustment dynamics of most of the investment equations cause the short-run response to exceed the long-run response. The size of the long-run response depends inversely on the degree to which increases in income escape from the domestic spending chain in the form of increases in saving, a rise in taxes, and purchases of foreign goods.

The second entry shows the consequence of altering the monetary policy assumption to one in which M1 is held at its base path. The higher level of activity generated by the change in fiscal policy requires an increase in interest rates to hold money demand equal to the fixed supply. (In the loanable funds market, the rise in interest rates is necessary to induce the nongovernment sectors to hold all of the increase in government debt.) Under this monetary policy assumption, the boost to real GNP is considerably damped as the higher level of the interest rate crowds out some interest-sensitive private spending. The peak response is 1.4 percent after two to four quarters.

In entry 3, prices are endogenized, but wages are still exogenous.²³ Monetary policy is again characterized by fixed M1. In this case, producers are permitted to choose the price at which to supply output although labor is still available at the fixed wage rate. Given these assumptions, the real GNP response is further damped after the first two years, but only by a little. After the first two quarters, prices rise slightly, reflecting some upward slope to the supply curve for output. The higher price level retards aggregate demand through a shift in the distribution of income toward profits and away from real disposable income (such a shift reduces demand in the short run but not in the long run when households recognize their gains as shareholders). It retards

both the coupon and the repayment of principal—is then due to the nearer-term payments.

22. Because the model is nonlinear, the size of the multiplier depends on the characteristics of the base simulation. Experiments have shown that this dependence on initial conditions can be significant.

23. The mix of inputs in the production process also is allowed to change, but this change is of only small quantitative importance over the period being simulated.

1. Simulated responses to an increase in purchases by the federal government¹

Percent, except where noted

Type of simulation	Quarter following shock						
	1	2	4	8	12	16	20
1. <i>Exogenous supply side: federal funds rate fixed</i>							
Real GNP.....	1.3	1.7	2.3	3.1	3.7	3.8	3.1
2. <i>Exogenous supply side: M1 fixed</i>							
Real GNP.....	1.2	1.4	1.4	1.2	1.1	.8	.4
Federal funds rate (percentage points).....	1.02	1.24	1.12	.80	.89	.68	.32
3. <i>Exogenous wages: M1 fixed</i>							
Real GNP.....	1.3	1.5	1.4	1.2	1.0	.5	.1
GNP deflator.....	0	0	.1	.3	.4	.5	.5
Federal funds rate (percentage points).....	.98	1.36	1.30	1.05	1.18	.98	.48
4. <i>Full model: M1 fixed</i>							
Real GNP.....	1.3	1.4	1.3	1.0	.2	-.9	-2.0
GNP deflator.....	0	.1	.3	.9	1.8	2.7	3.0
Federal funds rate (percentage points).....	1.00	1.42	1.49	1.67	2.20	2.15	1.31

1. Real federal purchases are increased by 1 percent of the base value of real gross national product. The responses were calculated

aggregate demand also by further raising interest rates, given the fixed M1 policy.

In each of these three cases, the more expansionary fiscal policy leads to a permanent increase in output because of the suppression of one or more elements of the supply side of the model. In a fourth case, when wages are endogenized and the full model is simulated (with fixed M1), the picture changes dramatically. The stimulative fiscal policy now has only a transitory positive effect on real activity. No longer can firms boost employment at a fixed wage rate; rather, the increase in employment required to produce the initially higher level of output leads to higher wages. Higher wages boost prices, which in turn put further upward pressure on wages. The wage-price acceleration (relative to the values of wages and prices in the base simulation) stops as higher prices push up interest rates and crowd out private spending. Private spending is fully displaced by the higher level of government purchases after about 3½ years. The response of output then turns negative because the higher price level is inconsistent with the unchanged supply of money. In general, the dynamic path to the long-run equilibrium will be characterized by gradually damped oscillations.²⁴ The expansive fiscal policy also sets off a

over the period 1981-85, with the base simulation constructed to replicate historical values.

supply-side response that will cause the long-run real output multiplier to be negative: the crowding out of private investment lowers the private capital stock. This is a very gradual process, however, and is not apparent over the five-year period shown in the table.

Comparing entries 2 and 4 indicates the relative importance of the supply side of the model over short periods. Both of these multipliers are based on the same monetary policy assumption, but entry 2 suppresses the supply side of the model whereas entry 4 includes it. The results for real GNP are virtually the same for the first quarter and are fairly close after one year, but then diverge significantly. For the period simulated, supply-side influences work primarily through the wage-price sectors; however, in the long run, the effect on potential output of changes in the private capital stock becomes the dominant factor.

The response of the model to other exogenous shifts in aggregate demand, such as a shift in the investment function, is similar over a five-year period to that from a change in government purchases. Over longer periods, however, the responses will not be the same to the extent that

24. The model tends to oscillate after a shock, especially if monetary policy takes the form of holding a monetary aggregate unchanged. There are two basic reasons for the cycling. One is the longer lag between interest rates and real activity compared with the lag between interest rates and money demand. With a

fixed supply of money, an increase in real activity requires that interest rates rise to hold money demand equal to the unchanged supply. The higher interest rates eventually lower activity. The scenario is then repeated in reverse. The other, and more important, source of cycling is the specification of the wage equation in growth-rate form. As a result, the real wage oscillates in response to a shock.

they have different implications for the private capital stock and potential output.

Response to a Shock in the Level of Money

Because a principal reason for building the model was to focus on monetary and financial forces, much attention has been paid over the years to exploring the channels through which monetary factors affect the real economy. This issue has long been a subject of controversy at both the theoretical and the empirical levels. The role of money in the model lies well between the extremes of the monetarist school, on the one hand, and the view that money is a relatively unimportant factor in business cycles, on the other. There is, however, a fundamental difference between the short- and the long-run effects of money in the model. Over the short run, an autonomous change in the money supply significantly affects aggregate demand because of the estimated importance of the real interest rate and of wealth in influencing demand. Nevertheless, the effect on demand occurs solely through changes in the interest rate—neither the level nor the rate of growth of money enters the behavioral equations (except, of course, the money demand equations). In the long run, an autonomous change in the level of money has no effect on the real economy and, instead, will determine only the level of prices.

To isolate some of the factors influencing the full model response to a permanent change in the level of money, the simulations were decomposed into several steps. The results are presented in table 2.

In the first stage, the level of M1 is permanently increased by 1 percent relative to the baseline value of M1. Only interest rates and the interest-sensitive components of wealth are endogenized.²⁵ Because prices and output are held fixed, changes in the rest of the economy do not feed back to the financial sectors, so we can measure

the direct effect of monetary policy on financial markets. The effects on selected financial variables are presented in the top third of the table. An increase in M1 initially depresses the short-term interest rate by a disproportionately large amount. The “overshooting” of interest rates stems from the small contemporaneous elasticity of M1 (relative to its long-run elasticity) with respect to the short-term interest rate. Because the corporate bond rate is modeled by a distributed lag on the commercial paper rate—and the dividend-price ratio by a distributed lag on the bond rate—these rates can also overshoot initially. By the end of the fifth year, the effect on the commercial paper rate is close to 1 percentage point; the effect on the bond rate is slightly smaller; and the change in the dividend-price ratio is about half the change in the bond rate, reflecting the historical average of the dividend-earnings payout ratio. The percentage increase in stock market wealth equals the percentage decline in the dividend-price ratio, and the change in land prices moves inversely but slowly with the decline in the bond rate. By quarter 20, the percentage increase in land prices is about 70 percent of the long-run change consistent with the decline in the bond rate.²⁶

In panel 2, the changes in interest rates and wealth after 20 quarters, as reported in the last column of panel 1, are fed through to the equations for the components of demand. By using the long-run changes in interest rates and wealth (that is, those that appear after 20 quarters) rather than the complete path as reported in panel 1, the simulation compresses the period over which these demand responses would appear. Each component of demand is treated separately from all other components, and aggregate output and income are held fixed to abstract from multiplier-accelerator effects on spending. Thus the direct effects of changes in interest rates and wealth on individual components of demand are isolated.²⁷

26. The estimated long-run elasticities of land values with respect to the bond rate are (in absolute value) 0.81 for farmland, 0.73 for household ownership of land, and 1.02 for other noncorporate land.

27. The percentage change in land prices that is used for the simulations reported in panel 2 is the change in land prices in evidence when land prices have fully adjusted to the changes in the bond rate.

25. Although market values of housing, consumer durables, and bonds (with a maturity in excess of one period) would also change with interest rates, the model captures changes only in the capitalized values of the stock market and of land.

In the model, the principal channel through which money and interest rates affect spending is the cost of capital, which is the gross return on capital given the rate of return on investor equity, the rate at which capital depreciates, the tax rate, the cost of debt, and the rate of inflation. A reduction in the rate of return on equity or debt—holding fixed the rate of inflation—lowers the cost of capital and raises the optimal capital-output ratio and the rate of spending at a given

level of output. The modeling of consumer durables, business fixed investment, housing, and inventory investment explicitly recognizes this link between the cost of capital and investment spending.

Panel 2 reveals considerable variation in the way various kinds of investment respond to a decline in the interest rate. Several factors account for this variation. A change in the interest rate has a bigger impact on the cost of capital the

2. Simulated responses to an increase in money¹

Economic variable	Quarter following shock					
	1	4	8	12	16	20
1. M1 increased: only interest rates endogenous						
Commercial paper rate (basis points)	-252	-111	-83	-89	-99	-97
Corporate bond rate (basis points)	-81	-76	-51	-59	-88	-94
Dividend-price ratio (basis points)	-47	-51	-30	-25	42	-44
Corporate equity						
Billions of dollars	149	141	103	130	203	293
Percent						12.2
Noncorporate land						
Billions of dollars	9	28	47	68	86	104
Percent						4.1
2. Interest rate and wealth changed by long-run effect (as reported in quarter 20 of panel one); aggregate output, income, and prices exogenous						
Producers' durable equipment						
Billions of 1982 dollars .....	.7	2.4	4.2	8.4	10.7	13.2
Percent .....	.3	1.0	2.0	3.2	3.6	4.1
Producers' structures						
Billions of 1982 dollars	0	3.7	5.3	7.4	7.5	6.9
Percent	0	2.4	3.9	5.6	5.1	4.5
Housing investment						
Billions of 1982 dollars	2.6	10.0	8.6	9.6	7.8	6.3
Percent	1.9	9.1	7.4	6.0	4.6	3.5
Inventory investment						
Billions of 1982 dollars .....	.5	1.7	1.7	1.1	.8	.7
Consumer purchases of new autos						
Billions of 1982 dollars	0	.8	1.0	1.0	.9	.8
Percent	0	1.9	1.7	1.4	1.2	1.1
Consumer durables other than autos						
Billions of 1982 dollars .....	.2	1.7	2.9	3.2	3.1	3.1
Percent .....	.1	.8	1.4	1.4	1.2	1.2
Consumption ²						
Without consumption price change						
Billions of 1982 dollars	2.2	8.7	13.1	21.0	25.2	27.9
Percent .....	.1	.4	.6	1.0	1.1	1.2
With consumption price change						
Billions of 1982 dollars	4.7	14.6	20.0	29.0	33.2	35.8
Percent .....	.2	.7	.9	1.3	1.5	1.5
3. Full-model responses for M1 increase						
Real GNP						
Billions of 1982 dollars	11	38	36	17	-24	-61
Percent .....	.3	1.2	1.1	.5	-.7	-1.7
GNP deflator (percent)	0	.1	-.6	1.4	2.1	2.4
Commercial paper rate (basis points)	-229	-15	53	89	56	1
Corporate bond rate (basis points)	-82	-20	34	34	49	41
Unemployment rate (percentage points)	-.1	-.4	-.5	-.4	0	.6
Exchange rate (percent)	-2.9	-2.4	-2.8	-.3	.1	2.8

1. The level of M1 is permanently increased by 1 percent. The responses were calculated over the period 1981-85 with the base simulation constructed to replicate historical values.

2. Includes the service flow from the stock of consumer durables but not expenditure on new durables.

longer the life of the capital.²⁸ Therefore, housing and nonresidential structures are more sensitive to interest rate changes than are consumer and producers' durables, *ceteris paribus*. Differences in the estimated elasticity of each type of capital to the cost of capital also matter. The larger response of producers' durable equipment to the cost of capital, compared with that of structures, offsets some of the greater sensitivity of the cost of capital to interest rates that longer-lived structures have. In addition, because the figures in panel 2 represent the dynamic paths of spending rather than the steady-state effects, the responses reflect differences among the markets for the various capital goods in the time between placing an order and receiving the capital and in the speed with which actual changes in interest rates lead to expected changes. Equally important for the dynamic paths is the *ex post* possibility for factor substitution. Because of its putty-clay nature, producers' durable equipment adjusts relatively slowly to the change in interest rates, and the short-run response of investment in this type of capital never exceeds the long-run response. By contrast, all other categories of capital show a tendency to overshoot in the short run.

Another way financial variables affect the real economy is by inducing short-run variations in household net worth. In the model, the market value of corporate equity is determined by capitalizing the dividend stream by the dividend-price ratio, and the market value of land is determined by capitalizing the expected real output of land by the real rate of interest on bonds. A dollar increase in the value of the stock market and the value of land is estimated to increase consumption by five cents and nine cents respectively. The first consumption row in panel 2 shows the dynamic response of consumption to changes in wealth (consistent with a decline in the bond rate of a little less than 1 percentage point), assuming no change in property income. By quarter 20, the effects of wealth on consumption approximately equal the sum of the effects of the cost of capital on the other categories of demand.

28. This effect occurs because for longer-lived assets the rate of interest is a larger fraction and the depreciation rate a smaller fraction of the cost of capital.

The second consumption row in panel 2 allows for an additional influence of interest rate changes on consumption spending. The model definition of consumption includes the imputed flow of services from the stock of consumer durables. Because an element of the price of these services is the (real) interest expense on a unit of consumer durables, a decline in the interest rate directly lowers the price of consumption, thus stimulating consumption for a given level of nominal income.²⁹ As shown in the last row, including this effect boosts the consumption response about 50 percent.

Another channel that at one time was important in linking the financial and real sectors of the model was nonprice credit rationing in the mortgage market. However, the causes of credit rationing—deposit rate ceilings, usury constraints on mortgage rates, and the lack of integration of the mortgage and general capital markets—have diminished considerably over the past decade with the deregulation of both the deposit and the mortgage markets. The structure of the model's housing sector thus assumes that the influence of credit rationing has been negligible since the mid-1970s.

The full-model response to a permanent increase in the level of M1, reported in panel 3, allows for the feedback from output to prices and interest rates and for multiplier-accelerator effects on output. Initially, interest rates are lowered and output is stimulated by the factors described in the first two panels of the table. The higher level of output then leads to increases in prices, and the higher output and higher prices together subsequently raise interest rates—despite the increase in M1. Higher interest rates then depress spending relative to the base path, and prices and interest rates will eventually reverse direction. By quarter 20, the model solution remains far from its steady-state response: the increase in the price level (2.4 percent) is well above the 1 percent that in the long run is

29. One component of the model's measure of nominal property income is not held constant in this case. A decline in consumption prices—given past prices—initially reduces the capital gains households earn on their holdings of government and foreign debt. Because this change in the price level is permanent, the rate of inflation is ultimately unchanged, so this effect does die out.

consistent with the change in money, and the level of output is 1.7 percent below its long-run response of no change.

USES OF THE MODEL

Forecasting

The staff of the Federal Reserve Board regularly prepares forecasts of the economy, and one element in the forecasts is a projection derived from the quarterly model. The model forecast is not a purely mechanical projection; rather, it typically depends on constant adjustments (*add factors*) applied to many of the behavioral equations. Add factors are introduced for three reasons: (1) to adjust equations whose post-sample errors have deviated from the estimated error characteristics and for which there has been either insufficient time to reestimate the equation or lack of success at respecifying the equation; (2) to reflect shocks to behavior that can be identified with events not captured by the structure of an equation and whose magnitude and persistence can be roughly predicted; and (3) to incorporate an estimate of an equation's near-term error based on high-frequency data observations. In the last case, a pooled forecast from the quarterly model and a monthly short-term forecasting model are used as aids in generating add factors.³⁰ The monthly model combines direct observations on high-frequency data with a mix of behavioral and autoregressive equations.³¹

As part of the forecasting process, a stochastic simulation technique is used to generate confidence ranges or probability distributions for the model projection. The approach involves repeatedly simulating the model, subjecting each behavioral equation and most exogenous variables to random shocks based on their historical error characteristics. The errors for exogenous varia-

bles are derived as residuals from autoregressive equations.³²

Policy Alternatives

The model offers a convenient framework for analyzing the effects of alternative monetary and fiscal policies or of changes in other exogenous variables. Despite the complexity of the model, such simulations often require judgmental adjustments or adaptations of model equations to capture fully the important aspects of the issue being analyzed. For instance, in simulating the effect of lower energy prices, a judgmental adjustment has to be made both to the projection of domestic production of petroleum and to investment in petroleum drilling rigs because those variables are exogenous to the current structure of the model.

Special Uses of the Model

In addition to its use for forecasting and short-run multiplier analysis, the model has served other purposes over the years. Often it has been simulated to determine the long-run implications of policy changes. A study by Anderson, Ando, and Enzler, for example, examined the effect of various fiscal policies on the steady-state values of output and the real rate of interest.³³ In one set of simulations reported, the long-term ratio of net federal debt to nominal GNP was increased from 0 to 100 percent with the consequence that the new steady state had a real rate of interest that was higher by 5 percentage points and a level of real GNP that was 5 percent lower. In another study of fiscal policy, Brayton and Clark used the model to investigate the longer-run consequences of the 1981 Economic Recovery Tax Act (ERTA).³⁴ In this case, rather than

30. Carol Corrado and Mark Greene, "Reducing Uncertainty in Short-Term Projections: The Linkage of Monthly and Quarterly Models" (Board of Governors of the Federal Reserve System, Division of Research and Statistics, Special Studies Section, December 1983).

31. Carol Corrado and David Reifschneider, "A Monthly Forecasting Model of the U.S. Economy" (Board of Governors of the Federal Reserve System, Division of Research and Statistics, Special Studies Section, September 1986).

32. The stochastic simulation methodology was developed and implemented by Peter Tinsley, James Berry, Gerhard Fries, Doug Handler, and Arthur Kennickell. It has also been extensively used for the analysis of policy strategies as described in the text.

33. Robert Anderson, Albert Ando, and Jared Enzler, "Interaction between Fiscal and Monetary Policy and the Real Rate of Interest," *American Economic Review*, vol. 74 (May 1984, Papers and Proceedings, 1983), pp. 55-60.

34. Flint Brayton and Peter B. Clark, *The Macroeconomic and Sectoral Effects of the Economic Recovery Tax Act: Some Simulation Results*, Staff Studies 148 (Board of Governors of the Federal Reserve System, 1985).

simulating the model until it reached an equilibrium growth path, they adjusted monetary policy to offset the impact of ERTA on real output. Several results emerged from the study: real interest rates were significantly higher as a result of ERTA; investment was depressed as the increase in real interest rates more than offset the stimulus to investment from the acceleration of depreciation allowances; and the shift from tax to bond finance of federal expenditures, implicit in ERTA, would have led eventually to an unstable budgetary position in which government debt grew explosively.

Some other special uses of the model have centered on the analysis of alternative strategies for conducting monetary policy. Two papers by Kalchbrenner and Tinsley in the mid-1970s applied optimal control techniques to this topic.³⁵ Subsequent studies have used the stochastic simulation methodology, described above, to analyze a wider range of policy design issues than can be studied using deterministic simulations (for example, policies that react to shocks) and to evaluate policies on the basis of the degree of control achieved over ultimate targets such as inflation and unemployment. A series of papers by Tinsley and von zur Muehlen used stochastic model simulations for three purposes: (1) to rank strategies that focused directly on the ultimate targets with those based on intermediate targets (M1, M2, nominal GNP, the federal funds rate, and the monetary base); (2) to determine whether the choice of an intermediate target more closely related to the ultimate targets was superior to targeting on variables causally further removed; and (3) to evaluate conditional intermediate targeting in which policy settings were revised in light of events affecting the ultimate targets.³⁶

35. J. H. Kalchbrenner and P. A. Tinsley, "On the Use of Optimal Control in the Design of Monetary Policy," Special Studies Papers 76 (Board of Governors of the Federal Reserve System, Division of Research and Statistics, Special Studies Section, July 1975), and J. H. Kalchbrenner and P. A. Tinsley, "On the Use of Feedback Control in the Design of Aggregate Monetary Policy," *American Economic Review*, vol. 66 (May 1976, Papers and Proceedings, 1975), pp. 349-55.

36. P. Tinsley, and P. von zur Muehlen, "A Maximum Probability Approach to Short-Run Policy," *Journal of Econometrics*, vol. 15 (January 1981), pp. 31-48; P. Tinsley and P. von zur Muehlen, "The Reliability of Alternative Intermediate Targets (Board of Governors of the Federal Reserve System, Division of Research and Statistics, Special

Most recently, Anderson and Enzler extended this approach to develop a hierarchical policy reaction function and used stochastic simulation to contrast it to the case of M1 targeting.³⁷ This study also investigated these types of policies in a forward-looking framework that permits the policy setting in each period to depend on the consequences of the policy as given by deterministic simulations of the model.

CHANGES TO THE STRUCTURE OF THE MODEL

All macroeconomic models are at best approximations to the true structure of the economy. Exact models cannot be created because of the complexity of the economy. Moreover, empirical methods are limited to estimating behavioral relations based on available data, however imperfect. Although one hopes to model the important features of the economy accurately, the passage of time inevitably reveals the failure of parts of a model's structure to explain adequately economic events. Thus a need to reexamine the structure of a model persists.

The process of reexamination has led over time to many modifications of the quarterly model structure. Among the most important changes was the replacement of the original wage equation—which implied a long-run tradeoff between inflation and unemployment—with one in which no such tradeoff existed.³⁸ The long-run characteristics of the model's supply side also were altered with the inclusion of the average capital-output ratio (and, at a later time, the energy-output ratio) in the productivity equa-

Studies Section, November 1983); and P. A. Tinsley and P. von zur Muehlen, "Conditional Intermediate Targeting" (Board of Governors of the Federal Reserve System, Division of Research and Statistics, Special Studies Section, October 1983).

37. Robert Anderson and Jared Enzler, "Policy Design: Policy Rules That Use Forecasts," in R. Dornbush and S. Fisher, eds., *Macroeconomics and Finance: Essays in Honor of Franco Modigliani* (Cambridge, Mass., and London: M.I.T. Press, forthcoming).

38. The original wage equation embodying the long-run tradeoff is described in George de Menil and Jared Enzler, "Prices and Wages in the FR-MIT-Penn Econometric Model," in O. Eckstein, ed., *The Econometrics of Price Determination* (Board of Governors of the Federal Reserve System, 1972), pp. 277-308.

tion. The foreign sector of the model was elaborated considerably in the mid-1970s in response to the shift from fixed to floating exchange rates and to the expansion of international trade. As mentioned above, the structure of the model's housing sector has changed from one in which credit rationing and the supply of mortgage funds played an important role to one in which interest rates capture all supply factors.

Work is now planned in several areas to improve the current structure of the model. Recently, considerable effort has been devoted to explaining the surprisingly strong growth of M1 since 1985. New equations are anticipated for components of M1 and M2 as well as for the own rates of return on several components.³⁹ The

portfolio equations that determine international capital flows have been another source of problems. These equations do not adequately capture the portfolio shifts and exchange rate movements that have taken place since the early 1980s. Finally, the role of energy in the production technology will be reexamined, given the inconsistency between the estimated price elasticity of the demand for energy and the use of a Cobb-Douglas production function. Work in this area is likely to affect the labor demand equation, and it may have implications for the specification of the investment equations. □

39. This research, which is being undertaken by Richard Porter, George Moore, David Small, Jong Park, and Dan Bagatell, is summarized in Richard D. Porter, Paul A. Spindt, and David E. Lindsey, "Econometric Modeling of the Demands for the U.S. Monetary Aggregates: Conventional and Experimental Approaches" (paper presented at the Pacific Basin Central Bank Conference on Economic Modeling, Sydney, Australia, December 1986). Over the years, money demand has proved to be a difficult area to model, and it has been the subject of considerable research by members of the Division of Research and Statistics as well as by other researchers. Previous studies of money demand by division economists include Jared Enzler, Lewis Johnson, and John

Paulus, "Some Problems of Money Demand," *Brookings Papers on Economic Activity*, 1:1976, pp. 261-80; Richard D. Porter, Thomas D. Simpson, and Eileen Mauskopf, "Financial Innovation and the Monetary Aggregates," *Brookings Papers on Economic Activity*, 1:1979, pp. 213-29; P. A. Tinsley and B. Garrett, with M. E. Friar, "The Measurement of Money Demand," Special Studies Papers 133 (Board of Governors of the Federal Reserve System, Division of Research and Statistics, Special Studies Section, October 1978); Thomas D. Simpson and Richard D. Porter, "Some Issues Involving the Definition and Interpretation of the Monetary Aggregates," in Federal Reserve Bank of Boston, *Controlling the Monetary Aggregates III*, Conference Series 23 (FRBB, October 1980), pp. 161-234; and Flint Brayton, Terry Farr, and Richard Porter, "Alternative Money Demand Specifications and Recent Growth in M1" (Board of Governors of the Federal Reserve System, Division of Research and Statistics, Econometric and Computer Applications Section, May 1983).

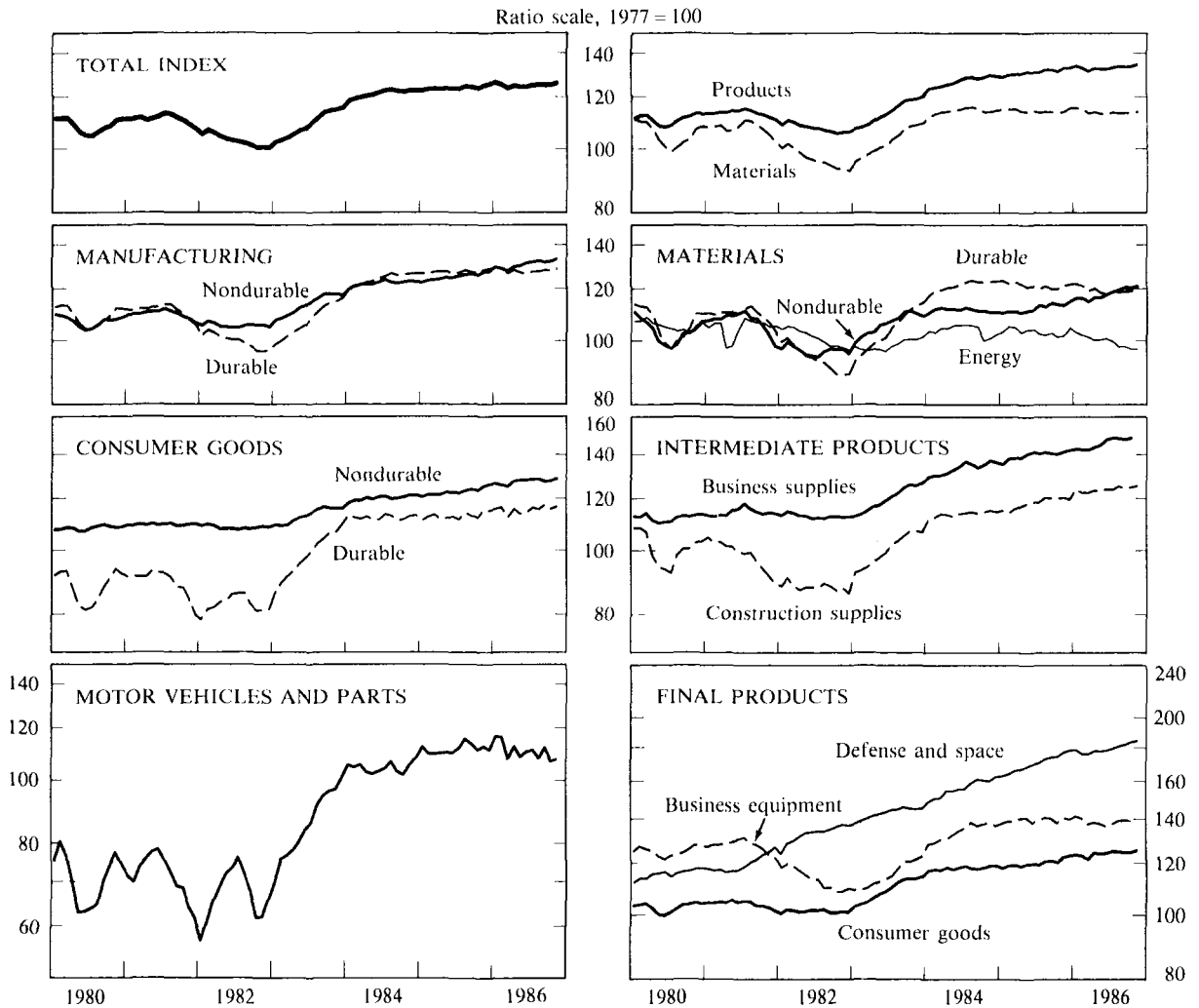
Industrial Production

Released for publication December 15

Industrial production increased an estimated 0.6 percent in November following three months of virtually no change. Gains prevailed in all major market groups except energy materials, which edged down further. Nondurable materials, home goods, defense equipment, and construction supplies continued to show strength. At

125.9 percent of the 1977 average, industrial output in November was less than 1 percent higher than it was a year earlier.

In market groups, output of total consumer goods rose 0.7 percent in November—the first gain since July. Autos were assembled at an annual rate of 7.3 million units—the same as October; schedules for output were not met in part because of a strike at a parts manufacturing



All series are seasonally adjusted. Latest figures: November.

Group	1977 = 100			Percentage change from preceding month				Percentage change, Nov. 1985 to Nov. 1986
	1986			1986				
	Oct.	Nov.	Dec.	Aug.	Sept.	Oct.	Nov.	
Major market groups								
Total industrial production	125.2	125.9	.5	.1	.0	.1	.6	.8
Products, total	133.8	134.6	.6	.4	-.2	.2	.6	1.3
Final products	132.7	133.5	.7	.4	-.1	.1	.6	.3
Consumer goods	124.7	125.6	.6	.0	-.3	.0	.7	2.4
Durable	115.9	116.8	1.7	-.5	1.5	-1.3	.7	1.2
Nondurable	127.9	128.8	.3	.1	-.9	.4	.7	2.8
Business equipment	139.4	140.1	1.0	1.0	.1	.0	.5	-.5
Defense and space	183.6	184.4	.7	.8	.6	.9	.4	4.1
Intermediate products	137.8	138.4	.2	.4	-.5	.4	.5	5.0
Construction supplies	125.0	125.7	-.1	1.1	-.6	.3	.5	4.3
Materials	113.3	113.9	.4	-.3	.2	-.1	.5	.0
Major industry groups								
Manufacturing	129.6	130.5	.7	.2	.0	.1	.7	2.1
Durable	127.9	128.6	1.0	.1	.4	-.1	.6	.3
Nondurable	132.0	133.1	.4	.4	-.5	.3	.8	4.6
Mining	94.9	94.2	-1.8	-.7	-1.0	-.7	-.7	-11.9
Utilities	110.9	111.3	1.0	-1.2	1.3	1.0	.4	-.5

NOTE. Indexes are seasonally adjusted.

plant. Besides another strong increase in production of home goods, output increased in nondurable consumer goods—in particular clothing, food, and other staples. Production of equipment strengthened 0.5 percent in November, with gains in most types of equipment. Nevertheless, production of equipment is below year-earlier levels as a result of weakness earlier this year in output of business equipment and in oil and gas well drilling. In particular, although activity in oil and gas well drilling has improved somewhat in recent months, it is still almost 50 percent lower than it was in November 1985.

Production of construction and business supplies expanded further in November, about in line with the pace of the past year. Output of materials also posted a gain in November follow-

ing a lackluster performance throughout most of 1986. Sizable increases occurred in both durable and nondurable components, with gains especially strong for nondurable groups such as textile, paper, and chemicals.

In industry groups, manufacturing output advanced 0.7 percent in November after little change in recent months. Most durable goods industries, including metals, appliances, lumber, and furniture, increased during November, but total durable manufacturing remained about the same as a year earlier. In contrast, nondurable manufacturing, which also increased in November, is almost 5 percent higher than it was in the same month last year. Utility output rose 0.4 percent in November, but mining activity was reduced further.

Announcements

*HENRY C. WALLICH:
RESIGNATION AS A MEMBER
OF THE BOARD OF GOVERNORS*

Henry C. Wallich resigned as a member of the Board of Governors, effective December 15. The text of Governor Wallich's letter of resignation to President Reagan and a Board announcement follow:

December 15, 1986

The President
The White House
Washington, D.C.

My dear Mr. President:

It is with great sadness that, because of poor health, I submit my resignation as a Member of the Board of Governors of the Federal Reserve System. The resignation is to be effective as of the date of this letter.

My association with the Federal Reserve System began over forty years ago when, in 1941, I joined the staff of the Federal Reserve Bank of New York. After many years at Yale University, I resumed this association when I was appointed a Member of the Board of Governors of the Reserve System. It is an office to which I was proud to be called and in which I have been honored to have served for the past twelve years.

Throughout these four decades, the Federal Reserve System has been the cornerstone of our monetary system. I have every confidence that its strength and soundness will continue and I wish it well in the future.

Very sincerely yours,

Henry C. Wallich

On December 15, Henry C. Wallich resigned, after long service as a member of the Board of Governors, due to poor health.

Governor Wallich has been the senior member of the Board in terms of service, having joined the Board on March 8, 1974. He was appointed by President Richard Nixon. That appointment

came after an already distinguished career as an economist engaged in central banking, teaching, and writing.

Educated in Germany, at Oxford University in England, and at Harvard University, Governor Wallich was Professor of Economics at Yale University for 23 years immediately before joining the Board in 1974. He began his career with the Federal Reserve 45 years ago at the Federal Reserve Bank of New York and served as chief of that bank's Foreign Research Division from 1946 to 1951. He took leave from Yale on two occasions, first when he served as Assistant to the Secretary of the Treasury in 1958-59 and later from 1959-61 when he was appointed by President Eisenhower as a member of the President's Council of Economic Advisers. Governor Wallich also served as chief economic consultant to the Treasury Department for a number of years before his appointment to the Federal Reserve Board.

Paul A. Volcker, Chairman of the Federal Reserve Board, paid special tribute to Governor Wallich's long service to the Board, to the profession of economics, and to his country. His statement follows:

Henry brought unique talents to the Board. He has been widely known throughout his career as a prolific writer, bringing to a large public audience incisive analysis of a variety of economic issues, large and small, in highly readable form. He has a lot to say, and said it exceptionally well in books, in speeches, in magazine columns, and informal commentary.

Many fewer were privileged to work with him at the Board table and within the Federal Open Market Committee.

Henry is, first of all, an inflation fighter, deeply committed to the need for currency and financial stability. That belief motivated his service on the Board, and he brought to that effort a combination of theoretical insight and practical experience rare in any individual. And all his colleagues came to know him as a man to combine incisiveness and persistence with wit, goodwill, and unfailing courtesy.

Throughout his time at the Board, Henry also car-

ried particular responsibilities for maintaining and enlarging the international work of the Federal Reserve. It was an area for which he was exceptionally well fitted by training and personal interest. To many abroad, he came to be the personification of the Federal Reserve, and his financial diplomacy stands as a lasting contribution to international monetary cooperation.

To all of us at the Board, he has been not only a colleague but a friend. We wish him well in official retirement, while looking forward to further contributions from his vast experience.

NEW MEMBERS APPOINTED TO CONSUMER ADVISORY COUNCIL

The Federal Reserve Board on December 18, 1986, named seven new members to its Consumer Advisory Council to replace those members whose terms are expiring and designated a new Chairman and Vice Chairman of the Council for 1987.

The Consumer Advisory Council was established by the Board in 1976, at the direction of the Congress, to represent the interests of the financial industry and consumers. The Council advises and consults with the Board in the exercise of the Board's functions under the Consumer Credit Protection Act and with regard to other consumer-related matters of interest to the Board. The Council consists of 30 members whose three-year terms are staggered.

Mr. Edward N. Lange was designated as Chairman to succeed Ms. Margaret M. Murphy. Mr. Lange is a partner with the law firm of Davis, Wright, Todd, Riese, and Jones in Seattle, Washington. His term on the Council runs through December 1987.

Mr. Steven W. Hamm was named to a one-year term as Vice Chairman to succeed Mr. Lawrence S. Okinaga. Mr. Hamm is the Administrator for the South Carolina Department of Consumer Affairs. He will serve on the Council through December 1988.

The seven new members, named for three-year terms beginning January 1, 1987, are the following:

Judith N. Brown, Edina, Minnesota, serves as the National Treasurer of the American Association of Retired Persons (AARP), an organization representing the interests of 24 million older Americans. She is a

member of the Ad Hoc Advisory Committee on the Women's Initiative, an advisory group to the National Board of Directors of AARP. She is a licensed investment adviser, and since 1980 has headed her own financial planning firm. Ms. Brown recently co-authored *A Second Start: A Widow's Guide to Financial Survival at a Time of Emotional Crisis*, published by Simon and Schuster. She currently is on the Board of the Minnesota Women's Network, is a member of the National Business and Professional Women's Council, and serves on the Governor's Appointments Commission. She also is a member of the Board of Governors at Mt. Sinai Hospital. Ms. Brown previously served on the Board of the National Women's Alliance for Professional and Executive Women.

Richard B. Doby, Denver, Colorado, is the Bank Commissioner for the state of Colorado and chairs the State Banking Board. He previously spent 12 years as a commercial banker with the United Bank of Denver. Mr. Doby is a member of the Board of Directors of the Conference of State Bank Supervisors. He also serves on the Advisory Board of the Salvation Army. He is a past president of the Colorado Consumer Credit Counseling Service, past chairman of the Colorado Urban League's membership committee, past member of the Board of Directors of the Mile High United Way, and past chairman (appointed by the Governor) of the Colorado Health Facilities Authority. Mr. Doby has been a guest lecturer on banking and economic financial issues at the University of Denver and Colorado University. He has an undergraduate degree in banking and finance and holds a degree from the Graduate School of Banking at the University of Wisconsin. In 1983, Mr. Doby led a delegation of Colorado bankers to Russia and China to study their monetary systems.

Richard H. Fink, Washington, D.C., is founder and President of Citizens for a Sound Economy, a 250,000-member citizens organization. He also founded and is Chairman of the Center for the Study of Market Processes at George Mason University and is on the Board of Trustees of the Center for the Study of Public Choice, also at George Mason University. Mr. Fink is editor of *Supply-Side Economics: A Critical Appraisal* and *A Nation in Debt: Economists Debate the Federal Budget Deficit*. His articles have appeared in numerous newspapers, magazines, and journals, including the *American Economic Review*. He holds a Master's degree in economics from the University of California, Los Angeles, and is a magna cum laude graduate of Rutgers University.

Stephen Gardner, Dallas, Texas, is an Assistant Attorney General of the state of Texas for the Dallas regional office. He is a member of the Council of the Consumer Law Section of the State Bar of Texas and of a Texas State Bar Committee. Mr. Gardner has been active in conducting training conferences for lawyers and non-lawyers in consumer law and trial tactics, and has authored numerous publications on

consumer law. He was formerly with the New York State Bureau of Consumer Frauds and Protection and the Legal Aid Society of Central Texas. He also served as the Students' Attorney at the University of Texas at Austin and was a Consumer Law Fellow at the National Consumer Law Center in Boston during 1980.

Elena G. Hanggi, Little Rock, Arkansas, is National President of the Association of Community Organizations for Reform Now (ACORN), a community-based organization in 26 states with a membership that exceeds 60,000 low- and moderate-income families. She has been an active participant in local and national discussions pertaining to the credit needs of low- and moderate-income communities. Ms. Hanggi has worked with ACORN chapters around the country regarding efforts to bring about basic banking offerings by financial institutions. She has also consulted with these groups in negotiations with financial institutions concerning compliance with the federal Community Reinvestment Act. Ms. Hanggi is a member of the Coalition of Women's Economic Needs in Arkansas and is on the Board of the Arkansas Peace Center. She also serves on the Board of Directors of a community radio station, KABF, in Little Rock. She holds a B.A. from the University of Arkansas, Little Rock, with a major in English and Sociology and a minor in Urban Affairs, and will graduate in January 1987 from the University of Arkansas Law School.

Ramon E. Johnson, Salt Lake City, Utah, is Professor of Finance in the Graduate School of Business at the University of Utah. He also conducts research on a variety of matters concerning finance and business management, including the structure of interest rates. Dr. Johnson has been an administrator at the university, serving six years as Chairman of the Department of Finance and four years as Associate Dean of the Graduate School of Business. He has also served as President of the University of Utah Credit Union. As a Chartered Financial Analyst, Dr. Johnson has consulted with the U.S. Federal Home Loan Bank Board, as well as numerous savings and loan associations, commercial banks, and other corporate organizations in Salt Lake City. In 1981 and 1982, he served on the Mayor's blue ribbon panel to evaluate the financial status of Salt Lake City.

Richard L.D. Morse, Manhattan, Kansas, is a Professor of Family Economics at Kansas State University, actively involved in research on consumer credit and consumer savings. He has testified before committees of the U.S. Senate and House of Representatives, and drafted the U.S. Department of Defense's Directive on Consumer Credit. As a member of President Kennedy's Consumer Advisory Council, he developed the concepts of APR (annual percentage rate) and PPR (periodic percentage rate). Dr. Morse has been a consultant to the New York State Banking Department for drafting Truth in Savings regulations, and is

frequently quoted in consumer finance articles appearing in national publications. He has written several textbooks and is the author of more than 100 professional articles and publications including *Check Your Interest* and *Cents-ible Interest*.

The other members of the Council are the following (the date each term expires appears in parentheses):

Edwin B. Brooks
President
Security Federal
Savings & Loan Association
Richmond, Virginia (December 31, 1988)

Jonathan A. Brown
Director, BankWatch
Washington, D.C. (December 31, 1987)

Michael S. Cassidy
Senior Vice President, Chase Manhattan Bank
New York, New York (December 31, 1988)

Theresa Faith Cummings
Social Services Consultant
Springfield, Illinois (December 31, 1987)

Neil J. Fogarty
Senior Attorney, Hudson County Legal Services
Jersey City, New Jersey (December 31, 1988)

Kenneth A. Hall
President, Great Southern National Bank
Jackson, Mississippi (December 31, 1988)

Robert J. Hobbs
Senior Attorney, National Consumer Law Center
Boston, Massachusetts (December 31, 1988)

Robert W. Johnson
Professor of Management and Director
Credit Research Center, Purdue University
West Lafayette, Indiana (December 31, 1988)

John M. Kolesar
President, Ameritrust Development Bank
Cleveland, Ohio (December 31, 1988)

Alan B. Lerner
Senior Executive Vice President
Associates Corporation of North America
Dallas, Texas (December 31, 1988)

Fred S. McChesney
Visiting Fellow of Law and Economics
University of Chicago Law School
Chicago, Illinois (December 31, 1987)

Helen E. Nelson
President, Consumer Research Foundation
Mill Valley, California (December 31, 1987)

Sandra R. Parker
Chairman, Banking Committee
Richmond United Neighborhoods
Richmond, Virginia (December 31, 1988)

Joseph L. Perkowski
Chief Executive Officer
Minneapolis Federal Employees Credit Union
Centerville, Minnesota (December 31, 1987)

Brenda L. Schneider
Director of Community Relations
Manufacturers National Bank
Detroit, Michigan (December 31, 1987)

Jane Shull
Director, Institute for the Study of Civic Values
Philadelphia, Pennsylvania (December 31, 1988)

Ted L. Spurlock
Vice President and Director
of Credit and Consumer Banking Services
J.C. Penney Company, Inc.
Dallas, Texas (December 31, 1987)

Mel R. Stiller
Executive Director
Consumer Credit Counseling Service
of Eastern Massachusetts
Boston, Massachusetts (December 31, 1987)

Christopher J. Sumner
President and CEO
Western Savings & Loan Company
Salt Lake City, Utah (December 31, 1987)

Edward J. Williams
Senior Vice President, Consumer Banking Group
Harris Trust and Savings Bank
Chicago, Illinois (December 31, 1988)

Michael Zoroya
Retail Services Consultant
The May Department Stores
St. Louis, Missouri (December 31, 1987)

CHANGE IN REGULATION Z

The Federal Reserve Board issued on December 18, 1986, a final rule that modifies a provision of Regulation Z (Truth in Lending), exempting refinancings by original creditors from the right of rescission. The rule states that if the original creditor finances nonfinance charges such as attorney's fees, title examination fees, and insurance premiums, the right of rescission will not apply. This final rule is effective immediately.

At the same time, the Board withdrew its proposal, issued on August 6, to exempt refinancings secured by the consumer's principal dwelling by other than the original creditor. The proposal would have excluded refinancings when (1) no new advances of money are made to the consumer, (2) the annual percentage rate on the new obligation is not subject to increase after consummation and is the same as or lower than the annual percentage rate on the obligation being replaced, and (3) the new transaction does not have a balloon payment feature.

PROPOSED ACTIONS

The Federal Reserve Board on December 10, 1986, issued for comment a series of proposals to reduce and control the payments system risk faced by the Federal Reserve and individual depository institutions participating in large-dollar wire transfer networks, book-entry transfer systems, and automated clearinghouses (ACHs). These proposals supplement the payment system risk policy announced by the Board on May 17, 1985.

The Board also issued for public comment a revised interpretation to its official staff commentary on Regulation Z. The proposed revision to the commentary describes what constitutes a new advance of money in a refinancing that is exempt from the rescission provision. Comment is requested by January 30.

The Federal Reserve Board on December 8, 1986, issued a series of questions and answers relating to its ACH proposal that was issued on September 17. The proposal relates to the cost of float generated by ACH transactions processed during the night cycle and a corresponding reduction in the current per-item surcharge assessed on night-cycle ACH transactions. These questions and answers have been developed to aid the public with its comments on the proposal. Comment is requested by December 22.

The Federal Reserve Board also requested comment by February 23, 1987, on proposed rulemaking to permit bank holding companies to engage in real estate investment activity within certain limits.

CHANGES IN BOARD STAFF

The Board of Governors has announced the temporary appointment of Franklin D. Dreyer as Deputy Director in the Division of Banking Supervision and Regulation.

The Board announced the retirement of Frederick R. Dahl, Associate Director, Division of Banking Supervision and Regulation, effective December 31, 1986.

The Board also announced the retirement of Walter W. Kreimann, Associate Director, Division of Support Services, effective January 2, 1987.

Mr. Dreyer is currently Vice President for Supervision and Regulation at the Federal Reserve Bank of Chicago and will be on loan to the Board for one year. Mr. Dreyer began his assignment with the Board on January 5, 1987.

*SYSTEM MEMBERSHIP:
ADMISSION OF STATE BANKS*

The following bank was admitted to membership in the Federal Reserve System during the period December 1 through December 31, 1986:

Illinois

Bartonville Bartonville Bank

Record of Policy Actions of the Federal Open Market Committee

MEETING HELD ON NOVEMBER 5, 1986

1. Domestic Policy Directive

The information reviewed at this meeting suggested that economic activity grew at a moderate rate in the third quarter, after rising only slightly in the previous quarter. Payroll employment expanded somewhat further in September, although manufacturing jobs declined following little change in August. Consumer spending, which had been quite robust in the first half of the year, strengthened further in the third quarter. Business capital spending, however, remained sluggish, reflecting declines in outlays for nonresidential construction; new orders rose in September and equipment spending picked up. Residential construction expenditures advanced further in the third quarter, but housing starts fell in September. Wage increases have continued to moderate, while prices have increased a bit because of developments in food and energy markets.

Industrial production rose another 0.1 percent in September. The gain partly reflected a surge in the production of cars and light trucks. Other production was unchanged on balance; production of defense equipment rose, but output of nondefense goods edged down and materials production remained sluggish. Domestic automakers apparently cut back assemblies during October, but still were planning relatively large production for the fourth quarter as a whole. Capacity utilization in manufacturing, mining, and utilities was unchanged in September at 79.2 percent. The utilization rate in mining continued to decline, while the rate in manufacturing edged up, reflecting the pickup in motor vehicle production.

Total nonfarm payroll employment grew somewhat further in September. The sluggish

pace of industrial production was reflected in a decline in manufacturing jobs that more than offset the increase reported for August. Employment in trade, finance, and services advanced further in September, but at a less rapid rate than in earlier months of the year. The civilian unemployment rate moved back up to 7 percent in September, close to its average level earlier in the year.

Total retail sales increased 4.6 percent in September because of a substantial jump in auto sales following the expansion of sales incentive programs by domestic automakers in late August. During September, domestic cars sold at a record 11¼ million unit annual rate, compared with an average 8¼ million unit pace in the preceding five months. Light trucks and foreign cars also sold at record monthly rates in September. Outside of the auto group, sales were virtually unchanged from August levels.

In the business sector, spending has remained sluggish. Business purchases of motor vehicles were up sharply in the third quarter, but spending for other equipment declined, and outlays for nonresidential structures dropped substantially further. However, new orders for nondefense capital goods rose sharply in September; although aircraft orders accounted for half of the increase, bookings for many other types of equipment also posted sizable gains. For structures, data on new commitments have continued to point to further declines in office building, but the drop in oil- and gas-well drilling appears to have ended.

Housing starts have declined since earlier in the year, but residential construction expenditures rose through the summer. Total private housing starts dropped in September to an annual rate of 1.68 million units from a rate of about 1.8 million units during July and August. Single family starts fell somewhat in September, regis-

tering the lowest monthly reading since December, but sales of new and existing homes increased during the month. Multifamily housing starts declined further, apparently reflecting in part record high vacancy rates and prospectively diminished rates of return on rental properties as a result of tax reform.

Labor cost increases have moderated further over the past year, but price increases have been a bit higher in recent months than earlier in the year due mainly to developments in food and energy markets. Consumer food prices rose sharply during the summer, reflecting in part weather-related disruptions in some supplies. By September conditions had improved, and increases in retail food prices slowed noticeably. In the energy sector, petroleum prices moved up at the wellhead and refinery levels in the September PPI, reflecting the OPEC agreement in early August to curtail production. This increase in crude oil costs apparently has already reached the retail level as gasoline and heating oil prices turned up in the September CPI, after steep declines throughout much of the year. Excluding food and energy, consumer prices have risen recently at about the same pace as earlier in the year.

The trade-weighted value of the dollar against major foreign currencies continued to decline for several weeks after the September 23 FOMC meeting, but it subsequently recovered and has risen somewhat on balance. Short-term and long-term interest rate differentials increased a bit during the intermeeting period; foreign rates moved up, particularly at the short end, while rates in the United States eased slightly. Real net exports of goods and services dropped further in the third quarter, mainly reflecting a surge in the volume of oil imports. After the recovery in real economic activity in most major foreign industrial countries in the second quarter, available data for the third quarter indicate further moderate expansion in Germany, France, the United Kingdom, and to a lesser extent in Japan.

At its meeting in September, the Committee adopted a directive that called for maintaining the existing degree of pressure on reserve positions. The members expected such an approach to policy to be consistent with growth in M2 and M3 from August to December at annual rates of 7

to 9 percent. Growth in M1 over the same period was expected to moderate from the exceptionally large increase during the previous several months. The Committee agreed that the growth in M1 would continue to be evaluated in view of the behavior of the broader aggregates and other factors. The members also decided that slightly greater reserve restraint would, or slightly lesser reserve restraint might, be acceptable depending on the behavior of the monetary aggregates, taking into account the strength of the business expansion, developments in foreign exchange markets, progress against inflation, and conditions in domestic and international credit markets. The intermeeting range for the federal funds rate was maintained at 4 to 8 percent.

M2 and M3 increased at annual rates of $8\frac{3}{4}$ and $7\frac{1}{2}$ percent respectively, on average over September and October, well below their rates of growth since early spring. Through October, both aggregates were very close to the upper ends of their 6 to 9 percent annual growth ranges established by the Committee for 1986. Growth in M1 still was quite strong over September and October, but down substantially from its average over the previous several months.

Adjustment plus seasonal borrowing at the discount window averaged about \$325 million in the two complete maintenance periods after the September meeting. Federal funds generally continued to trade close to $5\frac{7}{8}$ percent over the intermeeting period. Most other interest rates eased somewhat on balance, with short-term rates about unchanged to down 15 basis points and long-term rates off as much as 35 basis points. Bond prices increased in the days just before the meeting in part reflecting perceptions of stronger foreign demand for dollar assets, prompted to some extent by the cut in the Japanese discount rate on October 31. In addition, market participants reportedly interpreted the cut in the Japanese rate as giving the Federal Reserve more leeway to ease domestic monetary policy.

The staff projections presented at this meeting suggested that real GNP would continue to grow at a moderate rate through the end of 1987. Anticipations of sustained growth in real exports, reflecting the improvement in the price competitiveness of U.S. goods, continued to be a

key element supporting the expected expansion in domestic production. Growth in domestic spending was projected to be relatively sluggish over the forecast horizon. The staff's projection for inflation continued to show some step-up early next year associated with the effects of rapidly rising import prices on the prices of U.S. goods and with the turnaround in energy prices.

In the Committee's discussion of the economic situation and outlook, the members agreed that incoming data on business activity and reports on specific conditions in many industries were broadly consistent with the staff forecast of continuing expansion at a moderate pace. There were uncertainties nonetheless about the prospective performance of individual sectors of the economy and thus of the economy generally. In the view of most members the risks of a deviation from the staff projection appeared to be evenly balanced, but a few felt the risks were greater in the direction of less growth.

As they had at several previous meetings, the members focused on the performance of net exports as a key factor in the outlook for economic activity. The most recent data could be interpreted as suggesting that the trade balance was no longer worsening. However, clear evidence of an actual turnaround in the trade balance had not yet emerged and it was far from certain that there would be significant improvement during the months ahead. Some members reported that a growing number of firms were experiencing increases in orders from abroad, a development that lent support to expectations of a significant pickup in export sales over the next few quarters. To an important degree, the outlook for U.S. exports remained contingent on growing demands from major industrial nations. In that regard it was noted that the evidence was mixed. Domestic expansion—and also the demand for foreign goods—appeared to be strengthening in some major countries, but the outlook was less promising in others. On the import side, members observed that foreign competition remained intense, notably from countries whose exchange rates had not appreciated against the dollar. Nonetheless, there were reports that rising import prices were improving the competitive position of at least some domestic producers.

In the Committee's review of the outlook for spending by domestic sectors of the economy, the members generally expected demand to continue to increase, but at a slower pace than in recent quarters. Individual members again highlighted the uneven conditions in different industries and parts of the country. One member commented that the complex tax reform legislation constituted a major source of uncertainty. The members agreed that total consumer spending would tend to be held down in the current quarter by reduced purchases of automobiles following the bulge associated with attractive incentive programs. One member observed, however, that some offsetting expenditures on high-priced items might be induced before year-end because the deductibility of sales taxes in computing personal income taxes would be terminated starting in 1987. On the negative side, one member suggested that the adjustment in automobile sales might take longer than many observers currently expected and also stressed that consumer debt burdens were an important inhibiting factor on spending. In the area of business investment, members noted that construction activity would probably be held down by relatively high vacancy rates in office buildings, multifamily housing, and other commercial facilities such as hotels, especially in the context of the reportedly adverse impact of the tax reform legislation on such investments. Members also referred to a number of plant closings in the manufacturing sector. On the other hand, some current economic indicators pointed to a strengthening in the demand for business equipment. One member also commented that the prospects for improvement in the nation's balance of trade, if realized, would require more investment in domestic productive facilities over time. In regard to agriculture current conditions were mixed, but one member indicated that the overall situation in that industry and also in energy no longer appeared to be worsening and accordingly those key sectors of the economy had probably ceased to exert a negative influence on general economic activity. Likewise, the outlook for reduced government deficits, including surpluses for state and local governments, and the apparently favorable prospects for foreign trade implied a reduction in major structural

imbalances and an improved basis for sustained economic expansion.

With regard to the outlook for inflation, the members agreed that the lagged impacts of the dollar's depreciation along with developments in energy markets were likely to contribute to somewhat faster price increases during the year ahead. Many domestic businesses reportedly continued to look for competitive opportunities to raise prices and widen profit margins. One member observed that a potential inflation risk, and one for business activity generally, would be the emergence of new protectionist measures in response to unsatisfactory progress in reducing the nation's trade deficit. On the favorable side, wages generally appeared to be continuing to rise more slowly than earlier and businesses were continuing to devote considerable attention to paring costs and improving their productivity. Some food prices might also tend to decline following increases in recent months. More generally, the prospect that capacity utilization rates were likely to remain relatively low in most industries over the year ahead implied that inflationary pressures would be muted during that period.

At its meeting in July the Committee reviewed the basic policy objectives that it had established in February for growth of the monetary and credit aggregates in 1986 and it set tentative objectives for expansion in 1987. For the period from the fourth quarter of 1985 to the fourth quarter of 1986, the Committee reaffirmed the ranges established in February for growth of 6 to 9 percent for both M2 and M3. The associated range for expansion in total domestic nonfinancial debt also was reaffirmed at 8 to 11 percent for the current year. With respect to M1, the Committee decided that growth in excess of the 3 to 8 percent range set in February would be acceptable and that such growth would be evaluated in relation to the velocity of M1, the expansion of the broader aggregates, developments in the economy and financial markets, and price pressures. For 1987 the Committee agreed on tentative monetary growth objectives that included reductions of $\frac{1}{2}$ percentage point to ranges of $5\frac{1}{2}$ to $8\frac{1}{2}$ percent for both M2 and M3. In the case of M1 the Committee expressed the preliminary view that retaining the 1986 range of

3 to 8 percent, which implied a considerable reduction from the likely rate of growth in 1986, appeared appropriate for 1987 in the light of most historical experience. The Committee also retained the range of 8 to 11 percent for growth of total domestic nonfinancial debt in 1987. It was understood that all the ranges were provisional and that, notably in the case of M1, they would be reviewed in early 1987 against the background of intervening developments.

The Committee's discussion of policy implementation for the weeks immediately ahead reflected the sense that the economy was continuing to expand at a moderate rate and that, while price pressures could be strengthening somewhat in response to higher import prices, those price increases should be well contained. Externally, some signs of greater stability seemed to be emerging in exchange markets. In those circumstances, all of the members indicated that they were in favor of continuing to direct open market operations toward maintaining unchanged conditions of reserve availability. That conclusion was also warranted by indications that monetary growth had moderated somewhat over September and October, and an expectation that the broad aggregates might stay close to the Committee's earlier expectations for growth near the upper ends of their long-term ranges in the closing months of the year, assuming no significant changes in reserve conditions and in short-term interest rates.

In the Committee's discussion of possible intermeeting adjustments in the degree of reserve pressure, the members suggested that developments calling for more than a slight change in reserve conditions would be unlikely during the weeks ahead. Although a few members felt that policy implementation should remain especially alert to the potential need for some easing of reserve conditions, notably the need to respond to emerging indications, if any, of relatively weak business activity, most felt that there should be no presumptions about the likely direction of any small intermeeting adjustments, should they be desirable. With respect to the monetary aggregates, some members commented that a shortfall from current expectations would be a welcome development, given the rapid growth earlier in the year, and within limits

a shortfall should be tolerated provided it occurred in the context of satisfactory economic performance and did not appear to be associated with upward pressures on market interest rates. One member commented, however, that a sharp and abrupt slowdown in M1 growth might well signal a weaker economy and, depending on the circumstances, might require more than a slight adjustment in policy implementation.

At the conclusion of the Committee's discussion, all of the members indicated that they favored a directive that called for no change in the current degree of pressure on reserve positions. The members expected this approach to policy implementation to be consistent with growth of M2 and M3 at annual rates of 7 to 9 percent over the fourth quarter from a September base. Over the same period, growth in M1 was expected to moderate from its exceptional pace during most of the period since early spring. Because the behavior of M1 remained subject to unusual uncertainty, the Committee decided to continue its recent practice of not specifying a rate of expected growth for purposes of short-run policy implementation but to evaluate this aggregate in the light of the performance of the broader monetary aggregates and other factors. The members indicated that slightly greater or slightly lesser reserve pressures might be acceptable over the intermeeting period depending on the behavior of the monetary aggregates, taking into account the strength of the business expansion, the performance of the dollar in foreign exchange markets, progress against inflation, and conditions in domestic and international credit markets. The members agreed that the intermeeting range for the federal funds rate, which provides a mechanism for initiating consultation of the Committee when its boundaries are persistently exceeded, should be left unchanged at 4 to 8 percent.

At the conclusion of the meeting, the following domestic policy directive was issued to the Federal Reserve Bank of New York:

The information reviewed at this meeting indicates that economic activity grew at a moderate pace in the third quarter. In September total nonfarm payroll employment grew somewhat further, although employment in manufacturing fell after changing little in August. The civilian unemployment rate moved back

up to 7.0 percent in September, close to its average level earlier in the year. Industrial production rose slightly further in September and posted a moderate gain over the third quarter. Consumer spending has remained strong in recent months, with gains in retail sales in August and especially in September paced by a sharp rise in auto sales. Housing starts fell in September, but residential investment increased further in the third quarter as a whole. Business capital spending appears to have remained sluggish; equipment spending picked up in the third quarter and new orders were strong in September, but outlays for nonresidential construction continued to decline. Real net exports of goods and services dropped further in the third quarter, reflecting in large part a surge in the volume of oil imports. Increases in labor compensation have slowed over the course of the year, while broad measures of prices have firmed somewhat recently due to developments in food and energy markets.

Growth of M2 moderated further in September, but appears to have picked up in October, while growth of M3 has tended to slow. Expansion of these two aggregates for the year through September has been at the upper end of their respective ranges established by the Committee for 1986. Growth of M1 slowed in the September–October period from the very rapid pace experienced since early spring. Expansion in total domestic nonfinancial debt remains appreciably above the Committee's monitoring range for 1986. Most interest rates have declined somewhat since the September 23 meeting of the Committee. Although the trade-weighted value of the dollar against major foreign currencies continued to decline for several weeks after the September meeting, it subsequently recovered and has risen somewhat on balance.

The Federal Open Market Committee seeks monetary and financial conditions that will foster reasonable price stability over time, promote growth in output on a sustainable basis, and contribute to an improved pattern of international transactions. In furtherance of these objectives the Committee agreed at the July meeting to reaffirm the ranges established in February for growth of 6 to 9 percent for both M2 and M3, measured from the fourth quarter of 1985 to the fourth quarter of 1986. With respect to M1, the Committee recognized that, based on the experience of recent years, the behavior of that aggregate is subject to substantial uncertainties in relation to economic activity and prices, depending among other things on the responsiveness of M1 growth to changes in interest rates. In light of these uncertainties and of the substantial decline in velocity in the first half of the year, the Committee decided that growth of M1 in excess of the previously established 3 to 8 percent range for 1986 would be acceptable. Acceptable growth of M1 over the remainder of the year will depend on the behavior of velocity, growth in the other monetary aggregates, developments in the economy and financial markets, and price pressures. Given its rapid growth in the early part of the year, the Committee recognized that the

increase in total domestic nonfinancial debt in 1986 may exceed its monitoring range of 8 to 11 percent, but felt an increase in that range would provide an inappropriate benchmark for evaluating longer-term trends in that aggregate.

For 1987 the Committee agreed on tentative ranges of monetary growth, measured from the fourth quarter of 1986 to the fourth quarter of 1987, of 5½ to 8½ percent for M2 and M3. While a range of 3 to 8 percent for M1 in 1987 would appear appropriate in the light of most historical experience, the Committee recognized that the exceptional uncertainties surrounding the behavior of M1 velocity over the more recent period would require careful appraisal of the target range at the beginning of 1987. The associated range for growth in total domestic nonfinancial debt was provisionally set at 8 to 11 percent for 1987.

In the implementation of policy for the immediate future, the Committee seeks to maintain the existing degree of pressure on reserve positions. This action is expected to be consistent with growth in M2 and M3 over the period from September to December at annual rates of 7 to 9 percent. While growth in M1 over the same period is expected to moderate from its exceptional pace during the previous several months, growth in this aggregate will continue to be judged in the light of the behavior of M2 and M3 and other factors. Slightly greater reserve restraint or slightly lesser reserve restraint might be acceptable depending on the behavior of the aggregates, taking into account the strength of the business expansion, developments in foreign exchange markets, progress against inflation, and conditions in domestic and international credit markets. The Chairman may call for Committee consultation if it appears to the Manager for Domestic Operations that reserve conditions during the period before the next meeting are likely to be associated with a federal funds rate persistently outside a range of 4 to 8 percent.

Votes for this action: Messrs. Volcker, Corrigan, Angell, Guffey, Heller, Mrs. Horn, Messrs. Johnson, Melzer, Morris, Rice, and Ms. Seger. Votes against this action: None. Absent and not voting: Mr. Wallich.

2. Authorization for Domestic Open Market Operations

Effective December 3, 1986, the Committee approved a temporary increase of \$1 billion, to \$7 billion, in the limit between Committee meetings on changes in System Account holdings of U.S. government and federal agency securities specified in paragraph 1(a) of the authorization for domestic open market operations. The increase was effective for the intermeeting period ending with the close of business on December 16, 1986.

Votes for this action: Messrs. Volcker, Corrigan, Angell, Guffey, Heller, Mrs. Horn, Messrs. Johnson, Melzer, Morris, Rice, and Ms. Seger. Votes against this action: None. Absent and not voting: Mr. Wallich.

This action was taken on the recommendation of the Manager for Domestic Operations. The Manager had advised that outright purchases of securities in the intermeeting interval through December 1, 1986, had reduced the leeway under the usual \$6 billion limit to about \$3.5 billion. Additional purchases of securities in excess of that leeway likely would be necessary over the remainder of the intermeeting period, chiefly reflecting seasonal increases in currency in circulation and required reserves.

Legal Developments

AMENDMENT TO REGULATION Z

The Board of Governors is amending 12 C.F.R. Part 226, its Regulation Z, by issuing a final rule modifying the existing provision that exempts original creditors from providing the right of rescission in certain refinancings secured by the consumer's principal dwelling. The regulation provides that the right of rescission will not apply if the original creditor finances nonfinance charges such as attorney's fees, title examination fees, and insurance premiums.

Effective December 16, 1986, but reliance optional until October 1, 1987, the Board amends 12 C.F.R. Part 226 as follows:

Part 226—Truth In Lending

1. The authority citation for 12 C.F.R. Part 226 continues to read as follows:

Authority: 15 U.S.C. § 1601 *et seq.*

2. Part 226 is amended by revising section 226.23(f)(2) to read as follows:

Section 226.23—Right of Rescission

* * * * *

(f) *Exempt transactions.*

* * * * *

(2) A refinancing or consolidation by the same creditor of an extension of credit already secured by the consumer's principal dwelling. The right of rescission shall apply, however, to the extent the new amount financed exceeds the unpaid principal balance, any earned unpaid finance charge on the existing debt, and amounts attributed solely to the costs of the refinancing or consolidation.

* * * * *

AMENDMENT TO RULES REGARDING DELEGATION OF AUTHORITY

The Board of Governors is amending 12 C.F.R. Part 265, its Rules Regarding Delegation of Authority, to delegate to the Director of the Division of Banking

Supervision and Regulation with the concurrence of the Board's General Counsel, and to the Reserve Banks with the concurrence of the Director of the Division of Banking Supervision and Regulation and the Board's General Counsel, authority to waive the publication and solicitation of public comment requirements of the Change in Bank Control Act, 12 U.S.C. § 1817(j), as amended by the Anti-Drug Abuse Act of 1986, No. 99-750 (October 27, 1986), where it is determined in writing that such disclosure or solicitation would seriously threaten the safety or soundness of a bank. The Board has delegated similar authority to waive, dispense with or modify the procedural requirements, including publication requirements, of the Bank Holding Company Act, 12 U.S.C. § 1841 *et seq.*, where expeditious action is required. 12 C.F.R. §§ 262.3(k)(1) and 265.2(c)(30).

Effective December 15, 1986, the Board amends 12 C.F.R. Part 265 as follows:

Part 265—Rules Regarding Delegation of Authority

1. The authority citation for 12 C.F.R. Part 265 continues to read as follows:

Authority: Sec. 11, 38 Stat. 261 and 80 Stat. 1314; 12 U.S.C. 248.

2. Part 265 is amended by adding new paragraphs 265.2(c)(35) and 265.2(f)(48) to read as follows:

Section 265.2—Specific Functions Delegated to Board Employees and to Federal Reserve Banks

* * * * *

(c)(35) Under section 1817(j)(2) of the Change in Bank Control Act (12 U.S.C. 1817(j)), and with the concurrence of the Board's General Counsel, to waive, dispense with, modify, or excuse the failure to comply with the requirement for publication and solicitation of public comment regarding a notice filed under the Change in Bank Control Act provided that a written finding is made that such disclosure or solicitation would seriously threaten the safety or soundness of a bank holding company or bank.

* * * * *

(f)(48) Under section 1817(j)(2) of the Change in Bank Control Act (12 U.S.C. 1817(j)) and with the concurrence of the Board's Director of Banking Supervision and Regulation and the Board's General Counsel or their designees, to waive, dispense with, modify, or excuse the failure to comply with the requirement for publication and solicitation of public comment regarding a notice filed under the Change in Bank Control Act provided that a written finding is made that such disclosure or solicitation would seriously threaten the safety or soundness of a bank holding company or bank.

* * * * *

ORDERS ISSUED UNDER BANK HOLDING COMPANY ACT, BANK MERGER ACT, BANK SERVICE CORPORATION ACT, AND FEDERAL RESERVE ACT

Orders Issued Under Section 3 of the Bank Holding Company Act

Banc One Corporation
Columbus, Ohio

American Fletcher Corporation
Indianapolis, Indiana

Order Approving Acquisition of a Bank Holding Company

Banc One Corporation, Columbus, Ohio, a bank holding company within the meaning of the Bank Holding Company Act (12 U.S.C. § 1841 *et seq.*) ("Act" or "BHC Act"), has applied for the Board's approval under sections 3 and 4 of the Act (12 U.S.C. §§ 1842 and 1843) to acquire American Fletcher Corporation, Indianapolis, Indiana ("AFC"), also a bank holding company. As a result of this acquisition, Applicant would acquire indirectly AFC's five banking and four nonbanking subsidiaries.¹

On the basis of the record, the application under section 3 of the Act is approved for the reasons set forth in the Board's Statement, which will be released at a later date. The transaction shall not be consummated before the thirtieth calendar day following the effective date of this Order or later than three months after the effective date of this Order, unless such period is extended for good cause by the Board or by

1. Applicant's proposed acquisition of AFC's nonbanking subsidiaries under section 4 of the Act will be considered separately by the Board.

the Federal Reserve Bank of Cleveland, acting pursuant to delegated authority.

By order of the Board of Governors, effective December 23, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, Angell, and Heller. Absent and not voting: Governor Rice.

[SEAL] JAMES MCAFEE
Associate Secretary of the Board

STATEMENT BY THE BOARD OF GOVERNORS OF THE FEDERAL RESERVE SYSTEM REGARDING THE APPLICATION OF BANC ONE CORPORATION TO ACQUIRE AMERICAN FLETCHER CORPORATION

By Order dated December 23, 1986, the Board approved the application of Banc One Corporation, Columbus, Ohio, to acquire American Fletcher Corporation, Indianapolis, Indiana ("AFC"), pursuant to section 3(a)(3) of the Bank Holding Company Act ("BHC Act" or "Act"). 12 U.S.C. § 1842(a)(3). In this Statement, the Board sets forth its reasons for approving the application.

Applicant, with assets of \$11.2 billion, is the largest commercial banking organization in Ohio. Its 22 Ohio subsidiary banks control deposits of approximately \$8.8 billion, representing 13.4 percent of the total deposits in commercial banks in Ohio.¹ AFC (assets of \$4.4 billion) is the second largest commercial banking organization in Indiana. Its five subsidiary banks control deposits of approximately \$3.0 billion, representing 7.4 percent of the total deposits in commercial banks in Indiana. AFC controls nonbank subsidiaries engaged in mortgage banking, consumer finance and reinsurance activities and also engages in certain insurance agency activities.²

Section 3(d) of the Act (12 U.S.C. § 1843(d)) prohibits the Board from approving an application by a bank holding company to acquire control of any bank located outside of the holding company's home state,³ unless such acquisition is "specifically authorized by the statute laws of the state in which such bank is located, by language to that effect and not merely by implication."

1. Banking data are as of June 30, 1986. Applicant also controls banking subsidiaries in Indiana, Michigan and Kentucky.

2. Applicant's proposed acquisition of AFC's nonbanking subsidiaries under section 4 of the Act will be considered separately by the Board.

3. A bank holding company's home state is that state in which the operations of the bank holding company's banking subsidiaries were principally conducted on July 1, 1966, or on the date on which the company became a bank holding company, whichever is later. Applicant's home state is Ohio.

The Board previously has concluded that Indiana has by statute expressly authorized an Ohio bank holding company, such as Applicant, to acquire an Indiana bank or bank holding company, such as AFC, subject to approval from the Indiana state banking commissioner. *Banc One Corporation*, 72 FEDERAL RESERVE BULLETIN 422 (1986). By letter dated December 4, 1986, the Director of the Indiana Department of Financial Institutions stated, pursuant to section 28-2-15-17 of the Indiana Code, that the statute laws of Indiana and Ohio are reciprocal and specifically authorize this interstate acquisition. Accordingly, the Board concludes that approval of Applicant's proposal to acquire indirectly AFC's banks in Indiana is not barred by the Douglas Amendment.

AFC's bank subsidiaries operate in four Indiana banking markets.⁴ Applicant operates five subsidiary banks in Indiana and is the seventh largest commercial banking organization in the state, controlling approximately 2.2 percent of statewide commercial bank deposits. None of Applicant's Indiana banks operates in those banking markets in which AFC competes. Accordingly, consummation of the proposed acquisition would have no adverse effects on existing competition in any relevant market.

The Board also has considered the effects of the proposed acquisition on probable future competition in Ohio, Indiana, Michigan and Kentucky. In view of the existence of numerous other potential entrants from states within the interstate banking regions into each of the markets served by AFC or Applicant, the Board has concluded that consummation of the proposed transaction would not have any significant adverse effects on probable future competition in any relevant market.

The financial and managerial resources of Applicant, AFC, and their subsidiary banks are considered satisfactory and consistent with approval. In considering the convenience and needs of the communities to be served, the Board also has taken into account the records of Applicant and AFC under the Community Reinvestment Act (12 U.S.C. § 2901 *et seq.*) ("CRA").⁵ The Board has received comments from five organizations (collectively, "Protestants")⁶ regarding the performance of two of Applicant's subsidiary banks, Bank One, Columbus, N.A., Columbus,

Ohio ("Columbus Bank") and Bank One, Merrillville, N.A., Merrillville, Indiana ("Merriville Bank") and of AFC's lead bank subsidiary, American Fletcher National Bank & Trust Company, Indianapolis, Indiana ("Indianapolis Bank"). The Protestants have alleged that Columbus Bank, Merrillville Bank, and Indianapolis Bank failed to adequately meet the credit needs of their respective communities, particularly with respect to individuals residing in low-income and minority neighborhoods.⁷

In an attempt to resolve differences among the individual parties, Applicant met privately with individual protestants on various occasions and also participated in joint meetings with representatives of the Federal Reserve Bank of Cleveland, the Financial Institutions Department, State of Indiana, and the individual community groups. Applicant reached agreement with two of the five organizations and has narrowed, but not entirely resolved, its differences with the remaining community groups.

The Board has carefully reviewed the records of Applicant and AFC in meeting the convenience and needs of all segments of their communities. Initially, the Board notes that Applicant's and AFC's subsidiary banks have achieved a satisfactory overall CRA rating based upon the most recent compliance examinations conducted by the Office of the Comptroller of the Currency.⁸

In addition, the Board has considered that Applicant has adopted the following corporate policies on behalf of its existing and future bank subsidiaries in order to enhance the provision of services to their local communities. Applicant has committed to:

- (1) Adopt expanded guidelines for CRA programs at subsidiary banks, including ascertainment of community credit needs and the use of such information by Applicant product development personnel;
- (2) Develop marketing plans designed to increase loan penetration in low- and moderate-income neighborhoods;
- (3) Develop a regularly scheduled program designed to assure the adequate provision of information to subsidiary bank personnel regarding CRA require-

4. These markets are the Indianapolis, Elkhart-Niles-South Bend, and the Bluffton and Jay Counties, Indiana, banking markets.

5. The CRA requires the Board, in its evaluation of a bank holding company application, to assess the record of an applicant in meeting the credit needs of the entire community, including low- and moderate-income neighborhoods, consistent with safe and sound operation.

6. The commenting organizations are: The Main Street Business Association ("MSBA"); The Committee for Economic Justice ("CFEJ"); and The CRA Task Force ("CRA Task Force"), all of Columbus, Ohio; The Indianapolis Reinvestment Alliance, Indianapolis, Indiana ("IRA"); and The Northwest Indiana Open Housing Center, Gary, Indiana ("NWIOHC").

7. The Protestants generally allege that Applicant and AFC bank subsidiaries have had inadequate real estate lending records in minority/low-income neighborhoods, particularly in the Columbus community; that Applicant's efforts to ascertain community credit needs have been inadequate; that Applicant's credit practices have been discriminatory with respect to individuals residing in and/or companies located in low-income neighborhoods; and that Applicant's marketing effort to make members of the community aware of the credit services offered and provided by Applicant has been ineffective.

8. While Columbus Bank's record of mortgage lending to its community declined during 1985, Applicant attributes this trend to a decrease in mortgage lending generally, and not only with respect to minority and low-income areas. Applicant also states that it is now committed to undertake an active mortgage lending program generally within these sectors of the Columbus community.

ments and the 12 assessment factors of the Board's Regulation BB;

(4) Develop programs to train personnel to utilize more effectively programs for community and economic development; and

(5) Establish and maintain an officer-level CRA committee reporting directly to Applicant's Board of Directors, in order to monitor and evaluate subsidiary bank CRA compliance.

In order to increase its service to low- and moderate-income sectors of the Columbus community, Applicant has established goals, consistent with prudent banking practices, for residential, small business and home improvement lending totaling \$50 million over five years. Applicant further has pledged to increase market penetration in low- and moderate-income neighborhoods through targeted advertising in neighborhood newspapers, creation of a neighborhood services guide, and development of a marketing plan directed to such neighborhoods. Applicant also has agreed to provide written reports to the community groups regarding Columbus Bank's home mortgage and small business lending activity in minority and low-income areas.⁹

Applicant has agreed to assist in the capitalization and funding of a community development corporation ("CDC") in Columbus to purchase, rehabilitate and sell homes and businesses in designated low- and moderate-income areas, at lower effective interest rates, and to participate in other local community economic revitalization programs. Applicant further has agreed to establish a loan review board, comprised of local small business representatives, representatives of community groups, and Columbus Bank loan officers, in order to investigate and review denied loan applications.

As a result of these commitments and programs, Applicant has reached an agreement with the MSBA in Columbus, which has withdrawn its protest to the acquisition. Another protest group in Columbus, the CRA Task Force, indicates its general acceptance of Applicant's CRA pledges and commitments, but claims that Applicant can only achieve such goals by providing interest rate incentives to credit recipients. Applicant states that its revised CRA programs and

commitments outlined above as well as its enhanced relationship with neighborhood groups will enable Applicant to meet its improved lending objectives without the provision of below-market rates of interest. The Board previously has determined that neither the CRA nor the BHC Act requires it to establish the terms and conditions upon which lending activities must be conducted to meet community needs.¹⁰ Accordingly, the Board declines to require Applicant to provide extensions of credit at below-market rates of interest, as urged by the CRA Task Force.

With respect to Merriville Bank's service to the Gary community, Applicant has committed to adopt programs substantially similar to those proposed in Columbus, including specific monetary goals over the next five years for residential, home improvement and small business lending in low-income and minority census tracts. In reliance on this commitment, the NWIOHC also has withdrawn its protest.

Upon acquisition of the Indianapolis Bank, Applicant has committed to implement in Indianapolis the general CRA programs outlined above for the Columbus and Gary communities, including targeted advertising, increased financing flexibility, and active cooperation with local CDCs. Applicant also will conduct an immediate inquiry to ascertain the credit needs of the low-income and minority neighborhoods served by the Indianapolis Bank. Where appropriate, Applicant has agreed to establish in Indianapolis programs substantially identical to those proposed in Columbus, including targeted monetary goals for residential, home improvement and small business lending. Applicant further has committed to implement its own branch closing procedures by providing advance notice to customers of a proposed closing, by consulting with the community regarding the restoration of a branch to efficient operation, and by offering assistance to customers in finding alternative sources of credit.¹¹

Finally, Applicant will provide the Federal Reserve Bank of Cleveland with regular written reports detailing the progress of Applicant's subsidiary banks in implementing the proposed programs to assess and serve the credit needs of their respective communities and in fulfilling the commitments made in connection with this application.

Accordingly, based upon all of the evidence, including the programs and measures that Applicant has

9. Applicant also has pledged to adopt more flexible lending criteria, including the financing of loan points and closing costs (consistent with prudent lending practices), the consideration of all sources of family income, and allowing lower down payments and long term financing. Applicant also has agreed to participate in public/private consortia designed to stimulate rehabilitation of homes and businesses and to lower effective interest rates in residential and commercial areas.

10. *Hibernia Corporation*, 72 FEDERAL RESERVE BULLETIN 656, 658 (1986); *Commerce Bancshares, Inc.*, 64 FEDERAL RESERVE BULLETIN 576, 579 (1978).

11. In addition, after Applicant gains control of AFC's mortgage banking subsidiary, it will gather and report loan origination data by census tract as if the mortgage company were a bank.

proposed in order to enhance its service to the convenience and needs of its communities, including low- and moderate-income segments of the communities, and the additional monitoring of Applicant's programs by the Federal Reserve Bank of Cleveland, the Board concludes that convenience and needs considerations are consistent with approval of this application.¹²

Based on the foregoing and other facts of record, the Board has determined that consummation of the proposed acquisition would be in the public interest and that the application should be approved.¹³ Accordingly, the application is approved for the reasons summarized above.

December 31, 1986.

JAMES MCAFEE

[SEAL]

Associate Secretary of the Board

First Bancshares of Valley City, Inc.
Valley City, North Dakota

Order Approving the Acquisition of a Bank

First Bancshares of Valley City, Inc., Valley City, North Dakota, has applied for Board approval under

12. Certain Protestants also have requested that the Board order a public meeting or hearing to receive public testimony on the issues presented by these applications. Although section 3(b) of the Act does not require a formal hearing in this instance, the Board may, in any case, order a formal or informal hearing. In the Board's view, the parties have had ample opportunity to present their arguments in writing and to respond to one another's submissions. In light of these facts, the proposals by Applicant to expand its services, and other facts of record, the Board has determined that a hearing would serve no useful purpose. Accordingly, the Protestants' request for a public hearing is hereby denied. The Protestants' request for a public meeting is denied for the same reason.

13. The American Council of Life Insurance, the American Insurance Association, the National Association of Independent Insurers, and the Alliance of American Insurers submitted comments protesting Board approval of this application on the grounds that the general insurance agency activities conducted by a department of AFC's subsidiary bank, Union Bank and Trust Company, Franklin, Indiana ("Franklin Bank"), are prohibited under the amendments to section 4 of the BHC Act contained in the 1982 Garn-St Germain Depository Institutions Act. The Independent Insurance Agents of America Inc., the National Association of Casualty and Surety Agents, and the National Association of Surety Bond Producers filed additional comments raising substantially the same arguments. In response to these protests, Applicant has agreed that Franklin Bank will divest or terminate its general insurance agency activities within two years of consummation of the acquisition, unless during such period Applicant receives approval pursuant to an application under section 4(c)(8) of the BHC Act to retain such activities. During this two-year period or unless authorization is granted pursuant to the BHC Act for broader activities, Applicant will limit the insurance agency activities of Franklin Bank to the renewal of existing policies and those credit-related insurance agency activities permitted under section 4(c)(8)(A) of the BHC Act. The Board believes that Applicant's divestiture commitments adequately address the issues raised by these protestants.

section 3 of the Bank Holding Company Act of 1956, as amended ("Act") (12 U.S.C. §§ 1841 *et seq.*), to acquire voting shares of First National Bank of Valley City, Valley City, North Dakota ("Bank"), and thereby become a bank holding company.

Notice of the application, affording an opportunity for interested persons to submit comments, has been given in accordance with section 3(b) of the Act. The time for filing comments has expired, and the Board has considered the application and all comments received in light of the factors set forth in section 3(c) of the Act (12 U.S.C. § 1842(c)).

Applicant is a non-operating corporation formed for the purpose of acquiring Bank. Bank is the 20th largest banking organization in the state,¹ with total domestic deposits of \$45.8 million, representing 0.8 percent of total deposits in commercial banking organizations in the state. Consummation of this proposal would not result in the concentration of banking resources or in any significant adverse competitive effects in the state.

Bank operates in the Jamestown market,² where it is the fourth largest commercial banking organization, controlling 8.2 percent of total deposits in commercial banking organizations in the state. None of the principals of Applicant or Bank is associated with any other financial institutions located within the relevant banking market. Accordingly, consummation of this transaction would not result in the concentration of banking resources or in any significant adverse competitive effects in the relevant geographic area. Thus, competitive factors are consistent with approval.

The Board has indicated on previous occasions that a bank holding company should serve as a source of financial and managerial strength to its subsidiary banks, and that the Board would closely examine the condition of an applicant in each case with this consideration in mind.³ This application represents the first of a number of proposals involving the divestiture by First Bank System, Inc., a large regional bank holding company, of small, rural banks to individuals or small bank holding companies. Under these circumstances, the Board is particularly concerned with the financial

1. Deposit data are as of June 30, 1985.

2. The Jamestown market is comprised of the counties of Eddy, Foster, Stutsman, Lamoure, and Barnes, and parts of Steel and Griggs counties, North Dakota.

3. The Bank Holding Company Act requires that before an organization is permitted to become a bank holding company and thus obtain the benefits associated with the holding company structure, it must secure the Board's approval. Section 3(c) of the Act provides that the Board must, in every case, consider, among other things, the financial and managerial resources of both the applicant company and the bank to be acquired. The Board's action in this case is based on a consideration of such factors.

strength and future prospects of the banks to be divested, in part because of the uncertainty associated with a change in ownership from a large regional banking organization to individuals or bank holding companies with substantially fewer resources to support the banks.

These concerns are mitigated in this case by several factors. First, the proposal has been strengthened by the contribution of additional equity capital to Applicant by Applicant's principals. Second, First Bank System, Inc. has improved Bank's overall asset quality by purchasing a large portion of Bank's non-performing and classified loans. Third, First Bank System, Inc. has agreed to retain an investment, in the form of a capital note, in Applicant until Applicant's initial leverage is reduced. This investment will not entail any debt service burden on Applicant or Bank and will be available to support Applicant's capital structure. Fourth, although Applicant will incur a certain amount of debt in connection with the proposed transaction, it appears that Applicant will have sufficient flexibility to retire the debt without adversely affecting the capital position of Bank, particularly in light of the foregoing considerations. All of these factors are designed to strengthen the acquiring organization and to facilitate the transfer of Bank to new ownership, thus ensuring that Bank will be financially protected following divestiture.

In light of these and other facts of record, the Board concludes that the financial and managerial resources and future prospects of Applicant and Bank are consistent with approval of the application.

Although Applicant does not anticipate any immediate changes in the services offered by Bank, considerations relating to the convenience and needs of the community to be served are also consistent with approval of the application.

Based on the foregoing and other facts of record, the Board has determined that the application should be, and hereby is, approved. The acquisition shall not be consummated before the thirtieth calendar day following the effective date of this Order, or later than three months after the effective date of this Order, unless such period is extended for good cause by the Board or the Federal Reserve Bank of Minneapolis, acting pursuant to delegated authority.

By order of the Board of Governors, effective December 8, 1986.

Voting for this action: Chairman Volcker and Governors Seger, Angell, and Heller. Absent and not voting: Governors Johnson, Wallich, and Rice.

[SEAL]

JAMES MCAFEE
Associate Secretary of the Board

First Chicago Corporation
Chicago, Illinois

American National Corporation
Chicago, Illinois

Order Approving Acquisition of a Bank

First Chicago Corporation, Chicago, Illinois, and its wholly owned subsidiary, American National Corporation, Chicago, Illinois (together "Applicants"), both bank holding companies within the meaning of the Bank Holding Company Act of 1956, as amended (the "BHC Act") (12 U.S.C. § 1841 *et seq.*), have each applied for the Board's prior approval under section 3(a)(3) of the BHC Act (12 U.S.C. § 1842(a)(3)) to acquire all of the outstanding voting shares of Bank of Lansing, Lansing, Illinois ("Lansing Bank").

Notice of the applications, affording interested persons an opportunity to submit comments, has been given in accordance with section 3(b) of the BHC Act. The time for filing comments has expired and the Board has considered the applications and all comments received in light of the factors set forth in section 3(c) of the BHC Act (12 U.S.C. § 1842(c)).

Applicants comprise the largest commercial banking organization in Illinois, with five banks holding total deposits of \$14.4 billion, representing 14 percent of the total deposits in commercial banks in the state.¹ Lansing Bank is the 150th largest commercial banking organization in Illinois, with total deposits of \$102 million, representing 0.1 percent of the total deposits in commercial banks in the state. Upon consummation of the proposal, Applicants would remain the largest commercial banking organization in Illinois, with total deposits of \$14.5 billion, representing 14.1 percent of the total deposits in commercial banks in the state. Consummation of the proposal would not result in a significant increase in the concentration of banking resources in Illinois.

Applicants are the largest of 234 commercial banking organizations in the Chicago banking market,² controlling 21.6 percent of the total deposits in commercial banks therein. Lansing Bank also competes in the Chicago banking market, where it is the 97th largest commercial banking organization, controlling 0.2 percent of the total deposits in commercial banks. Upon consummation of the proposal, Applicants would remain the largest commercial banking organi-

1. All banking data are as of December 31, 1985.

2. The Chicago banking market is approximated by Cook, DuPage and Lake Counties, all in Illinois.

zation in the market, controlling 21.8 percent of the total deposits in commercial banks.

The Chicago banking market is not highly concentrated, with the four largest commercial banking organizations holding 51.7 percent of the total deposits in commercial banks and a Herfindahl-Hirschman Index ("HHI") of 818 points. Upon consummation of the proposal, the four-firm concentration ratio would increase by 0.2 percent to 51.9 percent and the HHI would increase by 9 points to 827 points. Based upon these facts, the Board has determined that consummation of the proposal would not have any significant adverse competitive effects in any relevant banking market.

In its evaluation of Applicants' managerial resources, the Board has considered certain violations by Applicants' subsidiary banks, First National Bank of Chicago, Chicago, Illinois ("First Bank"), and American National Bank and Trust Company of Chicago, Chicago, Illinois ("American Bank"), of the Currency and Foreign Transactions Reporting Act ("CFTRA") and the regulations thereunder.³ The Board notes that First Bank and American Bank have consulted with and cooperated with the appropriate supervisory authorities and law enforcement agencies following discovery of the violations.

In addition, First Bank and American Bank have filed corrective currency transaction reports and implemented comprehensive remedial programs to prevent further violations of the CFTRA, including:

1. Appointment of senior officials as compliance officers responsible for compliance by the banks with the CFTRA;
2. Institution of intensive training and periodic retraining for bank personnel in the requirements of the CFTRA;
3. Preparation of extensive and comprehensive manuals and policy statements so that bank personnel are aware of the requirements of the CFTRA and the procedures implemented by the banks to insure that all covered transactions are reported and that all currency transaction forms are properly completed;
4. Institution of review procedures, including review by senior bank officials, to insure that exemptions are properly granted, that exemption limits on currency transactions are appropriate, and that the exempt status of customers and exemption limits are periodically reviewed regarding whether such status and limits continue to be appropriate;
5. Institution of review procedures, including review by computer programs, to insure that all covered transactions are captured and reported; and

6. Expanded internal audits of their CFTRA programs to insure compliance with the CFTRA.

The sufficiency of the remedial programs has been reviewed by the Office of the Comptroller of the Currency. The Board has also consulted with appropriate enforcement agencies and has considered Applicants' past record of compliance with the law. For the foregoing reasons and based on all of the facts of record, the Board has determined that the managerial resources of Applicants are consistent with approval of the proposal.

The financial resources and future prospects of Applicants and Lansing Bank are consistent with approval of the proposal. Considerations relating to the convenience and needs of the communities to be served are also consistent with approval of the proposal.

Based on the foregoing and all of the facts of record, the Board has determined that approval of the transaction is consistent with the public interest, and that the applications should be, and hereby are, approved. The transaction shall not be consummated before the thirtieth calendar day following the effective date of this Order, or later than three months after the effective date of this Order, unless the latter period is extended for good cause by the Board, or by the Federal Reserve Bank of Chicago, acting pursuant to delegated authority.

By order of the Board of Governors, effective December 1, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, and Heller. Absent and not voting: Governors Wallich, Rice, and Angell.

JAMES MCAFEE
[SEAL] *Associate Secretary of the Board*

James Madison Limited
Washington, D.C.

Order Approving Acquisition of a Bank

James Madison Limited, Washington, D. C., a bank holding company within the meaning of the Bank Holding Company Act (12 U.S.C. § 1841 *et seq.*) ("Act"), has applied for the Board's approval under section 3(a)(3) of the Act (12 U.S.C. § 1842(a)(3)) to acquire the successor by merger to First Continental Bank of Maryland, Silver Spring, Maryland ("Bank").

Notice of the application, affording an opportunity for interested persons to submit comments, has been given in accordance with section 3 of the Act. The time

3. 31 U.S.C. § 5311 *et seq.*; 31 U.S.C. § 103.

for filing comments has expired, and the Board has considered the application and all comments received in light of the factors set forth in section 3(c) of the Act.

Applicant, a one-bank holding company, is the seventh largest commercial banking organization in the District of Columbia ("District"). Applicant controls total domestic deposits of \$475.2 million, representing 3.5 percent of the total deposits in commercial banks in the District. Bank is the 52nd largest commercial banking organization in Maryland, controlling total domestic deposits of \$28.5 million, representing 0.1 percent of the total deposits in commercial banks in Maryland.¹

Section 3(d) of the Act (12 U.S.C. § 1842(d)), the Douglas Amendment, prohibits the Board from approving an application by a bank holding company to acquire control of any bank located outside of the holding company's home state,² unless such acquisition is "specifically authorized by the statute laws of the state in which such bank is located, by language to that effect and not merely by implication."

The statute laws of Maryland authorize the acquisition of a bank or bank holding company in Maryland by a bank holding company located in another state in a defined southeastern region, including the District, if the laws of that state permit Maryland bank holding companies to acquire banks and bank holding companies in that state.³ The District has enacted a similar regional interstate banking statute, which permits the acquisition of a District bank holding company or bank by a bank holding company located in Maryland.⁴

The District statute appears to satisfy the requirements of Maryland Fin. Inst. Code § 5-1003. Based on the foregoing, the Board has determined that the proposed acquisition is specifically authorized by the statute laws of Maryland and is thus permissible under

the Douglas Amendment, subject to Applicant's receipt of the approval of the Maryland Commissioner of Banking pursuant to Maryland Fin. Inst. Code § 5-1003. The Board's Order is specifically conditioned upon satisfaction of the state regulatory approval requirement.

Applicant's subsidiary bank competes with Bank in the Washington, D.C., banking market.⁵ Applicant is the 14th largest of 70 commercial banking organizations in the Washington, D.C., market, and controls deposits of \$417.6 million, representing 1.9 percent of the total deposits in commercial banks therein.⁶ Bank is the 54th largest commercial banking organization in the market, controlling domestic deposits of \$19.5 million, representing less than 0.1 percent of the total deposits in commercial banks in the market. Upon acquisition of Bank, Applicant would become the 11th largest commercial banking organization in the Washington, D.C., market and would control 2.0 percent of the total deposits in commercial banks in the market.

The Washington, D.C., banking market is unconcentrated, and would remain unconcentrated after consummation of the proposed acquisition. The share of deposits held by the four largest commercial banking organizations in the market is 50.4 percent and the Herfindahl-Hirschman Index ("HHI") for the market is 817.⁷ Moreover, a large number of commercial banking organizations would remain in the Washington, D.C., market after the proposed acquisition. On the basis of these and all other facts of record, the Board concludes that consummation of the acquisition would not have a significant adverse effect on existing competition in the Washington, D.C., market. In view of the existence of numerous other potential entrants into the relevant banking market, the Board has concluded that consummation of the proposed transaction would not have any significant adverse effects on probable future competition in any relevant market.

The financial and managerial resources and future prospects of Applicant, Bank, and their respective subsidiaries are consistent with approval of the application. Considerations relating to the convenience and needs of the communities to be served are also consistent with approval.

1. Deposit data are as of December 31, 1985, and include Applicant's recent acquisition of UNB Bancshares, Washington, D.C., and Applicant's proposed acquisition of the successor by merger to The McLean Bank, McLean, Virginia, approved by the Board on November 3, 1986.

2. A bank holding company's home state is that state in which the operations of the bank holding company's banking subsidiaries were principally conducted on July 1, 1966, or the date on which the company became a bank holding company, whichever is later. Applicant's home state is the District of Columbia.

3. Md. Fin. Inst. Code Ann. § 5-1001 *et seq.* (Supp. 1985). The states in the region defined by Maryland law include, through June 30, 1987, Maryland, Delaware, Virginia, West Virginia, and the District of Columbia; and, on or after July 1, 1987, Alabama, Arkansas, Delaware, Florida, Georgia, Kentucky, Louisiana, Maryland, Mississippi, North Carolina, Pennsylvania, South Carolina, Tennessee, Virginia, West Virginia, and the District of Columbia.

4. D.C. Code Ann. § 26-801 *et seq.* (Supp. 1986), as amended by the District of Columbia Regional Interstate Banking Act of 1985 Amendments Act of 1985, D. C. Law 6-276.

5. The Washington, D. C., banking market is defined as the Washington, D. C., Ranally Metropolitan Area, which comprises the District of Columbia and the surrounding suburban areas of Maryland and Virginia.

6. Market data are as of June 30, 1985.

7. Consummation of the proposed transaction would increase the market's HHI by 0.4 points. Thus, the transaction is not likely to be challenged by the Department of Justice under its merger guidelines, 49 *Federal Register* 26,823 (1984).

Based on the foregoing and other facts of record, the Board has determined that this application should be, and hereby is, approved, subject to the express condition that Applicant obtain the approval of the Maryland Commissioner of Banking pursuant to section 5-1003 of the Maryland Financial Institutions Code. The acquisition of Bank shall not be consummated before the thirtieth calendar day following the effective date of the Order, or later than three months after the effective date of the Order, unless such period is extended for good cause by the Board or by the Federal Reserve Bank of Richmond, acting pursuant to delegated authority.

By order of the Board of Governors, effective December 1, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, and Heller. Absent and not voting: Governors Wallich, Rice, and Angell.

JAMES MCAFEE

[SEAL]

Associate Secretary of the Board

Mid AmeriBancorp, Inc.
Chicago, Illinois

Order Denying Formation of a Bank Holding Company

Mid AmeriBancorp, Inc., Chicago, Illinois, has applied for the Board's approval pursuant to section 3(a)(1) of the Bank Holding Company Act (12 U.S.C. § 1842(a)(1)) ("Act") to become a bank holding company by acquiring 42.6 percent of the voting shares of Mid-America National Bank of Chicago, Chicago, Illinois ("Bank").

Notice of the application, affording interested persons an opportunity to submit comments, has been given in accordance with section 3(b) of the Act. The time for filing comments has expired, and the Board has considered the application and all comments received in light of the factors set forth in section 3(c) of the Act.

Applicant is a nonoperating corporation formed for the purpose of becoming a bank holding company by acquiring Bank. Bank is the 541st largest commercial banking organization in Illinois, controlling deposits of \$39.2 million representing less than 0.1 percent of the total deposits in commercial banking organizations in the state.¹ Consummation of this acquisition would not

result in a significant increase in the concentration of banking resources in Illinois.

Bank operates in the Chicago metropolitan banking market,² where it is the 265th largest commercial banking organization, controlling 0.1 percent of the total deposits in commercial banks therein. Applicant's principal is also a principal of three banks and/or their respective bank holding companies in the Chicago metropolitan banking market. Together these institutions would rank as the 59th largest commercial banking organization in the Chicago metropolitan banking market and would control 0.3 percent of the deposits in commercial banking organizations in the Chicago metropolitan banking market. Consummation of this proposal is not likely to have a significant adverse effect upon competition in the Chicago banking market.

The Board has indicated on previous occasions that a bank holding company should serve as a source of financial and managerial strength to its subsidiary bank, and that the Board would closely examine the condition of an applicant in each case with this consideration in mind. In this regard, the Board has cautioned against the assumption of substantial amounts of debt by a bank holding company because the Board was concerned that the bank holding company would no longer have the financial flexibility to meet unexpected problems of its subsidiary bank or would be forced to place substantial demands on its subsidiary bank to meet its debt servicing requirements. In connection with this proposal, Applicant would incur a sizeable amount of debt and would be dependent upon the earnings of Bank to service the debt. Bank has experienced declining earnings in recent years and, using projections based on Bank's past performance, it does not appear that Applicant would have sufficient financial flexibility to service its debt while maintaining adequate capital levels at Bank. In addition, Applicant would be an owner of less than a majority interest in Bank and would not be in a position to control the operations of bank and therefore improve its earnings prospects.³ Accordingly, based on these and other facts of record, the Board concludes that considerations relating to Applicant's financial resources and future prospects are adverse and weigh against approval of this application.

Applicant has proposed no new services for Bank upon consummation of this proposal. Thus, considerations relating to the convenience and needs of the

2. The Chicago banking market is approximated by Cook, Lake and DuPage Counties, Illinois.

3. See *Lloyds Bank Plc*, 72 FEDERAL RESERVE BULLETIN 841 (1986) and *NBC Co.*, 60 FEDERAL RESERVE BULLETIN 782 (1974).

1. All banking data are as of December 31, 1985.

community to be served are consistent with, but lend no weight toward, approval of this application.

On the basis of all the facts of record, the Board concludes that the banking considerations involved in this proposal are adverse and are not outweighed by any relevant competitive or convenience and needs considerations. Accordingly, it is the Board's judgment that approval of the application would not be in the public interest and that the application should be, and hereby is, denied for the reasons summarized above.

By order of the Board of Governors, effective December 1, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, and Heller. Absent and not voting: Governors Wallich, Rice, and Angell.

JAMES MCAFEE

[SEAL]

Associate Secretary of the Board

Minnwest, Inc.
Minnetonka, Minnesota

Order Approving Formation of Bank Holding Company

Minnwest, Inc., Minnetonka, Minnesota, has applied for the Board's approval under section 3(a)(1) of the Bank Holding Company Act of 1956, as amended ("BHC Act") (12 U.S.C. § 1842(a)(1)), to become a bank holding company by acquiring 100 percent of the voting shares of each of the following *de novo* Minnesota banks: Minnwest Bank Dawson, Dawson; Minnwest Bank Luverne, Luverne; Minnwest Bank Montevideo, Montevideo; and Minnwest Bank Ortonville, Ortonville (collectively, "Banks"). Each of these banks is being formed to purchase certain assets and assume certain liabilities of each of the following existing Minnesota banks, respectively: Norwest Bank Dawson, Dawson; Norwest Bank Luverne, Luverne; Norwest Bank Montevideo, Montevideo; and Norwest Bank Ortonville, Ortonville.

Notice of the application, affording opportunity for interested persons to submit comments, has been given in accordance with section 3(b) of the BHC Act (51 *Federal Register* 31,370 (1986)). The time for filing comments has expired, and the Board has considered the application and all comments received in light of the factors set forth in section 3(c) of the BHC Act (12 U.S.C. § 1842(c)).

Applicant is a non-operating corporation formed for the purpose of acquiring Banks. Norwest Bank Dawson is the 162nd largest commercial banking organiza-

tion in Minnesota, with total deposits of \$28.8 million, representing .08 percent of total deposits in commercial banks in the state.¹ Norwest Bank Luverne is the 140th largest commercial banking organization in Minnesota, with total deposits of \$31.4 million, representing .09 percent of total deposits in commercial banks in the state. Norwest Bank Montevideo is the 95th largest commercial banking organization in Minnesota, with total deposits of \$38.4 million, representing .11 percent of total deposits in commercial banks in the state. Norwest Bank Ortonville is the 190th largest commercial banking organization in Minnesota, with total deposits of \$25.5 million, representing .07 percent of total deposits in commercial banks in the state. Upon consummation, Applicant would become the 16th largest bank holding company in Minnesota, and would control approximately .35 percent of deposits in commercial banks in the state. Consummation of this proposal would not result in the concentration of banking resources or in any significant adverse competitive effects in Minnesota.

Further, since Applicant does not have a presence in any of the relevant banking markets, consummation of this transaction would not result in the concentration of banking resources or in any significant adverse competitive effects in any relevant geographic area. Thus, competitive factors are consistent with approval.

The Board has indicated on previous occasions that a bank holding company should serve as a source of financial and managerial strength to its subsidiary banks, and that the Board would closely examine the condition of an applicant in each case with this consideration in mind.² This application represents the divestiture by Norwest Corporation, a large regional bank holding company, of small, rural banks to individuals or small bank holding companies. Under these circumstances, the Board is particularly concerned with the financial strength and future prospects of the banks to be divested, in part because of the uncertainty associated with a change in ownership from a large regional banking organization to individuals or bank holding companies with substantially fewer resources to support the banks.

These concerns are mitigated in this case by several factors. First, a significant portion of the purchase

1. Banking data are as of June 30, 1985.

2. The Bank Holding Company Act requires that before an organization is permitted to become a bank holding company and thus obtain the benefits associated with the holding company structure, it must secure the Board's approval. Section 3(c) of the Act provides that the Board must, in every case, consider, among other things, the financial and managerial resources of both the applicant company and the bank to be acquired. The Board's action in this case is based on a consideration of such factors.

price will be funded by capital provided by the principals of Applicant, and consequently, Applicant will not be highly leveraged. Second, Norwest has agreed to retain an investment, in the form of a capital note, in Applicant and Banks until Applicant's initial leverage is reduced. This investment will not entail any debt service burden on Applicant or Banks, will be available to support Applicant's capital structure, and will convert into common stock under certain circumstances. Third, although Applicant will incur a certain amount of debt in connection with the proposed transaction, it appears that Applicant will have sufficient flexibility to retire the debt without adversely affecting the capital position of Banks, particularly in light of the foregoing considerations. In addition, in contemplation of this transaction, Norwest has significantly strengthened the loan-loss reserves at each of the Banks. All of these factors are designed to strengthen the acquiring organization and to facilitate the transfer of Banks to new ownership, thus ensuring that Banks will be financially protected following divestiture.

In light of these and other facts of record, the financial and managerial resources and future prospects of Applicant and Banks are consistent with approval of the proposal. Considerations relating to the convenience and needs of the community to be served are also consistent with approval of the proposal.

Based on the foregoing and all the facts of record, the Board has determined that the application should be and hereby is approved. The transaction shall not be consummated before the thirtieth calendar day following the effective date of this Order or later than three months after the effective date of this Order, unless such period is extended by the Board or by the Federal Reserve Bank of Minneapolis acting pursuant to delegated authority.

By order of the Board of Governors, effective December 18, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, Angell, and Heller. Absent and not voting: Governor Rice.

JAMES MCAFEE

[SEAL]

Associate Secretary of the Board

Northern Trust Corporation
Chicago, Illinois

Order Approving Acquisition of a Bank Holding Company and a Bank

Northern Trust Corporation, Chicago, Illinois, a bank holding company within the meaning of the Bank

Holding Company Act (12 U.S.C. § 1841 *et seq.* ("BHC Act")), has applied for the Board's approval under section 3 of the BHC Act (12 U.S.C. § 1842) to acquire First Lake Forest Corporation, Lake Forest, Illinois ("FLFC"), and thereby indirectly acquire The First National Bank of Lake Bluff, Lake Bluff, Illinois; The First National Bank of Lake Forest, Lake Forest, Illinois; and Lake Forest National Bank, Lake Forest, Illinois (collectively, "Illinois Banks"). Applicant has also filed an application under section 3 of the BHC Act to acquire Northern Trust Bank of Arizona, N.A., Phoenix, Arizona ("Arizona Bank"),¹ the successor by merger of The Northern Trust Company of Arizona and Phoenix National Bank, both of Phoenix, Arizona.

Notice of the applications, affording interested persons an opportunity to submit comments, has been given in accordance with section 3(b) of the BHC Act. The time for filing comments has expired, and the Board has considered the applications and all comments received in light of the factors set forth in section 3(c) of the BHC Act (12 U.S.C. § 1842(c)).

Applicant, the fourth largest commercial banking organization in Illinois, controls five subsidiary banks in Illinois with total deposits of \$3.6 billion, representing 3.5 percent of total deposits in commercial banks in the state.² FLFC is the fortieth largest commercial banking organization in the state, controlling three subsidiary banks with total deposits of \$336.7 million, representing 0.3 percent of total deposits in commercial banking organizations in the state. Upon consummation of the proposed transaction, Applicant would remain the fourth largest commercial banking organization in the state, with total deposits of \$3.9 billion, representing 3.8 percent of total deposits in commercial banking organizations in the state. Consummation of this proposal would not have a significant effect upon the concentration of banking resources in Illinois.

Applicant and FLFC both compete in the Chicago banking market.³ Applicant is the fourth largest of 387 commercial banking organizations in the market, with five bank subsidiaries controlling 5.4 percent of total deposits in commercial banking organizations in the market. FLFC is the 29th largest commercial banking

1. In a related application, Nortrust of Arizona Holding Corporation ("NAHC"), Applicant's wholly owned subsidiary, has applied under section 3(a)(1) of the BHC Act (12 U.S.C. § 1842(a)(1)), for approval to become a bank holding company through its acquisition of Arizona Bank. NAHC has no significance except as a means to facilitate Applicant's acquisition of Arizona Bank.

2. All banking data are as of December 31, 1985. In addition, Applicant controls four subsidiary banks in Florida.

3. The Chicago banking market is approximated by Cook, Lake and DuPage Counties, all in Illinois.

organization in the market with three bank subsidiaries controlling 0.5 percent of total deposits in commercial banking organizations in the market. Upon consummation of this proposal, Applicant would remain the fourth largest commercial banking organization in the market, controlling 5.9 percent of total deposits in commercial banking organizations in the market. The Chicago banking market is considered unconcentrated, with the four largest commercial banking organizations controlling 46.7 percent of the deposits in commercial banking organizations in the market. The Herfindahl-Hirschman Index ("HHI") for the market is 711 and would increase by only 5 points to 716 upon consummation of the proposal.⁴

Although consummation of the proposal would eliminate some existing competition between Applicant and FLFC in the Chicago banking market, numerous other commercial banking organizations would remain as competitors in the market upon consummation. Based upon the above considerations, the Board concludes that consummation of the proposal is not likely to substantially lessen competition in the Chicago banking market.

Regarding Applicant's proposed acquisition of Arizona Bank, section 3(d) of the BHC Act (12 U.S.C. § 1842(d)), the Douglas Amendment, prohibits the Board from approving an application by a bank holding company to acquire a bank located outside the holding company's home state, unless such acquisition is "specifically authorized by the statute laws of the state in which such bank is located, by language to that effect and not merely by implication." The statute laws of Arizona authorize an out-of-state bank holding company, with the approval of the Arizona Superintendent of Banks, to acquire an Arizona bank that had applied to operate in Arizona before May 31, 1984.⁵

The Arizona Superintendent of Banks has informed the Board that the proposal does not present any of the grounds for denial of the application under Arizona Revised Statutes § 6-326 and that the Superintendent anticipates approving the proposal. Based on the foregoing, the Board has determined that the proposed acquisition is specifically authorized by the statute laws of Arizona and is thus permissible under the Douglas Amendment, subject to Applicant's obtaining the approval of the Superintendent pursuant to section

6-322 of Arizona Revised Statutes. The Board's Order is specifically conditioned upon satisfaction of the state regulatory approval requirement.

Applicant does not provide banking services in the Phoenix banking market, where Phoenix National Bank now competes, or elsewhere in Arizona.⁶ Applicant's indirect Arizona subsidiary, Northern Trust Company of Arizona, Phoenix, Arizona, has operated only as a trust company.⁷ The Arizona interstate banking statute permits banking organizations from any state to enter Arizona, and, accordingly, there are numerous potential entrants into the state and into the Phoenix market in which Phoenix National Bank now competes. Based on the foregoing, the Board concludes that the proposal would not have any adverse effects on the concentration of banking resources in any relevant area, and that the proposal would not result in the elimination of substantial existing or probable future competition in any relevant market. Thus, the competitive effects of the proposal are consistent with approval.

In its evaluation of Applicant's managerial resources, the Board has considered certain violations by two of Applicant's subsidiary banks, one of FLFC's subsidiary banks, and Phoenix National Bank of the Currency and Foreign Transactions Reporting Act ("CFTRA") and the regulations thereunder.⁸ With regard to the CFTRA violations, the Board notes that Applicant brought violations of its lead bank to the attention of the appropriate supervisory authorities after the violations were discovered through its internal audit and has cooperated with law enforcement agencies.

Applicant has undertaken a comprehensive corporate-wide remedial program to correct the violations at both banks and to prevent violations from occurring in the future in any of its subsidiary banks. Applicant has advised the Board that it has filed corrective currency transaction reports and established a central control unit which has day-to-day responsibility for monitoring all reportable transactions and ensuring that reports are properly filed. Applicant has increased the scope and frequency of its audits of the compliance of its subsidiary banks with the CFTRA. Applicant has also instituted an intensive internal training program for bank personnel regarding compliance with the CFTRA.

The sufficiency of the compliance procedures adopted to address Applicant's subsidiary banks' CFTRA

4. Consummation of the proposed transaction would increase the market's HHI by only a slight amount. The market is considered unconcentrated under the Department of Justice Merger Guidelines, 49 *Federal Register* 26,823 (1984), and the increase in the HHI resulting from the transaction is not within the parameters the Department of Justice has stated are likely to result in its challenging the transaction.

5. Arizona Revised Statutes §§ 6-322 and 6-323 (effective October 1, 1986).

6. The Phoenix banking market is approximated by the Phoenix, Arizona RMA.

7. As of June 30, 1986, Northern Trust Company of Arizona, Phoenix, Arizona, administered \$1.1 billion in trust assets.

8. 31 U.S.C. § 5311, *et seq.*; 31 C.F.R. § 103.

violations has been reviewed by examiners from the Office of the Comptroller of the Currency and the Federal Reserve System. The Board also has consulted with appropriate enforcement agencies, and has considered Applicant's past record of compliance with the law. In addition, Applicant has committed to implement its compliance program at the subsidiary banks of FLFC and NAHC within 30 days of consummation and to undertake a compliance review at those banks within 120 days of consummation.

Based upon a review of all of the facts of record, the Board concludes that the financial and managerial resources and future prospects of Applicant, FLFC, NAHC, and their respective subsidiary banks and Arizona Bank are consistent with approval of these transactions. Considerations relating to the convenience and needs of the communities to be served also are consistent with approval of these transactions.

Based on the foregoing and other facts of record, the Board has determined that the applications should be, and hereby are, approved, subject to the express condition that with regard to the Arizona acquisition, Applicant obtain the approval of the Arizona Superintendent of Banks pursuant to section 6-322 of the Arizona Revised Statutes. The transactions shall not be consummated before the thirtieth calendar day following the effective date of this Order or later than three months after the effective date of this Order, unless such period is extended for good cause by the Board or by the Federal Reserve Bank of Chicago, acting pursuant to delegated authority.

By order of the Board of Governors, effective December 1, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, and Heller. Absent and not voting: Governors Wallich, Rice, and Angell.

JAMES MCAFEE

[SEAL]

Associate Secretary of the Board

**STATEMENT BY BOARD OF GOVERNORS OF THE
FEDERAL RESERVE SYSTEM REGARDING THE
APPLICATION OF THE ONE BANCORP TO ACQUIRE
BANK OF HARTFORD**

By Order dated November 7, 1986, the Board approved the application of The One Bancorp, Portland, Maine, under section 3(a)(3) of the Bank Holding Company Act ("Act"), to acquire the successor by merger to Bank of Hartford, Inc., Hartford, Connecticut ("Bank").

In this Statement, the Board sets forth its reasons for approving this application.

Bank is a state-chartered mutual savings and loan association, the accounts of which are insured by the Federal Savings and Loan Insurance Corporation ("FSLIC"). Bank has adopted a conversion plan by which it will convert to a state-chartered mutual savings bank insured by the Federal Deposit Insurance Corporation ("FDIC"), and will then convert to a state-chartered stock savings bank.¹

The Board has previously determined that a state-chartered savings bank is a "bank" under section 2(c) of the Act if it accepts demand deposits, engages in the business of making commercial loans, and is not covered by the exemption created by the Garn-St Germain Depository Institutions Act of 1982 ("Garn-St Germain Act") for thrift institutions insured by the FSLIC.² Bank accepts demand deposits and engages in the business of making commercial loans, and its deposits will not be insured by the FSLIC. Accordingly, Bank is a "bank" for purposes of the Act, and Applicant has applied to acquire Bank under section 3 of the Act, which governs the acquisition of banks by bank holding companies.

Section 3(d) of the Act (12 U.S.C. § 1842(d)), the Douglas Amendment, prohibits the Board from approving the application by a bank holding company to acquire control of any bank located outside of the holding company's home state,³ unless such acquisition is "specifically authorized by the statute laws of the state in which such bank is located, by language to that effect and not merely by implication."

The statute laws of Connecticut authorize the acquisition of a Connecticut bank by a bank holding company located in a state in the New England region,⁴ if that state has enacted legislation that permits the acquisition of a bank located in that state by a Connecticut bank holding company.⁵ Maine has enacted a statute that permits the acquisition of a Maine bank by

1. In connection with the proposed acquisition, a newly chartered Connecticut stock savings bank, all of the shares of which are owned by Applicant and which has been formed solely to facilitate the acquisition, will be merged with and into Bank subsequent to Bank's conversion to a state-chartered stock savings bank and all of the shares of the interim bank will be automatically converted into the shares of Bank.

2. *The One Bancorp*, 70 FEDERAL RESERVE BULLETIN 359 (1984); *First NH Banks, Inc.*, 69 FEDERAL RESERVE BULLETIN 874 (1983).

3. A bank holding company's home state is that state in which the operations of the bank holding company's banking subsidiaries were principally conducted on July 1, 1966, or the date on which the company became a bank holding company, whichever is later. Applicant's home state is Maine.

4. Connecticut's regional interstate banking statute defines states in the New England region to include Maine, Massachusetts, New Hampshire, Rhode Island and Vermont, in addition to Connecticut. Conn. Gen. Stat. Ann. § 36-552 (West 1986).

5. Conn. Gen. Stat. Ann. § 36-553 (West 1986).

a bank holding company located in any state.⁶ In this regard, the Connecticut Banking Commissioner has informed the Board that the proposed transaction appears to satisfy the requirements of Connecticut law regarding regional interstate banking acquisitions in Connecticut.

Based on the foregoing, the Board has determined that the proposed acquisition is specifically authorized by the statute laws of Connecticut and is thus permissible under the Douglas Amendment, subject to Applicant's obtaining the approval of the Connecticut Banking Commissioner pursuant to Conn. Gen. Stat. Ann. § 36-553. The Board's Order is specifically conditioned upon satisfaction of the state regulatory approval requirement.

Applicant is the second largest depository institution among commercial banks and thrift institutions in Maine, with deposits of approximately \$935 million, representing 10.7 percent of the total deposits in commercial banks and thrift institutions in the state. Bank is the 42d largest depository institution among commercial banks and thrift institutions in Connecticut, with deposits of approximately \$209 million, representing 0.4 percent of the total deposits in commercial banks and thrift institutions in the state.⁷

Since Applicant's subsidiary bank does not operate in Connecticut, and Bank does not operate in Maine, consummation of the proposed acquisition would have no effect on existing competition in any Connecticut or Maine market. In view of the existence of numerous other potential entrants into each of the markets served by Bank or Applicant, the Board has concluded that consummation of the proposed transaction would not have any significant adverse effects on probable future competition in any relevant market.

The financial and managerial resources and future prospects of Applicant and its subsidiaries and Bank are consistent with approval of the application. Considerations relating to the convenience and needs of the communities to be served are also consistent with approval.

The Board notes that this application involves the acquisition of a bank that results from a conversion of a nonfailing FSLIC-insured savings and loan association. The acquisition proposed here, however, does not fall within the scope of the Board's policy and rulings regarding acquisitions of thrift institutions under section 4 of the Act⁸ or the provisions of the Garn-St Germain Act regarding acquisitions of thrift institutions. The Garn-St Germain Act does not treat savings

banks like Bank as "thrift institutions" subject to the detailed provisions of that Act relating to acquisitions of thrift institutions, but rather treats them as "banks" under the Act, provided that they accept demand deposits and engage in commercial lending, as Bank does. Under this proposal, Applicant will acquire and operate Bank as a "bank" subject to all the banking standards of the Bank Holding Company Act, including the Douglas Amendment. As noted above, the proposal is consistent with those banking standards.

The Board notes that the Federal Home Loan Bank Board ("FHLBB") has promulgated a regulation that requires prior FHLBB approval for transfers of assets by insured institutions, whether by statutory conversion, merger, or consolidation.⁹ In addition, the FHLBB has issued a letter to Bank stating that institutions, like Bank, that voluntarily terminate FSLIC insurance of accounts must pay a final insurance premium pursuant to the National Housing Act, 12 U.S.C. § 1730.¹⁰

The Board expects that Applicant will comply with all state and federal requirements necessary for consummation of the acquisition, and the Board's approval of this application under the Act is not intended to preempt any such requirements.¹¹ The Board has previously stated that its approval of transactions under section 3 of the Act does not relieve an applicant or the bank involved of the responsibility to obtain approval under other federal or state laws and regulations and does not shield an applicant from the consequences of violations of other laws.¹²

Based on the foregoing and other facts of record, the Board has determined that the application should be approved. Accordingly, the application is approved for the reasons summarized above.

December 31, 1986

JAMES MCAFEE

[SEAL]

Associate Secretary of the Board

6. Me. Rev. Stat. Ann. tit. 9-B, § 1013 sub. 2 (as amended, February 7, 1984).

7. Banking data are as of December 31, 1985.

8. *D.H. Baldwin Company*, 63 FEDERAL RESERVE BULLETIN 280 (1977).

9. 12 C.F.R. § 563.22(b). The Board notes that the promulgation of this FHLBB regulation has been challenged in litigation brought by Barnett Banks of Florida against the FHLBB. *United First Federal Savings and Loan Association, et al., v. Federal Home Loan Bank Board*, No. 86-661-Civ-J-16 (Order denying Defendant's motion to dismiss Plaintiff's complaint and granting Plaintiff's motion for preliminary injunction, M.D. Florida, Jacksonville Div., December 19, 1986). The FHLBB has appealed from the district court decision and moved to expedite the appeal.

10. See Letter of September 22, 1986, from Julie L. Williams, Deputy General Counsel, Federal Home Loan Bank Board, to H. Langedon Bell, Jr., Chairman and President, The Bank of Hartford, Inc.

11. The Board may not approve an application that would result in a violation of federal or state law. *Whitney National Bank v. Bank of New Orleans*, 379 U.S. 411 (1964).

12. *Crocker National Corporation*, 66 FEDERAL RESERVE BULLETIN 66 (1979); *Royal Trust Company*, 37 Federal Register 18,414, 18,415 (1972).

SafraCorp
Miami, Florida

Order Approving Acquisition of a Bank

SafraCorp, Miami, Florida, a bank holding company within the meaning of the Bank Holding Company Act (12 U.S.C. § 1841 *et seq.*) ("Act") has applied for the Board's approval under section 3(a)(3) of the Act (12 U.S.C. § 1842(a)(3)) to acquire all of the voting shares of Colonial Savings Bank, N.A., Ocala, Florida ("Bank").

Notice of the application, affording opportunity for interested persons to submit comments, has been given in accordance with section 3(b) of the Act (51 *Federal Register* 37,237 (1986)). The time for filing comments has expired and the Board has considered the application and all comments received in light of the factors set forth in section 3(c) of the Act (12 U.S.C. § 1842(c)).

Applicant is the 18th largest commercial banking organization in Florida, with total deposits of \$169 million, representing less than one percent of the total deposits in commercial banking organizations in the state.¹ Bank is among the smaller commercial banking organizations in Florida, with total deposits of \$14 million, also representing less than one percent of the total deposits in commercial banking organizations in the state. Consummation of this proposal would not result in a significant increase in the concentration of banking resources in Florida.

Bank operates in the Marion County banking market,² a market where Applicant does not operate. Based on all the facts of record, consummation of the proposed transaction would not result in any significant adverse effects on existing or potential competition or increase the concentration of banking resources in any relevant area.

The financial and managerial resources and future prospects of Applicant and its subsidiary banks and of Bank are considered satisfactory and consistent with approval. Considerations related to the convenience and needs of the communities to be served also are consistent with approval.

Based on the foregoing and other facts of record, the Board has determined that the application should be, and hereby is, approved. This approval is subject to Applicant's compliance with all state and federal requirements necessary for consummation of the acquisition. The transaction shall not be consummated

before the thirtieth calendar day following the effective date of this Order or later than three months after the effective date of this Order, unless such period is extended for good cause by the Board or the Federal Reserve Bank of Atlanta, acting pursuant to delegated authority.

By order of the Board of Governors, effective December 23, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, Angell, and Heller. Absent and not voting: Governor Rice.

[SEAL] JAMES MCAFEE
Associate Secretary of the Board

Orders Issued Under Section 4 of the Bank Holding Company Act

BankEast Corporation
Manchester, New Hampshire

Order Approving the Acquisition of a Discount Broker

BankEast Corporation, Manchester, New Hampshire, a bank holding company within the meaning of the Bank Holding Company Act ("Act"), 12 U.S.C. §§ 1841-48, has applied for the Board's approval under section 4(c)(8) of the Act, 12 U.S.C. § 1843(c)(8), and section 225.23 of the Board's Regulation Y, 12 C.F.R. § 225.23, to acquire all of the voting shares of Royal/Grimm & Davis, Inc., New York, New York ("Company"), a discount broker. The Board has previously determined that discount brokerage is closely related to banking and permissible for bank holding companies. 12 C.F.R. § 225.25(b)(15).

Notice of the application, affording interested persons an opportunity to submit comments, has been duly published. 51 *Federal Register* 26,058 (1986). The time for filing comments has expired, and the Board has considered the application and all comments received in light of the public interest factors set forth in section 4(c)(8) of the Act.

Applicant, with consolidated assets of \$953 million,¹ is the fourth largest commercial banking organization in New Hampshire. Applicant's subsidiary banks have deposits of \$737 million, representing 9.1 percent of all deposits in commercial banks in the state. In addition, Applicant engages in mortgage lending, trust, and other activities through nonbank subsidiaries.

1. Banking data are as of December 31, 1985.

2. The Marion County banking market is approximated by Marion County, Florida.

1. All data are as of June 30, 1986.

Company, with assets of \$399,070, provides discount brokerage services from a single office in New York City. Under Applicant's proposal, Company's brokerage activities would be limited to buying and selling securities solely upon the order and for the account of its customers, and would not include underwriting, dealing, investment advice, or research services.

The market for discount brokerage services is nationwide and unconcentrated. Because Applicant does not currently provide such services, the proposed acquisition would not eliminate any existing competition. The acquisition could make Company a stronger competitor by enabling it to raise capital at a lower cost and by giving it access to Applicant's marketing, managerial, financial, and technical resources. In view of the large number of prospective providers of discount brokerage services, the acquisition would have no significant adverse effect on probable future competition. The Board accordingly concludes that competitive factors lend weight toward approval of the application.

Company's president and chief executive officer, Mr. Jay V. Grimm ("Protestant"), has protested the proposed acquisition, asserting that it would violate his contractual rights to manage Company and thus expose Applicant to litigation and possible liability; would cause Company to lose money and could result in the loss of valuable employees and customers; and would yield no offsetting public benefits. He also asserts that Applicant has exercised control over Company without the prior approval required under section 4(c)(8) of the Act.

Having reviewed Protestant's arguments, the Board concludes that they do not warrant denial of the application. In light of the entire record, the Board concludes that Applicant has the financial and managerial resources to handle any foreseeable problems associated with the proposed acquisition or with Protestant's contractual claims. The Board also finds that Applicant has not exercised control over Company. Accordingly, the Board concludes that financial and managerial considerations are consistent with approval of the application.²

There is no evidence of record indicating that the proposed acquisition would result in conflicts of interest, undue concentration of resources, unsound banking practices, or other adverse effects.

2. Protestant's request for a formal hearing was untimely, having been submitted more than two months after the close of the comment period. See 12 C.F.R. § 262.3(e). Moreover, the parties have had ample opportunity to present evidence and arguments in writing, and to respond to one another's submissions. The Board has accordingly denied Protestant's request for a formal hearing.

Based on the foregoing and other facts of record, the Board concludes that the balance of the public interest factors it is required to consider under section 4(c)(8) favors approval of the application. Accordingly, the application is hereby approved. This approval is subject to all of the conditions set forth in Regulation Y, including those in sections 225.4(d) and 225.23(b), 12 C.F.R. §§ 225.4(d), 225.23(b), and to the Board's authority to require such modification or termination of the activities of a bank holding company or any of its subsidiaries as the Board finds necessary to assure compliance with, and to prevent evasions of, the provisions and purposes of the Act and the Board's regulations and orders issued thereunder.

The proposed acquisition shall not be consummated later than three months after the effective date of this Order unless that period is extended for good cause by the Federal Reserve Bank of Boston, pursuant to delegated authority, or by the Board.

By order of the Board of Governors, effective December 23, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger and Heller. Abstaining from this action: Governor Angell. Absent and not voting: Governor Rice.

JAMES MCAFEE
Associate Secretary of the Board

[SEAL]

Bankers Trust New York Corporation
New York, New York

*Order Approving Application to Engage in
Commercial Paper Placement to a Limited Extent*

Bankers Trust New York Corporation, New York, New York, a bank holding company within the meaning of the Bank Holding Company Act, 12 U.S.C. § 1841 *et seq.* ("BHC Act"), has applied pursuant to section 4(c)(8) of the BHC Act (12 U.S.C. § 1843(c)(8)) and section 225.21(a) of the Board's Regulation Y (12 C.F.R. 225.21(a)) to act as agent and adviser to issuers of commercial paper in connection with the placement of such commercial paper with institutional purchasers. The activity will be conducted through BT Commercial Corporation, Chicago, Illinois ("Company"), a wholly owned commercial finance subsidiary of Applicant's direct subsidiary, B.T. Leasing Services, Inc., New York, New York.

Pursuant to prior Board approval under section 4(c)(8) of the BHC Act, Company engages in making and servicing loans and leasing, activities that are permissible for bank holding companies under sections 225.25(b)(1) and 225.25(b)(5) of Regulation Y

(12 C.F.R. 225.25(b)(1) and (5)). Company would provide the proposed commercial paper placement activity in addition to the previously approved commercial finance activities, with Company serving customers through offices in New York, Chicago and Los Angeles.

Applicant, with consolidated assets of \$50.7 billion,¹ is the sixth largest banking organization in New York. It operates two subsidiary banks and engages in a broad range of permissible nonbanking activities in the United States and abroad.

Notice of the application, affording interested persons an opportunity to submit comments on the proposal, has been duly published, 50 *Federal Register* 25,465 (1985). The majority of the written comments were in favor of the proposals. The Board received three written comments opposing the application from the Securities Industry Association ("SIA"), a trade association of the investment banking industry, the Investment Company Institute ("ICI"), a trade association of the mutual fund industry, and Merrill Lynch Money Markets, Inc., a dealer in commercial paper, who contended that the activity would violate the Glass-Steagall Act.

Under this proposal, Company would assume the commercial paper placement activity currently conducted by Applicant's subsidiary, Bankers Trust Company ("Bankers Trust"), a state member bank. Thus, Company would enter into agreements with corporate issuers of commercial paper to act as the issuer's agent in facilitating the placement of the issuer's commercial paper in minimum denominations of \$250,000 with a limited number of institutions, such as banks, insurance companies, mutual funds, and nonfinancial businesses.² Company may also advise the issuers of commercial paper with respect to the rates and maturities of the proposed issue that are likely to be accepted in the market.

Because Company would be affiliated through common ownership with a member bank,³ the Board must determine whether, upon consummation of the proposal, Company would be "engaged principally" in the "issue, flotation, underwriting, public sale, or

distribution" of securities within the meaning of section 20 of the Banking Act of 1933 (the "Glass-Steagall Act").⁴ If so, the Board may not approve the proposal.⁵ In addition, the Board must determine whether the proposed activity is so closely related to banking as to be a proper incident thereto within the meaning of section 4(c)(8) of the BHC Act and is, on this basis, a permissible activity for bank holding companies.

Part I. Glass-Steagall Act Analysis

A. Commercial Paper Placement Is Not Covered By Section 20

Applicant contends that Company would not be engaged in underwriting, distributing or any other activity covered by section 20 of the Glass-Steagall Act on the basis of the Board's conclusions in its 1985 ruling with respect to the commercial paper placement activities of Bankers Trust. *Statement Concerning Applicability of the Glass-Steagall Act to the Commercial Paper Placement Activities of Bankers Trust Company* (June 4, 1985) ("Statement"). In the Statement, the Board ruled that the commercial paper placement activity as conducted by the bank as an agent for customers is a permissible securities activity and does not constitute the "underwriting," "distribution" or impermissible "selling" of such securities for purposes of section 16 or 21 of the Glass-Steagall Act (12 U.S.C. §§ 24 Seventh and 378(a)(1)), the provisions of the Act applying directly to banks.⁶

In the Board's view, Company would not be engaged in underwriting, distributing or the public sale of

4. Section 20 of the Glass-Steagall Act (12 U.S.C. § 377) provides that

... no member bank shall be affiliated ... with any ... organization engaged principally in the issue, flotation, underwriting, public sale, or distribution at wholesale or retail or through syndicate participation of stocks, bonds, debentures, notes, or other securities. ...

In *Securities Industry Ass'n. v. Board of Governors of the Federal Reserve System*, 468 U.S. 137 (1984) (hereinafter "*Bankers Trust*"), the Court held that commercial paper is a security for purposes of sections 16 and 21 of the Glass-Steagall Act (12 U.S.C. §§ 24 Seventh and 378), which taken together prohibit banks, such as Bankers Trust, from underwriting any issue of securities or stock, subject to certain exceptions for U.S. government and agency securities, state and municipal general obligations, and other specified securities. On the basis of this decision, the Board concludes that commercial paper is a security for purposes of section 20.

5. See *Securities Industry Ass'n v. Board of Governors of the Federal Reserve System*, 468 U.S. 207, 216 (1984) (hereinafter "*Schwab*").

6. In its Statement, the Board concluded that so long as the bank acted only as agent for the issuer and did not assume the risk of a principal by making commercial paper-related loans, letters of credit or other credit facilities, it would be engaged in selling activity as agent, which does not violate sections 16 and 21 of the Glass-Steagall Act and is authorized for member banks. In addition, the Board concluded that the bank would not be "underwriting" or "distributing" securities because there would be no public offering of commercial paper.

1. Asset data are as of September 30, 1986.

2. Commercial paper refers to prime quality, short-term promissory notes (maturities not exceeding nine months) issued or backed by large financial, industrial, and commercial companies to finance seasonal or other current needs. Commercial paper is placed with a limited number of large institutions and is not offered to the general public. Issuers placing commercial paper in the recognized market do not register the paper pursuant to the Securities Act of 1933, relying on the exemption in section 3(a)(3) of that Act. 15 U.S.C. 377c(a)(3).

3. Under the Glass-Steagall Act, companies are affiliated if, as relevant here, more than 50 percent of their voting shares is held by the same shareholder. 12 U.S.C. § 221a(b).

securities for purposes of section 20 for the same reasons the Board concluded in its Statement that Bankers Trust would not be engaged in these types of activities under sections 16 and 21, so long as Company's activity conforms to that approved for Bankers Trust under the Board's Statement. As the Supreme Court's opinions interpreting the Glass-Steagall Act indicate, where a particular activity is found not to be the type of activity prohibited to banks by sections 16 and 21, it should not be viewed as the kind of activity described in section 20.⁷

The protestants have disputed the Board's conclusions concerning the permissibility of this activity for a member bank under the Glass-Steagall Act, and the SIA has also challenged the Board's Statement in court. On December 23, 1986, the United States Court of Appeals for the District of Columbia Circuit upheld the Board's determination that Bankers Trust's commercial paper placement activity does not constitute "underwriting" or the impermissible "selling" of commercial paper under sections 16 and 21 of the Glass-Steagall Act. *Securities Industry Ass'n v. Board of Governors of the Federal Reserve System*, Nos. 86-5089 *et al.* ("Bankers Trust II").

Applicant argues, however, that even if the proposed commercial paper placement activity is viewed as "underwriting" or similar activity covered by section 20 of the Glass-Steagall Act, the proposal would nevertheless comply with section 20 because Company would not be "engaged principally" in such activity. The Board believes it should respond to this alternative basis for approval of the proposal advanced by Applicant.

The Board also believes it is appropriate to act on this application at this time because it does not involve the same complex factual and legal issues that arise from the separate applications of Applicant, Citicorp, and J.P. Morgan & Co. Incorporated to underwrite commercial paper, mortgage-backed securities, municipal revenue bonds and consumer-related receivables in an affiliate that also underwrites U.S. government securities. These applications are substantially different from the Applicant's commercial lending affiliate proposal because the proposed underwriting would be conducted in an affiliate predominantly engaged in underwriting U.S. government securities and because of issues concerning the effectiveness of the sales volume limitations proposed in these applications.

The Board has ordered a hearing on these applications and the legal and factual issues that prompted this decision are explained in a statement issued by the Board today. Press Release, dated December 24, 1986. This Order, therefore, examines the question of whether Applicant's commercial paper placement proposal is consistent with the "engaged principally" provisions of section 20 and the Bank Holding Company Act.

B. The Term "Engaged Principally" in Section 20 Denotes Substantial Activity

Applicant's Contentions

Applicant contends that, even if Company's commercial paper placement activities were deemed to constitute underwriting under section 20, Company would not be "engaged principally" in underwriting securities under section 20 because its placement activity would represent only a minor aspect of Company's overall business activity. To assure that the activity will be relatively insubstantial, Applicant has committed that Company will limit its commercial paper placement activity so that its gross revenue (fee and similar income) from the activity will not in any year exceed 5 percent of Company's gross revenues.

The Applicant and other commenters supporting approval of the application contend that under the "engaged principally" test in section 20, Company may underwrite commercial paper so long as this activity does not constitute more than 50 percent of its total business activity or represent its single largest business activity.⁸ On this basis and subject to the proposed limitation on its commercial paper activity, Applicant contends Company would be "engaged principally" in commercial lending activities and, therefore, Company could not by definition be engaged principally in underwriting securities in violation of section 20 of the Glass-Steagall Act. Applicant further claims that, even under the narrowest reading of "principally" as denoting any substantial activity, Company would not be engaged principally in underwriting securities under the 5 percent gross revenue limitation proposed in its application.

7. *Board of Governors of the Federal Reserve System v. Investment Company Institute*, 450 U.S. 46, 60-61 n.26 (1981) ("ICI II"). See also *Schwab*, 468 U.S. at 219.

8. Applicant and some of the commenters rely on a dictionary definition of the term "principally" to mean the single largest activity and statements in the U.S. Supreme Court decision in *Board of Governors of the Federal Reserve System v. Agnew*, 329 U.S. 441, 446, 448 (1947), concerning section 32 of the Glass-Steagall Act, which prohibits member banks and companies "primarily engaged" in the underwriting or public sale of securities from having a common officer, director or employee. 12 U.S.C. § 78.

Protestants' Comments

The protestants claim that Applicant's view of the term "principally" would vitiate the central purpose of the Glass-Steagall Act by allowing member banks to reestablish "security affiliates" that could rival the largest investment banking firms. For this reason, the protestants contend that the term "principally" must be interpreted consistent with Congressional intent to denote any substantial, significant, regular or non-incident activity, whether or not it is the largest activity of the affiliate.

Protestants also contend that the proposed activity is not closely related to banking under the BHC Act and would result in substantial risk and conflicts of interest not outweighed by public benefits.

Literal Terms and Structure of the Glass-Steagall Act

In interpreting a statute, the Board must be guided by the ordinary meaning of the words Congress chose to express its intention and the underlying purpose of the statute as evident in its structure and legislative history.⁹ In interpreting the term "engaged principally" in section 20, the Board believes it important to note at the outset that, while the overall objective of the Glass-Steagall Act is to separate commercial and investment banking,¹⁰ section 20 by its terms does not require that this separation be complete. In contrast to the flat prohibitions of sections 16 and 21 on securities underwriting and dealing by banks (other than as specifically authorized),¹¹ section 20 prohibits underwriting and dealing activity by a member bank affiliate only where the affiliate would be "engaged principally" in such activity. In other words, Congress has not

abolished underwriting affiliates of member banks, but has allowed such affiliates where their conduct of underwriting activity would not represent a principal line of business for the affiliate. S. Rep. No. 77, 73d Cong., 1st Sess. 10 (1933).

As the Supreme Court has recognized, it is evident in the terms and structure of the Glass-Steagall Act that Congress intended to "treat banks separately from their affiliates"¹² and to apply a "significantly less stringent" standard to affiliates than to banks under the Act.¹³ Indeed, the Court has stated that under the Glass-Steagall Act "a bank affiliate may engage in activities that would be impermissible for the bank itself."¹⁴

Thus, the Board's decision in this case does not turn upon whether a member bank affiliate may engage in section 20 activity. The statute by its terms plainly authorizes such activity by member bank affiliates where the affiliate is not "engaged principally" in the activity. Rather, the Board must determine at what level and by what measurement a member bank affiliate would be "engaged principally" in this activity.

Given the fact that section 20 plainly permits some amount of otherwise impermissible securities underwriting activity, but that a fundamental purpose of the Act as a whole is to separate securities affiliates as far as possible from member banks, the Board believes, for the reasons set out below, that the term "engaged principally" in section 20 denotes an activity of the affiliate that is substantial, even if the activity does not represent more than 50 percent of the affiliate's total business activity or its single largest or most important activity.

While the term "engaged principally" may, as Applicant and others contend, mean that activity accounting for more than 50 percent of the firm's business or its single largest activity, the term may also mean engaged "primarily" or "in a principal manner" and refer to a number of different activities that are

9. See, e.g., *Steadman v. S.F.C.*, 450 U.S. 91, 97 (1981); *Southeastern Community College v. Davis*, 442 U.S. 397, 405 (1979). See also e.g., *Bankers Trust* 468 U.S. at 149; *Schwab*, 468 U.S. at 217; *Agnew*, 329 U.S. at 447.

10. See *Bankers Trust*, 468 U.S. at 147; *ICI II*, 450 U.S. at 61-62, 70, citing S. Rep. No. 77, 73d Cong., 1st Sess. 10 (1933); *Investment Company Institute v. Camp*, 401 U.S. 617, 629 (1971) ("ICI I").

11. Section 16 provides:

The business of dealing in securities and stock by [a member bank] shall be limited to purchasing and selling such securities and stock without recourse, solely upon the order, and for the account of, customers, and in no case for its own account, and [a member bank] shall not underwrite any issue of securities or stock . . .

* * * * *

The limitations and restrictions herein contained as to dealing in, underwriting and purchasing for its own account, investments securities shall not apply to obligations of the United States, or general obligations of any State or any political subdivision thereof, or [other specified obligations].

12 U.S.C. § 24 Seventh.

Section 21 makes it unlawful—

For any person . . . engaged in the business of issuing, underwriting, selling, or distributing . . . stocks, bonds, debentures, notes, or other securities, to engage at the same time to any extent whatever in the business of receiving deposits . . . Provided, That the provisions of this paragraph shall not prohibit . . . banks . . . or other financial institutions . . . from dealing in, underwriting, purchasing and selling investment securities, or issuing securities, to the extent permitted to [member banks under section 16].

12 U.S.C. § 378(a)(1).

12. *ICI II*, 450 U.S. at 58 n.24.

13. *Id.* at 71 n.46 and 60 n.26.

14. *Id.* at 64. In the *Agnew* case, the Court also recognized that the Glass-Steagall Act does not mandate a complete separation between member banks and underwriting firms. 329 U.S. at 447, 449.

“main,” “leading,” “important” or “outstanding.”¹⁵ For example, Webster’s 1933 dictionary—the version available at the time the Glass–Steagall Act was enacted—states that the term “principal” may refer to a number of the most considerable or important objects, as in “the principal officers; the principal men; the principal productions; the principal arguments.” The Board also notes that courts often use the term “principal” to denote a number of important or leading objects, as in the “principal cities” of a nation.¹⁶

Moreover, the Supreme Court has held in the context of section 32 of the Glass–Steagall Act that the term “primarily,” which as noted can be a synonym for “principally,” denotes any substantial activity even if not the most important activity. *Agnew*, 329 U.S. at 446.

In light of the two alternative meanings for the term “principally,” the decision as to the proper meaning of that term in section 20 must, in the Board’s judgment, be made on the basis of legislative intent. This was the rationale adopted by the Supreme Court in the *Agnew* case in upholding, as “more consonant with the legislative purpose” of the Glass–Steagall Act, the Board’s decision that the term “primarily engaged” in section 32 of the Glass–Steagall Act must be given its alternative meaning as denoting a substantial, even if not the largest, activity. 329 U.S. at 446–447. Given the similarity in language of sections 20 and 32 and the fact that they were enacted at the same time for the same purpose and that “principally” and “primarily” can be synonyms, the Board believes that these sections

should be construed together and that the term “principally” in section 20 must, like the term “primarily” in section 32, denote any substantial activity.¹⁷ In the *Schwab* case, the Supreme Court also observed that, because of the parallels between sections 20 and 32, a long accepted interpretation of section 32 should apply equally to section 20. 468 U.S. at 219.

Legislative History of Section 20

The Board believes that a construction of the term “engaged principally” to denote any substantial line of business activity is the only reasonable construction that would carry out the legislative intent of the Glass–Steagall Act to separate commercial and investment banking in the country as far as possible¹⁸ and of section 20 in particular “to provide for the divorce of security affiliates from member banks.”¹⁹

In this regard, the Board is concerned that Applicant’s interpretation would substantially negate the purpose of section 20 by allowing affiliations between large member banks and the largest investment banks in the country, the precise situation at which the Glass–Steagall Act was directed.²⁰ As the Supreme Court noted in the *Agnew* case, because investment banking concerns engage in numerous activities other than underwriting, an interpretation of “primarily en-

15. *Webster’s New International Dictionary of the English Language* 1706 (1933); *Webster’s New International Dictionary of the English Language* 1966 (2d ed. 1934), 1802; *Webster’s Third New International Dictionary of the English Language* 1802–03 (1981).

The Board finds no support in the accepted definition of the term “principally” or, as discussed below, in prior Board rulings for protestants’ assertion that the term also denotes activity that is regular or non-incident, even if not substantial or important. See note 28, below.

16. *E.g.*, *Marquette National Bank of Minneapolis v. First of Omaha Service Corp.*, 439 U.S. 299, 315 n.29 (1978) (“the principal cities along the Atlantic coast”); *B. & O. R. Co. v. United States*, 386 U.S. 372, 380 (1967) (“the principal cities [served by a railroad system]”); *Chicago & N.W. Ry. Co. v. Atchison, T. & S. F. Ry. Co.*, 387 U.S. 326, 340 (1967) (“eight principal Midwestern roads”); *National Labor Relations Board v. Fruehauf Trailer Co.*, 301 U.S. 49, 53 (1937) (“principal cities of the country”).

The fact that “principally” is used in other statutory or regulatory contexts to denote the single largest activity (*e.g.*, 12 U.S.C. § 1861(b)(7) and 12 C.F.R. 211.23(b) and 211.32 implementing 12 U.S.C. §§ 1841(h) and 1843(c)(14)(F)) is not dispositive under section 20. For example, the term is used in other regulatory contexts to denote a number of main or important objects: *e.g.*, 12 C.F.R. 347.4(d) (“principal locations”); 12 C.F.R. 335.312, Item 1(b)(3) (“principal services” and “principal markets”). In any event, these interpretations pertain to statutes that were enacted for different purposes than section 20 and the use of the alternative definition of “principally” was determined to be appropriate in the context of those statutes to carry out their different legislative purposes.

17. In prior rulings under the Glass–Steagall Act, the Board has applied the terms “principally” and “primarily” to the same levels of activity and treated the sections in a parallel fashion. *See, e.g.*, 20 FEDERAL RESERVE BULLETIN 485–86 (1934); letter from the Board to the Federal Reserve Bank of Kansas City (August 8, 1935) (concerning First Trust Company of Lincoln, Lincoln, Nebraska); 12 C.F.R. 218.104.

18. *ICI II*, 450 U.S. at 61–62; *ICI I* 401 U.S. at 629–633; S. Rep. No. 77, 73rd Cong., 1st Sess. 10 (1933). *Accord*: 75 Cong. Rec. 9888–9889 (1932) (statement of Sen. Glass); 15 Cong. Rec. 9905 (1932) (statement of Sen. Walcott); 77 Cong. Rec. 3835 (1933) (statement of Rep. Steagall); and 77 Cong. Rec. 3907 (1933) (statement of Rep. Koppleman).

19. *Operation of the National and Federal Reserve Banking Systems, 1932: Hearings on S. 4115 before the Senate Comm. on Banking and Currency, 72d Cong., 1st Sess. 388* (1932) (statement of Governor Eugene Meyer delivering Federal Reserve Board’s Comments and Recommendations on the Glass Bill (S. 4115)) (hereinafter “1932 Hearings”).

20. On this basis, the Board in connection with the withdrawal of an earlier proposal by Citicorp to underwrite corporate debt, municipal revenue bonds, and mortgage-backed securities through a subsidiary engaged predominantly in underwriting U.S. government and other securities authorized under section 16 of the Glass–Steagall Act, stated its preliminary view that the proposal was inconsistent with the Glass–Steagall Act, where the proposal would have allowed the applicant to underwrite a volume of securities equal to or greater than that of the largest securities underwriters. Board Press Release, dated February 27, 1985.

This conclusion is also supported by the court of appeals emphasis in *Bankers Trust II* on the fact that Congress intended, through the Glass–Steagall Act, to prevent member banks from establishing affiliates “having a far-flung retail network to distribute securities to the public.” Slip op. at 27.

gaged” as denoting the largest activity would mean that section 32 of the Glass–Steagall Act “would apply to no one.”²¹ This same reasoning applies to the “engaged principally” standard of section 20.

The Board’s interpretation of principally as denoting any substantial line of business activity also seems appropriate in light of the fact that the alternative interpretation advanced by Applicant and other commenters would produce the anomalous result that a member bank could be affiliated through common stock ownership with an investment banking concern that is “substantially” but not “predominantly” engaged in underwriting activities, but could not, under section 32 of the Glass–Steagall Act, have an officer, director or employee in common with the affiliate. In other words, in such a situation, the Act would prohibit management interlocks because of the potential for conflicts, unsound practices and other hazards that Congress found could arise when commercial banking and investment banking functions were combined, but would permit the member bank and the securities company to be commonly owned, share a common name and pursue common policies dictated by the corporate owner, a situation that raises a far greater potential for the types of adverse effects that lead Congress to enact section 20 of Glass–Steagall Act.

The Board has considered the reliance by some commenters on the statement by Senator Bulkley in urging deletion of the term “principally” from the “engaged principally in the business” language in the proposed section 21 of the Glass–Steagall Act, that “at least some of the great investment houses are engaged in so many forms of business that there is some doubt as to whether the investment business is the principal one.”²² The Board does not, however, believe that the phraseology of this remark should be given controlling weight in interpreting the provisions of section 20. Senator Bulkley was a major proponent of the Glass–Steagall Act and was in accord with the other propo-

nents of the Act in believing that the legislation would require a separation between member banks and their security affiliates.²³ As explained above, this objective would not be accomplished if the term “engaged principally” meant only the single largest activity of an affiliate. The implications of interpreting the word “principally” to mean the single largest activity would be that—insofar as the Glass–Steagall Act is concerned—major banks could affiliate with major investment banks and large investment banks could acquire commercial banks.²⁴

Moreover, Senator Bulkley’s amendment was to the proposed section 21, which as originally drafted, covered a company “engaged principally in the business” of underwriting or similar activity. Accordingly, his remark concerning the use of “principally” in section 21 is not necessarily applicable to section 20, which does not contain the words “engaged principally in the business”²⁵

The Agnew Decision

As noted above, the Board believes the reasoning of the *Agnew* case supports the Board’s conclusion that the term “principally” in section 20 means substantially because this interpretation is “more consonant with the legislative purpose” of the Glass–Steagall Act and section 20 in particular. 329 U.S. at 447.

In this regard, the Board has considered Applicant’s reliance on statements in the *Agnew* case suggesting that through the use of different terminology in section 32 (“primarily” engaged) and section 20 (“principally” engaged), Congress meant to describe different levels of underwriting activity in the two sections, and that “primarily” denoted any substantial activity, suggesting that “principally” meant the single most important activity. 329 U.S. at 448. The Board notes, however, that the meaning of the term “principally” in section 20 was not before the Court in the *Agnew* case because there was no affiliation through common

21. 329 U.S. at 447. The Board also notes that, under Applicant’s interpretation, section 20 would have failed to accomplish its basic purpose of requiring the separation of member banks from their security affiliates, because, at least in certain cases, the most important activity of some security affiliates in the early 1930s was not underwriting and dealing, but operating as an investment trust or holding the stock of affiliated companies. See W. Peach, *The Security Affiliates of Banks* 85 (1941); *Operation of the National and Federal Reserve Banking Systems: Hearings Pursuant to S. Res. 71 Before a Subcommittee of the Senate Comm. on Banking and Currency*, 71st Cong., 3d Sess. 1057–61 (1931). However, there is little doubt that securities underwriting was a substantial activity of these security affiliates.

22. 77 Cong. Rec. 4180 (1933). Section 21 prohibits a firm “engaged in the business of issuing, underwriting, selling or distributing” securities from accepting deposits. 12 U.S.C. § 378(a)(1). As originally drafted, section 21 would have applied to firms “engaged principally in the business of” issuing or underwriting securities. S. 1631, 73d Cong., 1st Sess. (1933).

23. 75 Cong. Rec. 9909–13 (1932).

24. In any event, the statements of a single legislator are not dispositive as to the meaning of a statute. *Consumer Product Safety Comm’n v. GTE Sylvania*, 447 U.S. 102, 118 (1979).

25. For the same reasons, the statement by Senator Glass (77 Cong. Rec. 3730) that section 21 would prohibit large “private banks, whose chief business is an investment business, from receiving deposits,” does not mean that the term principally in section 20 denotes the single largest activity.

Certain commenters also note that Representative Bacon described section 20 as applying to companies “chiefly engaged in the flotation, underwriting, or sale of investment securities.” 77 Cong. Rec. 3954 (1933). However, “chiefly” like “principally” may refer to more than one leading activity. There is no evidence that Representative Bacon intended chiefly to be limited to the single largest activity, since he, like Senator Bulkley, was a proponent of the separation of security affiliates from member banks. *Id.*

stock ownership between Eastman, Dillon & Co., the underwriter in that case, and the member bank involved. Thus, the *Agnew* case does not as a legal matter compel a finding that “principally” in section 20 means the single most important activity, particularly in view of the broad inconsistency of such an interpretation with the purpose of section 20 of the Glass–Steagall Act.

Moreover, there is nothing in the legislative history of the Glass–Steagall Act suggesting that Congress meant to describe different levels of underwriting activity in sections 20 and 32. If anything, the legislative history of section 20 indicates that section 20 was intended to be more rigorous than section 32, which was described as “ineffective” in many cases to achieve the Congressional goal of separating commercial and investment banking and “capable of easy evasion.”²⁶ Further, as noted, common sense would suggest that a stricter standard for underwriting should be applied in the case of affiliations through common stock ownership than in the case of interlocking relationships between otherwise unaffiliated companies.

Prior Board Interpretations

The Board notes that the Applicant’s interpretation of section 20 is also inconsistent with the Board’s prior interpretations, in which the Board has viewed the engaged principally test as calling on it to weigh the substantiality of the securities activity even though the activity in question is not the single largest activity of the firm. On this basis, the Board has long permitted bank holding company subsidiaries affiliated with member banks to issue securities—an activity described in section 20—so long as the issuing activity did not become frequent and in substantial amounts²⁷ or “necessary to permit maintenance of the holding company’s activities without substantial contraction” or an “integral part of [the holding company’s] operations.”²⁸ The Board has also allowed bank holding

company consumer finance subsidiaries affiliated with member banks to issue thrift note securities that did not exceed 25 percent of the issuer’s total consolidated assets on the basis that the activity would not be “a principal activity” of the company.²⁹

Subtle Hazards Implicated by the Glass–Steagall Act

Finally, the Board believes that constraining the level of otherwise impermissible securities activity to the point where it represents only an insubstantial line of activity for the affiliate would minimize the potential for conflicts of interest and the other so-called “subtle hazards” that Congress concluded are raised when investment and commercial banking functions are combined.³⁰ This is consistent in the Board’s view with the Congressional intent underlying section 20 that an insubstantial quantitative level of activity that is not conducted within a bank but by an affiliate of a bank is acceptable from the point of view of the safety and soundness of the bank and the interests of its depositors.

On the other hand, the interpretation advanced by the Applicant and certain commenters permitting a substantial amount of possibly speculative and hazardous securities activity, so long as it is not the single largest activity, would not necessarily lead to a reduction in the potential for subtle hazards. For example, the potential for conflicts and damage to a bank’s reputation would not appear to be reduced simply because the affiliate’s underwriting activity constitutes 49 percent of its total activity rather than 51 percent.

The fact that, under the Board’s interpretation, the potential for “subtle hazards” may continue to exist, albeit at a minimized level, even where underwriting activity is not substantial does not, however, alter the clear Congressional decision to allow some limited level of underwriting by member bank affiliates. As the Supreme Court recognized in *Agnew*, even though the potential for conflicts and other hazards may exist

26. 1932 *Hearings* at 387.

27. 12 C.F.R. 218.104(b). See also 12 C.F.R. 225.125(c).

28. 12 C.F.R. 250.221(d). Protestants’ reliance on these Board rulings for the proposition that any frequent or recurring underwriting activity is covered by section 20 regardless of whether the activity is important or substantial is misplaced. In these cases, the Board held—consistent with its decision in this case—that the underwriting or issuing activity must not only be frequent but must also be substantial relative to the affiliate’s total business activity.

In the case of the Board’s closed-end mutual fund interpretation (12 C.F.R. 225.125(c)), the Board noted that a closed-end fund does not, after the initial distribution, obtain a substantial or material portion of its capital structure from issuing securities, as opposed to an open-end fund which must continually issue securities to maintain its capital and prevent shrinkage of its assets. *ICI II*, 450 U.S. at 51, 60–61 n.26. If the fund, however, issued securities frequently, it would be obtaining a major portion of its capital and could be engaged principally within the context of prior Board interpretations of section 20.

29. Letters from the Board to Philadelphia National Corporation, Centran Corporation and Virginia National Bankshares (September 9, 1974). See also *Financial Services Corporation of the Midwest*, 63 FEDERAL RESERVE BULLETIN 948 (1977); and letter from the Board to the SIA (December 27, 1977) (concerning a \$25 million notes issue by Citicorp).

The Board’s determination to permit a member bank affiliate to obtain 25 percent of its *funding* through issuance of securities does not constitute a test that would allow a company to provide underwriting services to third parties up to 25 percent of total activity. In the thrift note cases, the companies issued their own notes as an activity incidental to their main consumer finance business and therefore a finding that they were not “engaged principally” in securities activity was consistent with the terms and purposes of section 20. Moreover, as a share of *total* business, thrift note issuance would have been considerably less than 25 percent.

30. See *ICI I*, 401 U.S. at 629–638; *ICI II*, 450 U.S. at 66–67; *Schwab*, 468 U.S. at 220–221; *Bankers Trust*, 468 U.S. at 145–148.

whatever proportion of the firm's business derives from underwriting, the Glass-Steagall Act does not by its terms establish a complete barrier between banks and underwriting firms. 329 U.S. at 447.

In any event, the potential for these subtle hazards and other conflicts of interest and unsound banking practices that Congress identified when commercial banking and investment banking are combined would not be present to any significant degree under the limitations described in Part II of this Order for the conduct of the activity under the proper incident to banking standard of section 4(c)(8) of the BHC Act. As the Board has previously noted, the Supreme Court in *ICI II*, 450 U.S. at 62, 67, explicitly recognized that where a particular activity is permissible under the terms of the Act, the Board may rely upon restrictions to insure that the activity is insulated from the subtle hazards associated with investment banking.³¹ The court of appeals in *Bankers Trust II*, also recognized that the Board may examine the realities of a particular situation, including representations by an applicant as to the manner in which an activity will be conducted, in determining whether the potential for conflicts of interest and other subtle hazards are present in a particular proposal. Slip op. at 30.

C. Appropriate Measure of "Engaged Principally"

Having determined that the "engaged principally" standard of section 20 denotes any substantial activity by a member bank affiliate, the Board must determine whether under the limitations proposed by Applicant, Company's proposed commercial placement activity, assuming that it constitutes underwriting, would be substantial.

Applicant has suggested that Company would not be "engaged principally" in underwriting activity based on a gross revenue test, *i.e.*, the annual gross revenue from its commercial placement activity will not exceed 5 percent of its total gross revenues, which otherwise will be derived from commercial lending operations. Applicant also notes that the amount of Company's assets devoted to the commercial paper activity will be "virtually nil" and has projected that commercial paper activity would not be large, accounting for less

than 5 percent of the average outstanding volume for all dealer-placed commercial paper.

The Board believes that the gross revenue a member bank affiliate derives from commercial paper activity relative to its total gross revenue would be an appropriate measure of "engaged principally," when coupled with the affiliate's overall share of the market for the particular type of security underwritten. This is consistent with the Board's practice under the "primarily engaged" standard of section 32 of the Glass-Steagall Act, which gives controlling weight to the revenues derived by the company from underwriting activity relative to its total business revenues and the significance of the organization's presence in the market for the particular activity.³²

The Board believes that revenue is an appropriate test to determine whether a subsidiary is "principally engaged" because it is an objective and meaningful measure of the importance of the activity to the enterprise as a whole and often reflects the level of risk involved in the activity, a major consideration under the Glass-Steagall Act.³³ In addition, a gross revenue test avoids the potential for manipulation present in a test based solely or predominantly on sales volume. The sales volume of an affiliate, particularly of a government securities subsidiary, could be increased through churning of the affiliate's dealing activity in U.S. government and other authorized securities in order to create a larger base against which the section 20 securities activity would not appear to be substantial. The Board has ordered a hearing to take evidence on these questions in connection with the underwriting applications by Applicant, Citicorp and J.P. Morgan & Co., which propose to use sales volume to measure "engaged principally" status under section 20.³⁴

In addition, in the Board's judgment, the fact that an affiliate would be a relatively substantial force in a particular securities market would be a factor suggesting that the affiliate is "engaged principally" in underwriting securities. Thus, the Board has consistently taken into account a firm's market share in decisions under section 32 the Glass-Steagall Act.

31. *National Westminster Bank PLC*, 72 FEDERAL RESERVE BULLETIN 584, 595 (1986). Moreover, reliance on these restrictions does not constitute the kind of regulatory approach the Supreme Court has disfavored in construction of the Glass-Steagall Act. *Bankers Trust*, 468 U.S. at 149-154. In that case, the Court indicated that an agency may not rely on regulatory limitations to overcome the explicit language of the Glass-Steagall Act. Here, as noted, the Glass-Steagall Act explicitly permits some level of otherwise impermissible underwriting activity for member bank affiliates.

32. Letter from the Board to the Federal Reserve Banks (August 11, 1958), reprinted in F.R.R.S. ¶ 3-895.

33. The Board notes that the protestant SIA is of the view that gross revenue (as well as assets devoted to the activity), not sales volume, is the appropriate measure of an affiliate's section 20 activities on the basis that revenue is a better indicator of the risk involved in securities activities. Protestant Merrill Lynch claims that to avoid manipulation, net, not gross, revenues are the appropriate standard. However, a test based on net revenues is itself subject to manipulation, since by allowing its costs to rise, an affiliate could reduce its net revenue but the volume and gross revenues from its securities operations would not necessarily decrease and could even increase.

34. Board Press Release, dated December 24, 1986.

The Board also believes that a market share test could provide a useful and objective proxy for volume, which the Board believes is an important factor to be taken into account under the principally engaged test of section 20. Unlike the sales volume test, the market share test would not be subject to manipulation, but would provide for consideration of the volume of business activity of the affiliate.

In the Board's view, where Company would not be engaged in a general securities or investment banking business and where its gross revenue from commercial paper activities in any one year would constitute less than 5 percent of its total gross revenue and the volume of commercial paper outstanding at any one time placed by Company represents less than 5 percent of the average amount of dealer-placed commercial paper outstanding during the previous four calendar quarters, Company would not be "engaged principally" in underwriting securities within the meaning of section 20. The conduct of the commercial paper placement activity at these less than 5 percent levels is consistent with the Board's past practice for many years under the "primarily engaged" standard of section 32,³⁵ and would, in the Board's judgment, be within the Congressional intent underlying section 20 to allow member bank affiliates to engage in underwriting activities at levels that are not substantial and thus minimize problems of safety or soundness or risk for affiliated member banks.

The Board recognizes that its past decisions have permitted somewhat higher levels of activity as consistent with the "primarily engaged" test under section 32. Accordingly, the Board does not determine definitively in this case at what quantitative level of activity a company would be "engaged principally" in section 20 activity or whether this level should be the same in all cases.

In its evaluation of this case, the Board has carefully considered the fact that, in connection with the transfer of the commercial paper placement activity to Company, Applicant will also transfer to Company a portion of the commercial finance activity of Bankers Trust. As indicated, Company is currently engaged in commercial finance pursuant to approval by the Board under the BHC Act. Accordingly, although hardly a welcome result from some perspectives, Applicant's proposed transfer of a segment of its commercial finance activities to Company is necessary in order to meet the engaged principally test of section 20 and is authorized under both the BHC Act and Board regulations. While the transfer could result in the deliberate

creation of a large base of permissible non-section 20 activity, the size of the securities activity that may be conducted by the affiliate on this basis is limited by the "engaged principally" provisions of the Glass-Steagall Act as interpreted by the Board. As previously noted, these provisions involve the concept of a quantitative limitation on underwriting activity which is embodied in the revenue and market share criteria for establishing "substantiality" contained in this Order. The Board wishes to stress that the latter criterion, in particular, creates a limitation on underwriting activity which is independent of the size of the affiliate that might be established by purposeful transfer of activities from the bank to the holding company affiliate.

Part II. Bank Holding Company Act Analysis

In every application under section 4(c)(8) of the BHC Act, the Board must find that the proposed activity is "so closely related to banking . . . as to be a proper incident thereto." This statutory standard requires that two separate tests be met for an activity to be permissible for a bank holding company. First, the Board must determine that the activity is, as a general matter, "closely related to banking." Second, the Board must find in a particular case that the performance of the activity by the applicant bank holding company may reasonably be expected to produce public benefits that outweigh possible adverse effects.³⁶

Based on guidelines established in the *National Courier* decision, a particular activity may be found to meet the "closely related to banking" test if it is demonstrated that:

- (1) banks generally have in fact provided the proposed activity;
- (2) banks generally provide services that are operationally or functionally so similar to the proposed activity so as to equip them particularly well to provide the proposed activity; or
- (3) banks generally provide services that are so integrally related to the proposed activity as to require their provision in a specialized form.

The *National Courier* guidelines are not the exclusive basis for finding a proposed activity closely related to banking (516 F.2d at 1237), and the Board may consider any other basis that may demonstrate that the activity has a reasonable or close relationship to banking. 49 *Federal Register* 806 (1984). The U.S. Supreme Court stated in *Schwab* that the use of these

35. See letter, dated December 14, 1981, reprinted in F.R.R.S. ¶ 3-939.

36. See *ICI II*, 450 U.S. at 57 n.22; *National Courier Ass'n v. Board of Governors of the Federal Reserve System*, 516 F.2d 1229, 1237 (D.C. Cir. 1975).

factors by the Board in determining the closely-relatedness of an activity is reasonable and within the Board's discretion. 468 U.S. at 210 n. 5.

A. Closely Related to Banking Analysis

After carefully considering the facts of record, the Board concludes that placing commercial paper with institutional purchasers, as the agent of third party issuers, is closely related to banking, because banks provide services that are operationally and functionally so similar to the proposed services that banking organizations are particularly well equipped to provide the proposed services. As noted below, the proposed activity is a natural extension of commercial lending activities traditionally conducted by banks, involving little additional risk or new conflicts of interest, and potentially yielding significant public benefits in the form of increased competition and convenience.³⁷ On this basis, the Board has urged the Congress to authorize bank holding companies to engage in a wider range of activities than that proposed here—underwriting and distributing commercial paper as principals, underwriting certain other types of securities that are very similar to obligations currently underwritten by banks, *i.e.*, municipal revenue bonds and mortgage related securities, and sponsoring mutual funds. This view is not held by the Board alone. The other federal banking agencies as well as the U.S. Departments of Treasury and Justice support the conduct of these activities by bank holding companies.³⁸

As noted above, the Board's June 1985 Statement concludes that the proposed activity is lawful for member banks and that determination has been upheld by the court of appeals. Applicant's subsidiary bank, Bankers Trust, and certain other banks have placed commercial paper, in some cases using procedures slightly different than those proposed here, since the

late 1970's. Protestants argue that the lawfulness of this activity has been continuously under challenge and that there is little if any evidence that banks traditionally acted on behalf of issuers in the commercial paper market.³⁹ However, even if it were assumed that banks historically have not and legally may not engage in the proposed placement activity, the Board nevertheless has the discretion to determine that this activity is closely related to banking.⁴⁰

Placing commercial paper as the agent of the issuer is an activity that is similar in function to the traditional commercial banking function of arranging loan participations or syndications with other banks and institutional lenders. Although commercial paper technically is a security for purposes of the Glass-Steagall Act, this kind of instrument has many of the characteristics of a traditional commercial loan.⁴¹ A commercial loan in its traditional form represents a short-term extension of credit to a business to finance working capital needs. (*E.g.*, *United States v. Connecticut Nat'l Bank*, 418 U.S. 656, 665 (1974)). Because of its short term, commercial paper is customarily held to maturity—like a commercial loan. There is virtually no secondary market. Because of its large denominations, commercial paper is generally purchased only by large, financially sophisticated institutions, such as trust departments of banks, money market mutual funds, insurance companies, and pension funds. As the activity is proposed by Applicant, Company will sell commercial paper only to these large institutions. Thus, Company's role will be, in effect, that of arranging short-term commercial loans from the institutional buyers of commercial paper to the issuers of the paper.

In arranging a loan participation or syndication, a bank, serving as the lead bank, solicits other institutional lenders that may be interested in lending funds to a borrowing firm. The lead bank furnishes financial information concerning the borrower to the prospective lenders. In certain types of shared loan arrangements, *i.e.*, syndications, the lead bank sells a note issued by the borrower to the participating lenders. The lead bank ordinarily receives a fee from the borrower for its services in arranging the participation or syndication, and this reimbursement is contingent

37. See, *e.g.*, Statement of Chairman Volcker Before the Subcomm. on Commerce, Consumer & Monetary Affairs of the House Comm. on Government Operations (June 11, 1986), reprinted in 72 FEDERAL RESERVE BULLETIN 541, 549 (1986); *Financial Restructuring: The Road Ahead: Hearings on H.R. 5342, 4506 and 3537 Before the Subcomm. on Telecommunications, Consumer Protection, and Finance of the House Comm. on Energy and Commerce*, 98th Cong., 2d Sess. 91 (1984) (statement by Paul A. Volcker, Chairman, Board of Governors of the Federal Reserve System), reprinted in 70 FEDERAL RESERVE BULLETIN 312, 316 (1984); S. Rep. No. 560, 98th Cong., 2d Sess. 15-16 (1984).

38. *Competitive Equity in the Financial Services Industry: Hearings on S.2181 Before the Senate Comm. on Banking, Housing, and Urban Affairs*, 98th Cong., 2d Sess. 1221, 1274, 1550, 1714 (1984) (Statements of C. Todd Conover, Comptroller of the Currency, William M. Isaac, Chairman, F.D.I.C., Douglas H. Ginsburg, Deputy Assistant Attorney General, U.S. Department of Justice, and Donald T. Regan, Secretary of the Treasury, respectively).

39. See *Bankers Trust*, 468 U.S. at 160.

40. *ICI II*, 450 U.S. at 64 ("In both the Glass-Steagall Act itself and in the [BHC] Act, Congress indicated that a bank affiliate may engage in activities that would be impermissible for the bank itself.")

41. In *Bankers Trust*, the Supreme Court found that commercial paper fell within the literal terminology of the Act ("notes, or other securities"), but did not directly dispute the Board's determination that commercial paper has the functional characteristics of a commercial loan. 468 U.S. at 150-59.

on the lead bank's successful completion of the arrangement function.⁴²

Accordingly, the Board concludes that the proposed commercial paper placement activity is so functionally and operationally similar to the role of a bank that arranges a loan participation or syndication that banking organizations are particularly well suited to perform the commercial paper placement function.⁴³

B. Proper Incident to Banking Analysis

In order to approve an application to engage in a nonbanking activity under section 4(c)(8), the Board must also determine that a proposed activity is a "proper incident" to banking by determining whether the performance of the activity by the applicant bank holding company may reasonably be expected to produce public benefits, such as greater convenience, increased competition, or gains in efficiency, that outweigh possible adverse effects, such as undue concentration of resources, decreased or unfair competition, conflicts of interest, or unsound banking practices. 12 U.S.C. § 1843(c)(8). Based upon the facts of record and for the reasons and subject to the limitations set out below, the Board finds that consummation of this proposal may reasonably be expected to result in public benefits that outweigh possible adverse effects.

Public Benefits

The Board believes that consummation of this proposal will produce significant benefits to the public in the form of increased competition and greater convenience and efficiency. Company will offer the proposed commercial paper placement service on a nationwide basis. In light of the fact that currently the commercial paper market is dominated by a small number of dealers, the expansion of Applicant's commercial paper activities can only foster competition in

that market. Moreover, the establishment of this activity in a holding company subsidiary will allow applicant to provide greater convenience to customers of the service and to offer the service more efficiently on a nationwide scale. The Board considers these two factors—increased competition and more convenient service to investors and borrowers—to be substantial and important public benefits.

Adverse Effects

After a review of the application and other facts of record the Board finds no evidence that Applicant's conduct of the activity through Company, acting solely as the agent for issuers, is likely to result in any significant adverse effects under the framework for conducting this activity proposed by Bankers Trust and approved in this Order.

The Board's Statement concluded that placing commercial paper as the agent of the issuer within the terms of that Statement would not give rise to any significant conflicts of interest and other hazards the Glass-Steagall Act was enacted to eliminate. In its recent opinion the court of appeals affirmed this determination, with one exception that, as explained below, is not material to this application.⁴⁴

In addition, the Board believes that the consideration of potential hazards that has been employed in analyzing the legality of a particular activity conducted directly by a bank is less controlling where, as here, the same activity would be performed by an affiliate of the bank. As explained above, section 20 of the Glass-Steagall Act by its terms allows member bank affiliates to engage, to a limited extent, in general securities underwriting and distributing, activities that clearly involve the promotional incentive and subtle hazards Congress associated with investment banking activity.

In any event, a proposal by a bank holding company to engage in securities activities that is consistent with section 20 must also comply with the public benefits test of section 4(c)(8); the expected benefits to the public from the proposal must outweigh likely adverse effects. Moreover, unlike the Glass-Steagall Act, the BHC Act authorizes the Board to impose conditions on a proposal to assure the specific adverse effects do not result.

Insulation of Proposed Activities from Affiliated Banks. At the outset, the Board notes that a great many of the adverse effects it is charged with considering under the proper incident to banking test of section 4(c)(8), like unsound banking practices and conflicts of interest, relate to potential damage to the holding

42. E.g., Note, *Loan Participation Agreements as Securities: Judicial Interpretations of the Securities Act of 1933 and the Securities Exchange Act of 1934*, 24 Wm. & Mary L. Rev. 295, 296-297 (1983); Pollock, *Notes Issued in Syndicated Loans—A New Test to Define Securities*, 32 Bus. Law. 537, 538 (1977); Comment, *International Loan Syndication, the Securities Acts, and the Duties of a Lead Bank*, 64 Va. L. Rev. 897, 899-900 (1978).

43. For many years, banks have also acted as agents on behalf of issuers of long-term debt and equity securities in soliciting a limited number of institutions to purchase the securities in private placement transactions. See Federal Reserve Board Staff, *Commercial Bank Private Placement Activities* (1977); Comptroller of the Currency, Federal Deposit Insurance Corporation, Federal Reserve Board, *Commercial Bank Private Placement Activities* (1978). These private placement operations of banks regarding various other types of securities are clearly very close in function to the proposed commercial paper placement activities.

44. *Bankers Trust II*, slip op. at 29-34.

company's subsidiary bank that might result from the proposed nonbanking activity. The Board has previously indicated that although a bank cannot be completely insulated from the fortunes of an affiliated nonbanking subsidiary, the greater the extent to which the nonbanking activity of a nonbank subsidiary of a holding company is insulated, both structurally and operationally, from the holding company's subsidiary bank, the less likely it is that these kinds of adverse effects will result from the conduct of the nonbanking activity.⁴⁵

While the Board has found that the proposed placement activity may be conducted directly by a bank without danger of significant conflicts of interest, unsound banking practices, or other abuses, the transfer of this activity to a separate subsidiary of Applicant will negate further any possibility of adverse effects. In particular, under the proposal made by Applicant, the activity would be separated from the activities of Applicant's subsidiary banks, both through separate incorporation and through financial and operational limitations specifically designed to ensure that the proposed placement activity is insulated from the subsidiary banks. For example, as explained below, under section 23A of the Federal Reserve Act (12 U.S.C. § 371c), transactions between the affiliated banks and Company will be strictly limited, and under Applicant's proposal Company will not have officers, directors, or employees in common with Applicant's subsidiary banks. Similarly, as explained in greater detail below, Company's lending affiliates will be restricted in extending credit to issuers of commercial paper placed by Company and, significantly, these affiliates will not purchase, as principal or fiduciary, or recommend to customers the purchase of, commercial paper placed by Company. The Board also requires that Company's access to customer records of the affiliated banks be limited.

Finally, although to some extent the potential for conflicts of interest and other adverse effects exists in connection with permissible loan participation and private placement activities of member banks, there is no evidence in recent experience or in the past that these operations have produced conflicts of interest or other abuses.⁴⁶

Unsound Banking Practices. The Board has considered the extent to which the proposal would result in unsound banking practices or excessive financial risk to Applicant, Company, or Applicant's other subsid-

aries through Company's activity or through imprudent financial transactions with Company or made for its benefit. In addition, the Board has considered whether the public association and corporate linkages between Company and Applicant's subsidiary banks could lead to a loss of public confidence in the banks if losses are sustained by Company or by persons dealing with Company. The Board is of the view that the proposal as structured will not produce any unsound banking practices, as discussed below.

Protestants first allege that Company could lose its own funds as a result of the commercial paper placement activity. The Board finds, however, that the risk of loss to Applicant or to Company as a result of this proposal is not excessive or inconsistent with prudent banking standards. As the activity is proposed by Applicant, Company would not purchase or repurchase any commercial paper for its own account or inventory unsold portions of a commercial paper issue in connection with its proposed placement activity. Since Company would act solely as agent, it would not assume any credit or market risk with respect to the paper it places.⁴⁷

The Board also has determined that, contrary to protestants' assertions, the proposed activities are not likely to damage public confidence in Applicant's subsidiary banks. First, damage to the reputation of affiliated banks is most likely to occur if Company or depositors of these banks suffer losses. As noted, Company will not purchase commercial paper for its own account. Moreover, Company would not advertise or offer commercial paper to the public generally, but would place the paper in private transactions with a limited number of institutions, only some of whom may be depositors of Applicant's subsidiary banks.

In addition, under Applicant's proposal, its subsidiary banks will not purchase, for accounts managed or advised by their trust departments, commercial paper placed by Company or even recommend that a customer purchase such paper, and no affiliate of Company will purchase such commercial paper for an account for which the affiliate has investment discretion or acts as investment adviser.⁴⁸ Moreover, under this proposal, commercial paper will be placed by Company, not by Applicant's subsidiary banks, so that commercial paper will be purchased not from the bank but from Company, which is not a bank, and has no depositors, and whose operations will be separated

45. *National Westminster Bank, PLC*, 72 FEDERAL RESERVE BULLETIN at 588.

46. See Federal Reserve Board Staff Study, *Commercial Bank Private Placement Activities* 65 (1977).

47. Moreover, as explained below, neither Company nor its affiliates will make any loans that are the functional equivalent of purchasing the paper being placed.

48. Bankers Trust will execute orders for commercial paper placed by Company only when specifically directed by the purchaser.

from the functions of Applicant's subsidiary banks.⁴⁹ Thus, there is no reasonable likelihood that the reputation of Applicant's subsidiary banks will be damaged by Company's activities or that the banks will be associated or identified by the public with the success or failure of specific obligations or issuers.

Conflicts of Interest. In determining whether the proposed placement activities are a proper incident to banking, the Board also has considered whether the activities would result in conflicts of interest. Given that the proposed activities would not be a significant activity of Company, the fact that banks have engaged in substantially similar activities for a number of years without giving rise to significant conflicts, and the limitations on the activity as proposed by Applicant, the Board believes that any potential conflicts arising from the proposal would not be significant.

In particular, the protestants allege that Company's "salesman's interest" in the success of its commercial paper placement activity may affect its affiliate banks' ability to function as an impartial source of credit and as a disinterested financial advisor to its corporate, trust, correspondent, and other customers.⁵⁰ First, the protestants allege that Applicant's subsidiary banks may be encouraged to make imprudent loans to finance the purchase of commercial paper placed by the affiliate. However, because the yields on commercial paper are generally lower than the rates charged for loans by banks, purchase of commercial paper with borrowed funds is unprofitable. Thus, the potential for this kind of abuse as a result of this proposal is negligible.

Protestants also assert that a related conflict might also arise because Applicant's subsidiary banks may not be objective in extending credit to issuers of the commercial paper placed by Company. In conducting this activity at present, Bankers Trust does not provide any letter of credit or other guarantee arrangement to support an issue of commercial paper placed by the bank. Nor does Bankers Trust make loans to issuers of commercial paper it places where the loans are the functional equivalent of purchasing the paper

for its own account, since any credit it extends to the issuer of paper being placed is under different terms, at different times and for different purposes than the terms and timing of the paper being placed.

Moreover, to insure that in practice funds borrowed from Bankers Trust are not used to support commercial paper placed by the bank, the bank assures itself that any advances by the bank to an issuer of commercial paper under any line of credit are not used to repay paper placed by the bank or to cover any unsold portion of a commercial paper issue placed by the bank.⁵¹

Since under Applicant's proposal Company would conduct its placement activity in a manner identical to the procedures currently followed by Bankers Trust, Company's operations and the lending operations of Applicant's subsidiary banks and other lending subsidiaries will also be conducted within these limitations.

The Board also finds that there is no significant potential for Applicant's subsidiary banks to make unsound loans to issuers of commercial paper placed by Company in an attempt to improve the issuer's financial condition. The potential loss to the bank if such loans are not repaid would greatly exceed the very small commissions Company would receive for its placement services, typically one-eighth of one percent of the amount of paper placed, so that it is unreasonable to expect the bank to make such loans. In sum, Applicant and its affiliates will not use their credit to support commercial paper placed by Company, and the danger of imprudent loans to commercial paper issuers as a result of the application is not significant.

Protestants also assert that Applicant's subsidiary banks may be tempted to make imprudent extensions of credit or other investments to support Company if it encounters financial difficulties. This conflict is inherent in transactions between banks and their affiliates generally and is addressed by section 23A of the Federal Reserve Act. (12 U.S.C. § 371c). That provision limits extensions of credit by a bank to its nonbank affiliates, as well as asset purchases from an affiliate, to 10 percent of the bank's capital and requires that any extensions of credit be well collateralized (e.g., 110 percent of the extension of credit if the collateral is composed of revenue bonds). Section 23A also prohibits a bank from purchasing low quality assets from an affiliate or accepting them as collateral for loans to an affiliate. In addition, the likelihood that

49. The court of appeals decision in *Bankers Trust II* stated that the Supreme Court had rejected the argument that commercial paper placement would not damage the reputation of the bank because purchasers are financially sophisticated institutions. Slip op. at 32-33. However, the Supreme Court's finding was made where bank depositors could purchase commercial paper "through their bank." *Id.* at 32. In contrast, here the bank's affiliate, not the bank, is placing the paper. Moreover, as was the case in the court of appeals *Glass-Steagall* analysis in *Bankers Trust II*, the existence of a potential unsound practice is not fatal to a proposal under section 4(c)(8), since the likelihood of that adverse effect can be outweighed by the benefits to the public expected from the proposal.

50. See generally *ICI I* at 630-632; *Bankers Trust*, 468 U.S. at 145-47.

51. It is clear that lines of credit are not for these purposes if there is documentary evidence, for example, of substantial participation in the credit by other lenders or that the loan is for a documented special purpose, such as equipment financing, plant expansion, or inventory or receivables.

Company will encounter losses that might motivate Bankers Trust or other subsidiaries of Applicant to make unsound loans or investments to shore up Company is not significant, given that Company will not hold or maintain an inventory of any paper with its own funds, and that the placement operation will not constitute a significant activity of Company or involve any significant amount of its assets.

An additional potential conflict cited by protestants is the possibility that commercial paper placed by Company might be "palmed off" on Applicant's subsidiary banks. Currently, none of Bankers Trust's affiliates purchases for its own account commercial paper placed by Bankers Trust. After the function is transferred to Company, none of Company's affiliates (including Bankers Trust) will purchase paper being placed by Company either for its own account or a customer's account, and accordingly, there is no significant possibility that this conflict of interest will occur.

Protestants also raise concerns relating to whether the proposals will impair Applicant's obligation to provide unbiased investment advice to trust department customers and customers relying on Applicant's advice in seeking to raise funds.⁵² This conflict will not arise as a result of this proposal because Company's affiliates will not purchase commercial paper placed by Company for accounts they manage or advise or provide investment advice to customers concerning the purchase of commercial paper placed by Company. The Board understands this limitation to mean that affiliates of Company will not advertise or distribute sales literature relating to commercial paper placed by Company.⁵³

The final category of potential conflicts of interest cited by protestants involves possible harm to the interests of those who purchase commercial paper placed by Company. For example, protestants contend that Company might encourage issuers to issue commercial paper the proceeds of which will be used to repay loans made by Applicant's subsidiary banks, especially where the issuer is having difficulty repay-

ing the loans. The Board notes that because of the existence of commercial paper rating services, it is extremely difficult for corporations experiencing financial difficulties to obtain the high rating necessary to raise funds in the commercial paper market. In addition, the disclosure requirements of the federal securities laws require disclosure of material facts concerning the issuer's financial condition and the intended use of the proceeds of the offering. In the Board's view, these requirements mean at a minimum that if Company or any of its affiliates has a lending relationship with a particular issuer of commercial paper being placed, Company would disclose the existence of that relationship to each purchaser of that issuer's paper.

Accordingly, subject to the foregoing limitations as proposed by Bankers Trust, the Board believes that the proposal does not pose the potential for any significant conflicts of interest.⁵⁴

Unfair Competition. The Board has also considered protestants' contention that Company would have unfair competitive advantages over nonbank-affiliated commercial paper dealers. In particular, the SIA alleges that Company would enjoy unfair advantages in, for example, the rates it would pay for funding and having access to the credit files of affiliate banks to obtain information useful in marketing its services to issuers. The Board finds that this limited proposal would not result in unfair competition for the following reasons.

With respect to the unfair funding claim, the Board notes at the outset that since Company will act only as agent in placing commercial paper, it will not be required to finance holdings or inventory of commercial paper purchased with its own funds. In addition, funding for Company would be provided by its parent holding company, which is not a bank. Rates paid by Applicant and other bank holding companies on their commercial paper have generally been the same as those paid by corporations of similar size and credit ratings.

Moreover, since Company would be a corporation legally separate and apart from Applicant's subsidiary banks, Company could not obtain funding directly through federally insured deposits or the Federal Reserve's discount window, which is ordinarily available only to depository institutions. Furthermore, the Board does not believe that funds from such sources could effectively be provided to Company in view of

52. See *Bankers Trust*, 468 U.S. at 146-147; *ICI*, 401 U.S. at 633.

53. Protestants have also raised the possibility that Applicant might not provide impartial advice to customers about the best method of obtaining funds. However, the potential financial benefit to Company from the placement service is so small in relation to other services offered by Applicant that it would not be reasonable for Company to provide this kind of biased advice. Moreover, commercial paper is issued only by a small number of the nation's largest and financially strongest corporations, which clearly have the resources and expertise to evaluate independently the best methods of obtaining short-term financing. Indeed, Applicant states that this activity was developed in response to the decision of Bankers Trust's most creditworthy borrowers to seek short-term funds in the commercial paper market rather than through bank loans.

54. In light of the fact that the placement activity would, as a result of the proposal, be conducted by an affiliate of Bankers Trust rather than by the bank itself, any disclosure should also describe the difference between Company and its affiliated banks.

the statutory lending limitations and collateral requirements of section 23A of the Federal Reserve Act, and the fact that any such loans or investments would be subject to review in the supervision and examination process.

In any event, as the Board noted in its *BankAmericai/Schwab* decision, the legislative history of section 4(c)(8) of the Act indicates that the term "unfair competition" was intended to refer to unfair or unethical business conduct under the law, and not to disparities established by existing federal regulation of providers of financial services.⁵⁵ Accordingly, for the reasons set out in *BankAmericai/Schwab*, even if Company might obtain some funding advantage by reason of its affiliation with Applicant, the Board finds that any such advantage is not unfair competition within the meaning of section 4(c)(8) of the Act.

The Board has also considered the allegation that unfair competition would result from sharing of confidential information between Company and its affiliates, such as granting Company access to the credit files of its affiliates so that Company could identify potential issuers of commercial paper and thus have an advantage in offering its services to those prospective issuers. There is no evidence that in conducting the commercial paper placement activity Bankers Trust has obtained any unfair advantage as a result of its purported access to confidential financial information concerning prospective customers.

In any event, to remove even the possibility that some unwarranted competitive advantage might occur, as a condition of the Board's approval of this application, no lending affiliate of Company may disclose to Company any non-public customer information concerning an evaluation of the financial condition of an issuer whose paper is placed by Company or of any other customer of Company, except as expressly required by securities law or regulation.

The Board does not believe that unfair competition or conflicts could arise from the potential for disclosure of confidential information held by Company to its affiliates. The Board notes that trading on inside information about issuers would violate the federal securities laws. Moreover, Applicant would have little incentive to gain access to confidential information possessed by Company since, as discussed above, Applicant and Company's other affiliates may not purchase as principal or in a fiduciary capacity any commercial paper placed by Company.

Undue Concentration of Resources or Decreased Competition. The Board has carefully considered the possibility that these proposals would result in an

undue concentration of resources, in view of the size of Applicant and the concern expressed in the BHC Act regarding the concentration of control over credit resources.⁵⁶ The Board finds that this proposal is not likely to lead to undue concentration of resources or decreased competition under the facts and circumstances of record.

Applicant seeks to transfer an existing operation currently being conducted by Bankers Trust to Applicant's commercial finance subsidiary. Thus, the proposal does not involve any combination of existing competitors or elimination of any existing provider of these services, but would instead enable the existing service to be offered on a nationwide basis. Moreover, as explained above, Company's share of the commercial paper market as a result of this proposal would be relatively insubstantial.

In sum, the Board finds that this proposal, as limited by Applicant, is consistent with section 20 of the Glass-Steagall Act, and may reasonably be expected to result in public benefits that outweigh possible adverse effects. Accordingly, the Board finds that Applicant may conduct the proposed activities to the extent and in the manner described in this Order consistent with section 20 of the Glass-Steagall Act and section 4(c)(8) of the BHC Act.⁵⁷ The Board's approval of this application extends only to the activity conducted within the following limitations proposed by Applicant for Company and Applicant's subsidiary banks and other subsidiaries, and the placement of commercial paper in any manner other than as described below and in this Order is not within the scope of the Board's approval here and is not authorized for Company:

1. Company will place only commercial paper that is prime quality, short-term (with maturities not exceeding nine months), in minimum denominations of at least \$250,000, and that is exempt from the registration and prospectus requirements of the Securities Act of 1933 pursuant to section 3(a)(3) of that Act.
2. Company will place only commercial paper with a limited number of financially sophisticated institutions, which normally purchase large amounts of

56. See Conf. Rep. No. 1747, 91st Cong., 2d Sess. 17 (1970) (Statement of the Managers on the Part of the House).

57. Merrill Lynch requested the Board to hold a hearing on the application. Since the proposal involves only the transfer to Company of the commercial paper placement activity currently being conducted by Bankers Trust, this application presents no disputed issue of material fact and raises only questions that are legal in nature. The Board notes that it has ordered a hearing with regard to certain similar applications by Applicant and other bank holding companies, where the proposals are structured differently than this application and do raise factual issues. Merrill Lynch may participate in this hearing. Accordingly, the Board denies the hearing request with respect to this application. See 12 C.F.R. 262.3(e) and 225.23(g).

55. 69 FEDERAL RESERVE BULLETIN 105, 111 (1983), affirmed by the Supreme Court in *Schwab*.

other short-term money market obligations, and will not place paper with individuals. Company will make no general solicitation or general advertising for commercial paper it places and such paper will not be purchased by the general public.

3. Company will not purchase or repurchase for its own account the commercial paper being placed or inventory unsold portions of the paper.

4. The gross revenues derived from Company's commercial paper placement service will not in any year exceed 5 percent of Company's gross revenues.

5. The amount of commercial paper outstanding at any one time placed by Company will be less than 5 percent of the average amount of all dealer-placed commercial paper outstanding during the last four calendar quarters.

6. Neither Company nor any of its affiliates will provide any letter of credit or other guarantee to support commercial paper placed by Company.

7. Neither Company nor any of its affiliates will make loans to issuers of commercial paper placed by Company that are the functional equivalent of purchasing the paper for the account of its affiliate. Thus, any credit extended by any of these companies to the issuer will be under different terms, at different times, and for different purposes than the paper being placed. It would be clear that any such credit is for different purposes if there is documentary evidence of, for example, substantial participation in the credit by other lenders or that the loan is for a documented special purpose, such as equipment financing, plant expansion, or inventory or receivables.

8. Company and its affiliates will assure themselves that any advances to an issuer of commercial paper placed by Company are not used to repay the paper or to cover any unsold portion of a commercial paper issue placed by Company.

9. Neither Applicant nor any of Company's affiliates will purchase for its own account commercial paper placed by Company.

10. Applicant's subsidiary banks will not purchase commercial paper placed by Company for accounts managed or advised by their trust departments and neither the banks nor any of their affiliates will purchase commercial paper placed by Company for any other accounts they advise or for which they have investment discretion.

11. No affiliate of Company will provide investment advice to the purchasers of commercial paper placed by Company and will not advertise or distribute sales literature concerning such commercial paper. Moreover, where Company or any of its affiliates has a lending relationship with an issuer of commercial paper being placed by Company, Company will

at a minimum disclose the existence of that relationship to each purchaser of that issuer's paper. Any disclosure made by Company will also describe the difference between Company and Applicant's subsidiary banks.

12. Company will not have officers, directors, or employees in common with Applicant's subsidiary banks.⁵⁸

In addition, with respect to the following limited area, the Board has also required that no lending affiliate of Company will disclose to Company any non-public customer information concerning an evaluation of the financial condition of an issuer whose paper is placed by Company or of any other customer of Company, except as expressly required by securities law or regulation.

The Board's determination is subject to all of the conditions set forth in the Board's Regulation Y, including those in sections 225.4(d) and 225.23(b), and to the Board's authority to require modification or termination of the activities of the holding company or any of its subsidiaries as the Board finds necessary to ensure that the commercial paper placement activity of Company is consistent with safety and soundness and conflict of interest considerations and to assure compliance with the provisions of the BHC Act and the Board's regulations and orders issued thereunder, or to prevent evasion thereof.⁵⁹

This transaction shall not be consummated later than three months after the effective date of this Order, unless such period is extended for good cause by the Board, or by the Federal Reserve Bank of New York, pursuant to delegated authority.

By order of the Board of Governors, effective December 24, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, Angell, and Heller. Absent and not voting: Governor Rice.

WILLIAM W. WILES
Secretary of the Board

[SEAL]

58. The fact that conditions and limitations are relied on by the Board here to assure that this proposal complies with the public benefits test of section 4(c)(8) does not indicate that the activity approved violates the Glass-Steagall Act. The public benefits standard in section 4(c)(8) establishes a test that is independent of the Glass-Steagall Act. It is clear, for example, that certain securities activities that are lawful under the Glass-Steagall Act, such as providing investment advice and portfolio management, may raise the potential for adverse effects under section 4(c)(8) which may be addressed through the types of limitations established in this Order. See 12 C.F.R. 225.25(b)(4) n.1; *ICI II*, 450 U.S. at 62, 67.

59. As provided in section 225.23(b)(1), no reorganization of Company, such as the establishment of a subsidiary of Company to conduct the approved activity, may be consummated without prior Board approval.

Concurring Statement by Chairman Volcker

I join with the majority of the Board in giving approval for the Bankers Trust application to engage in commercial paper placement in a commercial lending affiliate. I also concur in the Board's decision to request additional information before proceeding to a final decision on the applications by Bankers Trust, Citicorp, and J.P. Morgan to engage in underwriting commercial paper, mortgage-backed securities, municipal revenue bonds and consumer related receivables in a government securities underwriting affiliate.

As an administrative agency, we are bound to carry out the function assigned by Congress of applying existing law to applications submitted to us. Today's decision, applying the Glass-Steagall Act, makes as much good sense as is possible to draw from applying a statute, adopted a half century ago, to a banking marketplace that technology and other competitive forces have altered in a manner and to an extent never envisioned by the enacting Congress.

The Glass-Steagall Act authorizes the affiliates of banks to engage in underwriting securities so long as they are not "engaged principally" in this activity. In the light of the intent of the Act, which has long been considered, in short hand, to require the divorce of investment and commercial banking, the Board's conclusion that the term "engaged principally" includes any substantial activity, even though that function is less than 50 percent of the total, seems to me to be correct. It gives effect to what I believe was Congressional intent to assure that even limited underwriting activities not passing the threshold of "engaged principally" would be separated from the bank itself in a distinct corporate entity and that any possible adverse impact on an affiliated bank would be minimized.

I also agree that the tests of 5 percent of income and 5 percent of market share constitute a reasonable threshold, consistent with the legislative intent, for determining what is a relatively insubstantial activity. Among other things, it seems to me a company that has a relatively large share of an investment market would, in most circumstances, be substantially engaged in that line of activity even if it is a relatively small fraction of the activity of a large affiliate.

Nevertheless, it seems to me evident that application of the plain language and legislative intent in the far different circumstances now prevailing produces some odd results that point to the need for review and change of the basic legislation. For instance, it seems to me that no useful public policy goal is served by the incentive created by the Glass-Steagall Act, as we must interpret it, to shift assets (such as commercial loans) out of a bank and into nonbank affiliates of a holding company so that the affiliates are large enough

to permit significant amounts of underwriting without being "principally engaged" in that activity. A sensible financial framework would not encourage artificially such a transfer of ordinary banking assets out of an insured bank that is a beneficiary of the federal safety net and subject to banking regulations. Moreover, certain quantitative and other limitations on the scale of the proposed underwriting activity to fit it into the framework of Glass-Steagall may be unnecessary or undesirable to protect the public interest.

The limited decision taken by the Board today only emphasizes the fact that authority for underwriting of securities by banking organizations urgently needs to be legislatively reviewed and updated. Our common objective is a framework reconciling the requirements for a safe and sound banking and financial system with effective competition and the need for efficiency. My sense is that this sensible and reasonable result cannot be achieved within the four corners of existing law.

The Supreme Court has recently admonished us in the *Dimension* case that the law must be applied as written, even though it produces curious results. The Board has, in my judgment, conscientiously followed that precept.

The Court also noted in that case that the cure for anomalies brought about by change and time is in the hands of Congress. It is to that body that we must turn for wise action.

I believe legislation should be adopted promptly to give straightforward authority for bank holding companies to engage in certain underwriting activities—underwriting commercial paper, mortgage-backed securities, revenue bonds and mutual funds—with such protections against conflicts of interest and self-dealing as may be appropriate. In addition, while apparently not ripe for action immediately, I would suggest the time has come for Congress to undertake a study of the need for change in the current prohibitions on corporate underwriting, recognizing that today, unlike 1933, bank holding companies conduct such activities abroad in substantial volume, and technological and other changes increasingly encourage "securitization" of some bank loans.

I fully realize that these are hotly contested issues, with large private economic interests at stake. Although the legislative process has hitherto been paralyzed by this conflict, a new Congress provides new opportunity for prompt action in the public interest. I join the entire Board in pressing for prompt constructive legislation.

December 24, 1986

Bayerische Vereinsbank AG
Munich, Federal Republic of Germany

*Order Approving Application to Provide Investment
Advisory Services*

Bayerische Vereinsbank AG, Munich, Federal Republic of Germany, a foreign bank subject to certain provisions of the Bank Holding Company Act ("BHC Act"), 12 U.S.C. §§ 1841-48, has applied for the Board's approval under section 4(c)(8) of the BHC Act, 12 U.S.C. § 1843(c)(8), and section 225.23 of the Board's Regulation Y, 12 C.F.R. § 225.23, to continue to provide investment advisory services through AE Capital Management, Inc., New York, New York ("AECM"), serving as investment adviser to registered investment companies and providing portfolio investment advice to existing customers and to institutional and large private accounts.¹ The Board has previously determined that those activities are closely related to banking and permissible for bank holding companies. 12 C.F.R. § 225.25(b)(4)(ii)-(iii).

Notice of the application, affording interested persons an opportunity to submit comments, has been duly published. 51 *Federal Register* 31,982 (1986). The time for filing comments has expired, and the Board has considered the application and all comments received in light of the public interest factors set forth in section 4(c)(8) of the Act.

Applicant, with total assets of approximately \$53 billion, is the forty-second largest bank in the world and the fourth largest in the Federal Republic of Germany.² Applicant engages in a wide range of retail, wholesale, and investment banking activities in Germany and abroad. In the United States, Applicant has branches in New York and Chicago; has agencies in Atlanta, Los Angeles, and Miami; owns all of the voting shares of AECM, a registered investment adviser; and owns 95 percent of the voting shares of Associated European Capital Corporation, New York, New York ("AEC"), a registered broker/dealer.³ AEC operates pursuant to section 8(c) of the International Banking Act ("IBA"), which permits a foreign bank such as Applicant to engage in any nonbanking activity in which it was engaged on July 26, 1978.

1. Applicant commenced the activities in question through AECM in 1984 without obtaining the prior approval required under section 4(c)(8). Having reviewed the relevant facts, the Board concludes that the failure to obtain prior approval was inadvertent and does not reflect adversely on the management of Applicant or AECM.

2. As of December 31, 1985.

3. Although AECM is currently owned by AEC, it will become a direct subsidiary either of Applicant or of a holding company to be formed and owned by Applicant.

12 U.S.C. § 3106(e). That authority is subject to review by the Board, which may, after opportunity for a hearing, require termination of any grandfathered activity if necessary to prevent unfair competition, conflicts of interests, or other adverse effects.

AECM currently serves as investment adviser to eight investment companies, of which one is closed-end and seven are technically open-end, and it wishes to serve as investment adviser to additional investment companies of the same kind. The seven open-end investment companies (collectively the "Investment Companies") differ from the usual mutual fund, which continuously offers new shares to the public. *See generally* 12 C.F.R. § 225.125(c). None of the Investment Companies has made an offering of securities, continuous or otherwise, in the United States or abroad. Each Investment Company's shares have been privately placed in the Federal Republic of Germany, and are owned by four or fewer West German corporations. To maintain favorable tax treatment under the tax treaty between the United States and the Federal Republic of Germany,⁴ each shareholder has a strong interest in continuing to own at least 25 percent of the Investment Company's shares, and thus also has an interest in restricting the issuance of new shares.⁵

Since their initial capitalization, the Investment Companies have issued shares only infrequently. One company went from two shareholders to three shortly after its organization; another from one to two. Several of the companies issue new shares annually so that shareholders may reinvest their dividends. With those exceptions, none of the Investment Companies has issued shares since its initial capitalization. There have been no redemptions to date. As each Investment Company has a stable shareholder base of institutional investors, it is not under pressure to issue shares frequently so as to offset redemptions.

The Board has long maintained that an investment company that is open-end for purposes of the Investment Company Act, *see* 15 U.S.C. § 80a-5(a), may be closed-end for purposes of section 225.25(b)(4)(ii) of

4. Convention for the Avoidance of Double Taxation with Respect to Taxes on Income, July 22, 1954, 5 U.S.T. 2768, T.I.A.S. No. 3133, as amended by Protocol Modifying the Convention of July 22, 1954, Sept. 17, 1965, 16 U.S.T. 1875, T.I.A.S. No. 5920.

5. Under the tax treaty, dividends paid to a West German corporation by a U.S. corporation are not immediately subject to West German taxation if the U.S. corporation is subject to U.S. taxation and the West German corporation holds at least 25 percent of the U.S. corporation's outstanding voting shares. Art. XV(1)(b)1.(aa), 16 U.S.T. at 1886. Although a regulated investment company (as defined in the Internal Revenue Code) is a U.S. corporation subject to U.S. taxation for purposes of the tax treaty, such a company pays no U.S. taxes at the corporate level so long as it distributes its earnings to its shareholders.

Regulation Y if it issues shares only infrequently.⁶ Based on the particular facts of record, the Board concludes that the Investment Companies should be treated as closed-end companies for purposes of section 225.25(b)(4)(ii). Accordingly, the activities in question are permissible under that section regardless of whether Applicant organized, sponsored, or controls the Investment Companies.

In cases under section 4(c)(8) of the BHC Act, the Board evaluates the financial resources of the applicant, including its subsidiaries, and the effect of the proposed transaction on those resources. 12 C.F.R. § 225.24. In accordance with the principles of national treatment and competitive equity, the Board expects a foreign bank to meet the same general standards of financial strength as domestic bank holding companies. On the other hand, the Board is aware that outside the United States foreign banks operate under different regulatory and supervisory requirements, accounting principles, asset quality standards, and banking practices and traditions, and that these differences make it difficult to compare foreign banks' capital positions with those of domestic bank holding companies.

The appropriate balancing of these concerns raises complex issues that require careful consideration and that the Board currently has under review. The Board is reexamining the capital standards applicable to domestic bank holding companies and considering revisions that might make those standards more readily comparable to those of foreign banks. The Board is also pursuing consultations with foreign banking authorities about appropriate capital standards for banks operating internationally. Pending the outcome of those deliberations and consultations, the Board is considering case-by-case the issues raised by foreign banks' applications to engage in activities in the United States.

In this instance, Applicant's primary capital ratio, as publicly reported, is below the Board's Capital Adequacy Guidelines. However, after certain adjustments to take account of German banking and accounting practices (particularly the practice of carrying securities at or below historical cost, which in this case is substantially below their market value) as well as consideration of all available information relating to Applicant's overall financial condition, Applicant's capital ratio more nearly approximates U.S. standards. The Board notes that well over half of Applicant's assets are mortgage loans funded by mortgage-backed bonds, and that some 64 percent of those loans are to state and local governments in the Federal

Republic of Germany. The Board also notes that the application involves nonbanking activities that generate fee income and that require only a minimal commitment of capital. In light of all the facts of record, the Board has determined that financial factors are consistent with approval of the application.

To approve the application, the Board must find that Applicant's performance of the activities in question "can reasonably be expected to produce benefits to the public, such as greater convenience, increased competition, or gains in efficiency, that outweigh possible adverse effects, such as undue concentration of resources, decreased or unfair competition, conflicts of interests, or unsound banking practices." 12 U.S.C. § 1843(c)(8). In evaluating those factors, the Board considered that Applicant, through AEC, engages in securities activities in the United States that are not permissible for U.S. bank holding companies. As a result, Applicant could conceivably gain an unfair competitive advantage over domestic bank holding companies by combining grandfathered securities activities with activities permissible under section 4(c)(8). That could occur if the grandfathered activities were used to support or enhance the section 4(c)(8) activities, thus allowing Applicant to offer a wide array of services not permissible for domestic bank holding companies. Moreover, the combination of AEC's underwriting activities and AECM's investment advisory activities could give rise to conflicts of interests.

Applicant has, however, made a series of commitments aimed at separating the operations of AEC and AECM and avoiding conflicts of interests: Apart from clerical and support staff, AEC and AECM will have separate officers, directors, and employees. AEC and AECM will not solicit customers for each other in the United States. No customer lists or confidential information about customers will be passed between AEC and AECM. AEC will not sell or purchase securities, either as a principal or as a broker, to, from, or for any investment company advised by AECM, or otherwise perform for such an investment company any service that AEC might have authority to provide under the IBA. No employee of AEC will serve as a portfolio manager of any investment company advised by AECM. AECM will not provide investment advice about the securities of Applicant or its subsidiaries or affiliates. AECM will not give investment advice about securities that are being underwritten by one of its affiliates, or in which an affiliate is making a market, unless AECM has independently analyzed those securities in the same manner and to the same extent as if they were not underwritten by an affiliate; discloses the affiliate's involvement with the securities and relationship to AECM; and obtains the customer's consent before any such securities are purchased for

6. See Letter dated March 8, 1974, to Mr. G. Duane Vieth.

the customer's account. AECM will not engage in any promotional activities relating to any distribution of securities that are being underwritten by one of its affiliates.

In light of these and other commitments, as well as applicable legal restrictions,⁷ the Board believes that Applicant would not have an unfair competitive advantage in conducting the activities in question under section 4(c)(8), and that those activities would not give rise to conflicts of interests. The Board notes, moreover, that Applicant will limit its investment advisory services to existing customers and to investment companies and institutional and large private accounts, and will not provide such services to the general public.

There is no evidence of record indicating that the activities in question would result in undue concentration of resources, unsound banking practices, or other adverse effects. By commencing the activities *de novo*, Applicant increased the number of firms providing investment advisory services; thus competitive factors lend weight toward approval of the application. Managerial factors are consistent with approval.

Based on the foregoing and other facts of record, the Board concludes that the balance of the public interest factors it is required to consider under section 4(c)(8) favors approval of the application. Accordingly, the application is hereby approved. This approval is subject to all of the conditions set forth in Regulation Y, including those in sections 225.4(d) and 225.23(b), 12 C.F.R. §§ 225.4(d), 225.23(b), and to the Board's authority to require such modification or termination of the activities of a bank holding company or any of its subsidiaries as the Board finds necessary to assure compliance with, and to prevent evasions of, the provisions and purposes of the BHC Act and the Board's regulations and orders issued thereunder.

By order of the Board of Governors, effective December 1, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, and Heller. Absent and not voting: Governors Wallich, Rice, and Angell.

JAMES MCAFEE

[SEAL]

Associate Secretary of the Board

7. The Securities Exchange Act, the Investment Company Act, and the Investment Advisers Act also tend to separate the operations of AEC and AECM and to reduce the risk of conflicts of interests. For example, the Investment Company Act generally prohibits an investment company advised by AECM from purchasing any securities of which AEC is a principal underwriter or from engaging in any principal transaction with AEC. 15 U.S.C. §§ 80a-10(f), -17(a).

In keeping with the Investment Advisers Act, AECM will disclose its relationship with its affiliates to each of its customers, and will have no arrangement with any distributor of securities regarding the advice AECM gives concerning such securities.

Citicorp
New York, New York

*Order Approving Application to Execute and Clear
Futures Contracts on Stock Indexes*

Citicorp, New York, New York, a bank holding company within the meaning of the Bank Holding Company Act, 12 U.S.C. § 1841 *et seq.* ("BHC Act"), has applied pursuant to section 4(c)(8) of the BHC Act (12 U.S.C. § 1843(c)(8)) and section 225.23(a)(3) of the Board's Regulation Y (12 C.F.R. § 225.23(a)(3)) to engage *de novo* through its wholly owned subsidiary, Citicorp Futures Corporation ("CFC"), in the execution and clearance, on major commodity exchanges, of futures contracts on stock indexes and options on such futures contracts.

CFC proposes to execute and clear the Standard and Poor's 100 Stock Price Index futures contract, the Standard & Poor's 500 Stock Price Index futures contract ("S&P 500") and options on the S&P 500, all of which are currently traded on the Index and Option Division of the Chicago Mercantile Exchange.

Applicant proposes to offer these services to major corporations, financial institutions, and other sophisticated customers in the United States and abroad.

Notice of the application, affording interested persons an opportunity to submit comments on the relation of the proposed activities to banking and on the balance of public interest factors, has been duly published (50 *Federal Register* 27,684 (1985)). The time for filing comments has expired, and the Board has considered the application and all comments received in light of the public interest factors set forth in section 4(c)(8) of the BHC Act.

Citicorp, with total consolidated assets of \$186.0 billion,¹ is the largest banking organization in the United States. It presently operates eight banking subsidiaries and engages, directly and through subsidiaries, in a variety of nonbanking activities. CFC is a futures commission merchant ("FCM") registered with the Commodity Futures Trading Commission ("CFTC") that engages in the execution and clearance of options contracts on bullion, foreign exchange, government securities and money market instruments, and options on futures contracts based on these commodities and instruments on major commodities exchanges for nonaffiliated persons.

The Board has previously determined that the execution and clearance of futures contracts, and options on futures contracts, based on stock indexes is closely

1. As of September 30, 1986.

related to banking. *J.P. Morgan & Co. Incorporated*, 71 FEDERAL RESERVE BULLETIN 251 (1985). The proposed activities of CFC are essentially identical to those activities previously approved by the Board. Thus, the Board concludes that Applicant's proposal to execute and clear futures contracts on stock indexes is closely related to banking.

In order to approve this application, the Board is also required to determine that the performance of the proposed activities by Applicant "can reasonably be expected to produce benefits to the public . . . that outweigh possible adverse effects, such as undue concentration of resources, decreased or unfair competition, conflicts of interests, or unsound banking practices." (12 U.S.C. § 1843(c)(8)).

Consummation of Applicant's proposal would provide added convenience to those clients of Applicant and its subsidiaries that trade in the cash, forward and futures markets for these instruments. The Board expects that the *de novo* entry of Applicant into the market for these services would increase the level of competition among providers of these services already in operation. Accordingly, the Board concludes that the performance of the proposed activities by Applicant can reasonably be expected to provide benefits to the public.

The Board also has considered the potential for adverse effects that may be associated with this proposal. There is no evidence in the record that consummation of the proposed FCM activities would result in any adverse effects such as undue concentration of resources, decreased or unfair competition, conflicts of interests, or unsound banking practices. In addition, the Board has taken into account and has relied on the regulatory framework established pursuant to law by the CFTC for the trading of futures, as well as the conditions set forth in section 225.25(b)(18) of Regulation Y with respect to executing and clearing futures contracts.

Based upon a consideration of all the relevant facts, the Board concludes that the balance of the public interest factors that the Board is required to consider under section 4(c)(8) is favorable.

This determination is also subject to all of the conditions set forth in Regulation Y, including sections 225.4(d) and 225.23(b)(3) (12 C.F.R. §§ 225.4(d) and 225.23(b)(3)), and to the Board's authority to require such modification or termination of the activities of a bank holding company or any of its subsidiaries as the Board finds necessary to assure compliance with the provisions and purposes of the BHC Act and the Board's regulations and orders issued thereunder, or to prevent evasion thereof.

The transaction shall be made not later than three months after the effective date of this Order, unless

such period is extended for good cause by the Board or by the Federal Reserve Bank of New York pursuant to delegated authority.

By order of the Board of Governors, effective December 12, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, and Heller. Absent and not voting: Governors Wallich, Rice, and Angell.

BARBARA R. LOWREY
[SEAL] Associate Secretary of the Board

Commonwealth Bancshares Corporation Williamsport, Pennsylvania

Order Approving Provision of Employee Benefits Consulting Services

Commonwealth Bancshares Corporation, Williamsport, Pennsylvania, a bank holding company within the meaning of the Bank Holding Company Act ("Act"), 12 U.S.C. § 1841 *et seq.*, has applied for the Board's approval under section 4(c)(8) of the Act, 12 U.S.C. § 1843(c)(8), and section 225.23 of the Board's Regulation Y, 12 C.F.R. § 225.23, to acquire all of the voting shares of Commonwealth Employer Services, Inc., Williamsport, Pennsylvania.

Notice of the application, affording interested persons an opportunity to submit comments on the proposal, has been duly published (51 *Federal Register* 41,836 (1986)). The time for filing comments has expired, and the Board has considered the application and all comments received in light of the public interest factors set forth in section 4(c)(8) of the Act.

Applicant, a bank holding company by virtue of its ownership of Commonwealth Bank and Trust Company, N.A., Williamsport, Pennsylvania, has total consolidated assets of \$864 million.¹ Applicant also engages in certain nonbanking activities, including community development and underwriting credit life, accident and health insurance for the subsidiaries of the bank holding company.

Applicant proposes to acquire Company, which will be an employee benefits consulting firm that will provide services with regard to self-directed employee group health benefit programs. Company's activities can be divided into four basic categories:

1. *Plan Design*—designing employee health benefit plans, including determining funding levels and cost estimates;

1. Data are as of September 30, 1986.

2. *Plan Implementation*—providing assistance in implementing the health plans, including assistance in the preparation of plan documents and the implementation of employee benefit administration systems, and arranging for services from outside agencies;

3. *Administrative Services*—providing administrative services, including recordkeeping services and preparing periodic and other reports and government filings;

4. *Employee Communications*—developing employee communication programs, including participation in seminars, public programs and other forums relating to such developments.

The Board has previously approved applications by bank holding companies to provide employee benefits consulting services with regard to defined benefit, defined contribution plans, and other employee benefit plans, including health care plans.² In its orders, the Board has determined that the provision of services for these types of plans encompassed the type of services banks have traditionally performed and that the provision of employee benefits consulting services for these plans was operationally or functionally related to the trust services that banks traditionally provide to customers. The Board also stated that the activity essentially involved the provision of financial information and thus, was similar to a number of financial services, such as the provision of investment and general economic information, and financial data processing and transmission, all of which are activities that are permissible for bank holding companies.³ Thus, the Board concluded that the provision of employee benefits consulting services for employee benefit plans, including health care plans, is closely related to banking.

In order to approve this application, the Board must also find that the performance of the proposed activity “can reasonably be expected to produce benefits to the public, such as greater convenience, increased competition, or gains in efficiency, that outweigh possible adverse effects, such as undue concentration of resources, decreased or unfair competition, conflicts of interests, or unsound banking practices.” With respect to the proposed employee benefits consulting activities of Applicant, it appears from the record that authorizing the activity would enhance competition and provide greater convenience and in-

creased efficiencies, without resulting in any adverse consequences.

Clients will have the option of obtaining a complete package of employee benefits consulting services from a single company, including those services that can be provided by other subsidiaries of Applicant, resulting in increased convenience to the customers for this service. In addition, the increase in the number of companies that can conduct a broad array of services with regard to employee benefits consulting is likely to enhance competition in the provision of this service.

There is no evidence in the record to indicate that Applicant’s performance of the proposed activity would lead to any undue concentration of resources, decreased or unfair competition, unsound banking practices, or other adverse effects. Clients will have the option to use any component of Applicant’s employee benefits consulting services individually, or the entire package of services, and Applicant has committed to avoid tying any employee benefits consulting service to the purchase of the entire employee benefits package or to any other service offered by Applicant or its subsidiaries.

In its evaluation of Applicant’s managerial resources, the Board has considered certain violations by Applicant of the Currency and Foreign Transactions Reporting Act (“CFTRA”) and the regulations thereunder.⁴ The Board notes that Applicant has cooperated with law enforcement agencies and has established comprehensive policies and procedures to ensure compliance with the CFTRA. Examiners of the Office of the Comptroller of the Currency have reviewed the sufficiency of the compliance procedures adopted and their efficacy in correcting the deficiencies. The Board also has consulted with appropriate enforcement agencies, and has considered Applicant’s past record of compliance with law. The Board, therefore, concludes that the managerial resources of Applicant and Bank are consistent with approval.

Based upon the foregoing and all the facts of record, including certain commitments made by Applicant, the Board has determined that the balance of public interest factors it is required to consider under section 4(c)(8) is favorable. Accordingly, the application is hereby approved. This determination is subject to the conditions set forth in sections 225.4(d) and 225.23(b)(3) of the Board’s Regulation Y, 12 C.F.R. §§ 225.4(d) and 225.23(b)(3). The approval is also subject to the Board’s authority to require modification or termination of the activities of the holding company or any of its subsidiaries as the Board finds necessary to assure compliance with the provisions

2. *Norstar Bancorp, Inc.*, 72 FEDERAL RESERVE BULLETIN 729 (1986); *Bank Vermont Corporation*, 72 FEDERAL RESERVE BULLETIN 337 (1986); *Norstar Bancorp, Inc.*, 71 FEDERAL RESERVE BULLETIN 656 (1985).

3. 12 C.F.R. § 225.25(b)(4), (7), (20), & (21) (1986).

4. 31 U.S.C. § 5311 *et seq.*; 31 C.F.R. § 103.

and purposes of the Act and the Board's regulations and orders issued thereunder, or to prevent evasion thereof.

This transaction shall not be commenced later than three months after the effective date of this Order, unless such period is extended for good cause by the Board, or by the Federal Reserve Bank of Philadelphia, pursuant to delegated authority.

By order of the Board of Governors, effective December 16, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, Angell, and Heller. Absent and not voting: Governors Wallich and Rice.

JAMES MCAFEE

[SEAL]

Associate Secretary of the Board

Credit Suisse
Zurich, Switzerland

Order Approving Acquisition of Investment Advisor

Credit Suisse, Zurich, Switzerland, a foreign bank subject to certain provisions of the Bank Holding Company Act ("Act"), 12 U.S.C. §§ 1841-1848, has applied for the Board's approval under section 4(c)(8) of the Act (12 U.S.C. § 1843(c)(8)) and section 225.23 of the Board's Regulation Y (12 C.F.R. § 225.23), to acquire through its indirect subsidiary, Financiere Credit Suisse-First Boston ("FCSFB"), Zug, Switzerland, substantially all of the assets of John M. Blewer, Inc. ("Company"), New York, New York, a registered investment advisor. FCSFB will acquire the assets of Company through a new subsidiary formed for that purpose and will thereby engage in providing portfolio advice and portfolio management services to institutions and individuals. Such activities have been determined by the Board to be closely related to banking and permissible for bank holding companies. 12 C.F.R. § 225.25(b)(4)(iii).

Notice of the application, affording interested persons the opportunity to submit comments, has been duly published. 51 *Federal Register* 34,689 (1986). The time for filing comments has expired and the Board has considered the application and all comments received in light of the public interest factors set forth in section 4(c)(8) of the Act.

Applicant, with total assets of approximately U. S. \$50.5 billion, is the 61st largest banking organization in the world and the third largest in Switzerland.¹ In the

United States, Applicant maintains branches in New York and Los Angeles and an agency in Miami. As a result, Applicant is subject to the nonbanking restrictions of section 4 of the Act as if it were a bank holding company.

Applicant also engages in activities in the United States through subsidiaries, described below, that are grandfathered under section 8(c) of the International Banking Act of 1978 ("IBA") (12 U.S.C. § 3106(c)). Section 8(c) of the IBA permits a foreign bank such as Applicant to continue to engage in any nonbanking activities in which it was engaged on July 26, 1978. This authority is subject to review by the Board, which may, after opportunity for a hearing, require termination of any grandfathered activity if necessary to prevent adverse effects.

Applicant controls two subsidiaries, Swiss American Asset Management International, Inc. ("SAAMI"), and Swiss American Securities, Inc. ("SASI"), that engage in certain securities activities, including investment advisory activities, in the United States pursuant to section 8(c) of the IBA. In addition, through FCSFB, Applicant holds approximately 35 percent of the shares of First Boston, Inc., New York, New York, a publicly held company that is a registered broker-dealer in the United States and also engages in investment banking activities outside the United States. Applicant's interest in First Boston, which is considered a domestically-controlled affiliate of Applicant under section 8(c) of the IBA, is also grandfathered under the IBA.

Company is a registered investment advisor under the Investment Advisers Act of 1940 and provides investment advice and portfolio management services to individuals and institutions. The acquisition of Company will be made by FCSFB in order to establish an investment advisory presence in the United States independent of Applicant and its other affiliates. Section 8(c) generally does not authorize the expansion of a grandfathered nonbanking activity through the acquisition of a going concern. Therefore, Applicant has applied for the Board's approval of the acquisition under section 4(c)(8) and Regulation Y.

In applications under section 4(c)(8) of the Act, the Board evaluates the financial resources of the applicant, including its subsidiaries, and the effects of the proposed transaction on those resources. The Board has considered the financial resources of Applicant and notes that the publicly reported primary capital ratio of Applicant is in conformance with the capital guidelines established by the Board for bank holding companies. The Board also notes that the application involves activities that generate fee income and do not require a substantial commitment of capital. In light of these and other facts of record, the Board has deter-

1. Data are as of June 30, 1986.

mined that the financial resources of Applicant are satisfactory and consistent with approval of the application.

As noted above, the activities of Company have been determined by the Board to be closely related to banking. In order to approve this application, the Board must also find that the performance of the proposed activity by Applicant "can reasonably be expected to produce benefits to the public, such as greater convenience, increased competition, or gains in efficiency, that outweigh possible adverse effects, such as undue concentration of resources, decreased or unfair competition, conflicts or interests, or unsound banking practices." 12 U.S.C. § 1843(c)(8).

In its evaluation of these factors, the Board considered the fact that Applicant indirectly engages in a wide range of securities activities in the United States that are not permissible either for United States bank holding companies or for other foreign banking organizations that do not have grandfathered securities affiliates. The Board has considered the potential for unfair competition through the combination of grandfathered securities activities with permissible activities under section 4(c)(8). This could arise if grandfathered securities affiliates were used to support and enhance the activities of a company operating under section 4(c)(8), thereby enabling the company to offer to customers a wide array of services not permitted for bank holding companies. In addition, the combination of permissible investment advisory activities and impermissible securities underwriting activities in the United States creates the potential for conflicts of interest.

In this case, the facts of record indicate that Company is intended to establish for FCSFB an investment advisory presence in the United States and will operate independently of First Boston, SAAMI and SASI. There will be no director, officer or employee interlocks between Company and any of these affiliates. In addition, there will be no joint marketing efforts undertaken by Company and any of its grandfathered affiliates. Company will not share fees, profits or customer information, will not make customer referrals, and will not engage in cross-marketing involving these affiliates.

In order to further the separation of the companies, thereby reducing the potential for competitive advantage, and in order to prevent conflicts of interest that may arise from the fact that Applicant will operate both grandfathered underwriting affiliates and an investment advisory company, Applicant has also made certain commitments. Company will not provide advice on any securities of Applicant, First Boston or any other affiliate, and Company will disclose to its clients its relationships with its affiliates. Company

will not provide investment advice to a client with respect to securities that are part of a distribution by an affiliate or in which an affiliate makes a market, unless Company has conducted an independent analysis of such securities in the same manner and to the same extent as if the securities were not underwritten or dealt in by an affiliate, discloses the fact of the affiliation to its client, and obtains the client's prior consent to the purchase of any such securities. Company will not engage in promotional activities with respect to any distribution of securities being underwritten by an affiliate. The Board notes that these commitments reduce the potential for conflicts of interest and enhance the separation of the companies, thereby reducing the potential for any competitive advantage to accrue to Applicant.

The Board has also considered whether other adverse effects on competition may result from the proposal and notes that, although Company engages in activities that are also provided by Applicant's affiliates, Company is relatively small and its acquisition by FCSFB will not eliminate substantial competition in any relevant area. Moreover, acquisition of Company can be expected to result in some increase in competition due to the financial support provided by FCSFB, enabling Company to become a stronger competitor.

In light of the facts of record and the commitments offered by Applicant to enhance the separation of Company from its grandfathered securities affiliates, the Board finds that the proposal would not result in conflicts of interest or decreased or unfair competition. There is also no evidence in the record that indicates that Applicant's proposal would result in any undue concentration of resources, unsound banking practices or other adverse effects.

Based on the foregoing and other facts of record, the Board has determined that the balance of public interest factors it is required to consider under section (4)(8) of the BHC Act is favorable. Accordingly, the application is hereby approved. The Board's determination in this case is subject to all of the conditions set forth in Regulation Y, including those in sections 225.4(d) and 225.23(b) (12 C.F.R. §§ 225.4(d) and 225.23(b)), and to the Board's authority to require such modification or termination of the activities of a bank holding company or any of its subsidiaries as the Board finds necessary to assure compliance with, and prevent evasions of, the provisions and purposes of the BHC Act and the Board's regulations and orders issued thereunder.

The transaction shall not be consummated later than three months after the date of this Order, unless such period is extended for good cause by the Board or by the Federal Reserve Bank of New York, pursuant to delegated authority.

By order of the Board of Governors, effective December 2, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, and Heller. Absent and not voting: Governors Wallich, Rice, and Angell.

JAMES MCAFEE
[SEAL] Associate Secretary of the Board

First United Bancshares, Inc.
Ord, Nebraska

Order Approving Acquisition of Insurance Agencies

First United Bancshares, Inc., Ord, Nebraska, a bank holding company within the meaning of the Bank Holding Company Act ("BHC Act") (12 U.S.C. § 1841 *et seq.*), has applied pursuant to section 4(c)(8) of the Act (12 U.S.C. § 1843(c)(8)) to engage in general insurance activities:

- (1) by acquiring all of the assets of Ord Insurance Agency, Ord, Nebraska, and Wolbach Insurance Agency, Wolbach, Nebraska; and
- (2) by acquiring indirect control of Grant Insurance Agency, Grant, Nebraska, through the acquisition of its parent company Grant Bancshares, Inc., Grant, Nebraska.¹

Notice of the applications, affording interested persons an opportunity to submit comments on the proposal, has been duly published (51 *Federal Register* 37,650 (1986)). The time for filing comments has expired, and the Board has considered the applications and all comments received, including those of various insurance associations,² in light of the public interest factors set forth in section 4(c)(8) of the BHC Act.

Applicant proposes to engage in general insurance activities, pursuant to exemption C of section 4(c)(8) of BHC Act, in Ord, Wolbach, and Grant, Nebraska, each a town with a population of fewer than 5000 residents, according to the 1980 census. In reviewing

the applications, the Board has considered the comments of the insurance groups that the Board deny these applications because Applicant has its principal place of banking business in North Platte, Nebraska, a town with a population of more than 5000 inhabitants. In addition, the insurance groups argue the Board should consider the cumulative financial and economic impact of permitting a single banking organization to operate insurance agencies in several small towns. The insurance groups apparently would have the Board find that several small-town insurance agencies could jointly serve an area or "place" with a population in excess of 5000 inhabitants.

The Board has previously decided that exemption C of section 4(c)(8) of the BHC Act does not require a bank holding company to have its principal place of banking business in a town with a population of fewer than 5000 residents. The Board discussed its findings and provided detailed reasons in support of this conclusion in its recently adopted amendment to Regulation Y governing permissible insurance activities for bank holding companies. See 51 *Federal Register* 36,201 (October 9, 1986). For reasons stated in the commentary accompanying the insurance regulation, the Board finds no merit to the argument of the insurance groups that a bank holding company engaged in general insurance agency activities in a town of fewer than 5000 inhabitants must have its principal place of banking business in such a small town.

The Board also finds there is no merit to the insurance parties second argument, that the Board must consider the cumulative impact of permitting a single bank holding company to operate general insurance agency subsidiaries in more than one town. The insurance parties cannot point to statutory language in exemption C, the legislative history, or Board precedent, either under the new Board insurance regulation (12 C.F.R. § 225.25(b)(8)(iii)) or under its prior regulation (12 C.F.R. § 225.25(b)(8)(ii)(1986)), that supports their position. For over 10 years, the Board has examined each insurance agency subsidiary proposed to be located in a small town to determine that that subsidiary properly served the limited geographic area of the small town and surrounding environs and to determine that the proposed agency would not solicit business from places having more than 5000 residents. At no time has the Board aggregated either the populations to be served or the service areas of bank holding companies with two or more small-town insurance agency subsidiaries in order to limit the total activities of all such small town agency subsidiaries. The Board finds nothing in exemption C and no policy considerations to compel a change in its longstanding practice and the imposition of a substantial additional restriction now proposed by the insurance parties.

1. These applications are part of a restructuring of a chain of three bank holding companies and five subsidiary banks under common ownership into a single multibank holding company. The Board approved this restructuring, including Applicant's acquisition of control of Grant Bancshares, Inc., by Order dated November 25, 1986, but it delayed consideration of the proposed restructuring of the three existing insurance agency subsidiaries to allow additional time for public comment.

2. The Board has considered the comments of the Association of Life Underwriters, National Association of Professional Insurance Agents, Independent Insurance Agents of America, Inc., National Association of Casualty and Surety Agents, and National Association of Surety Bond Producers.

Applicant has provided a sufficient record that Ord, Wolbach and Grant are towns of fewer than 5000 residents. Applicant has described the proposed service area of each subsidiary and demonstrated that each will include fewer than 5000 inhabitants. There is some additional basis to rely on Applicant's figures, since the proposed subsidiaries have operated for some time as subsidiaries of Applicant's predecessor bank holding companies and were subject to Board supervision and regulation. Each proposed subsidiary is a separate company with a history of independent operation. Finally, since Applicant's three proposed subsidiaries are located 40 miles to more than 190 miles apart, it is implausible to believe that these entities might jointly serve a single large market area. Thus the Board not only rejects the criterion suggested by the insurance parties but also finds it is inapplicable in this case.

Consummation of the proposal would not result in the elimination of any competition. Furthermore, there is no evidence in the record to indicate that approval of this proposal would result in undue concentration of resources, decreased or unfair competition, conflicts of interest, unsound banking practices, or other adverse effects on the public interest. Accordingly, the Board has determined that the balance of the public interest factors it must consider under section 4(c)(8) of the Act is consistent with approval of the application.

Based on the foregoing and other facts of record, the Board has determined that the applications should be and hereby are approved. This determination is subject to all of the conditions set forth in Regulation Y, including sections 225.4(d) and 225.23(b)(3) (12 C.F.R. §§ 225.4(d) and 225.23(b)(3)), and to the Board's authority to require such modification or termination of the activities of a bank holding company or any of its subsidiaries as the Board finds necessary to assure compliance with the provisions and purposes of the Act and the Board's regulations and orders issued thereunder, or to prevent evasion thereof. These transactions shall not be consummated later than three months after the effective date of this Order, unless such period is extended for good cause by the Board or by the Federal Reserve Bank of Kansas City, pursuant to delegated authority.

By order of the Board of Governors, effective December 16, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, Angell, and Heller. Absent and not voting: Governors Wallich and Rice.

[SEAL]

JAMES MCAFEE
Associate Secretary of the Board

Orders Approved Under Sections 3 and 4 of the Bank Holding Company Act

Fidelcor, Inc.
Philadelphia, Pennsylvania

Order Approving Acquisition of a Bank Holding Company and Underwriting Credit-Related Insurance

Fidelcor, Inc., Philadelphia, Pennsylvania, a bank holding company within the meaning of the Bank Holding Company Act of 1956, as amended ("BHC Act" or "Act") (12 U.S.C. § 1841 *et seq.*), has applied for the Board's approval under section 3(a)(3) of the Act (12 U.S.C. § 1842(a)(3)), to acquire Merchants Bancorp., Inc., Allentown, Pennsylvania ("Merchants"), and thereby indirectly to acquire Merchants Bank, N.A., Allentown, Pennsylvania ("Merchants Bank"), and Merchants Bank North, Wilkes-Barre, Pennsylvania ("Merchants North"). Applicant has also filed a section 4(c)(8) application (12 U.S.C. § 1843(c)(8)) to acquire Merchants' nonbanking subsidiary, Merchants Life Insurance Company, Phoenix, Arizona, and thereby to underwrite credit-related life and accident and health insurance.

Notice of these applications, affording an opportunity for interested persons to submit comments, has been given in accordance with section 3(b) of the BHC Act (51 *Federal Register* 33,804 (1986)). The time for filing comments has expired, and the Board has considered these applications and all comments received in light of the factors set forth in section 3(c) of the BHC Act (12 U.S.C. § 1842(c)) and the considerations in section 4(c)(8) of the BHC Act (12 U.S.C. § 1843(c)(8)).

Applicant is the fourth largest commercial banking organization in Pennsylvania, holding deposits of \$5.7 billion, representing 5.9 percent of total deposits in commercial banks in the state.¹ Merchants is the 12th largest commercial banking organization in Pennsylvania, controlling deposits of \$1.8 billion, representing 1.8 percent of total deposits in commercial banks in the state. Upon consummation of this proposal, Applicant would become the third largest banking organization in the state and would control approximately 7.7 percent of deposits in commercial banks in the state. Consummation of the proposal would not have a significant adverse effect on the concentration of banking resources in the state.

1. All banking data are as of June 30, 1986, unless otherwise specified.

Applicant and Merchants compete in the Allentown/Bethlehem market.² Applicant is the sixth largest of 38 commercial banking organizations in the market, with total deposits of \$154.2 million, representing 3.1 percent of total deposits in commercial banks.³ Merchants is the largest commercial banking organization in the market, with total deposits of \$1.13 billion, representing 22.6 percent of total deposits in commercial banks in the market. After consummation of the proposal, Applicant's share of the deposits in commercial banks in the market would be 25.7 percent. The Allentown/Bethlehem market is considered moderately concentrated, with the four largest banks controlling 62.1 percent of the deposits in commercial banks. The Herfindahl-Hirschman Index ("HHI") will increase by 152 points to 1,377 and the four-firm concentration ratio will increase to 65.2 percent.⁴

Although consummation of the proposal would eliminate some existing competition between Applicant and Merchants in the Allentown/Bethlehem banking market, numerous other commercial banking organizations would remain as competitors in the market after consummation. In addition, the presence of 22 thrift institutions that control approximately 27 percent of the market's total deposits mitigates the anti-competitive effects of the transaction.⁵ Thrift institutions already exert a considerable competitive influence in the market as providers of NOW accounts and consumer loans. In addition, several of the thrift institutions make commercial loans and provide an alternative for such services in the Allentown/Bethlehem market. Based upon the above considerations, the Board concludes that consummation of the propos-

al is not likely to substantially lessen competition in the Allentown/Bethlehem banking market.⁶

The Board has also considered the effects of this proposal on probable future competition in the markets in which either Applicant or Merchants, but not both, competes. In light of the number of probable future entrants into each of these markets and other facts of record, the Board concludes that consummation of this proposal would not have any significant adverse effect on probable future competition in any market.

In its evaluation of Applicant's managerial resources, the Board has considered certain violations by Applicant and its subsidiary bank and Merchants and its subsidiary banks of the Currency and Foreign Transactions Reporting Act ("CFTRA") and the regulations thereunder.⁷ In this regard, the Board notes that Applicant brought these matters to the attention of the appropriate supervisory authorities after the violations were discovered through an internal audit. Applicant and its subsidiary bank and Merchants and its subsidiaries have also undertaken comprehensive remedial programs to correct these violations and to prevent violations from occurring in the future. Applicant has advised the Board that it has: completely restructured its compliance function and instituted a new compliance committee; designated a compliance officer with responsibility for compliance management; created a new unit to manage all aspects of CFTRA and provided this unit with the authority and capacity to examine every reportable transaction, including multiple deposits or withdrawals involving a single account on a given day, and to review all CTR reports for accuracy and completeness before filing; reviewed, revised, automated and centralized the exemption lists which are regularly distributed to all branches; prepared a handbook exclusively on the subject of CFTRA compliance and distributed the handbook throughout the branches and appropriate operations areas; developed a separate policies and procedures manual for CFTRA compliance; provided training for personnel in the branch system, the money center, bookkeeping, and other areas affected by the CFTRA regulations; and incorporated CFTRA training into all new branch staff training sessions.

The sufficiency of the compliance procedures adopted by Applicant and their efficacy in correcting the

2. The Allentown/Bethlehem market is defined by the Allentown/Bethlehem Metropolitan Statistical Area and includes Carbon, Lehigh, Northampton and Warren Counties in Pennsylvania.

3. Market structure data are as of June 30, 1985, and account for all acquisitions that have been consummated as of September 29, 1986.

4. Under the revised Department of Justice Merger Guidelines (49 *Federal Register* 26,823 (June 29, 1984)), any market in which the post-merger HHI is between 1000 and 1800 is considered moderately concentrated, and the Department is likely to challenge a merger that increases the HHI by more than 100 points, unless other facts of record indicate that the merger is not likely substantially to lessen competition. The Department has informed the Board that a bank merger or acquisition generally will not be challenged (in the absence of other factors indicating anticompetitive effects) unless the post-merger HHI is at least 1800 and the merger increases the HHI by at least 200 points.

5. The Board has previously indicated that thrift institutions have become, or have the potential to become, major competitors of commercial banks. *National City Corporation*, 70 FEDERAL RESERVE BULLETIN 743 (1984); *NCNB Bancorporation*, 70 FEDERAL RESERVE BULLETIN 2215 (1984); *General Bancshares Corporation*, 69 FEDERAL RESERVE BULLETIN 802 (1983); *First Tennessee National Corporation*, 69 FEDERAL RESERVE BULLETIN 298 (1983).

6. If 50 percent of deposits held by thrift institutions in the Allentown/Bethlehem banking market were included in the calculation of market concentration, the share of total deposits held by the four largest organizations would be 52.2 percent. Applicant would control 21.8 percent of the market's deposits upon consummation. The HHI would increase by 100 points to 995.

7. 31 U.S.C. § 5311 *et seq.*; 31 C.F.R. § 103.

deficiencies have been reviewed by examiners of the Office of the Comptroller of the Currency. The Board notes that Applicant has cooperated fully with law enforcement agencies. The Board has also consulted with appropriate enforcement agencies with respect to this matter, and has considered Applicant's past record of compliance with the law.

The Board has also considered certain violations of CFTRA by Merchants' subsidiary banks. Merchants has taken remedial action as a result of the discovery of these violations, including the formation of a compliance unit and additional staff training. Applicant has stated that following the acquisition, it will extend its compliance system to Merchants' subsidiaries.

For the foregoing reasons and based upon a review of all of the facts of record, the Board concludes that the managerial resources of Applicant and Merchants are consistent with approval. The Board also finds that the financial resources and future prospects of Applicant and Merchants are consistent with approval of the applications. Considerations relating to convenience and needs of the communities to be served also are consistent with approval.

Applicant has also applied, pursuant to section 4(c)(8) of the Act, to acquire Merchants Life Insurance Company, Phoenix, Arizona ("Merchants Life"), the nonbanking subsidiary of Merchants, and thereby to engage in reinsuring credit-related life and accident and health insurance in conjunction with consumer lending. These activities are permissible for bank holding companies under section 225.25 (b)(8) of the Board's Regulation Y (12 C.F.R. § 225.25(b)(8)). Consummation of the proposal would not result in the elimination of any competition. Furthermore, there is no evidence in the record to indicate that approval of this proposal would result in undue concentration of resources, decreased or unfair competition, conflicts of interest, unsound banking practices, or other adverse effects on the public interest. Accordingly, the Board has determined that the balance of the public interest factors it must consider under section 4(c)(8) of the Act is consistent with approval of the application.

Based on the foregoing and other facts of record, the Board has determined that the applications under sections 3 and 4 of the Act should be and hereby are approved. The banking acquisition shall not be consummated before the thirtieth calendar day following the effective date of this Order, and neither the banking acquisition nor the nonbanking acquisition shall occur later than three months after the effective date of this Order, unless such period is extended for good cause by the Board or by the Federal Reserve Bank of Philadelphia, acting pursuant to delegated authority. The determination with respect to Applicant's non-

banking activities is subject to all of the conditions set forth in Regulation Y, including sections 225.4(d) and 225.23(b) (12 C.F.R. §§ 225.4(d) and 225.23(b)), and to the Board's authority to require such modification or termination of activities of the holding company or any of its subsidiaries as the Board finds necessary to assure compliance with, or to prevent evasion of, the provisions and purposes of the Act and the Board's regulations and orders issued thereunder.

By order of the Board of Governors, effective December 1, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, and Heller. Absent and not voting: Governors Wallich, Rice, and Angell.

JAMES MCAFEE
[SEAL.] Associate Secretary of the Board

NBD Bancorp, Inc.
Detroit, Michigan

Order Approving Acquisition of a Bank Holding Company and a Nonbanking Company

NBD Bancorp, Inc., Detroit, Michigan, a bank holding company within the meaning of the Bank Holding Company Act (12 U.S.C. § 1841 *et seq.*) ("Act"), has applied for the Board's approval under section 3 of the Act (12 U.S.C. § 1842) to acquire Omnibank Corp., Wyandotte, Michigan ("Omni"), and thereby indirectly to acquire Wyandotte Savings Bank, Wyandotte, Michigan ("Bank").¹

Applicant has also applied for the Board's approval under section 4(c)(8) of the Act (12 U.S.C. § 1843(c)(8)) to acquire Computer Communications of America, Inc., Detroit, Michigan ("CCA"), which engages in providing loan servicing and data processing services to financial institutions. CCA is presently a subsidiary of Applicant's lead bank, National Bank of Detroit, Detroit, Michigan.

Notice of the applications, affording interested persons an opportunity to submit comments, has been given in accordance with section 3(b) of the Act. The time for filing comments has expired, and the Board has considered the applications and all comments

1. Applicant has also applied under section 3(a)(1) of the Act (12 U.S.C. § 1842(a)(1)) for approval for its wholly owned subsidiary, NBD Southern Corporation ("NBDSC"), to become a bank holding company through acquisition of Omni. NBDSC has no significance except as a means to facilitate the acquisition of Omni.

received in light of the factors set forth in section 3(c) and the considerations specified in section 4(c)(8) of the Act.

Applicant, the largest commercial banking organization in Michigan, controls 25 subsidiary banks with total deposits of \$12.1 billion, representing 21 percent of total deposits in commercial banks in the state.² *Omni* is the fifteenth largest commercial banking organization in the state, controlling one bank subsidiary with total deposits of \$315 million, representing 0.5 percent of total deposits in commercial banking organizations in the state. Upon consummation of this acquisition, Applicant would remain the largest commercial banking organization in the state, controlling total deposits of \$12.4 billion, representing 21.5 percent of total deposits in commercial banking organizations in the state. Consummation of this proposal would not significantly increase the concentration of banking resources in Michigan.

Applicant and *Omni* compete in the Detroit banking market.³ Applicant is the largest commercial banking organization in the Detroit banking market, controlling 28.6 percent of the total deposits in commercial banking organizations in the market. *Omni* is the eighth largest commercial banking organization in the Detroit banking market, controlling 1.1 percent of the total deposits in commercial banking organizations in the market. Upon consummation of this proposal, Applicant would remain the largest commercial banking organization in the market, controlling 29.7 percent of the total deposits in commercial banking organizations in the market. After consummation of this proposal, the Detroit banking market would become highly concentrated, with the four largest commercial banking organizations controlling 77 percent of the deposits in commercial banking organizations in the market and the Herfindahl-Hirschman Index ("HHI") would increase by 64 points to 1806.⁴

Although consummation of the proposal would eliminate some existing competition between Applicant and *Omni* in the Detroit banking market, numerous other commercial banking organizations would remain as competitors in the market upon consummation. Based upon the above considerations, the Board concludes that consummation of the proposal is not likely

to substantially lessen competition in the Detroit banking market.

In its evaluation of Applicant's managerial resources, the Board has considered certain violations by two of Applicant's subsidiary banks of the Currency and Foreign Transactions Reporting Act ("CFTRA") and the regulations thereunder. With regard to the CFTRA violations, the Board notes that Applicant has cooperated with law enforcement agencies, has subsequently reported previously unreported transactions to the Internal Revenue Service and has adopted measures designed to prevent recurrence of such violations. Applicant had incorrectly defined exempt customers, and it has clarified its procedures for identifying exempt customers. Applicant has also redesigned its exempt customer cards to insure that adequate information is provided, has redefined its procedures for the periodic review of currency transaction report forms, and has developed new training programs to familiarize all customer contact personnel with CFTRA requirements. An automated system has been implemented which produces a listing of the previous day's large cash transactions for each branch location, and Applicant will acquire software which permits aggregating transactions throughout its branch system.

The sufficiency of the compliance procedures adopted to address Applicant's subsidiary banks' CFTRA violations has been reviewed by examiners from the Office of the Comptroller of the Currency. The Board also has consulted with appropriate enforcement agencies, and has considered Applicant's past record of cooperation with supervisory and enforcement agencies to comply with the law.

For the foregoing reasons, and based upon a review of all of the facts of record, the Board concludes that the managerial resources of NBD, *Omni* and their respective subsidiary banks are consistent with approval. The Board also finds that the financial resources and future prospects of Applicant, *Omni*, and their subsidiary banks are satisfactory. Based upon a review of all of the facts of record, the Board concludes that the financial and managerial resources of Applicant, *Omni* and their respective subsidiary banks are consistent with approval of this transaction. Considerations related to the convenience and needs of the communities to be served also are consistent with approval of the transaction.

Applicant has also applied, pursuant to section 4(c)(8) of the Act, to acquire CCA and thereby engage in the provision of loan servicing and data processing services to financial institutions. The Board has determined that the activity of loan servicing and data processing services are permissible for bank holding companies (12 C.F.R. §§ 225.25(b)(1) and (7)). CCA previously conducted these activities as a subsidiary

2. All banking data are as of December 31, 1985.

3. The Detroit banking market is approximated by the Detroit RMA.

4. Under the revised Department of Justice Merger Guidelines (49 *Federal Register* 26,823 (June 29, 1984)) ("Guidelines"), a market in which the post-merger HHI is over 1800 is considered highly concentrated. In such markets, the Department is likely to challenge a merger that produces an increase in the HHI of more than 50 points. The Department of Justice has informed the Board that a bank merger or acquisition generally will not be challenged (in the absence of other factors indicating anticompetitive effects) unless the post-merger HHI is at least 1800 and the merger increases the HHI by at least 200 points.

of Applicant's lead bank, and there is no evidence in the record to indicate that approval of this proposal would result in undue concentration of resources, decreased or unfair competition, conflicts of interest, unsound banking practices, or other adverse effects on the public interest. Accordingly, the Board has determined that the balance of the public interest factors it must consider under section 4(c)(8) of the Act is consistent with approval of the application.

Based on the foregoing and other facts of record, the Board has determined that the applications under sections 3 and 4 of the Act should be, and hereby are, approved. The acquisition of Omni shall not be consummated before the thirtieth calendar day following the effective date of this Order, and neither the acquisition of Omni nor the acquisition of CCA shall be made later than three months after the effective date of this Order, unless such period is extended for good cause by the Board or the Federal Reserve Bank of Chicago, pursuant to delegated authority. The determination with respect to Applicant's nonbanking activities is subject to all of the conditions set forth in Regulation Y, including sections 225.4(d) and 225.23(b) (12 C.F.R. §§ 225.4(d) and 225.23(b)), and to the Board's authority to require such modifications or termination of activities of the holding company or any of its subsidiaries as the Board finds necessary to assure compliance with, or to prevent evasion of, the provisions and purposes of the Act and the Board's regulations and orders issued thereunder.

By order of the Board of Governors, effective December 1, 1986.

Voting for this action: Chairman Volcker and Governors Johnson, Seger, and Heller. Absent and not voting: Governors Wallich, Rice, and Angell.

JAMES MCAFEE

[SEAL]

Associate Secretary of the Board

Standard Chartered PLC, Standard Chartered Bank, and Standard Chartered Overseas Holdings Ltd.
London, England

Standard Chartered Holdings, Inc., and Union Bancorp
Los Angeles, California

Order Approving Acquisition of a Bank Holding Company and Certain Nonbanking Subsidiaries

Standard Chartered PLC, Standard Chartered Bank, and Standard Chartered Overseas Holdings Ltd., all of London, England, and their domestic bank holding

company subsidiaries, Standard Chartered Holdings, Inc., and Union Bancorp, both of Los Angeles, California, have applied for the prior approval of the Board under section 3 of the Bank Holding Company Act (12 U.S.C. § 1842) ("BHC Act") to acquire United Bancorp of Arizona, Phoenix, Arizona, and thereby to acquire indirectly United Bank of Arizona, Phoenix, Arizona ("Bank"). Applicant has also applied for the prior approval of the Board under section 4(c)(8) of the BHC Act (12 U.S.C. § 1843(c)(8)) to acquire H.S. Pickrell Company, Phoenix, Arizona, and thereby engage in mortgage banking. This activity is authorized for bank holding companies pursuant to the Board's Regulation Y, 12 C.F.R. § 225.25(b)(1). Further, Applicant has provided notice to the Board under section 4(c)(14) to acquire United Bancorp Export Trading Company, Phoenix, Arizona, and thereby engage in export trading.

Notice of the applications, affording opportunity for interested persons to submit comments, has been published (51 *Federal Register* 36,757 (1986)). The time for filing comments has expired, and the Board has considered the applications and all comments received in light of the factors set forth in sections 3(c) and 4 of the BHC Act.¹

Union Bancorp is the fifth largest commercial banking organization in California with domestic deposits of approximately \$6.2 billion, representing 3.2 percent of the total deposits in commercial banks in California.² Bank is the fourth largest commercial banking organization in Arizona with domestic deposits of approximately \$1.9 billion, representing 8.6 percent of the total deposits in commercial banks in Arizona.

Section 3(d) of the BHC Act (12 U.S.C. § 1842(d)), the Douglas Amendment, prohibits the Board from

1. In connection with these applications, the American Council of Life Insurance, the American Insurance Association, the National Association of Independent Insurers, and the Alliance of American Insurers submitted comments protesting Board approval of these applications on the grounds that the general insurance agency activities conducted by a subsidiary of Bank are prohibited under the amendments to section 4 of the BHC Act contained in the Garn-St Germain Depository Institutions Act. The Board also received comments from the National Association of Life Underwriters, the National Association of Professional Insurance Agents, the Independent Insurance Agents of America Incorporated, the National Association of Casualty and Surety Agents, and the National Association of Surety Bond Producers, raising substantially the same arguments. In response to the protest, Applicant has agreed that, within two years of consummation of its acquisition of Bank, Bank will divest or terminate its general insurance agency activities, unless during such period Applicant receives approval pursuant to an application under section 4(c)(8) of the BHC Act to retain such activities. During this two-year period or unless authorization is granted pursuant to the BHC Act for broader activities, Applicant will limit the insurance agency activities of Bank and its subsidiaries to the renewal of existing policies and those credit-related insurance agency activities permitted under section 4(c)(8)(A) of the BHC Act. In the Board's view, these divestiture commitments address the issues raised by Protestants.

2. Banking data are as of June 30, 1986.

approving any application by a bank holding company to acquire control of any bank located outside of the holding company's home state,³ unless such acquisition is "specifically authorized by the statute laws of the State in which [the] bank is located, by language to that effect and not merely by implication." The Board has previously determined that the statute laws of Arizona authorize an out-of-state financial institution to acquire any Arizona financial institution that has applied to operate in Arizona before May 31, 1984, subject to approval by the State Banking Superintendent.⁴ The Arizona State Banking Superintendent has informed the Board that the proposal does not present any of the grounds for denial of the application under Ariz. Rev. Stat. § 6-326 and, accordingly, the Superintendent anticipates approving the application. Based on the foregoing, the Board has determined that the proposed acquisition is specifically authorized by the statute laws of Arizona and is thus permissible under the Douglas Amendment, subject to Applicant's obtaining the approval of the Superintendent pursuant to section 6-322 of the Arizona Revised Statutes. The Board's order is specifically conditioned upon satisfaction of the state regulatory approval requirement.

Applicant does not operate a bank in any market in which Bank operates. Applicant does, however, operate a consumer lending subsidiary that competes with Bank and its subsidiaries in Arizona. Applicant's market share is small and consummation of the proposal would not result in any significant decrease in competition or increase in concentration in any relevant market. Accordingly, consummation of the proposal is not likely to result in the elimination of any significant existing competition. In view of the numerous entrants into the relevant markets, the Board concludes that the proposal would not have any significant adverse effect on probable future competition.

Section 3(c) of the BHC Act requires in every case that the Board consider the financial resources of the applicant organization and the bank or bank holding company to be acquired. As the Board has previously stated, review of the financial resources of foreign banking organizations raises a number of complex issues that the Board believes requires careful consideration and that the Board continues to have under review.⁵ In this regard, the Board has initiated consul-

tations with appropriate foreign bank supervisors and notes that work is currently in progress among foreign and domestic bank supervisory officials to develop more fully the concept of functional equivalency of capital ratios for banks of different countries. Pending the outcome of these consultations and deliberations, the Board has determined to consider the issues raised by applications by foreign banks to acquire domestic banks on a case-by-case basis.

In this case, the Board notes that the capital ratio of Applicant, as publicly reported, is above the minimum level established by the Board for domestic bank holding companies. As in similar cases, the Board has considered appropriate adjustments to Applicant's capital ratio to reflect differences in accounting and regulatory requirements in the United States and abroad, including discounting for the practice of revaluation of certain assets and giving positive weight to the issuance by Applicant of a significant amount of undated loan capital, which is recognized by the Bank of England and the Board as primary capital. Based upon these considerations, the Board notes that the primary capital ratio of Applicant is currently, and will remain upon consummation, above the minimum capital guidelines established by the Board for U.S. bank holding companies. Further, Applicant is in compliance with the capital and other financial requirements of the appropriate supervisory authorities in England and Applicant's resources and prospects are viewed as satisfactory by those authorities. Finally, the Board notes that Applicant's current U.S. operations are satisfactory.

The Board expects that Applicant will use its capacity to raise capital to increase the tangible primary capital level of Union Bancorp and United Bancorp and to maintain Union Bancorp, Union Bank, United Bancorp and Bank as among the more strongly capitalized banking organizations of comparable size in the United States. The Board notes as a positive factor that Applicants have raised additional capital equal to a significant portion of the purchase price in anticipation of the proposed acquisition. Based on these and all of the other facts of record, the Board concludes that the financial and managerial factors are consistent with approval of this application. Factors related to the convenience and needs of the communities to be served are also consistent with approval.

There is no evidence in the record to indicate that approval of this proposal would result in undue concentration of resources, decreased or unfair competition, conflicts of interests, unsound banking practices, or other adverse effects on the public interest. Accordingly, the Board has determined that the balance of public interest factors it must consider under section 4(c)(8) of the BHC Act is favorable and consistent with

3. A bank holding company's home state is that state in which the operations of the bank holding company's banking subsidiaries were principally conducted on July 1, 1966, or the date on which the company became a bank holding company, whichever is later.

4. Ariz. Rev. Stat. § 6-321 *et seq.* (effective October 1, 1986). See *Marshall & Hsley*, 72 FEDERAL RESERVE BULLETIN 720 (1986).

5. *Bank of Montreal*, 70 FEDERAL RESERVE BULLETIN 664 (1984); *Mitsubishi Bank, Ltd.*, 70 FEDERAL RESERVE BULLETIN 518 (1984). See also *Policy Statement on Supervision and Regulation of Foreign-Based Bank Holding Companies*, 1 *Federal Reserve Regulatory Service* ¶ 4-835 (1979).

approval of the application to acquire Bank's non-banking subsidiaries and activities.

The Board has also considered the notice of Applicant's proposed investment in United Bancorp Export Trading Company under section 4(c)(14) of the BHC Act. Based on the facts of record, the Board has determined that disapproval of the proposed investment is not warranted.

Based on the foregoing and other facts of record, and conditioned upon certain commitments made by Applicant, the Board has determined that the applications under sections 3 and 4 of the BHC Act should be and hereby are approved, subject to the express condition that Applicant obtain the approval of the Arizona Superintendent of Banks pursuant to section 6-322 of the Arizona Revised Statutes. The acquisition of Bank shall not be consummated before the thirtieth calendar day following the effective date of this Order or later than three months after the effective date of this Order, unless such period is extended for good cause by the Board or by the Federal Reserve Bank of

San Francisco, pursuant to delegated authority. The determinations as to the nonbanking activities are subject to all of the conditions contained in Regulation Y, including those in sections 225.4(d) and 225.23(b)(3) (12 C.F.R. §§ 225.4(d) and 225.23(b)(3)), and to the Board's authority to require such modification or termination of the activities of a holding company or any of its subsidiaries as the Board finds necessary to assure compliance with, or to prevent evasion of, the provisions and purposes of the BHC Act and the Board's regulations and orders issued thereunder.

By order of the Board of Governors, effective December 9, 1986.

Voting for this action: Chairman Volcker and Governors Seger, Angell, and Heller. Absent and not voting: Governors Johnson, Wallich, and Rice.

[SEAL] JAMES MCAFFEE
Associate Secretary of the Board

ORDERS APPROVED UNDER BANK HOLDING COMPANY ACT

By Federal Reserve Banks

Recent applications have been approved by the Federal Reserve Banks as listed below. Copies are available upon request to the Reserve Banks.

Section 3

Applicant	Bank(s)	Reserve Bank	Effective date
Allied Bankshares, Inc., Thomson, Georgia	Bank of Columbia County, Harlem, Georgia	Atlanta	November 26, 1986
AmTex Bancshares, Inc., Bridge City, Texas	Pavillion National Bank, Dallas, Texas	Dallas	December 12, 1986
Ballard Kevil Bancorp, Inc., Kevil, Kentucky	The Kevil Bank, Kevil, Kentucky	St. Louis	December 1, 1986
Bank Corporation of Georgia, Fort Valley, Georgia	Southern Bank and Trust Company, Savannah, Georgia	Atlanta	November 19, 1986
Bank South Corporation, Atlanta, Georgia	Southern Bancorp, Inc., Waycross, Georgia	Atlanta	November 28, 1986
Bankers' Bancorporation of Missouri, Inc., Jefferson City, Missouri	Missouri Independent Bank, Jefferson City, Missouri	St. Louis	December 1, 1986
Boynton Holding Company, Boynton, Oklahoma	First National Bank, Boynton, Oklahoma	Kansas City	December 1, 1986
Brannen Banks of Florida, Inc., Inverness, Florida	The Bank of Brooksville, Brooksville, Florida	Atlanta	December 3, 1986
Broadway Bancshares, Inc., San Antonio, Texas	Heights National Bank, San Antonio, Texas	Dallas	November 21, 1986

Section 3—Continued

Applicant	Bank(s)	Reserve Bank	Effective date
CB&T Financial Corp., Fairmont, West Virginia	The Union Bank of Harrisville, Harrisville, West Virginia	Richmond	November 28, 1986
Central Bancshares, Inc., Louisville, Kentucky	The Central Bank of North Pleasureville, Pleasureville, Kentucky	St. Louis	November 20, 1986
Central Illinois Community Bancorp, Inc., Peoria, Illinois	Northwest Community Bank of Peoria, Peoria, Illinois FIRST TAZEWELL BANCORP, INC., East Peoria, Illinois	Chicago	November 28, 1986
Charter 17 Bancorp, Inc., Richmond, Indiana	First National Bancorp, New Castle, Indiana	Chicago	November 26, 1986
Cherry Valley Bancshares, Inc., Cherry Valley, Arkansas	Bank of Cherry Valley, Cherry Valley, Arkansas	St. Louis	December 1, 1986
CNB Bancshares, Inc., Whitehouse, Texas	City National Bank, Whitehouse, Texas	Dallas	December 10, 1986
Citizens Bancorp Investment, Inc., Lafayette, Tennessee	Dale Hollow Holding Company, Celina, Tennessee	Atlanta	December 3, 1986
Citizens Bancshares of Eldon, Inc., Eldon, Missouri	Citizens Bank of Eldon, Eldon, Missouri	St. Louis	December 9, 1986
Citizens Southern Bancshares, Inc., Vernon, Alabama	Citizens State Bank, Vernon, Alabama	Atlanta	December 10, 1986
Commercial Bancorporation of Colorado, Denver, Colorado	Rocky Mountain Bank & Trust Company, Fort Collins, Colorado	Kansas City	November 26, 1986
Commercial Bank Investment Company, Denver, Colorado			
County Bancorporation, Inc., Jackson, Missouri	Delta Counties Bank, Sikeston, Missouri	St. Louis	December 15, 1986
Crockett County National Bancshares, Inc., Ozona, Texas	Crockett County National Bank, Ozona, Texas	Dallas	December 2, 1986
DuPage Financial Corporation, Naperville, Illinois	ALLIED BANCSHARES OF ILLINOIS, INC., Joliet, Illinois	Chicago	November 24, 1986
F & M Financial Services Corporation, Menomonee Falls, Wisconsin	Bank of Fond du Lac, Fond du Lac, Wisconsin	Chicago	November 28, 1986
Faith Bank Holding Company, Pierre, South Dakota	Farmers State Bank, Faith, South Dakota	Minneapolis	November 21, 1986
FCB Corporation, Manchester, Tennessee	The Meltons Bank, Gassaway, Tennessee	Atlanta	November 20, 1986

Section 3—Continued

Applicant	Bank(s)	Reserve Bank	Effective date
Financial Bancshares, Inc., Topeka, Kansas	Financial Diversified Investment Corporation, Topeka, Kansas	Kansas City	December 4, 1986
First Bancorp of Russell County, Inc., Russell Springs, Kentucky	Citizens Bank and Trust Company, Campbellsville, Kentucky	St. Louis	November 25, 1986
First Columbus Financial Corporation, Columbus, Mississippi	First Columbus National Bank, Columbus, Mississippi	St. Louis	November 17, 1986
First Community Shares, Inc., Carmel, California	Centennial Bank, Hayward, California	San Francisco	November 19, 1986
First Interstate Corporation of Wisconsin, Sheboygan, Wisconsin	Mid-Continental Bancorporation, Inc., Milwaukee, Wisconsin	Chicago	December 1, 1986
First Michigan Bank Corporation, Zeeland, Michigan	State Savings Bank, Lowell, Michigan	Chicago	November 25, 1986
First Mid-Illinois Bancshares, Inc., Mattoon, Illinois	Tuscola Bancorp, Inc., Springfield, Illinois	Chicago	November 28, 1986
FIRST NORTHBROOK BANCORP, INC., Northbrook, Illinois	First Cary-Grove Corp., Cary, Illinois	Chicago	November 24, 1986
First Ohio Bancshares, Inc., Toledo, Ohio	The Home Banking Company, Gibsonburg, Ohio	Cleveland	December 8, 1986
1st State Corporation, Harwood Heights, Illinois	Parkway Bank and Trust Company, Harwood Heights, Illinois	Chicago	December 1, 1986
Franklin Capital Corporation, Morton Grove, Illinois	First State Bank & Trust Company of Franklin Park, Franklin Park, Illinois Burlington Capital Corporation, Wilmette, Illinois	Chicago	November 28, 1986
GreatBanc, Inc., Itasca, Illinois	FNB Bancorp., Inc., Chicago Heights, Illinois	Chicago	November 28, 1986
Hemet Bancorp, Hemet, California	The Bank of Hemet, Hemet, California	San Francisco	November 28, 1986
Hopedale Investment Company, Quincy, Illinois	Community Bank of Hopedale, Hopedale, Illinois	Chicago	December 1, 1986
Hub Financial Corporation, Lubbock, Texas	City Bank, N.A., Lubbock, Texas	Dallas	December 5, 1986
Illinois Marine Bancorp, Inc., Elmhurst, Illinois	Colonial Bancorporation, Inc., Peru, Illinois	Chicago	November 21, 1986
Jack Bانشares, Inc., Commerce, Oklahoma	The First State Bank of Commerce, Commerce, Oklahoma	Kansas City	November 19, 1986
Key Centurion Bancshares, Inc., Charleston, West Virginia	Nicholas County Bank, Summersville, West Virginia	Richmond	November 26, 1986

Section 3—Continued

Applicant	Bank(s)	Reserve Bank	Effective date
Lake Bank Shares, Inc., Albert Lea, Minnesota	Security State Bank of Albert Lea, Albert Lea, Minnesota Emmons Agency, Inc., Emmons, Minnesota	Minneapolis	December 8, 1986
Lane Financial, Inc., Northbrook, Illinois	Bank of Westmont, Westmont, Illinois	Chicago	November 21, 1986
Longview Capital Corporation, Longview, Illinois	The First National Bank of Ogden, Ogden, Illinois	Chicago	November 28, 1986
Lunenburg Community Bankshares, Inc., Kenbridge, Virginia	The Lunenburg County Bank, Kenbridge, Virginia	Richmond	December 1, 1986
Mercantile Bancorporation Inc., St. Louis, Missouri	First Bancshares Corporation of Illinois, Alton, Illinois	St. Louis	December 8, 1986
Merchants National Corporation, Indianapolis, Indiana	The Citizens National Bank of Tipton, Tipton, Indiana NBG Financial Corporation, Greenwood, Indiana Mid-Southern Indiana Bancorp, Seymour, Indiana	Chicago	November 21, 1986
Mid States Bancshares, Inc., Moline, Illinois	First National Bank of Moline, Moline, Illinois	Chicago	November 28, 1986
Mid-Continental Holdings, Inc., Sheboygan, Wisconsin	Continental Bank & Trust Co., Milwaukee, Wisconsin	Chicago	December 1, 1986
Middleburg Bancorp, Inc., Middleburg, Kentucky	Farmers Deposit Bank, Middleburg, Kentucky	St. Louis	November 24, 1986
Midstate Bancorp, Hinton, Oklahoma	First State Bank, Hinton, Oklahoma	Kansas City	December 4, 1986
Norstar Bancorp, Inc., Albany, New York	Peconic Bancshares, Inc., Riverhead, New York	New York	December 1, 1986
Northern of Tennessee Corp., Clarksville, Tennessee	Central Bancorp, Inc., Murfreesboro, Tennessee Bedford County Bank, Shelbyville, Tennessee	Atlanta	November 24, 1986
Northwest Arkansas Bancshares, Inc., Bentonville, Arkansas	Bank of Pea Ridge, Pea Ridge, Arkansas McIlroy Bank and Trust, Fayetteville, Arkansas Siloam Springs Bancshares, Inc., Bentonville, Arkansas	St. Louis	November 25, 1986
PNB Financial Corporation, Warrenton, Virginia	The Peoples National Bank of Warrenton, Warrenton, Virginia	Richmond	November 25, 1986
Premier Bankshares Corporation, Tazewell, Virginia	Peoples Bank, Inc., Honaker, Virginia	Richmond	November 28, 1986

Section 3—Continued

Applicant	Bank(s)	Reserve Bank	Effective date
R. Darryl Fisher, M.D., Inc. Pension Trust, Ada, Oklahoma	Pontotoc County Bank, Roff, Oklahoma	Kansas City	December 9, 1986
Republic Bancorp Inc., Flint, Michigan	Peoples State Bank, Williamston, Michigan	Chicago	November 24, 1986
Ridgeland Bancorp, Inc., Phillips, Wisconsin	Farmers State Bank, Ridgeland, Wisconsin Bank of Dallas, Dallas, Wisconsin	Minneapolis	November 28, 1986
Rio Grande City Bancshares, Inc., Rio Grande City, Texas	Floresville Bancshares, Inc., Floresville, Texas	Dallas	November 25, 1986
Security Bancorp, Inc., Southgate, Michigan	Trenton Bank and Trust Company, Trenton, Michigan	Chicago	November 25, 1986
Security Bancorporation, Inc., Newport, Minnesota	The State Bank of Hudson, Hudson, Wisconsin	Minneapolis	November 26, 1986
Southeast Banking Corporation, Miami, Florida	Florida State Bank, Destin, Florida	Atlanta	November 28, 1986
STAR Financial Group, Inc., Marion, Indiana	First National Bank of Madison County, Anderson, Indiana Citizens National Bank of Whitley County, Columbia City, Indiana Security Bank, Elwood, Indiana The Hamilton Bank, Hamilton, Indiana Citizens National Bank of Grant County, Marion, Indiana Central Bank and Trust, Muncie, Indiana Bank of Henry County, New Castle, Indiana	Chicago	November 26, 1986
Stark County Bancorp, Inc., Toulon, Illinois	State Bank of Toulon, Toulon, Illinois	Chicago	November 28, 1986
State National Bancorp, Inc., Maysville, Kentucky	Peoples Bank of Morehead, Morehead, Kentucky	Cleveland	November 24, 1986
Stigler Bancorporation, Inc., Stigler, Oklahoma	First Oklahoma National Corporation, Stigler, Oklahoma	Kansas City	November 24, 1986
Sturm Investment, Inc., Omaha, Nebraska	First Holdings, Inc., Omaha, Nebraska	Chicago	November 28, 1986
Summcorp, Fort Wayne, Indiana	American State Bancorp, Sheridan, Indiana Western State Bank, South Bend, Indiana	Chicago	November 26, 1986

Section 3—Continued

Applicant	Bank(s)	Reserve Bank	Effective date
Tennessee State Bancshares, Inc., Gatlinburg, Tennessee	Tennessee State Bank, Gatlinburg, Tennessee	Atlanta	November 24, 1986
Texas Commerce Bancshares, Inc., Houston, Texas	Texas Commerce Bank-San Antonio, Loop 410, San Antonio, Texas Texas Commerce Bank-Richardson, N.A., Richardson, Texas	Dallas	November 28, 1986
Traders Bankshares, Inc., Spencer, West Virginia	The Traders Bank, Spencer, West Virginia	Richmond	November 26, 1986
Tri-County Bancorp, Inc., Corbin, Kentucky	Tri-County National Bank, Corbin, Kentucky	Cleveland	November 24, 1986
Unibancorp, Inc., Chicago, Illinois	DuPage County Bank of Glendale Heights, Glendale Heights, Illinois	Chicago	November 19, 1986
United Bancorp, Inc., Martins Ferry, Ohio	The Citizens State Bank of Strasburg, Strasburg, Ohio	Cleveland	November 25, 1986
Valley Bancorporation, Appleton, Wisconsin	Suburban State Bank, Hartland, Wisconsin	Chicago	November 28, 1986
Valley Holding Company, Ronan, Montana	Valley Bank of Ronan, Ronan, Montana	Minneapolis	November 24, 1986
Warranty Bancorporation, Ottumwa, Iowa	South Ottumwa Savings Bank, Ottumwa, Iowa	Chicago	December 1, 1986
Wesbanco, Inc., Wheeling, West Virginia	South Hills Bank, Charleston, West Virginia	Cleveland	December 1, 1986
Wesbanco, Inc., Wheeling, West Virginia	Wirt County Bank, Elizabeth, West Virginia	Cleveland	December 1, 1986
Western Bancshares of Clovis, Inc., Clovis, New Mexico	Western Bank of Clovis, Clovis, New Mexico	Dallas	November 25, 1986

Section 4

Applicant	Nonbanking Company/Activity	Reserve Bank	Effective date
Chemical New York Corporation, New York, New York	Penmark Investments Inc., Chicago, Illinois	New York	November 20, 1986
Norwest Corporation, Minneapolis, Minnesota	acquire general insurance agency assets from Bayly, Martin, and Fay International, Inc., Fort Worth, Texas	Minneapolis	November 26, 1986
The Standard Life Assurance Company, Edinburgh, Scotland Bank of Scotland, Edinburgh, Scotland	IFA, Incorporated, Palatine, Illinois	New York	November 21, 1986

Sections 3 and 4

Applicant	Bank(s)/Nonbanking Company	Reserve Bank	Effective date
Barnett Banks of Florida, Inc., Jacksonville, Florida	First City Bancorp, Inc., Marietta, Georgia nonbanking activities	Atlanta	November 28, 1986
BMR Bancorp, Inc., Decatur, Georgia	The Citizens Bank of Swainsboro, Swainsboro, Georgia nonbanking activities	Atlanta	November 28, 1986
First of America Bank Corporation, Kalamazoo, Michigan	Premier Bancorporation, Inc., Libertyville, Illinois Premier Life Insurance Company, Libertyville, Illinois	Chicago	November 20, 1986
First of America Bancorporation—Illinois, Inc., Kalamazoo, Michigan	Premier Bancorporation, Inc., Libertyville, Illinois Premier Life Insurance Company, Libertyville, Illinois	Chicago	November 20, 1986
Trustcorp, Inc., Toledo, Ohio	St. Joseph Bancorporation, South Bend, Indiana St. Joseph Mortgage Company, Inc., South Bend, Indiana Indiana Inc., Goshen, Indiana	Cleveland	December 1, 1986

*ORDERS APPROVED UNDER BANK MERGER ACT**By Federal Reserve Banks*

Applicant	Bank(s)	Reserve Bank	Effective date
Community Bank of Lunenburg, Kenbridge, Virginia	The Lunenburg County Bank, Kenbridge, Virginia	Richmond	December 1, 1986
First Virginia Bank-Citizens, Clintwood, Virginia	Peoples Bank of Pound, Pound, Virginia	Richmond	November 28, 1986
First Virginia Bank- Commonwealth, Grafton, Virginia	First Virginia Bank-Surry, Surry, Virginia	Richmond	December 1, 1986
New Lowell State Bank, Lowell, Michigan	State Savings Bank, Lowell, Michigan	Chicago	November 25, 1986
Security Bank of Richmond, Richmond, Michigan	Security Bank Imlay City, Imlay City, Michigan	Chicago	November 25, 1986
Shelby County State Bank, Shelbyville, Illinois	Windsor State Bank, Windsor, Illinois	Chicago	November 24, 1986
The Traders Bank, Spencer, West Virginia	The Traders Interim Bank, Inc., Spencer, West Virginia	Richmond	November 26, 1986

PENDING CASES INVOLVING THE BOARD OF GOVERNORS

This list of pending cases does not include suits against the Federal Reserve Banks in which the Board of Governors is not named a party.

- Independent Insurance Agents of America, et al. v. Board of Governors*, Nos. 86-1572, 1573, 1576 (D.C. Cir., filed Oct. 24, 1986).
- Securities Industry Association v. Board of Governors*, No. 86-2768 (D.D.C., filed Oct. 7, 1986).
- Independent Community Bankers Association v. Board of Governors*, No. 86-5373 (8th Cir., filed Oct. 3, 1986).
- Jenkins v. Board of Governors*, No. 86-1419 (D.C. Cir., filed July 18, 1986).
- Securities Industry Association v. Board of Governors*, No. 86-1412 (D.C. Cir., filed July 14, 1986).
- Adkins v. Board of Governors*, No. 86-3853 (4th Cir., filed May 14, 1986).
- Optical Coating Laboratory, Inc. v. United States*, No. 288-86C (U.S. Claims Ct., filed May 6, 1986).
- CBC, Inc. v. Board of Governors*, No. 86-1001 (10th Cir., filed Jan. 2, 1986).
- Howe v. United States, et al.*, No. 86-1430 (1st Cir., filed Dec. 6, 1985).
- Myers, et al. v. Federal Reserve Board*, No. 85-1427 (D. Idaho, filed Nov. 18, 1985).
- Souser, et al. v. Volcker, et al.*, No. 85-C-2370, *et al.* (D. Colo., filed Nov. 1, 1985).
- Podolak v. Volcker*, No. C85-0456, *et al.* (D. Wyo., filed Oct. 28, 1985).
- Kolb v. Wilkinson, et al.*, No. C85-4184 (N.D. Iowa, filed Oct. 22, 1985).
- Farmer v. Wilkinson, et al.*, No. 4-85-CIVIL-1448 (D. Minn., filed Oct. 21, 1985).
- Kurkowski v. Wilkinson, et al.*, No. CV-85-0-916 (D. Neb., filed Oct. 16, 1985).
- Jensen v. Wilkinson, et al.*, No. 85-4436-S, *et al.* (D. Kan., filed Oct. 10, 1985).
- Alfson v. Wilkinson, et al.*, No. A1-85-267 (D. N.D., filed Oct. 8, 1985).
- First National Bank of Blue Island Employee Stock Ownership Plan v. Board of Governors*, No. 85-2615 (7th Cir., filed Sept. 23, 1985).
- First National Bancshares II v. Board of Governors*, No. 85-3702 (6th Cir., filed Sept. 4, 1985).
- McHuin v. Volcker, et al.*, No. 85-2170 WARB (W.D. Okl., filed Aug. 29, 1985).
- Independent Community Bankers Association of South Dakota v. Board of Governors*, No. 84-1496 (D.C. Cir., filed Aug. 7, 1985).
- Urwyler, et al. v. Internal Revenue Service, et al.*, No. 85-2877 (9th Cir., filed July 18, 1985).
- Johnson v. Federal Reserve System, et al.*, No. 86-4536 (5th Cir., filed July 16, 1985).
- Wight, et al. v. Internal Revenue Service, et al.*, No. 85-2826 (9th Cir., filed July 12, 1985).
- Cook v. Spillman, et al.*, No. 86-1642 (9th Cir., filed July 10, 1985).
- Florida Bankers Association v. Board of Governors*, No. 84-3883 and No. 84-3884 (11th Cir., filed Feb. 15, 1985).
- Florida Department of Banking v. Board of Governors*, No. 84-3831 (11th Cir., filed Feb. 15, 1985), and No. 84-3832 (11th Cir., filed Feb. 15, 1985).
- Lewis v. Volcker, et al.*, No. 86-3210 (6th Cir., filed Jan. 14, 1985).
- Brown v. United States Congress, et al.*, No. 84-2887-6(IG) (S.D. Cal., filed Dec. 7, 1984).
- Melcher v. Federal Open Market Committee*, No. 84-1335 (D.D.C., filed Apr. 30, 1984).
- Florida Bankers Association, et al. v. Board of Governors*, Nos. 84-3269, 84-3270 (11th Cir., filed April 20, 1984).
- Securities Industry Association v. Board of Governors*, No. 80-2614 (D.C. Cir., filed Oct. 24, 1980), and No. 80-2730 (D.C. Cir., filed Oct. 24, 1980).

Membership of the Board of Governors of the Federal Reserve System, 1913–87

Name	Federal Reserve District	Date of initial oath of office	Other dates and information relating to membership ²
Charles S. Hamlin.....	Boston.....	Aug. 10, 1914	Reappointed in 1916 and 1926. Served until Feb. 3, 1936. ³
Paul M. Warburg.....	New York.....	do.....	Term expired Aug. 9, 1918.
Frederic A. Delano.....	Chicago.....	do.....	Resigned July 21, 1918.
W.P.G. Harding.....	Atlanta.....	do.....	Term expired Aug. 9, 1922.
Adolph C. Miller.....	San Francisco.....	do.....	Reappointed in 1924. Reappointed in 1934 from the Richmond District. Served until Feb. 3, 1936. ³
Albert Strauss.....	New York.....	Oct. 26, 1918	Resigned Mar. 15, 1920.
Henry A. Moehlenpah.....	Chicago.....	Nov. 10, 1919	Term expired Aug. 9, 1920.
Edmund Platt.....	New York.....	June 8, 1920	Reappointed in 1928. Resigned Sept. 14, 1930.
David C. Wills.....	Cleveland.....	Sept. 29, 1920	Term expired Mar. 4, 1921.
John R. Mitchell.....	Minneapolis.....	May 12, 1921	Resigned May 12, 1923.
Milo D. Campbell.....	Chicago.....	Mar. 14, 1923	Died Mar. 22, 1923.
Daniel R. Crissinger.....	Cleveland.....	May 1, 1923	Resigned Sept. 15, 1927.
George R. James.....	St. Louis.....	May 14, 1923	Reappointed in 1931. Served until Feb. 3, 1936. ⁴
Edward H. Cunningham.....	Chicago.....	do.....	Died Nov. 28, 1930.
Roy A. Young.....	Minneapolis.....	Oct. 4, 1927	Resigned Aug. 31, 1930.
Eugene Meyer.....	New York.....	Sept. 16, 1930	Resigned May 10, 1933.
Wayland W. Magee.....	Kansas City.....	May 18, 1931	Term expired Jan. 24, 1933.
Eugene R. Black.....	Atlanta.....	May 19, 1933	Resigned Aug. 15, 1934.
M.S. Szymczak.....	Chicago.....	June 14, 1933	Reappointed in 1936 and 1948. Resigned May 31, 1961.
J.J. Thomas.....	Kansas City.....	do.....	Served until Feb. 10, 1936. ³
Marriner S. Eccles.....	San Francisco.....	Nov. 15, 1934	Reappointed in 1936, 1940, and 1944. Resigned July 14, 1951.
Joseph A. Broderick.....	New York.....	Feb. 3, 1936	Resigned Sept. 30, 1937.
John K. McKee.....	Cleveland.....	do.....	Served until Apr. 4, 1946. ³
Ronald Ransom.....	Atlanta.....	do.....	Reappointed in 1942. Died Dec. 2, 1947.
Ralph W. Morrison.....	Dallas.....	Feb. 10, 1936	Resigned July 9, 1936.
Chester C. Davis.....	Richmond.....	June 25, 1936	Reappointed in 1940. Resigned Apr. 15, 1941.
Ernest G. Draper.....	New York.....	Mar. 30, 1938	Served until Sept. 1, 1950. ³
Rudolph M. Evans.....	Richmond.....	Mar. 14, 1942	Served until Aug. 13, 1954. ³
James K. Vardaman, Jr.....	St. Louis.....	Apr. 4, 1946	Resigned Nov. 30, 1958.
Lawrence Clayton.....	Boston.....	Feb. 14, 1947	Died Dec. 4, 1949.
Thomas B. McCabe.....	Philadelphia.....	Apr. 15, 1948	Resigned Mar. 31, 1951.
Edward L. Norton.....	Atlanta.....	Sept. 1, 1950	Resigned Jan. 31, 1952.
Oliver S. Powell.....	Minneapolis.....	do.....	Resigned June 30, 1952.
Wm. McC. Martin, Jr.....	New York.....	April 2, 1951	Reappointed in 1956. Term expired Jan. 31, 1970.
A.L. Mills, Jr.....	San Francisco.....	Feb. 18, 1952	Reappointed in 1958. Resigned Feb. 28, 1965.
J.L. Robertson.....	Kansas City.....	do.....	Reappointed in 1964. Resigned Apr. 30, 1973.
C. Canby Balderston.....	Philadelphia.....	Aug. 12, 1954	Served through Feb. 28, 1966.
Paul E. Miller.....	Minneapolis.....	Aug. 13, 1954	Died Oct. 21, 1954.
Chas. N. Shepardson.....	Dallas.....	Mar. 17, 1955	Retired Apr. 30, 1967.
G.H. King, Jr.....	Atlanta.....	Mar. 25, 1959	Reappointed in 1960. Resigned Sept. 18, 1963.
George W. Mitchell.....	Chicago.....	Aug. 31, 1961	Reappointed in 1962. Served until Feb. 13, 1976. ³

APPOINTIVE MEMBERS¹

Name	Federal Reserve District	Date of initial oath of office	Other dates and information relating to membership ²
J. Dewey Daane	Richmond	Nov. 29, 1963	Served until Mar. 8, 1974. ³
Sherman J. Maisel	San Francisco	Apr. 30, 1965	Served through May 31, 1972.
Andrew F. Brimmer	Philadelphia	Mar. 9, 1966	Resigned Aug. 31, 1974.
William W. Sherrill	Dallas	May 1, 1967	Reappointed in 1968. Resigned Nov. 15, 1971.
Arthur F. Burns	New York	Jan. 31, 1970	Term began Feb. 1, 1970. Resigned Mar. 31, 1978.
John E. Sheehan	St. Louis	Jan. 4, 1972	Resigned June 1, 1975.
Jeffrey M. Bucher	San Francisco	June 5, 1972	Resigned Jan. 2, 1976.
Robert C. Holland	Kansas City	June 11, 1973	Resigned May 15, 1976.
Henry C. Wallich	Boston	Mar. 8, 1974	Resigned Dec. 15, 1986.
Philip E. Coldwell	Dallas	Oct. 29, 1974	Served through Feb. 29, 1980.
Philip C. Jackson, Jr.	Atlanta	July 14, 1975	Resigned Nov. 17, 1978.
J. Charles Partee	Richmond	Jan. 5, 1976	Served until Feb. 7, 1986. ³
Stephen S. Gardner	Philadelphia	Feb. 13, 1976	Died Nov. 19, 1978.
David M. Lilly	Minneapolis	June 1, 1976	Resigned Feb. 24, 1978.
G. William Miller	San Francisco	Mar. 8, 1978	Resigned Aug. 6, 1979.
Nancy H. Teeters	Chicago	Sept. 18, 1978	Served through June 27, 1984.
Emmett J. Rice	New York	June 20, 1979	Resigned Dec. 31, 1986.
Frederick H. Schultz	Atlanta	July 27, 1979	Served through Feb. 11, 1982.
Paul A. Volcker	Philadelphia	Aug. 6, 1979	
Lyle E. Gramley	Kansas City	May 28, 1980	Resigned Sept. 1, 1985.
Preston Martin	San Francisco	Mar. 31, 1982	Resigned April 30, 1986.
Martha R. Seger	Chicago	July 2, 1984	
Wayne D. Angell	Kansas City	Feb. 7, 1986	
Manuel H. Johnson	Richmond	Feb. 7, 1986	
H. Robert Heller	San Francisco	Aug. 19, 1986	

Chairmen⁴

Charles S. Hamlin	Aug. 10, 1914–Aug. 9, 1916
W.P.G. Harding	Aug. 10, 1916–Aug. 9, 1922
Daniel R. Crissinger	May 1, 1923–Sept. 15, 1927
Roy A. Young	Oct. 4, 1927–Aug. 31, 1930
Eugene Meyer	Sept. 16, 1930–May 10, 1933
Eugene R. Black	May 19, 1933–Aug. 15, 1934
Marriner S. Eccles	Nov. 15, 1934–Jan. 31, 1948
Thomas B. McCabe	Apr. 15, 1948–Mar. 31, 1951
Wm. McC. Martin, Jr.	Apr. 2, 1951–Jan. 31, 1970
Arthur F. Burns	Feb. 1, 1970–Jan. 31, 1978
G. William Miller	Mar. 8, 1978–Aug. 6, 1979
Paul A. Volcker	Aug. 6, 1979–

Vice Chairmen⁴

Frederic A. Delano	Aug. 10, 1914–Aug. 9, 1916
Paul M. Warburg	Aug. 10, 1916–Aug. 9, 1918
Albert Strauss	Oct. 26, 1918–Mar. 15, 1920
Edmund Platt	July 23, 1920–Sept. 14, 1930
J.J. Thomas	Aug. 21, 1934–Feb. 10, 1936
Ronald Ransom	Aug. 6, 1936–Dec. 2, 1947
C. Canby Balderston	Mar. 11, 1955–Feb. 28, 1966
J.L. Robertson	Mar. 1, 1966–Apr. 30, 1973
George W. Mitchell	May 1, 1973–Feb. 13, 1976
Stephen S. Gardner	Feb. 13, 1976–Nov. 19, 1978
Frederick H. Schultz	July 27, 1979–Feb. 11, 1982
Preston Martin	Mar. 31, 1982–Mar. 31, 1986
Manuel H. Johnson	Aug. 22, 1986–

EX-OFFICIO MEMBERS¹*Secretaries of the Treasury*

W.G. McAdoo	Dec. 23, 1913–Dec. 15, 1918
Carter Glass	Dec. 16, 1918–Feb. 1, 1920
David F. Houston	Feb. 2, 1920–Mar. 3, 1921
Andrew W. Mellon	Mar. 4, 1921–Feb. 12, 1932
Ogden L. Mills	Feb. 12, 1932–Mar. 4, 1933
William H. Woodin	Mar. 4, 1933–Dec. 31, 1933
Henry Morgenthau, Jr.	Jan. 1, 1934–Feb. 1, 1936

Comptrollers of the Currency

John Skelton Williams	Feb. 2, 1914–Mar. 2, 1921
Daniel R. Crissinger	Mar. 17, 1921–Apr. 30, 1923
Henry M. Dawes	May 1, 1923–Dec. 17, 1924
Joseph W. McIntosh	Dec. 20, 1924–Nov. 20, 1928
J.W. Pole	Nov. 21, 1928–Sept. 20, 1932
J.F.T. O'Connor	May 11, 1933–Feb. 1, 1936

1. Under the provisions of the original Federal Reserve Act, the Federal Reserve Board was composed of seven members, including five appointive members, the Secretary of the Treasury, who was ex-officio chairman of the Board, and the Comptroller of the Currency. The original term of office was ten years, and the five original appointive members had terms of two, four, six, eight, and ten years respectively. In 1922 the number of appointive members was increased to six, and in 1933 the term of office was increased to twelve years. The Banking Act of 1935, approved Aug. 23, 1935, changed the name of the Federal Reserve Board to the Board of Governors of the Federal Reserve System and provided that the Board should be

composed of seven appointive members; that the Secretary of the Treasury and the Comptroller of the Currency should continue to serve as members until Feb. 1, 1936, or until their successors were appointed and had qualified; and that thereafter the terms of members should be fourteen years and that the designation of Chairman and Vice Chairman of the Board should be for a term of four years.

2. Date after words "Resigned" and "Retired" denotes final day of service.

3. Successor took office on this date.

4. Chairman and Vice Chairman were designated Governor and Vice Governor before Aug. 23, 1935.

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1.10 RESERVES, MONEY STOCK, LIQUID ASSETS, AND DEBT MEASURES

Item	Monetary and credit aggregates (annual rates of change, seasonally adjusted in percent) ¹									
	1985	1986			1986					
	Q4	Q1	Q2	Q3	July	Aug.	Sept. ⁷	Oct.	Nov.	
<i>Reserves of depository institutions²</i>										
1 Total	12.5	13.1	17.8	22.9	25.3	19.7	11.5	13.7 ^r	32.8	
2 Required	11.5	12.3	19.8	23.9	26.3	24.2	12.0	13.4	27.7	
3 Nonborrowed	10.4	19.1	17.6	23.2	27.3	16.8	8.4	17.9	35.4	
4 Monetary base ³	8.2	8.6	8.8	9.9	8.8	12.0	5.4	9.4 ^r	12.8	
<i>Concepts of money, liquid assets, and debt⁴</i>										
5 M1	10.7	7.7	15.8	17.3	16.6	20.6	9.6	14.0	20.9	
6 M2	6.1	4.3	10.5 ^r	11.1	12.8	11.2 ^r	7.3	10.6 ^r	6.7	
7 M3	6.6	7.6	9.0	10.2 ^r	13.0	9.1 ^r	8.8	6.5 ^r	5.6	
8 L	9.5	8.4	7.0	8.5 ^r	9.1	8.3 ^r	8.6	6.5	n.a.	
9 Debt	13.6 ^r	15.4 ^r	10.2 ^r	12.0 ^r	11.2 ^r	12.9 ^r	11.8	8.7	n.a.	
<i>Nontransaction components</i>										
10 In M2 ⁵	4.6	3.3	8.7	9.1	11.5 ^r	8.0 ^r	6.4	9.6 ^r	1.9	
11 In M3 only ⁶	8.5	20.6	3.4	6.3	13.8 ^r	.9 ^r	14.7	-10.0 ^r	1.2	
<i>Time and savings deposits</i>										
<i>Commercial banks</i>										
12 Savings ⁷	3.2	1.9	11.8	25.5	22.9	30.6	36.0	41.7	37.9	
13 Small-denomination time ⁸	-1.6	5.3	-3.1	-9.0	-5.3	-12.6	-10.9	-15.8	12.1	
14 Large-denomination time ^{9,10}	14.1	18.5	-8.8	-2.5	-1.3 ^r	7.7	-2.6	-10.2 ^r	9.5	
<i>Thrift institutions</i>										
15 Savings ⁷	7.5	3.1	20.9	23.6	22.9	18.2	16.1	26.5	28.3	
16 Small-denomination time	-2.9	6.6	2.6	-3.8	-.5	-6.0	-6.0	-11.3 ^r	-8.7	
17 Large-denomination time ⁹	5.2	10.0	11.0	2.7	8.7	2.2	-2.2	-13.0	-16.1	
<i>Debt components⁴</i>										
18 Federal	13.7	17.0 ^r	11.6 ^r	14.5	14.7 ^r	8.8	11.4	9.9	n.a.	
19 Nonfederal	13.5 ^r	15.0 ^r	9.8 ^r	11.3 ^r	10.1 ^r	14.1 ^r	11.9	8.3	n.a.	
20 Total loans and securities at commercial banks ¹¹	9.3	12.7	4.1	10.5 ^r	13.0	13.8	13.0	2.2	8.9	

1. Unless otherwise noted, rates of change are calculated from average amounts outstanding in preceding month or quarter.

2. Figures incorporate adjustments for discontinuities associated with the implementation of the Monetary Control Act and other regulatory changes to reserve requirements. To adjust for discontinuities due to changes in reserve requirements on reservable nondeposit liabilities, the sum of such required reserves is subtracted from the actual series. Similarly, in adjusting for discontinuities in the monetary base, required clearing balances and adjustments to compensate for float also are subtracted from the actual series.

3. The monetary base not adjusted for discontinuities consists of total reserves plus required clearing balances and adjustments to compensate for float at Federal Reserve Banks plus the currency component of the money stock less the amount of vault cash holdings of thrift institutions that is included in the currency component of the money stock plus, for institutions not having required reserve balances, the excess of current vault cash over the amount applied to satisfy current reserve requirements. After the introduction of contemporaneous reserve requirements (CRR), currency and vault cash figures are measured over the weekly computation period ending Monday.

Before CRR, all components of the monetary base other than excess reserves are seasonally adjusted as a whole, rather than by component, and excess reserves are added on a not seasonally adjusted basis. After CRR, the seasonally adjusted series consists of seasonally adjusted total reserves, which include excess reserves on a not seasonally adjusted basis, plus the seasonally adjusted currency component of the money stock plus the remaining items seasonally adjusted as a whole.

4. Composition of the money stock measures and debt is as follows:

M1: (1) currency outside the Treasury, Federal Reserve Banks, and the vaults of commercial banks; (2) travelers checks of nonbank issuers; (3) demand deposits at all commercial banks other than those due to domestic banks, the U.S. government, and foreign banks and official institutions less cash items in the process of collection and Federal Reserve float; and (4) other checkable deposits (OCD) consisting of negotiable order of withdrawal (NOW) and automatic transfer service (ATS) accounts at depository institutions, credit union share draft accounts, and demand deposits at thrift institutions. The currency and demand deposit components exclude the estimated amount of vault cash and demand deposits respectively held by thrift institutions to service their OCD liabilities.

M2: M1 plus overnight (and continuing contract) repurchase agreements (RPs) issued by all commercial banks and overnight Eurodollars issued to U.S. residents by foreign branches of U.S. banks worldwide, Money Market Deposit Accounts (MMDAs), savings and small-denomination time deposits (time deposits—including retail RPs—in amounts of less than \$100,000), and balances in both taxable and tax-exempt general purpose and broker/dealer money market mutual funds. Excludes individual retirement accounts (IRA) and Keogh balances at depository institutions and money market funds. Also excludes all balances held by U.S.

commercial banks, money market funds (general purpose and broker/dealer), foreign governments and commercial banks, and the U.S. government. Also subtracted is a consolidation adjustment that represents the estimated amount of demand deposits and vault cash held by thrift institutions to service their time and savings deposits.

M3: M2 plus large-denomination time deposits and term RP liabilities (in amounts of \$100,000 or more) issued by commercial banks and thrift institutions, term Eurodollars held by U.S. residents at foreign branches of U.S. banks worldwide and at all banking offices in the United Kingdom and Canada, and balances in both taxable and tax-exempt, institution-only money market mutual funds. Excludes amounts held by depository institutions, the U.S. government, money market funds, and foreign banks and official institutions. Also subtracted is a consolidation adjustment that represents the estimated amount of overnight RPs and Eurodollars held by institution-only money market mutual funds.

L: M3 plus the nonbank public holdings of U.S. savings bonds, short-term Treasury securities, commercial paper and bankers acceptances, net of money market mutual fund holdings of these assets.

Debt: Debt of domestic nonfinancial sectors consists of outstanding credit market debt of the U.S. government, state and local governments, and private nonfinancial sectors. Private debt consists of corporate bonds, mortgages, consumer credit (including bank loans), other bank loans, commercial paper, bankers acceptances, and other debt instruments. The source of data on domestic nonfinancial debt is the Federal Reserve Board's flow of funds accounts. Debt data are based on monthly averages. Growth rates for debt reflect adjustments for discontinuities over time in the levels of debt presented in other tables.

5. Sum of overnight RPs and Eurodollars, money market fund balances (general purpose and broker/dealer), MMDAs, and savings and small time deposits less the estimated amount of demand deposits and vault cash held by thrift institutions to service their time and savings deposit liabilities.

6. Sum of large time deposits, term RPs, and Eurodollars of U.S. residents, money market fund balances (institution-only), less a consolidation adjustment that represents the estimated amount of overnight RPs and Eurodollars held by institution-only money market mutual funds.

7. Excludes MMDAs.

8. Small-denomination time deposits—including retail RPs—are those issued in amounts of less than \$100,000. All IRA and Keogh accounts at commercial banks and thrifts are subtracted from small time deposits.

9. Large-denomination time deposits are those issued in amounts of \$100,000 or more, excluding those booked at international banking facilities.

10. Large-denomination time deposits at commercial banks less those held by money market mutual funds, depository institutions, and foreign banks and official institutions.

11. Changes calculated from figures shown in table 1.23.

A4 Domestic Financial Statistics □ February 1987

1.11 RESERVES OF DEPOSITORY INSTITUTIONS AND RESERVE BANK CREDIT

Millions of dollars

Factors	Monthly averages of daily figures			Weekly averages of daily figures for week ending						
	1986			1986						
	Sept.	Oct.	Nov.	Oct. 15	Oct. 22	Oct. 29	Nov. 5	Nov. 12	Nov. 19	Nov. 26
SUPPLYING RESERVE FUNDS										
1 Reserve Bank credit	215,130	214,197	219,190	213,770	216,092	213,851	216,206	218,842	220,660	218,971
2 U.S. government securities ¹	188,598	188,195	193,043	187,677	189,717	188,083	189,770	192,168	193,626	194,251
3 Bought outright	187,237	187,944	192,284	187,677	188,605	188,083	189,770	192,168	192,005	193,459
4 Held under repurchase agreements	1,361	251	759	0	1,112	0	0	0	1,621	792
5 Federal agency obligations	8,252	8,030	7,968	7,988	8,217	7,954	7,954	7,900	7,961	7,928
6 Bought outright	8,047	7,975	7,867	7,988	7,973	7,954	7,954	7,900	7,829	7,829
7 Held under repurchase agreements	205	55	101	0	244	0	0	0	132	99
8 Acceptances	0	0	0	0	0	0	0	0	0	0
9 Loans	1,046	779	802	653	888	715	1,082	518	1,103	639
10 Float	734	560	974	761	628	342	572	1,164	1,416	587
11 Other Federal Reserve assets	16,500	16,633	16,403	16,690	16,642	16,757	16,827	17,092	16,555	15,566
12 Gold stock	11,084	11,084	11,084	11,084	11,084	11,084	11,084	11,084	11,084	11,084
13 Special drawing rights certificate account	5,018	5,018	5,018	5,018	5,018	5,018	5,018	5,018	5,018	5,018
14 Treasury currency outstanding	17,420 ²	17,465	17,516	17,459	17,469	17,478	17,489	17,503	17,517	17,531
ABSORBING RESERVE FUNDS										
15 Currency in circulation	201,433	202,301	205,069	203,045	202,751	201,937	202,793	204,686	205,566	205,493
16 Treasury cash holdings	495	492	474	493	493	492	484	483	475	468
17 Deposits, other than reserve balances, with Federal Reserve Banks	5,677	3,305	3,117	2,701	3,552	3,332	2,919	3,730	3,696	2,474
18 Treasury	285	215	233	217	210	231	255	239	204	224
19 Foreign	1,886	1,971	2,064	1,939	1,926	1,907	2,042	1,970	1,980	2,044
20 Service-related balances and adjustments	497	516	522	576	475	453	643	545	510	428
21 Other Federal Reserve liabilities and capital	6,405	6,302	6,345	6,302	6,289	6,266	6,363	6,401	6,322	6,275
22 Reserve balances with Federal Reserve Banks ²	31,974	32,663	34,984	32,059	33,967	32,815	34,298	34,392	35,527	35,198
			End-of-month figures				Wednesday figures			
			1986				1986			
SUPPLYING RESERVE FUNDS										
23 Reserve Bank credit	219,358	215,993	221,673	216,106	221,974	214,647	218,943	220,267	226,011	219,141
24 U.S. government securities ¹	190,751	189,995	196,293	188,988	193,130	188,302	190,424	192,841	196,369	193,261
25 Bought outright	184,437	189,995	194,876	188,988	188,055	188,302	190,424	192,841	191,850	191,627
26 Held under repurchase agreements	6,314	0	1,417	0	5,075	0	0	0	4,519	1,634
27 Federal agency obligations	9,856	7,954	8,177	7,988	8,877	7,954	7,954	7,829	8,087	8,215
28 Bought outright	8,047	7,954	7,829	7,988	7,954	7,954	7,954	7,829	7,829	7,829
29 Held under repurchase agreements	1,809	0	348	0	923	0	0	0	258	386
30 Acceptances	0	0	0	0	0	0	0	0	0	0
31 Loans	879	806	557	638	2,261	807	3,502	572	3,980	481
32 Float	849	441	748	1,917	739	517	404	1,842	1,841	1,391
33 Other Federal Reserve assets	17,023	16,797	15,898	16,575	16,967	17,067	16,659	17,183	15,734	15,793
34 Gold stock	11,084	11,084	11,084	11,084	11,084	11,084	11,084	11,084	11,084	11,084
35 Special drawing rights certificate account	5,018	5,018	5,018	5,018	5,018	5,018	5,018	5,018	5,018	5,018
36 Treasury currency outstanding	17,438 ²	17,488	17,543	17,467	17,477	17,487	17,501	17,515	17,529	17,543
ABSORBING RESERVE FUNDS										
37 Currency in circulation	200,630	202,517	206,904	203,417	202,404	202,242	203,296	205,528	205,415	206,786
38 Treasury cash holdings	492	485	459	493	492	491	483	476	469	459
39 Deposits, other than reserve balances with Federal Reserve Banks	7,514	2,491	2,529	3,105	3,349	3,594	3,746	3,327	2,850	2,591
40 Treasury	342	303	225	240	206	238	272	234	174	337
41 Foreign	1,681	1,744	1,744	1,717	1,717	1,743	1,744	1,726	1,727	1,802
42 Service-related balances and adjustments	663	479	425	625	439	455	526	524	486	430
43 Other Federal Reserve liabilities and capital	6,463	6,342	6,480	6,138	6,212	6,081	6,233	6,262	6,223	6,094
44 Reserve balances with Federal Reserve Banks ²	35,113	35,222	36,552	33,941	40,735	33,392	36,247	35,808	42,298	34,287

1. Includes securities loaned—fully guaranteed by U.S. government securities pledged with Federal Reserve Banks—and excludes any securities sold and scheduled to be bought back under matched sale-purchase transactions.

2. Excludes required clearing balances and adjustments to compensate for float.

NOTE: For amounts of currency and coin held as reserves, see table 1.12.

1.12 RESERVES AND BORROWINGS Depository Institutions

Millions of dollars

Reserve classification	Monthly averages ⁸									
	1983	1984	1985	1986						
	Dec.	Dec.	Dec.	Apr.	May	June	July	Aug.	Sept.	Oct.
1 Reserve balances with Reserve Banks ¹	21,138	21,738	27,620	28,892	28,279	29,499	30,313	30,165	31,922	32,947
2 Total vault cash ²	20,755	22,316	22,956	22,231	22,474	22,805	23,098	23,451	23,384	23,753
3 Vault cash used to satisfy reserve requirements ³	17,908	18,958	20,522	19,990	20,140	20,439	20,716	21,112	21,267	21,676
4 Surplus vault cash ⁴	2,847	3,358	2,434	2,241	2,334	2,366	2,381	2,339	2,117	2,078
5 Total reserves ⁵	38,894	40,696	48,142	48,882	48,419	49,938	51,029	51,277	53,189	54,623
6 Required reserves	38,333	39,843	47,085	48,081	47,581	49,007	50,118	50,538	52,463	53,877
7 Excess reserve balances at Reserve Banks ⁶	561	853	1,058	801	838	931	910	740	726	746
8 Total borrowings at Reserve Banks	774	3,186	1,318	893	876	803	741	872	1,008	841
9 Seasonal borrowings at Reserve Banks	96	113	56	73	94	108	116	144	137	99
10 Extended credit at Reserve Banks ⁷	2	2,604	499	634	584	531	378	465	570	497

	Biweekly averages of daily figures for weeks ending									
	1986									
	Aug. 13	Aug. 27	Sept. 10	Sept. 24	Oct. 8	Oct. 22	Nov. 5	Nov. 19 ⁹	Dec. 3	Dec. 17
11 Reserve balances with Reserve Banks ¹	30,185	29,758 [*]	31,527	32,103	32,156	33,007	33,557 [*]	34,945	35,215	36,511
12 Total vault cash ²	23,323	23,792	22,671	23,623	24,015	23,955	23,208	23,405	23,871	23,458
13 Vault cash used to satisfy reserve requirements ³	20,992	21,388	20,534	21,567	21,790	21,914	21,204	21,570	21,809	21,725
14 Surplus vault cash ⁴	2,331	2,404	2,137	2,056	2,225	2,041	2,004	1,835	2,062	1,733
15 Total reserves ⁵	51,177	51,146	52,061	53,670	53,946	54,921	54,761 [*]	56,515	57,024	58,235
16 Required reserves	50,592	50,279	51,268	52,964	53,287	54,170	53,947 [*]	55,599	55,867	57,510
17 Excess reserve balances at Reserve Banks ⁶	585	867	793	706	660	751	814 [*]	916	1,157	725
18 Total borrowings at Reserve Banks	759	910	1,111	981	902	771	899	811	610	514
19 Seasonal borrowings at Reserve Banks	134	152	149	135	125	88	93	68	63	34
20 Extended credit at Reserve Banks ⁷	373	515	592	569	538	488	476	437	368	310

1. Excludes required clearing balances and adjustments to compensate for float.
 2. Dates refer to the maintenance periods in which the vault cash can be used to satisfy reserve requirements. Under contemporaneous reserve requirements, maintenance periods end 30 days after the lagged computation periods in which the balances are held.
 3. Equal to all vault cash held during the lagged computation period by institutions having required reserve balances at Federal Reserve Banks plus the amount of vault cash equal to required reserves during the maintenance period at institutions having no required reserve balances.
 4. Total vault cash at institutions having no required reserve balances less the amount of vault cash equal to their required reserves during the maintenance period.
 5. Total reserves not adjusted for discontinuities consist of reserve balances with Federal Reserve Banks, which exclude required clearing balances and adjustments to compensate for float, plus vault cash used to satisfy reserve requirements. Such vault cash consists of all vault cash held during the lagged

computation period by institutions having required reserve balances at Federal Reserve Banks plus the amount of vault cash equal to required reserves during the maintenance period at institutions having no required reserve balances.
 6. Reserve balances with Federal Reserve Banks plus vault cash used to satisfy reserve requirements less required reserves.
 7. Extended credit consists of borrowing at the discount window under the terms and conditions established for the extended credit program to help depository institutions deal with sustained liquidity pressures. Because there is not the same need to repay such borrowing promptly as there is with traditional short-term adjustment credit, the money market impact of extended credit is similar to that of nonborrowed reserves.
 8. Before February 1984, data are prorated monthly averages of weekly averages; beginning February 1984, data are prorated monthly averages of biweekly averages.
 NOTE: These data also appear in the Board's H.3 (502) release. For address, see inside front cover.

1.13 SELECTED BORROWINGS IN IMMEDIATELY AVAILABLE FUNDS Large Member Banks¹

Averages of daily figures, in millions of dollars

By maturity and source	1986 week ending Monday								
	Oct. 20	Oct. 27	Nov. 3	Nov. 10	Nov. 17	Nov. 24	Dec. 1	Dec. 8	Dec. 15
<i>Federal funds purchased, repurchase agreements, and other selected borrowing in immediately available funds</i>									
From commercial banks in the United States									
1 For one day or under continuing contract	72,919 [*]	68,940	72,150	78,023	75,888	75,244	80,123	84,359	81,851
2 For all other maturities	9,966	9,403	9,465	9,448	9,135	8,448	9,088	7,728	7,418
From other depository institutions, foreign banks and foreign official institutions, and United States government agencies									
3 For one day or under continuing contract	40,503	38,472	36,804	40,272 [*]	39,350	38,907	35,348	39,599	38,279
4 For all other maturities	6,142	5,824	5,698	5,330	5,085	4,941	5,702	5,236	5,199
<i>Repurchase agreements on United States government and federal agency securities in immediately available funds</i>									
Brokers and nonbank dealers in securities									
5 For one day or under continuing contract	13,711	13,586	11,847	11,596	11,311	11,181	9,276	11,220	10,114
6 For all other maturities	8,769	9,455	9,829	9,652	10,537	10,396	11,236	9,039	9,630
All other customers									
7 For one day or under continuing contract	27,179	28,346	29,725	28,079 [*]	28,156	29,541	28,018	29,046	29,165
8 For all other maturities	10,432	10,810	10,915	11,048	10,824	10,711	14,211	10,426	10,374
MEMO: Federal funds loans and resale agreements in immediately available funds in maturities of one day or under continuing contract									
9 To commercial banks in the United States	29,987	26,244	29,120	28,968	28,506	27,235	30,473	26,230	26,266
10 To all other specified customers ²	10,917	10,568	10,261	10,482	10,245	10,070	10,631	9,916	10,064

1. Banks with assets of \$1 billion or more as of Dec. 31, 1977.

2. Brokers and nonbank dealers in securities; other depository institutions; foreign banks and official institutions; and United States government agencies.

1.14 FEDERAL RESERVE BANK INTEREST RATES

Percent per annum

Current and previous levels

Federal Reserve Bank	Short-term adjustment credit and seasonal credit ¹			Extended credit ²						Effective date for current rates
				First 60 days of borrowing		Next 90 days of borrowing		After 150 days		
	Rate on 12/26/86	Effective date	Previous rate	Rate on 12/26/86	Previous rate	Rate on 12/26/86	Previous rate	Rate on 12/26/86	Previous rate	
Boston	5½	8/21/86	6	5½	6	6½	7	7½	8	8/21/86
New York	↑	8/21/86	↑	↑	↑	↑	↑	↑	↑	8/21/86
Philadelphia	↑	8/22/86	↑	↑	↑	↑	↑	↑	↑	8/22/86
Cleveland	↑	8/21/86	↑	↑	↑	↑	↑	↑	↑	8/21/86
Richmond	↑	8/21/86	↑	↑	↑	↑	↑	↑	↑	8/21/86
Atlanta	↑	8/21/86	↑	↑	↑	↑	↑	↑	↑	8/21/86
Chicago	↓	8/21/86	↓	↓	↓	↓	↓	↓	↓	8/21/86
St. Louis	↓	8/22/86	↓	↓	↓	↓	↓	↓	↓	8/22/86
Minneapolis	↓	8/21/86	↓	↓	↓	↓	↓	↓	↓	8/21/86
Kansas City	↓	8/21/86	↓	↓	↓	↓	↓	↓	↓	8/21/86
Dallas	↓	8/21/86	↓	↓	↓	↓	↓	↓	↓	8/21/86
San Francisco	5½	8/21/86	6	5½	6	6½	7	7½	8	8/21/86

Range of rates in recent years³

Effective date	Range (or level)—All F.R. Banks	F.R. Bank of N.Y.	Effective date	Range (or level)—All F.R. Banks	F.R. Bank of N.Y.	Effective date	Range (or level)—All F.R. Banks	F.R. Bank of N.Y.
In effect Dec. 31, 1973	7½	7½	1978— Aug. 21	7¾	7¾	1982— July 20	11½–12	11½
1974— Apr. 25	7½–8	8	Sept. 22	8	8	Aug. 23	11½	11½
30	8	8	Oct. 16	8–8½	8½	2	11–11½	11
Dec. 9	7¾–8	7¾	20	8½	8½	3	11	11
16	7¾	7¾	Nov. 1	8½–9½	9½	16	10½	10½
1975— Jan. 6	7¼–7¾	7¾	3	9½	9½	27	10–10½	10
10	7¼–7¾	7¼	1979— July 20	10	10	30	10	10
24	7¼	7¼	Aug. 17	10–10½	10½	Oct. 12	9½–10	9½
Feb. 5	6¾–7¼	6¾	20	10½	10½	13	9½	9½
7	6¾	6¾	Sept. 19	10½–11	11	Nov. 22	9–9½	9
Mar. 10	6¼–6¾	6¼	21	11	11	26	9	9
14	6¼	6¼	Oct. 8	11–12	12	Dec. 14	8½–9	9
May 16	6–6¼	6	10	12	12	15	8½–9	8½
23	6	6	1980— Feb. 15	12–13	13	17	8½	8½
1976— Jan. 19	5½–6	5½	19	13	13	1984— Apr. 9	8½–9	9
23	5½	5½	May 29	12–13	13	13	9	9
Nov. 22	5¼–5½	5¼	30	12	12	Nov. 21	8½–9	8½
26	5¼	5¼	June 13	11–12	11	26	8½	8½
1977— Aug. 30	5¼–5¾	5¼	16	11	11	Dec. 24	8	8
31	5¼–5¾	5¼	July 28	10–11	10	1985— May 20	7½–8	7½
Sept. 2	5¾	5¾	29	10	10	24	7½	7½
Oct. 26	6	6	Sept. 26	11	11	1986— Mar. 7	7–7½	7
1978— Jan. 9	6–6½	6½	Nov. 17	12	12	10	7	7
20	6½	6½	Dec. 5	12–13	13	24	7	7
May 11	6½–7	7	8	13	13	Apr. 10	6½–7	6½
12	7	7	1981— May 5	13–14	14	23	6½	6½
July 3	7–7¼	7¼	8	14	14	July 11	6	6
July 10	7¼	7¼	Nov. 2	13–14	13	Aug. 21	5½–6	5½
			6	13	13	22	5½	5½
			Dec. 4	12	12	In effect Dec. 26, 1986	5½	5½

1. After May 19, 1986, the highest rate within the structure of discount rates may be charged on adjustment credit loans of unusual size that result from a major operating problem at the borrower's facility.

2. A temporary simplified seasonal program was established on Mar. 8, 1985, and the interest rate was a fixed rate ½ percent above the rate on adjustment credit. The program was re-established on Feb. 18, 1986; the rate may be either the same as that for adjustment credit or a fixed rate ½ percent higher.

3. Applicable to advances when exceptional circumstances or practices involve only a particular depository institution and to advances when an institution is under sustained liquidity pressures. As an alternative, for loans outstanding for more than 150 days, a Federal Reserve Bank may charge a flexible rate that takes into account rates on market sources of funds, but in no case will the rate charged be less than the basic rate plus one percentage point. Where credit provided to a particular depository institution is anticipated to be outstanding for an unusually prolonged period and in relatively large amounts, the time period in which each

rate under this structure is applied may be shortened. See section 201.3(b)(2) of Regulation A.

4. Rates for short-term adjustment credit. For description and earlier data see the following publications of the Board of Governors: *Banking and Monetary Statistics, 1914–1941*, and *1941–1970; Annual Statistical Digest, 1970–1979, 1980, 1981, and 1982*.

5. In 1980 and 1981, the Federal Reserve applied a surcharge to short-term adjustment credit borrowings by institutions with deposits of \$500 million or more that had borrowed in successive weeks or in more than 4 weeks in a calendar quarter. A 3 percent surcharge was in effect from Mar. 17, 1980, through May 7, 1980. There was no surcharge until Nov. 17, 1980, when a 2 percent surcharge was adopted; the surcharge was subsequently raised to 3 percent on Dec. 5, 1980, and to 4 percent on May 5, 1981. The surcharge was reduced to 3 percent effective Sept. 22, 1981, and to 2 percent effective Oct. 12. As of Oct. 1, the formula for applying the surcharge was changed from a calendar quarter to a moving 13-week period. The surcharge was eliminated on Nov. 17, 1981.

1.15 RESERVE REQUIREMENTS OF DEPOSITORY INSTITUTIONS¹

Percent of deposits

Type of deposit, and deposit interval	Member bank requirements before implementation of the Monetary Control Act		Type of deposit, and deposit interval ⁵	Depository institution requirements after implementation of the Monetary Control Act ⁶	
	Percent	Effective date		Percent	Effective date
<i>Net demand</i> ²			<i>Net transaction accounts</i> ^{7,8}		
\$0 million–\$2 million	7	12/30/76	\$0–\$36.7 million	3	12/31/85
\$2 million–\$10 million	9½	12/30/76	Over \$36.7 million	12	12/31/85
\$10 million–\$100 million	11¾	12/30/76	<i>Nonpersonal time deposits</i> ⁹		
\$100 million–\$400 million	12¾	12/30/76	By original maturity		
Over \$400 million	16¼	12/30/76	Less than 1½ years	3	10/6/83
<i>Time and savings</i> ^{2,3}			1½ years or more	0	10/6/83
Savings	3	3/16/67	<i>Eurocurrency liabilities</i>		
<i>Time</i> ⁴			All types	3	11/13/80
\$0 million–\$5 million, by maturity					
30–179 days	3	3/16/67			
180 days to 4 years	2½	1/8/76			
4 years or more	1	10/30/75			
Over \$5 million, by maturity					
30–179 days	6	12/12/74			
180 days to 4 years	2½	1/8/76			
4 years or more	1	10/30/75			

1. For changes in reserve requirements beginning 1963, see Board's *Annual Statistical Digest, 1971–1975*, and for prior changes, see Board's *Annual Report* for 1976, table 13. Under provisions of the Monetary Control Act, depository institutions include commercial banks, mutual savings banks, savings and loan associations, credit unions, agencies and branches of foreign banks, and Edge Act corporations.

2. Requirement schedules are graduated, and each deposit interval applies to that part of the deposits of each bank. Demand deposits subject to reserve requirements were gross demand deposits minus cash items in process of collection and demand balances due from domestic banks.

The Federal Reserve Act as amended through 1978 specified different ranges of requirements for reserve city banks and for other banks. Reserve cities were designated under a criterion adopted effective Nov. 9, 1972, by which a bank having net demand deposits of more than \$400 million was considered to have the character of business of a reserve city bank. The presence of the head office of such a bank constituted designation of that place as a reserve city. Cities in which there were Federal Reserve Banks or branches were also reserve cities. Any banks having net demand deposits of \$400 million or less were considered to have the character of business of banks outside of reserve cities and were permitted to maintain reserves at ratios set for banks not in reserve cities.

Effective Aug. 24, 1978, the Regulation M reserve requirements on net balances due from domestic banks to their foreign branches and on deposits that foreign branches lend to U.S. residents were reduced to zero from 4 percent and 1 percent respectively. The Regulation D reserve requirement of borrowings from unrelated banks abroad was also reduced to zero from 4 percent.

Effective with the reserve computation period beginning Nov. 16, 1978, domestic deposits of Edge corporations were subject to the same reserve requirements as deposits of member banks.

3. Negotiable order of withdrawal (NOW) accounts and time deposits such as Christmas and vacation club accounts were subject to the same requirements as savings deposits.

The average reserve requirement on savings and other time deposits before implementation of the Monetary Control Act had to be at least 3 percent, the minimum specified by law.

4. Effective Nov. 2, 1978, a supplementary reserve requirement of 2 percent was imposed on large time deposits of \$100,000 or more, obligations of affiliates, and ineligible acceptances. This supplementary requirement was eliminated with the maintenance period beginning July 24, 1980.

Effective with the reserve maintenance period beginning Oct. 25, 1979, a marginal reserve requirement of 8 percent was added to managed liabilities in excess of a base amount. This marginal requirement was increased to 10 percent beginning Apr. 3, 1980, was decreased to 5 percent beginning June 12, 1980, and was eliminated beginning July 24, 1980. Managed liabilities are defined as large time deposits, Eurodollar borrowings, repurchase agreements against U.S. government and federal agency securities, federal funds borrowings from non-member institutions, and certain other obligations. In general, the base for the marginal reserve requirement was originally the greater of (a) \$100 million or (b) the average amount of the managed liabilities held by a member bank, Edge corporation, or family of U.S. branches and agencies of a foreign bank for the two reserve computation periods ending Sept. 26, 1979. For the computation period beginning Mar. 20, 1980, the base was lowered by (a) 7 percent or (b) the decrease in an institution's U.S. office gross loans to foreigners and gross balances due from foreign offices of other institutions between the base period (Sept. 13–26, 1979) and the week ending Mar. 12, 1980, whichever was greater. For the computation period beginning May 29, 1980, the base was increased by 7½ percent above the base used to calculate the marginal reserve in the statement week of May 14–21, 1980. In addition, beginning Mar. 19, 1980, the base was reduced to the extent that foreign loans and balances declined.

5. The Garn–St Germain Depository Institutions Act of 1982 (Public Law 97–320) provides that \$2 million of reservable liabilities (transaction accounts, nonpersonal time deposits, and Eurocurrency liabilities) of each depository institution be subject to a zero percent reserve requirement. The Board is to adjust the amount of reservable liabilities subject to this zero percent reserve requirement each year for the next succeeding calendar year by 80 percent of the percentage increase in the total reservable liabilities of all depository institutions, measured on an annual basis as of June 30. No corresponding adjustment is to be made in the event of a decrease. Effective Dec. 9, 1982, the amount of the exemption was established at \$2.1 million. Effective with the reserve maintenance period beginning Jan. 1, 1985, the amount of the exemption was established at \$2.4 million. Effective with the reserve computation period beginning Dec. 31, 1985, the amount of the exemption was established at \$2.6 million. Effective Dec. 30, 1986, the amount of the exemption is \$2.5 million. In determining the reserve requirements of a depository institution, the exemption shall apply in the following order: (1) nonpersonal money market deposit accounts (MMDAs) described in 12 CFR section 204.2 (d)(2); (2) net NOW accounts (NOW accounts less allowable deductions); (3) net other transaction accounts; and (4) nonpersonal time deposits or Eurocurrency liabilities starting with those with the highest reserve ratio. With respect to NOW accounts and other transaction accounts, the exemption applies only to such accounts that would be subject to a 3 percent reserve requirement.

6. For nonmember banks and thrift institutions that were not members of the Federal Reserve System on or after July 1, 1979, a phase-in period ends Sept. 3, 1987. For banks that were members on or after July 1, 1979, but withdrew on or before Mar. 31, 1980, the phase-in period established by Public Law 97–320 ends on Oct. 24, 1985. For existing member banks the phase-in period of about three years was completed on Feb. 2, 1984. All new institutions will have a two-year phase-in beginning with the date that they open for business, except for those institutions that have total reservable liabilities of \$50 million or more.

7. Transaction accounts include all deposits on which the account holder is permitted to make withdrawals by negotiable or transferable instruments, payment orders of withdrawal, and telephone and preauthorized transfers (in excess of three per month) for the purpose of making payments to third persons or others. However, MMDAs and similar accounts offered by institutions not subject to the rules that permit no more than six preauthorized, automatic, or other transfers per month of which no more than three can be checks—are not transaction accounts (such accounts are savings deposits subject to time deposit reserve requirements.)

8. The Monetary Control Act of 1980 requires that the amount of transaction accounts against which the 3 percent reserve requirement applies be modified annually by 80 percent of the percentage increase in transaction accounts held by all depository institutions determined as of June 30 each year. Effective Dec. 31, 1981, the amount was increased accordingly from \$25 million to \$26 million; effective Dec. 30, 1982, to \$26.3 million; effective Dec. 29, 1983, to \$28.9 million; effective Jan. 1, 1985, to \$29.8 million; and effective Dec. 31, 1985, to \$31.7 million. Effective Dec. 30, 1986, the amount was increased to \$36.7 million.

9. In general, nonpersonal time deposits are time deposits, including savings deposits, that are not transaction accounts and in which a beneficial interest is held by a depositor that is not a natural person. Also included are certain transferable time deposits held by natural persons, and certain obligations issued to depository institution offices located outside the United States. For details, see section 204.2 of Regulation D.

NOTE. Required reserves must be held in the form of deposits with Federal Reserve Banks or vault cash. Nonmembers may maintain reserve balances with a Federal Reserve Bank indirectly on a pass-through basis with certain approved institutions.

A8 Domestic Financial Statistics □ February 1987

1.16 MAXIMUM INTEREST RATES PAYABLE on Time and Savings Deposits at Federally Insured Institutions¹
Percent per annum

Type of deposit	Commercial banks		Savings and loan associations and mutual savings banks (thrift institutions) ¹	
	In effect Dec. 31, 1986		In effect Dec. 31, 1986	
	Percent	Effective date	Percent	Effective date
1 Savings	(2)	4/1/86	(2)	4/1/86
2 Negotiable order of withdrawal accounts	(3)	1/1/86	(3)	1/1/86
3 Money market deposit account	(4)	12/14/82	(4)	12/14/82
<i>Time accounts</i>				
4 7-31 days	(5)	1/1/86	(5)	9/1/86
5 More than 31 days .....	.....	10/1/83	.....	10/1/83

1. Effective Oct. 1, 1983, restrictions on the maximum rates of interest payable by commercial banks and thrift institutions on various categories of deposits were removed. For information regarding previous interest rate ceilings on all categories of accounts see earlier issues of the FEDERAL RESERVE BULLETIN, the Federal Home Loan Bank Board Journal, and the Annual Report of the Federal Deposit Insurance Corporation.

2. Effective Apr. 1, 1986, the interest rate ceiling on savings deposits was removed. Before Apr. 1, 1986, savings deposits were subject to an interest rate ceiling of 5½ percent.

3. Before Jan. 1, 1986, NOW accounts with minimum denomination requirements of less than \$1,000 were subject to an interest rate ceiling of 5¼ percent. NOW accounts with minimum required denominations of \$1,000 or more and IRA/Keough (HR10) Plan accounts were not subject to interest rate ceilings. Effective Jan. 1, 1986, the minimum denomination requirement was removed.

4. Effective Dec. 14, 1982, depository institutions are authorized to offer a new account with a required initial balance of \$2,500 and an average maintenance balance of \$2,500 not subject to interest rate restrictions. Effective Jan. 1, 1985, the minimum denomination and average balance maintenance requirements was lowered to \$1,000. Effective Jan. 1, 1986, the minimum denomination and average balance maintenance requirements were removed. No minimum maturity period is required for this account, but depository institutions must reserve the right to require seven days, notice before withdrawals.

5. Before Jan. 1, 1986, deposits of less than \$1,000 were subject to an interest rate ceiling of 5½ percent. Deposits of less than \$1,000 issued to governmental units were subject to an interest rate ceiling of 8 percent. Effective Jan. 1, 1986, the minimum denomination requirement was removed.

1.17 FEDERAL RESERVE OPEN MARKET TRANSACTIONS

Millions of dollars

Type of transaction	1983	1984	1985	1986						
				Apr.	May	June	July	Aug.	Sept.	Oct.
U.S. GOVERNMENT SECURITIES										
Outright transactions (excluding matched transactions)										
<i>Treasury bills</i>										
1 Gross purchases	18,888	20,036	22,214	2,988	3,196	1,402	867	2,940	861	928
2 Gross sales	3,420	8,557	4,118	0	0	0	0	0	0	0
3 Exchange	0	0	0	0	0	0	0	0	0	0
4 Redemptions	2,400	7,700	3,500	0	0	0	0	0	0	0
<i>Others within 1 year</i>										
5 Gross purchases	484	1,126	1,349	0	0	0	0	0	0	0
6 Gross sales	0	0	0	0	0	0	0	0	0	0
7 Maturity shift	18,887	16,354	19,763	447	1,847	1,152	579	1,715	1,053	974
8 Exchange	16,553	-20,840	-17,717	-1,129	-1,819	-1,957	-1,253	-4,087	-1,892	-529
9 Redemptions	87	0	0	0	0	0	0	0	0	0
<i>1 to 5 years</i>										
10 Gross purchases	1,896	1,638	2,185	0	0	0	0	0	0	0
11 Gross sales	0	0	0	0	0	0	0	0	0	0
12 Maturity shift	-15,533	-13,709	-17,459	-447	-1,532	-1,152	-386	-1,194	-1,053	-969
13 Exchange	11,641	16,039	13,853	1,134	1,019	1,957	1,253	2,587	1,892	529
<i>5 to 10 years</i>										
14 Gross purchases	890	536	458	0	0	0	0	0	0	0
15 Gross sales	0	300	100	0	0	0	0	0	0	0
16 Maturity shift	-2,450	-2,371	-1,857	-5	-315	0	-193	-520	0	-5
17 Exchange	2,950	2,750	2,184	0	500	0	0	1,000	0	0
<i>Over 10 years</i>										
18 Gross purchases	383	441	293	0	0	0	0	0	0	0
19 Gross sales	0	0	0	0	0	0	0	0	0	0
20 Maturity shift	904	-275	-447	0	0	0	0	0	0	0
21 Exchange	1,962	2,052	1,679	0	300	0	0	500	0	0
<i>All maturities</i>										
22 Gross purchases	22,540	23,776	26,499	2,988	3,196	1,402	867	2,940	861	928
23 Gross sales	3,420	8,857	4,218	0	0	0	0	0	0	0
24 Redemptions	2,487	7,700	3,500	0	0	0	0	0	0	0
Matched transactions										
25 Gross sales	578,591	808,986	866,175	109,253	62,663	80,219	70,928	60,460	73,179	77,262
26 Gross purchases	576,908	810,432	865,968	103,957	67,147	80,674	69,659	60,011	70,817	81,892
Repurchase agreements										
27 Gross purchases	105,971	127,933	134,253	21,156	12,395	5,640	18,657	0	14,717	5,670
28 Gross sales	108,291	127,690	132,351	13,634	19,917	5,640	18,657	0	8,403	11,984
29 Net change in U.S. government securities	12,631	8,908	20,477	5,214	158	1,857	-403	2,491	4,814	-756
FEDERAL AGENCY OBLIGATIONS										
Outright transactions										
30 Gross purchases	0	0	0	0	0	0	0	0	0	0
31 Gross sales	0	0	0	0	0	0	0	0	0	0
32 Redemptions	292	256	162	0	50	0	*	90	*	93
Repurchase agreements										
33 Gross purchases	8,833	11,509	22,183	3,369	3,135	1,691	4,984	0	2,678	952
34 Gross sales	9,213	11,328	20,877	1,955	4,567	1,691	4,984	0	869	2,761
35 Net change in federal agency obligations	-672	-76	1,144	1,432	-1,482	0	*	-90	1,809	1,902
BANKERS ACCEPTANCES										
36 Repurchase agreements, net	-1,062	-418	0	0	0	0	0	0	0	0
37 Total net change in System Open Market Account	10,897	8,414	21,621	6,647	-1,324	1,857	-403	2,401	6,623	-2,658

NOTE: Sales, redemptions, and negative figures reduce holdings of the System Open Market Account; all other figures increase such holdings. Details may not add to totals because of rounding.

A10 Domestic Financial Statistics □ February 1987

1.18 FEDERAL RESERVE BANKS Condition and Federal Reserve Note Statements

Millions of dollars

Account	Wednesday					End of month		
	1986					1986		
	Oct. 29	Nov. 5	Nov. 12	Nov. 19	Nov. 26	Sept.	Oct.	Nov.
Consolidated condition statement								
ASSETS								
1 Gold certificate account.....	11,084	11,084	11,084	11,084	11,084	11,084	11,084	11,084
2 Special drawing rights certificate account.....	5,018	5,018	5,018	5,018	5,018	5,018	5,018	5,018
3 Coin.....	507	525	506	510	508	507	508	507
Loans								
4 To depository institutions.....	807	3,502	572	3,980	481	879	806	557
5 Other.....	0	0	0	0	0	0	0	0
Acceptances—Bought outright								
6 Held under repurchase agreements.....	0	0	0	0	0	0	0	0
Federal agency obligations								
7 Bought outright.....	7,954	7,954	7,829	7,829	7,829	8,047	7,954	7,829
8 Held under repurchase agreements.....	0	0	0	258	386	1,809	0	348
U.S. government securities								
Bought outright								
9 Bills.....	95,929	98,051	100,468	98,000	97,777	92,064	97,622	101,026
10 Notes.....	66,597	66,597	66,597	68,126	68,126	66,597	66,597	68,126
11 Bonds.....	25,776	25,776	25,776	25,724	25,724	25,776	25,776	25,724
12 Total bought outright ¹	188,302	190,424	192,841	191,850	191,627	184,437	189,995	194,876
13 Held under repurchase agreements.....	0	0	0	4,519	1,634	6,314	0	1,417
14 Total U.S. government securities.....	188,302	190,424	192,841	196,369	193,261	190,751	189,995	196,293
15 Total loans and securities.....	197,063	201,880	201,242	208,436	201,957	201,486	198,755	205,027
16 Items in process of collection.....	6,091	6,812	7,127	9,381	7,818	9,125	6,104	4,721
17 Bank premises.....	649	649	648	651	654	647	649	654
Other assets								
18 Denominated in foreign currencies ²	9,156	9,134	9,140	9,145	9,095	9,126	9,133	9,179
19 All other ³	7,262	6,876	7,395	5,938	6,044	7,250	7,015	6,065
20 Total assets.....	236,830	241,978	242,160	250,163	242,178	244,243	238,266	242,255
LIABILITIES								
21 Federal Reserve notes.....	185,753	186,802	188,994	188,865	190,210	184,191	186,022	190,327
Deposits								
22 To depository institutions.....	35,135	37,991	37,534	44,025	36,089	36,794	36,966	38,296
23 U.S. Treasury—General account.....	3,594	3,746	3,327	2,850	2,591	7,514	2,491	2,529
24 Foreign—Official accounts.....	238	272	234	174	337	342	303	225
25 Other.....	455	526	524	486	430	663	479	425
26 Total deposits.....	39,422	42,535	41,619	47,535	39,447	45,313	40,239	41,475
27 Deferred credit items.....	5,574	6,408	5,285	7,540	6,427	8,276	5,663	3,973
28 Other liabilities and accrued dividends ⁴	2,067	2,258	2,245	2,110	2,074	2,193	2,275	2,242
29 Total liabilities.....	232,816	238,003	238,143	246,050	238,158	239,973	234,199	238,017
CAPITAL ACCOUNTS								
30 Capital paid in.....	1,853	1,858	1,860	1,859	1,860	1,849	1,854	1,860
31 Surplus.....	1,781	1,781	1,781	1,781	1,781	1,780	1,781	1,781
32 Other capital accounts.....	380	336	376	473	379	641	432	597
33 Total liabilities and capital accounts.....	236,830	241,978	242,160	250,163	242,178	244,243	238,266	242,255
34 MEMO: Marketable U.S. government securities held in custody for foreign and international account.....	166,086	164,174	164,654	164,518	164,567	163,236	164,020	164,411
Federal Reserve note statement								
35 Federal Reserve notes outstanding.....	227,605	227,859	228,750	229,916	231,208	223,928	227,605	231,281
36 LESS: Held by bank.....	41,852	41,057	39,756	41,051	40,998	39,737	41,583	40,954
37 Federal Reserve notes, net.....	185,753	186,802	188,994	188,865	190,210	184,191	186,022	190,327
Collateral held against notes net:								
38 Gold certificate account.....	11,084	11,084	11,084	11,084	11,084	11,084	11,084	11,084
39 Special drawing rights certificate account.....	5,018	5,018	5,018	5,018	5,018	5,018	5,018	5,018
40 Other eligible assets.....	0	0	0	0	0	0	0	0
41 U.S. government and agency securities.....	169,651	170,700	172,892	172,763	174,108	168,089	169,920	174,225
42 Total collateral.....	185,753	186,802	188,994	188,865	190,210	184,191	186,022	190,327

1. Includes securities loaned—fully guaranteed by U.S. government securities pledged with Federal Reserve Banks—and excludes (if any) securities sold and scheduled to be bought back under matched sale-purchase transactions.
 2. Assets shown in this line are revalued monthly at market exchange rates.
 3. Includes special investment account at Chicago of Treasury bills maturing within 90 days.

4. Includes exchange-translation account reflecting the monthly revaluation at market exchange rates of foreign-exchange commitments.
 NOTE: Some of these data also appear in the Board's H.4.1 (503) release. For address, see inside front cover.

1.19 FEDERAL RESERVE BANKS Maturity Distribution of Loan and Security Holdings

Millions of dollars

Type and maturity groupings	Wednesday					End of month		
	1986					1986		
	Oct. 29	Nov. 5	Nov. 12	Nov. 19	Nov. 26	Sept. 30	Oct. 31	Nov. 28
1 Loans—Total.....	807	3,502	572	3,980	481	879	806	557
2 Within 15 days.....	802	3,470	539	3,976	471	855	783	545
3 16 days to 90 days.....	5	32	33	4	10	24	23	12
4 91 days to 1 year.....	0	0	0	0	0	0	0	0
5 Acceptances—Total.....	0	0	0	0	0	0	0	0
6 Within 15 days.....	0	0	0	0	0	0	0	0
7 16 days to 90 days.....	0	0	0	0	0	0	0	0
8 91 days to 1 year.....	0	0	0	0	0	0	0	0
9 U.S. government securities—Total.....	188,302	190,424	192,841	196,369	193,261	190,751	189,995	196,293
10 Within 15 days ¹	9,673	11,371	7,567	14,696	11,263	11,681	6,964	7,625
11 16 days to 90 days.....	46,627	45,279	50,035	47,200	49,947	46,290	48,533	54,077
12 91 days to 1 year.....	56,915	59,131	60,596	58,950	56,528	57,693	59,855	59,068
13 Over 1 year to 5 years.....	36,703	36,259	36,259	37,006	37,006	36,698	36,259	37,006
14 Over 5 years to 10 years.....	15,575	15,575	15,575	15,451	15,451	15,580	15,575	15,451
15 Over 10 years.....	22,809	22,809	22,809	23,066	23,066	22,809	22,809	23,066
16 Federal agency obligations—Total.....	7,954	7,954	7,829	8,087	8,215	9,856	7,954	8,177
17 Within 15 days ¹	279	125	30	506	691	2,118	279	653
18 16 days to 90 days.....	940	1,064	1,094	876	789	755	940	851
19 91 days to 1 year.....	1,360	1,390	1,330	1,330	1,438	1,502	1,360	1,376
20 Over 1 year to 5 years.....	3,808	3,808	3,808	3,808	3,730	3,905	3,808	3,730
21 Over 5 years to 10 years.....	1,193	1,193	1,193	1,193	1,193	1,152	1,193	1,193
22 Over 10 years.....	374	374	374	374	374	424	374	374

1. Holdings under repurchase agreements are classified as maturing within 15 days in accordance with maximum maturity of the agreements.

1.20 AGGREGATE RESERVES OF DEPOSITORY INSTITUTIONS AND MONETARY BASE

Billions of dollars, averages of daily figures

Item	1982 Dec.	1983 Dec.	1984 Dec.	1985 Dec.	1986							
					Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.
Seasonally adjusted												
ADJUSTED FOR CHANGES IN RESERVE REQUIREMENTS ¹												
1 Total reserves ²	34.28	36.14	39.51	45.61	47.28	48.58	49.45	50.49	51.32	51.81	52.40	53.84
2 Nonborrowed reserves.....	33.65	35.36	36.32	44.29	46.38	47.70	48.64	49.75	50.45	50.80	51.56	53.09
3 Nonborrowed reserves plus extended credit ³	33.83	35.37	38.93	44.79	47.02	48.29	49.17	50.13	50.91	51.37	52.06 ^r	53.50
4 Required reserves.....	33.78	35.58	38.66	44.55	46.47	47.74	48.51	49.58	50.58	51.08	51.66 ^r	52.84
5 Monetary base ⁴	170.04	185.39	199.17	216.72	222.36	224.90	226.63	228.30	230.59	231.63	233.44	235.93
Not seasonally adjusted												
NOT ADJUSTED FOR CHANGES IN RESERVE REQUIREMENTS ⁵												
6 Total reserves ²	35.01	36.86	40.57	46.84	47.94	47.71	49.20	50.32	50.62	51.55	52.34	54.12
7 Nonborrowed reserves.....	34.37	36.09	37.38	45.52	47.04	46.84	48.40	49.58	49.75	50.54	51.50	53.37
8 Nonborrowed reserves plus extended credit ³	34.56	36.09	39.98	46.02	47.68	47.42	48.93	49.96	50.22	51.11	52.00	53.79
9 Required reserves.....	34.51	36.30	39.71	45.78	47.14	46.87	48.27	49.41	49.88	50.82	51.60 ^r	53.12
10 Monetary base ⁴	173.07	188.66	202.34	220.36	222.13	223.61	227.04	230.02	230.76	231.51	233.04	236.92
11 Total reserves ²	41.85	38.89	40.70	48.14	48.88	48.42	49.94	51.03	51.28	53.19	54.62	56.41
12 Nonborrowed reserves.....	41.22	38.12	37.51	46.82	47.99	47.54	49.14	50.29	50.41	52.18	53.78	55.66
13 Nonborrowed reserves plus extended credit ³	41.41	38.12	40.09	47.41	48.22	48.24	49.81	50.68	50.90	52.76	54.15	56.16
14 Required reserves.....	41.35	38.33	39.84	47.09	48.08	47.58	49.01	50.12	50.54	52.46	53.88 ^r	55.41
15 Monetary base ⁴	180.42	192.26	204.18	223.53	224.88	226.12	229.68	232.55	233.32	235.07	237.26	241.28

1. Figures incorporate adjustments for discontinuities associated with the implementation of the Monetary Control Act and other regulatory changes to reserve requirements. To adjust for discontinuities due to changes in reserve requirements on reservable nondeposit liabilities, the sum of such required reserves is subtracted from the actual series. Similarly, in adjusting for discontinuities in the monetary base, required clearing balances and adjustments to compensate for float also are subtracted from the actual series.

2. Total reserves not adjusted for discontinuities consist of reserve balances with Federal Reserve Banks, which exclude required clearing balances and adjustments to compensate for float, plus vault cash used to satisfy reserve requirements. Such vault cash consists of all vault cash held during the lagged computation period by institutions having required reserve balances at Federal Reserve Banks plus the amount of vault cash equal to required reserves during the maintenance period at institutions having no required reserve balances.

3. Extended credit consists of borrowing at the discount window under the terms and conditions established for the extended credit program to help depository institutions deal with sustained liquidity pressures. Because there is not the same need to repay such borrowing promptly as there is with traditional short-term adjustment credit, the money market impact of extended credit is similar to that of nonborrowed reserves.

4. The monetary base not adjusted for discontinuities consists of total reserves plus required clearing balances and adjustments to compensate for float at Federal Reserve Banks and the currency component of the money stock less the amount

of vault cash holdings of thrift institutions that is included in the currency component of the money stock plus, for institutions not having required reserve balances, the excess of current vault cash over the amount applied to satisfy current reserve requirements. After the introduction of contemporaneous reserve requirements (CRR), currency and vault cash figures are measured over the weekly computation period ending Monday.

Before CRR, all components of the monetary base other than excess reserves are seasonally adjusted as a whole, rather than by component, and excess reserves are added on a not seasonally adjusted basis. After CRR, the seasonally adjusted series consists of seasonally adjusted total reserves, which include excess reserves on a not seasonally adjusted basis, plus the seasonally adjusted currency component of the money stock and the remaining items seasonally adjusted as a whole.

5. Reflects actual reserve requirements, including those on nondeposit liabilities, with no adjustments to eliminate the effects of discontinuities associated with implementation of the Monetary Control Act or other regulatory changes to reserve requirements.

NOTE. Latest monthly and biweekly figures are available from the Board's H.3(502) statistical release. Historical data and estimates of the impact on required reserves of changes in reserve requirements are available from the Banking Section, Division of Research and Statistics, Board of Governors of the Federal Reserve System, Washington, D.C. 20551.

1.21 MONEY STOCK, LIQUID ASSETS, AND DEBT MEASURES

Billions of dollars, averages of daily figures

Item ¹	1982 Dec.	1983 Dec.	1984 Dec.	1985 Dec.	1986			
					Aug.	Sept.	Oct.	Nov.
Seasonally adjusted								
1 M1	479.9	527.1	558.5	626.6	687.6	693.1	701.2	713.4
2 M2	1,952.6	2,186.0	2,373.8	2,566.5	2,724.3 ^r	2,740.8 ^r	2,764.9 ^r	2,780.1
3 M3	2,443.5	2,697.3	2,986.5	3,201.2	3,400.7 ^r	3,425.5 ^r	3,444.5 ^r	3,460.6
4 L	2,850.1	3,162.7	3,532.4	3,839.5	4,030.7 ^r	4,059.6 ^r	4,082.2	n.a.
5 Debt	4,661.7 ^r	5,210.1 ^r	5,950.0 ^r	6,771.8 ^r	7,306.2 ^r	7,375.8 ^r	7,427.9	n.a.
M1 components								
6 Currency ²	134.3	148.3	158.5	170.6	179.0	179.7	181.2	182.2
7 Travelers checks ³	4.3	4.9	5.2	5.9	6.5	6.5	6.4	6.4
8 Demand deposits ⁴	237.9	242.7	248.4	271.5	291.8	292.2	293.2	298.4
9 Other checkable deposits ⁵	103.4	131.3	146.3	178.6	210.4	214.8	220.4	226.4
Nontransactions components								
10 In M2 ⁶	1,472.7	1,658.9	1,815.4	1,939.9	2,036.7 ^r	2,047.6 ^r	2,063.7 ^r	2,066.7
11 In M3 only ⁷	490.9	511.3	612.7	634.6	676.4 ^r	684.7 ^r	679.5 ^r	680.5
Savings deposits ⁹								
12 Commercial Banks	163.7	133.4	122.3	124.5	136.8	140.9	145.8	150.4
13 Thrift institutions	194.2	173.2	167.3	179.1	200.8	203.5	208.0	212.8
Small denomination time deposits ⁹								
14 Commercial Banks	380.4	351.1	387.2	384.1	376.0	372.6	367.7	363.9
15 Thrift institutions	472.4	434.1	500.3	496.2	501.2	498.7	494.0 ^r	490.4
Money market mutual funds								
16 General purpose and broker/dealer	185.2	138.2	167.5	176.5	200.5	202.2	206.7	206.6
17 Institution-only	51.1	43.2	62.7	64.6	80.8	84.4	84.5	84.4
Large denomination time deposits ¹⁰								
18 Commercial Banks ¹¹	262.1	228.7	263.7	279.2	282.0 ^r	281.4 ^r	279.2 ^r	281.6
19 Thrift institutions	65.8	101.1	150.2	157.3	166.1	165.8	164.0	161.8
Debt components								
20 Federal debt	979.7	1,172.8	1,367.6 ^r	1,587.0	1,725.1 ^r	1,741.6 ^r	1,755.9	n.a.
21 Non-federal debt	3,682.1	4,037.3 ^r	4,582.4 ^r	5,184.8 ^r	5,581.8 ^r	5,634.2 ^r	5,672.1	n.a.
Not seasonally adjusted								
22 M1	490.9	538.8	570.5	639.9	684.6	690.7	698.4	714.9
23 M2	1,958.6	2,192.8	2,380.8	2,574.7	2,719.2 ^r	2,731.5 ^r	2,758.9 ^r	2,778.0
24 M3	2,453.3	2,707.9	2,997.8	3,213.9	3,395.4 ^r	3,418.2 ^r	3,440.4 ^r	3,464.2
25 L	2,856.4	3,169.3	3,537.6	3,845.7	4,027.0 ^r	4,054.5 ^r	4,078.1	n.a.
26 Debt	4,655.8	5,204.5 ^r	5,944.2 ^r	6,765.2 ^r	7,276.0 ^r	7,354.0 ^r	7,410.4	n.a.
M1 components								
27 Currency ²	136.5	150.5	160.9	173.1	179.9	179.6	180.9	183.2
28 Travelers checks ³	4.1	4.6	4.9	5.5	7.3	6.9	6.5	6.1
29 Demand deposits ⁴	246.2	251.3	257.3	281.3	289.0	290.8	292.5	299.6
30 Other checkable deposits ⁵	104.1	132.4	147.5	180.1	208.5	213.5	218.5	226.0
Nontransactions components								
31 M2 ⁶	1,467.7	1,654.0	1,810.3	1,934.7	2,034.6 ^r	2,040.7 ^r	2,060.5 ^r	2,063.0
32 M3 only ⁷	494.7	515.1	617.0	639.2	676.3	686.7 ^r	681.5 ^r	686.2
Money market deposit accounts								
33 Commercial banks	26.3	230.5	267.2	332.4	363.5 ^r	368.1	371.7 ^r	375.1
34 Thrift institutions	16.9	148.7	149.7	179.6	189.5	190.2	192.1	193.0
Savings deposits ⁹								
35 Commercial Banks	162.1	132.2	121.4	123.5	137.3	140.7	146.1	149.9
36 Thrift institutions	193.1	172.3	166.5	178.3	199.7	202.5	208.7	212.9
Small denomination time deposits ⁹								
37 Commercial Banks	380.1	351.1	387.6	384.8	377.9	375.2 ^r	370.4	365.9
38 Thrift institutions	471.7	434.2	501.2	497.6	500.5	498.4	496.9 ^r	493.2
Money market mutual funds								
39 General purpose and broker/dealer	185.2	138.2	167.5	176.5	200.5	202.2	206.7	206.6
40 Institution-only	51.1	43.2	62.7	64.6	80.8	84.4	84.5	84.4
Large denomination time deposits ¹⁰								
41 Commercial Banks ¹¹	265.2	230.8	265.4	280.9	282.3	283.5 ^r	281.9 ^r	283.3
42 Thrift institutions	65.8	101.4	150.6	157.8	166.0	165.7	164.4 ^r	162.5
Debt components								
43 Federal debt	976.4	1,170.2	1,364.7	1,583.7	1,713.3	1,734.5 ^r	1,748.6	n.a.
44 Non-federal debt	3,679.3	4,034.3 ^r	4,579.5 ^r	5,181.5 ^r	5,562.7 ^r	5,619.5 ^r	5,661.8	n.a.

For notes see following page.

NOTES TO TABLE 1.21

1. Composition of the money stock measures and debt is as follows:

M1: (1) currency outside the Treasury, Federal Reserve Banks, and the vaults of commercial banks; (2) travelers checks of nonbank issuers; (3) demand deposits at all commercial banks other than those due to domestic banks, the U.S. government, and foreign banks and official institutions less cash items in the process of collection and Federal Reserve float; and (4) other checkable deposits (OCD) consisting of negotiable order of withdrawal (NOW) and automatic transfer service (ATS) accounts at depository institutions, credit union share draft accounts, and demand deposits at thrift institutions. The currency and demand deposit components exclude the estimated amount of vault cash and demand deposits respectively held by thrift institutions to service their OCD liabilities.

M2: M1 plus overnight (and continuing contract) repurchase agreements (RPs) issued by all commercial banks and overnight Eurodollars issued to U.S. residents by foreign branches of U.S. banks worldwide, MMDAs, savings and small-denomination time deposits (time deposits—including retail RPs—in amounts of less than \$100,000), and balances in both taxable and tax-exempt general purpose and broker/dealer money market mutual funds. Excludes individual retirement accounts (IRA) and Keogh balances at depository institutions and money market funds. Also excludes all balances held by U.S. commercial banks, money market funds (general purpose and broker/dealer), foreign governments and commercial banks, and the U.S. government. Also subtracted is a consolidation adjustment that represents the estimated amount of demand deposits and vault cash held by thrift institutions to service their time and savings deposits.

M3: M2 plus large-denomination time deposits and term RP liabilities (in amounts of \$100,000 or more) issued by commercial banks and thrift institutions, term Eurodollars held by U.S. residents at foreign branches of U.S. banks worldwide and at all banking offices in the United Kingdom and Canada, and balances in both taxable and tax-exempt, institution-only money market mutual funds. Excludes amounts held by depository institutions, the U.S. government, money market funds, and foreign banks and official institutions. Also subtracted is a consolidation adjustment that represents the estimated amount of overnight RPs and Eurodollars held by institution-only money market mutual funds.

L: M3 plus the nonbank public holdings of U.S. savings bonds, short-term Treasury securities, commercial paper and bankers acceptances, net of money market mutual fund holdings of these assets.

Debt: Debt of domestic nonfinancial sectors consists of outstanding credit market debt of the U.S. government, state and local governments, and private nonfinancial sectors. Private debt consists of corporate bonds, mortgages, consumer credit (including bank loans), other bank loans, commercial paper, bankers acceptances, and other debt instruments. The source of data on domestic nonfinancial debt is the Federal Reserve Board's flow of funds accounts. Debt data are based on monthly averages.

2. Currency outside the U.S. Treasury, Federal Reserve Banks, and vaults of commercial banks. Excludes the estimated amount of vault cash held by thrift institutions to service their OCD liabilities.

3. Outstanding amount of U.S. dollar-denominated travelers checks of nonbank issuers. Travelers checks issued by depository institutions are included in demand deposits.

4. Demand deposits at commercial banks and foreign-related institutions other than those due to domestic banks, the U.S. government, and foreign banks and official institutions less cash items in the process of collection and Federal Reserve float. Excludes the estimated amount of demand deposits held at commercial banks by thrift institutions to service their OCD liabilities.

5. Consists of NOW and ATS balances at all depository institutions, credit union share draft balances, and demand deposits at thrift institutions. Other checkable deposits seasonally adjusted equals the difference between the seasonally adjusted sum of demand deposits plus OCD and seasonally adjusted demand deposits. Included are all ceiling free "Super NOWs," authorized by the Depository Institutions Deregulation committee to be offered beginning Jan. 5, 1983.

6. Sum of overnight RPs and overnight Eurodollars, money market fund balances (general purpose and broker/dealer), MMDAs, and savings and small time deposits, less the consolidation adjustment that represents the estimated amount of demand deposits and vault cash held by thrift institutions to service their time and savings deposits liabilities.

7. Sum of large time deposits, term RPs and term Eurodollars of U.S. residents, money market fund balances (institution-only), less a consolidation adjustment that represents the estimated amount of overnight RPs and Eurodollars held by institution-only money market funds.

8. Savings deposits exclude MMDAs.

9. Small-denomination time deposits—including retail RPs—are those issued in amounts of less than \$100,000. All individual retirement accounts (IRA) and Keogh accounts at commercial banks and thrifts are subtracted from small time deposits.

10. Large-denomination time deposits are those issued in amounts of \$100,000 or more, excluding those booked at international banking facilities.

11. Large-denomination time deposits at commercial banks less those held by money market mutual funds, depository institutions, and foreign banks and official institutions.

NOTE: Latest monthly and weekly figures are available from the Board's H.6 (508) release. Historical data are available from the Banking Section, Division of Research and Statistics, Board of Governors of the Federal Reserve System, Washington, D.C. 20551.

1.22 BANK DEBITS AND DEPOSIT TURNOVER

Debits are shown in billions of dollars, turnover as ratio of debits to deposits. Monthly data are at annual rates.

Bank group, or type of customer	1983 ¹	1984 ¹	1985 ¹	1986					
				May	June	July	Aug.	Sept.	Oct.
DEBITS TO									
Seasonally adjusted									
Demand deposits ²									
1 All insured banks	109,642.3	128,440.8	154,556.0	189,819.7	187,035.1	188,874.2	194,457.3	197,997.9	197,222.5
2 Major New York City banks	47,769.4	57,392.7	70,445.1	87,846.7	89,201.2	91,040.8	92,961.7	95,252.0	95,919.7
3 Other banks	61,873.1	71,048.1	84,110.9	101,973.0	97,833.9	97,833.4	101,495.6	102,745.9	101,302.9
4 ATS-NOW accounts ³	1,405.5	1,588.7	1,920.8	2,255.6	2,188.0	2,320.1	2,414.8	2,704.8	2,292.5
5 Savings deposits ⁴	741.4	633.1	539.0	389.7	382.6	417.4	421.0	428.4	456.5
DEPOSIT TURNOVER									
Demand deposits ²									
6 All insured banks	379.7	434.4	496.5	569.7	553.3	556.4	567.6	573.9	569.6
7 Major New York City banks	1,528.0	1,843.0	2,168.9	2,457.8	2,504.5	2,417.2	2,437.0	2,519.8	2,493.4
8 Other banks	240.9	268.6	301.8	342.8	323.5	324.2	333.4	334.5	329.2
9 ATS-NOW accounts ³	15.6	15.8	16.7	17.0	16.2	16.8	16.9	18.4	15.2
10 Savings deposits ⁴	5.4	5.0	4.5	3.1	3.0	3.2	3.2	3.1	3.2
DEBITS TO									
Not seasonally adjusted									
Demand deposits ²									
11 All insured banks	109,517.6	128,059.1	154,108.4	184,827.4	188,924.1	198,657.9	186,892.9	198,433.5	204,618.4
12 Major New York City banks	47,707.4	57,282.4	70,400.9	85,189.6	91,315.2	96,686.1	88,807.6	96,489.1	98,837.9
13 Other banks	64,310.2	70,776.9	83,707.8	99,637.8	97,608.9	101,971.8	98,085.3	101,944.4	105,780.4
14 ATS-NOW accounts ³	1,397.0	1,579.5	1,903.4	2,256.6	2,356.3	2,240.4	2,140.8	2,524.1	2,231.9
15 MMDA ⁵	567.4	848.8	1,179.0	1,557.9	1,697.2	1,575.9	1,530.6	1,612.9	1,607.4
16 Savings deposits ⁴	742.0	632.9	538.7	377.8	385.9	419.9	413.7	414.2	449.2
DEPOSIT TURNOVER									
Demand deposits ²									
17 All insured banks	379.9	433.5	497.4	569.4	564.1	587.8	554.7	577.6	593.5
18 Major New York City banks	1,510.0	1,838.6	2,191.1	2,487.0	2,570.0	2,620.6	2,421.9	2,603.6	2,656.9
19 Other banks	240.5	267.9	301.6	343.2	326.0	338.7	326.6	332.6	343.9
20 ATS-NOW accounts ³	15.5	15.7	16.6	17.1	17.4	16.3	15.1	17.3	14.9
21 MMDA ⁵	2.8	3.5	3.8	4.5	4.8	4.4	4.2	4.4	4.3
22 Savings deposits ⁴	5.4	5.0	4.5	3.0	3.0	3.2	3.1	3.0	3.2

1. Annual averages of monthly figures.

2. Represents accounts of individuals, partnerships, and corporations and of states and political subdivisions.

3. Accounts authorized for negotiable orders of withdrawal (NOW) and accounts authorized for automatic transfer to demand deposits (ATS). ATS data availability starts with December 1978.

4. Excludes ATS and NOW accounts, MMDA and special club accounts, such as Christmas and vacation clubs.

5. Money market deposit accounts.

NOTE. Historical data for demand deposits are available back to 1970 estimated in part from the debits series for 233 SMSAs that were available through June 1977. Historical data for ATS-NOW and savings deposits are available back to July 1977. Back data are available on request from the Banking Section, Division of Research and Statistics, Board of Governors of the Federal Reserve System, Washington, D.C. 20551.

These data also appear on the Board's G.6 (406) release. For address, see inside front cover.

A16 Domestic Financial Statistics □ February 1987

1.23 LOANS AND SECURITIES All Commercial Banks¹

Billions of dollars; averages of Wednesday figures

Category	1985		1986									
	Dec.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept. ²	Oct. ²	Nov.
Seasonally adjusted												
1 Total loans and securities ²	1,900.4	1,930.0	1,935.5	1,944.6	1,947.9	1,957.5	1,963.7	1,985.0	2,007.7	2,029.6	2,034.0	2,049.0
2 U.S. government securities	273.1	268.2	273.6	269.5	270.0	274.1	274.8	285.4	290.9	294.3	299.6	304.8
3 Other securities	177.6	192.5	188.1	183.3	182.1	181.9	183.6	186.1	192.3	200.7	196.7	194.8
4 Total loans and leases ²	1,449.7	1,469.3	1,473.7	1,491.8	1,495.8	1,501.5	1,505.3	1,513.4	1,524.5	1,534.7	1,537.7	1,549.5
5 Commercial and industrial	499.5	502.1	502.4	506.1	507.8	506.7	508.7	508.7	510.4	512.1	514.1	520.3
6 Bankers acceptances held ³	4.9	4.9	4.8	4.9	5.2	5.6	6.1	5.8	5.9	6.3	6.4	6.1
7 Other commercial and industrial	494.7	497.2	497.6	501.2	502.6	501.0	502.6	502.8	504.4	505.8	507.8	514.1
8 U.S. addressees ⁴	486.0	488.0	488.4	491.3	492.7	490.6	493.1	493.8	495.4	496.9	499.0	505.4
9 Non-U.S. addressees ⁴	8.7	9.3	9.2	9.9	9.8	10.5	9.5	9.0	9.1	8.9	8.8	8.7
10 Real estate	422.4	427.1	431.4	436.1	440.7	446.4	450.7	455.9	461.4	465.9	470.8	476.5
11 Individual	291.5	294.6	297.4	299.5	301.1	303.0	304.5	305.6	306.9	308.8	309.8	311.1
12 Security	40.1	44.1	43.4	50.4	48.0	46.4	42.5	44.8	44.2	44.4	39.5	40.1
13 Nonbank financial institutions	32.6	32.6	31.8	32.2	32.3	33.3	34.7	34.2	34.4	35.1	35.6	35.3
14 Agricultural	36.3	35.9	35.4	34.9	34.6	34.1	33.7	33.3	33.3	33.2	33.3	33.6
15 State and political subdivisions	52.8	60.5	60.3	60.2	59.8	59.5	59.4	59.0	59.4	59.4	58.5	57.8
16 Foreign banks	9.1	9.1	9.2	9.2	9.2	9.3	9.5	9.5	9.3	9.4	9.2	9.0
17 Foreign official institutions	6.9	7.0	7.0	6.8	5.3	5.1	6.4	6.5	6.5	6.4	6.4	6.2
18 Lease financing receivables	18.8	19.4	19.6	19.8	19.9	19.8	20.0	20.0	20.2	20.4	20.4	21.0
19 All other loans	39.6	36.9	35.8	36.6	37.3	37.9	35.4	35.9	38.5	39.7	40.1	38.5
Not seasonally adjusted												
20 Total loans and securities ²	1,912.6	1,934.8	1,932.4	1,944.1	1,950.5	1,956.7	1,965.4	1,981.4	1,999.8	2,027.3	2,029.2	2,048.6
21 U.S. government securities	271.0	267.7	275.0	273.2	274.0	275.4	276.2	285.3	289.1	292.6	295.2	302.5
22 Other securities	178.7	193.8	188.9	183.9	181.8	182.2	182.5	183.9	192.1	200.7	196.3	194.8
23 Total loans and leases ²	1,462.9	1,473.3	1,468.5	1,487.1	1,494.7	1,499.0	1,506.7	1,512.1	1,518.7	1,534.0	1,537.7	1,551.3
24 Commercial and industrial	501.5	501.4	500.1	506.9	510.0	508.5	509.4	508.6	508.3	511.2	513.1	519.3
25 Bankers acceptances held ³	5.2	4.9	4.7	5.0	5.2	5.5	6.0	6.0	5.9	6.1	6.2	6.2
26 Other commercial and industrial	496.4	496.5	495.4	501.9	504.9	503.0	503.4	502.6	502.4	505.2	506.9	513.0
27 U.S. addressees ⁴	487.3	487.3	486.3	492.7	495.4	493.3	494.0	493.3	493.1	495.9	497.7	503.8
28 Non-U.S. addressees ⁴	9.0	9.2	9.1	9.2	9.5	9.7	9.4	9.3	9.4	9.3	9.2	9.2
29 Real estate	423.3	427.3	430.6	434.9	439.5	445.2	450.2	455.8	461.7	466.9	472.2	478.0
30 Individual	294.8	297.0	296.3	296.8	298.6	301.1	303.1	304.9	307.2	310.2	311.4	312.4
31 Security	45.4	46.8	42.6	49.5	48.5	45.6	42.5	43.0	41.3	41.8	38.7	41.3
32 Nonbank financial institutions	33.4	32.8	31.2	31.6	32.2	33.1	34.6	34.3	34.6	35.3	35.4	35.4
33 Agricultural	36.0	35.2	34.5	34.0	33.9	34.1	34.2	34.1	34.1	34.0	33.8	33.7
34 State and political subdivisions	52.8	60.5	60.3	60.2	59.8	59.5	59.4	59.0	59.4	59.4	58.5	57.8
35 Foreign banks	9.5	9.3	9.3	9.1	9.0	9.1	9.2	9.4	9.1	9.4	9.3	9.3
36 Foreign official institutions	6.9	7.0	7.0	6.8	5.3	5.1	6.4	6.5	6.5	6.4	6.4	6.2
37 Lease financing receivables	18.8	19.6	19.8	19.8	19.9	19.9	20.0	20.0	20.1	20.3	20.3	20.9
38 All other loans	40.5	36.4	36.6	37.5	38.1	37.9	37.7	36.5	36.3	39.0	38.6	37.0

1. Data are prorated averages of Wednesday estimates for domestically chartered insured banks, based on weekly sample reports and quarterly universe reports. For foreign-related institutions, data are averages of month-end estimates based on weekly reports from large U.S. agencies and branches and quarterly reports from all U.S. agencies and branches. New York investment companies majority owned by foreign banks, and Edge Act corporations owned by domestically chartered and foreign banks.

2. Excludes loans to commercial banks in the United States.

3. Includes nonfinancial commercial paper held.

4. United States includes the 50 states and the District of Columbia.

NOTE: These data also appear in the Board's G.7 (407) release. For address, see inside front cover.

1.24 MAJOR NONDEPOSIT FUNDS OF COMMERCIAL BANKS¹

Monthly averages, billions of dollars

Source	1985		1986									
	Dec.	Jan.	Feb.	Mar.	Apr.	May	June	July ^r	Aug. ^r	Sept.	Oct.	Nov.
Total nondeposit funds												
1 Seasonally adjusted ²	128.2	131.7	131.7	141.2	134.1	135.7	132.6	136.1	138.1	143.0 ^r	140.5 ^r	143.2
2 Not seasonally adjusted	127.9	131.8	134.4	143.7	135.0	137.9 ^r	131.3	132.2	137.1	141.3 ^r	138.7 ^r	144.4
Federal funds, RPs, and other borrowings from nonbanks ³												
3 Seasonally adjusted	154.1	151.6	152.7	160.6	160.4	157.9	157.1	166.4	168.4	168.0 ^r	168.4 ^r	165.7
4 Not seasonally adjusted	153.7	151.6	155.3	163.1	161.3	160.0	155.8	162.5	167.3	166.3 ^r	166.7 ^r	166.8
5 Net balances due to foreign-related institutions, not seasonally adjusted	-25.9	-19.9	-21.0	-19.4	-26.3	-22.2	-24.5	-30.3	-30.3	-25.0	-28.0 ^r	-22.5
MEMO												
6 Domestically chartered banks' net positions with own foreign branches, not seasonally adjusted ⁴	-31.6	-28.0	-25.8	-26.5	-30.2	-29.3	-30.5	-33.8	-31.2	-29.2	-31.9	-28.7
7 Gross due from balances	76.3	74.3	69.4	71.7	75.2	72.9	72.2	73.9	75.2	74.0	73.5	70.8
8 Gross due to balances	44.7	46.4	43.6	45.2	45.1	43.6	41.7	40.1	44.0	44.8	41.6	42.1
9 Foreign-related institutions' net positions with directly related institutions, not seasonally adjusted ⁵	5.7	8.1	4.8	7.1	3.9	7.1	6.0	3.5	.9	4.2	4.0	6.2
10 Gross due from balances	56.7	57.6	60.0	60.7	62.5	60.0	62.8	64.1	66.2	67.9	68.3	68.8
11 Gross due to balances	62.5	65.7	64.8	67.8	66.4	67.1	68.7 ^r	67.7	67.1	72.0 ^r	72.2 ^r	75.0
Security RP borrowings												
12 Seasonally adjusted ⁶	89.4	87.6	89.5	89.7	89.7	89.0	89.3 ^r	95.9	96.8	96.7 ^r	97.4 ^r	96.3
13 Not seasonally adjusted	89.0	87.7	92.2	92.2	90.6	91.2	88.0	92.0	95.7	95.0 ^r	95.6 ^r	97.4
U.S. Treasury demand balances ⁷												
14 Seasonally adjusted	17.5	19.0	21.1	15.7	17.4	21.3	18.5	14.7	13.1	16.0	13.2	26.5
15 Not seasonally adjusted	14.6	24.0	24.2	15.7	17.8	21.8	16.1	16.8	11.0	18.2	15.3	15.2
Time deposits, \$100,000 or more ⁸												
16 Seasonally adjusted	337.6	349.4	351.9	347.7	346.9	340.4	339.8	338.5	342.9	342.5	340.1	341.1
17 Not seasonally adjusted	339.4	348.3	350.7	348.3	343.5	339.7	338.1	337.5	343.2	344.6	342.8	342.9

1. Commercial banks are those in the 50 states and the District of Columbia with national or state charters plus agencies and branches of foreign banks, New York investment companies majority owned by foreign banks, and Edge Act corporations owned by domestically chartered and foreign banks.

Data for lines 1-4 and 12-17 have been revised in light of benchmarking and revised seasonal adjustment.

2. Includes seasonally adjusted federal funds, RPs, and other borrowings from nonbanks and not seasonally adjusted net Eurodollars. Includes averages of Wednesday data for domestically chartered banks and averages of current and previous month-end data for foreign-related institutions.

3. Other borrowings are borrowings on any instrument, such as a promissory note or due bill, given for the purpose of borrowing money for the banking business. This includes borrowings from Federal Reserve Banks and from foreign banks, term federal funds, overdrawn due from bank balances, loan RPs, and participations in pooled loans.

4. Averages of daily figures for member and nonmember banks.

5. Averages of daily data.

6. Based on daily average data reported by 122 large banks.

7. Includes U.S. Treasury demand deposits and Treasury tax-and-loan notes at commercial banks. Averages of daily data.

8. Averages of Wednesday figures.

1.25 ASSETS AND LIABILITIES OF COMMERCIAL BANKING INSTITUTIONS Last-Wednesday-of-Month Series
Billions of dollars

Account	1986											
	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.	
ALL COMMERCIAL BANKING INSTITUTIONS¹												
1 Loans and securities	2,065.2	2,078.8	2,091.4	2,113.4	2,101.3	2,105.5	2,134.0	2,154.4	2,171.1	2,173.2	2,218.1	
2 Investment securities	432.5	432.8	427.2	429.5	430.9	432.6	445.7	455.1	464.6	467.4	470.4	
3 U.S. government securities	251.9	255.1	253.7	255.8	257.7	259.6	269.6	272.2	275.9	281.8	286.2	
4 Other	180.6	177.7	173.5	173.6	173.2	173.0	176.1	183.0	188.7	185.6	184.3	
5 Trading account assets	30.1	34.0	30.1	27.8	27.0	27.4	28.7	29.3	27.9	26.0	28.1	
6 Total loans	1,602.6	1,612.0	1,634.2	1,656.1	1,643.5	1,645.5	1,659.6	1,670.0	1,678.5	1,679.9 ^a	1,719.5	
7 Interbank loans	140.4	143.5	146.0	155.7	146.2	139.2	148.6	149.4	145.3	146.8 ^a	161.0	
8 Loans excluding interbank	1,462.2	1,468.5	1,488.1	1,500.4	1,497.2	1,506.3	1,511.0	1,520.6	1,533.2	1,533.1	1,558.6	
9 Commercial and industrial	496.7	501.8	508.5	510.5	506.2	512.3	507.3	510.1	512.1	512.6	520.2	
10 Real estate	428.7	431.5	435.9	441.7	446.4	451.4	457.6	463.2	467.7	473.5	479.3	
11 Individual	297.4	296.4	296.9	300.4	301.1	304.0	305.6	308.4	310.5	311.8	312.8	
12 All other	239.4	238.7	246.9	247.8	243.6	238.7	240.5	238.8	242.9	235.2	246.3	
13 Total cash assets	187.3	193.7	198.1	209.9	221.0	196.0	206.2	205.8	196.6	200.4	223.9	
14 Reserves with Federal Reserve Banks	21.9	26.2	29.1	25.5	30.2	27.9	28.2	27.9	27.8	31.2	31.7	
15 Cash in vault	23.0	22.7	21.8	22.3	23.9	23.0	23.3	23.7	22.9	23.5	22.2	
16 Cash items in process of collection	64.2	66.9	68.8	80.7	84.6	67.3	72.1	73.5	66.3	66.2 ^a	86.5	
17 Demand balances at U.S. depository institutions	31.3	31.8	31.1	34.7	36.8	32.0	33.8	33.6	32.3	32.6	37.7	
18 Other cash assets	47.0	46.1	47.4	46.7	45.5	45.8	48.7	47.1	47.4	46.9 ^a	45.8	
19 Other assets	187.0	186.5	195.3	207.0	195.9	196.6	196.6	196.2	200.8	198.2 ^a	201.9	
20 Total assets/total liabilities and capital	2,439.6	2,458.9	2,484.8	2,530.3	2,518.3	2,498.1	2,536.7	2,556.4	2,568.4	2,571.8^a	2,643.9	
21 Deposits	1,739.5	1,746.4	1,762.8	1,798.4	1,807.4	1,791.9	1,819.5	1,833.6	1,830.8	1,843.7 ^a	1,896.8	
22 Transaction deposits	488.8	492.1	502.5	540.7	542.7	523.3	540.0	544.2	537.4	547.5	594.8	
23 Savings deposits	454.2	457.2	462.0	467.8	477.3	482.4	490.8	497.7	504.4	514.8	521.7	
24 Time deposits	796.5	797.1	798.3	789.9	787.5	786.3	788.7	791.7	789.0	781.4 ^a	780.3	
25 Borrowings	364.4	374.7	373.1	390.7	367.4	366.8	379.2	377.3	388.1	380.0	394.1	
26 Other liabilities	167.6	169.1	179.3	170.4	173.1	168.5	168.6	174.7	177.5	175.1	180.2	
27 Residual (assets less liabilities)	168.2	168.8	169.7	170.8	170.3	170.9	169.4	170.8	172.1	173.1 ^a	172.8	
MEMO												
28 U.S. government securities (including trading account)	269.8	278.4	273.7	274.0	275.1	276.5	288.8	289.8	292.5	298.5 ^a	303.6	
29 Other securities (including trading account)	192.8	188.4	183.6	183.3	182.8	183.5	185.6	194.6	200.0	194.8	195.0	
DOMESTICALLY CHARTERED COMMERCIAL BANKS²												
30 Loans and securities	1,954.3	1,964.0	1,972.4	1,993.3	1,985.3	1,990.0	2,014.0	2,029.4	2,039.8	2,046.2	2,090.2	
31 Investment securities	421.1	420.8	416.0	416.1	417.1	419.6	432.5	440.2	448.0	450.6 ^a	454.4	
32 U.S. government securities	247.0	249.6	248.5	248.8	250.2	253.1	263.2	264.5	267.5	272.9	278.1	
33 Other	174.1	171.2	167.5	167.2	166.9	166.5	169.4	175.7	180.5	177.8	176.4	
34 Trading account assets	30.1	34.0	30.1	27.8	27.0	27.4	28.7	29.3	27.9	26.0	28.1	
35 Total loans	1,503.1	1,509.2	1,526.3	1,549.4	1,541.3	1,543.0	1,552.8	1,559.8	1,564.0	1,569.6 ^a	1,607.6	
36 Interbank loans	115.8	115.8	120.2	129.3	123.3	117.3	122.7	123.1	118.9	122.5 ^a	137.8	
37 Loans excluding interbank	1,387.3	1,393.5	1,406.1	1,420.1	1,418.0	1,425.8	1,430.1	1,436.7	1,445.1	1,447.1 ^a	1,469.9	
38 Commercial and industrial	442.5	446.2	448.2	452.3	449.8	452.5	448.4	448.4	447.2	447.2	453.9	
39 Real estate	423.6	426.4	430.7	436.3	440.7	445.8	451.9	457.3	461.7	467.6 ^a	472.7	
40 Individual	297.1	296.2	296.6	300.1	300.8	303.6	305.3	308.1	310.1	311.5	312.4	
41 All other	224.1	224.7	230.7	231.4	226.7	223.9	224.6	222.9	226.1	220.8	230.8	
42 Total cash assets	171.1	179.1	182.7	194.3	205.8	180.1	187.8	189.3	180.4	183.1	207.6	
43 Reserves with Federal Reserve Banks	21.0	25.5	28.4	24.4	28.7	26.3	27.2	26.6	26.9	29.7	29.8	
44 Cash in vault	23.0	22.6	21.7	22.2	23.8	22.9	23.2	23.7	22.8	23.4	22.2	
45 Cash items in process of collection	63.8	66.5	68.4	80.3	84.2	66.7	71.7	73.1	65.9	65.5	86.1	
46 Demand balances at U.S. depository institutions	29.4	30.1	29.4	33.0	35.1	30.2	32.0	31.9	30.5	30.9 ^a	35.8	
47 Other cash assets	34.0	34.3	34.7	34.3	34.0	34.0	33.6	34.1	34.4	33.6 ^a	33.7	
48 Other assets	137.8	134.6	144.0	150.3	142.8	144.1	143.2	141.7	145.5	142.7 ^a	143.0	
49 Total assets/total liabilities and capital	2,263.1	2,277.8	2,299.1	2,337.9	2,334.0	2,314.1	2,345.0	2,360.3	2,365.7	2,372.1	2,440.8	
50 Deposits	1,689.6	1,698.2	1,713.1	1,749.1	1,758.7	1,741.4	1,768.0	1,779.9	1,775.2	1,788.6	1,840.5	
51 Transaction deposits	481.6	484.8	495.0	533.1	535.3	515.5	532.1	536.1	529.3	539.7	586.8	
52 Savings deposits	452.4	455.3	460.1	465.8	475.2	480.3	488.7	495.5	502.1	512.5	519.2	
53 Time deposits	755.7	758.1	758.1	750.1	748.1	745.6	747.2	748.2	743.8	736.5	734.5	
54 Borrowings	298.0	304.9	304.8	309.1	294.2	293.5	300.5	295.5	305.2	299.3	312.6	
55 Other liabilities	110.5	109.0	114.6	112.0	113.9	111.5	110.3	117.3	116.4	114.2 ^a	118.0	
56 Residual (assets less liabilities)	165.0	165.6	166.5	167.7	167.2	167.8	166.2	167.7	168.9	169.9 ^a	169.6	

1. Commercial banking institutions include insured domestically chartered commercial banks, branches and agencies of foreign banks, Edge Act and Agreement corporations, and New York State foreign investment corporations.
2. Insured domestically chartered commercial banks include all member banks and insured nonmember banks.

NOTE: Figures are partly estimated. They include all bank-premises subsidiaries and other significant majority-owned domestic subsidiaries. Loan and securities data for domestically chartered commercial banks are estimates for the last Wednesday of the month based on a sample of weekly reporting banks and quarter-end condition report data. Data for other banking institutions are estimates made for the last Wednesday of the month based on a weekly reporting sample of foreign-related institutions and quarter-end condition reports.

1.26 ALL LARGE WEEKLY REPORTING COMMERCIAL BANKS with Domestic Assets of \$1.4 Billion or More on December 31, 1982, Assets and Liabilities

Millions of dollars, Wednesday figures

Account	1986								
	Oct. 1	Oct. 8	Oct. 15	Oct. 22	Oct. 29	Nov. 5	Nov. 12	Nov. 19	Nov. 26
1 Cash and balances due from depository institutions	107,770	92,984	117,960	100,525	92,889	100,823	117,402	106,498	106,729
2 Total loans, leases and securities, net	973,244	965,268	967,647	961,594	957,305	974,218	975,304	983,395	988,788
3 U.S. Treasury and government agency	104,097	105,279	104,505	104,229	107,780	110,485	110,478	111,961	113,889
4 Trading account	20,348	20,742	19,310	18,823	20,023	22,113	20,750	21,321	21,462
5 Investment account, by maturity	83,749	84,536	85,196	85,406	87,757	88,372	89,727	90,640	92,427
6 One year or less	17,274	17,310	17,257	17,141	17,087	16,749	16,549	16,924	17,209
7 Over one through five years	38,932	39,826	40,307	40,103	39,946	40,168	40,336	41,762	41,992
8 Over five years	27,544	27,400	27,631	28,162	30,724	31,455	32,842	31,953	33,226
9 Other securities	73,762	74,484	73,875	73,575	72,350	72,412	72,926	71,947	72,061
10 Trading account	69,941	69,584	69,009	68,501	67,816	67,645	67,743	67,155	66,574
11 Investment account	60,448	60,126	59,466	59,024	58,287	57,548	57,769	57,510	56,836
12 States and political subdivisions, by maturity	11,007	11,107	10,916	10,805	10,245	9,669	9,616	9,672	9,319
13 One year or less	49,441	49,020	48,550	48,219	48,041	47,879	48,153	47,838	47,517
14 Over one year	9,492	9,457	9,543	9,477	9,529	10,097	9,974	9,645	9,737
15 Other bonds, corporate stocks, and securities	5,821	4,901	4,866	5,074	4,535	4,767	5,183	4,792	5,488
16 Other trading account assets	3,346	5,375	5,399	5,096	5,096	5,364	4,780	4,910	5,728
17 Federal funds sold ¹	64,656	62,627	63,450	60,516	55,978	64,195	61,757	65,465	61,012
18 To commercial banks	39,054	39,012	38,846	35,750	33,418	40,841	37,930	40,749	36,426
19 To nonbank brokers and dealers in securities	17,219	13,939	15,636	14,772	14,327	15,862	15,893	16,198	16,643
20 To others	8,383	9,677	8,967	9,994	7,992	7,492	7,934	8,518	7,943
21 Other loans and leases, gross ²	744,423	738,664	741,602	739,912	737,312	743,303	746,914	750,758	757,894
22 Other loans, gross ²	727,987	722,193	725,315	723,620	721,010	726,773	730,368	734,140	740,397
23 Commercial and industrial ²	259,659	258,542	259,145	258,701	257,394	261,735	262,300	263,512	263,460
24 Bankers acceptances and commercial paper	2,257	2,286	2,484	2,390	2,387	2,492	2,442	2,638	2,496
25 All other	257,402	256,255	256,660	256,311	255,008	259,244	260,288	260,874	260,964
26 U.S. addressees	253,510	252,398	252,757	252,469	251,161	255,078	256,126	256,796	257,074
27 Non-U.S. addressees	3,892	3,857	3,903	3,842	3,846	4,166	4,162	4,077	3,890
28 Real estate loans ²	198,294	198,712	199,568	200,696	200,268	200,575	201,464	202,709	202,835
29 To individuals for personal expenditures	140,101	140,135	140,460	140,712	141,026	141,110	141,369	141,800	142,208
30 To depository and financial institutions	49,250	48,738	48,737	48,150	47,249	48,025	48,419	49,270	50,831
31 Commercial banks in the United States	16,644	15,581	15,631	15,675	15,689	16,435	16,456	16,848	17,974
32 Banks in foreign countries	5,260	6,035	5,858	4,810	4,575	4,706	4,770	5,222	6,366
33 Nonbank depository and other financial institutions	27,347	27,122	27,268	27,664	26,984	26,883	27,193	27,200	26,491
34 For purchasing and carrying securities	16,791	14,473	14,855	13,816	12,962	13,572	14,270	15,032	18,602
35 To finance agricultural production	5,997	6,008	5,922	5,909	5,776	5,791	5,723	5,707	5,684
36 To states and political subdivisions	36,080	35,908	35,724	35,531	35,472	35,300	35,247	35,304	35,230
37 To foreign governments and official institutions	3,194	3,153	3,224	3,248	3,246	3,213	3,124	3,247	3,342
38 All other	18,620	16,524	17,660	16,856	17,614	17,450	18,023	17,557	18,205
39 Lease financing receivables	16,436	16,472	16,287	16,292	16,302	16,529	16,546	16,619	17,497
40 Less: Unearned income	4,877	4,910	4,933	4,944	4,950	4,925	4,946	4,998	5,033
41 Loan and lease reserve ²	16,163	16,252	16,251	16,273	16,261	16,617	16,606	16,647	16,763
42 Other loans and leases, net ²	723,382	717,503	720,418	718,695	716,100	721,761	725,363	729,113	736,098
43 All other assets	133,767	129,743	127,797	124,464	124,772	133,054	128,208	122,057	123,916
44 Total assets	1,214,781	1,187,996	1,213,405	1,186,584	1,174,966	1,208,095	1,220,914	1,211,950	1,219,433
45 Demand deposits	241,097	215,890	246,526	212,827	212,303	229,330	244,445	224,562	238,550
46 Individuals, partnerships, and corporations	185,025	167,357	186,941	163,278	163,712	174,349	189,342	169,926	181,634
47 States and political subdivisions	6,103	4,828	6,030	5,458	4,912	5,576	5,224	5,209	5,694
48 U.S. government	1,490	2,785	3,238	2,495	2,582	4,464	1,921	4,004	2,749
49 Depository institutions in United States	29,180	23,733	31,240	24,214	24,294	25,514	27,726	25,911	27,887
50 Banks in foreign countries	7,063	6,846	7,598	6,476	6,103	6,134	6,485	6,828	6,866
51 Foreign governments and official institutions	1,927	794	874	911	828	954	1,252	838	1,004
52 Certified and officers' checks	9,310	9,547	10,595	9,995	9,872	12,339	12,493	11,847	12,718
53 Transaction balances other than demand deposits	50,510	51,391	51,361	50,927	50,502	53,125	53,128	52,698	53,313
54 Nontransaction balances	501,642	500,976	501,354	499,490	498,868	499,928	500,135	500,418	500,632
55 Individuals, partnerships, and corporations	463,270	462,280	463,037	461,168	460,388	461,367	461,972	462,351	462,729
56 States and political subdivisions	25,653	25,926	25,875	25,926	25,868	26,084	25,955	26,132	26,053
57 U.S. government	860	870	878	893	910	916	804	781	804
58 Depository institutions in the United States	10,605	10,617	10,345	10,283	10,489	10,389	10,240	9,980	9,935
59 Foreign governments, official institutions and banks	1,254	1,283	1,218	1,213	1,172	1,160	1,152	1,133	1,133
60 Liabilities for borrowed money	255,179	256,123	249,974	254,958	244,891	255,334	257,890	263,653	255,894
61 Borrowings from Federal Reserve Banks	18,230	1,680	100	1,688	195	2,831	110	3,319	25
62 Treasury tax-and-loan notes	2,470	6,362	2,267	4,514	6,846	2,598	5,756	8,891	10,450
63 All other liabilities for borrowed money ³	236,479	248,081	247,607	246,755	237,580	249,905	252,024	251,442	245,419
64 Other liabilities and subordinated note and debentures	82,911	79,754	80,427	84,496	84,438	85,832	80,522	85,943	86,706
65 Total liabilities	1,131,340	1,104,135	1,129,642	1,102,698	1,091,002	1,123,549	1,136,121	1,127,275	1,135,095
66 Residual (total assets minus total liabilities) ⁴	83,441	83,861	83,762	83,885	83,964	84,546	84,794	84,675	84,338
MEMO									
67 Total loans and leases (gross) and investments adjusted ⁵	938,586	931,837	934,354	931,386	929,490	938,483	942,470	947,444	956,184
68 Total loans and leases (gross) adjusted ^{2,5}	753,381	746,699	750,575	749,002	744,182	750,221	754,286	758,626	764,506
69 Time deposits in amounts of \$100,000 or more	153,604	153,593	152,532	152,852	152,051	152,477	152,551	152,556	151,812
70 Loans sold outright to affiliates—total ⁶	1,744	1,729	1,705	1,736	1,703	1,750	1,746	1,688	1,651
71 Commercial and industrial	1,047	1,027	1,007	1,039	1,006	1,055	1,029	975	971
72 Other	698	702	698	697	697	695	717	712	680
73 Nontransaction savings deposits (including MMDAs)	218,645	218,107	220,231	218,505	218,458	220,198	220,478	221,016	221,745

1. Includes securities purchased under agreements to resell.

2. Levels of major loan items were affected by the Sept. 26, 1984, transaction between Continental Illinois National Bank and the Federal Deposit Insurance Corporation. For details see the H.4.2 statistical release dated Oct. 5, 1984.

3. Includes federal funds purchased and securities sold under agreements to repurchase; for information on these liabilities at banks with assets of \$1 billion or more on Dec. 31, 1977, see table 1.13.

4. This is not a measure of equity capital for use in capital adequacy analysis or for other analytic uses.

5. Exclusive of loans and federal funds transactions with domestic commercial banks.

6. Loans sold are those sold outright to a bank's own foreign branches, nonconsolidated nonbank affiliates of the bank, the bank's holding company (if not a bank), and nonconsolidated nonbank subsidiaries of the holding company.

1.28 LARGE WEEKLY REPORTING COMMERCIAL BANKS IN NEW YORK CITY Assets and Liabilities

Millions of dollars, Wednesday figures except as noted

Account	1986								
	Oct. 1	Oct. 8	Oct. 15	Oct. 22	Oct. 29	Nov. 5	Nov. 12	Nov. 19	Nov. 26
1 Cash and balances due from depository institutions	30,803	21,423	28,967	28,537	22,071 ^r	26,292	30,864	28,990	28,236
2 Total loans, leases and securities, net ¹	207,604	205,670	207,479	205,107	203,001 ^r	207,485	211,404	216,149	216,398
<i>Securities</i>									
3 U.S. Treasury and government agency ²	0	0	0	0	0	0	0	0	0
4 Trading account ²	0	0	0	0	0	0	0	0	0
5 Investment account, by maturity	11,159	11,404	11,346	11,437	13,582	13,524	13,826	13,701	14,108
6 One year or less	1,311	1,322	1,342	1,348	1,398	1,221	1,234	1,234	1,233
7 Over one through five years	2,423	5,490	5,594	5,690	5,659	5,360	5,566	5,521	5,874
8 Over five years	4,557	4,592	4,410	4,400	6,525	6,943	7,027	6,945	7,001
9 Other securities ²	0	0	0	0	0	0	0	0	0
10 Trading account ²	0	0	0	0	0	0	0	0	0
11 Investment account	16,933	16,722	16,510	16,343	16,188	16,178	16,407	16,318	16,261
12 States and political subdivisions, by maturity	14,859	14,702	14,492	14,325	14,112	13,969	14,381	14,301	14,237
13 One year or less	2,423	2,374	2,333	2,354	2,099	1,924	1,885	1,902	1,833
14 Over one year	12,436	12,328	12,160	11,970	12,012	12,045	12,497	12,400	12,404
15 Other bonds, corporate stocks and securities	2,073	2,020	2,017	2,018	2,076	2,209	2,025	2,017	2,024
16 Other trading account assets ²	0	0	0	0	0	0	0	0	0
<i>Loans and leases</i>									
17 Federal funds sold ³	28,340	28,823	30,596	28,731	24,443	27,294	28,474	31,204	24,826
18 To commercial banks	12,364	13,994	15,647	12,971	10,704	13,213	14,290	16,303	10,167
19 To nonbank brokers and dealers in securities	9,119	6,703	7,585	7,711	6,958	7,974	7,871	8,419	8,374
20 To others	6,858	8,126	7,363	8,049	6,780	6,107	6,312	6,482	6,285
21 Other loans and leases, gross	157,044	154,724	155,024	154,608	154,837 ^r	156,658	158,903	161,179	167,565
22 Other loans, gross	153,786	151,445	151,745	151,305	151,519 ^r	153,264	155,517	157,738	163,284
23 Commercial and industrial	58,221	58,338	58,801	58,647	58,148	60,479	60,893	61,192	61,422
24 Bankers acceptances and commercial paper	457	454	558	622	629	637	739	806	740
25 All other	57,764	57,884	58,243	58,025	57,519	59,841	60,154	60,386	60,682
26 U.S. addressees	57,337	57,490	57,843	57,628	57,154	59,450	59,751	59,954	60,275
27 Non-U.S. addressees	427	394	400	397	366	392	404	432	407
28 Real estate loans	33,553	33,616	33,563	33,943	34,190	34,266	34,498	34,914	35,165
29 To individuals for personal expenditures	19,575	19,596	19,701	19,740	19,702	19,717	19,799	19,841	19,918
30 To depository and financial institutions	18,076	18,069	17,607	17,358	16,996 ^r	16,803	17,116	18,028	19,908
31 Commercial banks in the United States	8,432	7,857	7,599	7,707	7,679 ^r	7,762	7,661	8,274	9,417
32 Banks in foreign countries	6,526	3,064	2,926	2,437	2,015	2,120	2,176	2,534	3,455
33 Nonbank depository and other financial institutions	7,118	7,499	7,082	7,215	7,302	6,921	7,278	7,221	7,035
34 For purchasing and carrying securities	8,654	7,355	7,018	7,159	6,784	6,950	7,511	8,241	10,772
35 To finance agricultural production	362	353	300	309	282	282	260	284	310
36 To states and political subdivisions	8,830	8,787	8,710	8,669	8,676	8,632	8,652	8,706	8,674
37 To foreign governments and official institutions	868	845	916	918	899	884	884	892	1,009
38 All other	5,646	4,486	5,129	4,561	5,842	5,188	5,902	5,638	6,110
39 Lease financing receivables	3,259	3,279	3,284	3,304	3,317	3,393	3,386	3,441	4,281
40 Less: Unearned income	1,477	1,510	1,512	1,516	1,518	1,495	1,494	1,535	1,575
41 Loan and lease reserve	4,396	4,492	4,489	4,497	4,530	4,675	4,712	4,718	4,787
42 Other loans and leases, net	151,172	148,722	149,028	148,595	148,789 ^r	150,488	152,697	154,926	161,203
43 All other assets ⁴	72,822	70,463	69,516	66,785 ^r	68,856	73,288	69,237	65,100	67,094
44 Total assets	311,228	297,556	305,963	300,429 ^r	293,928 ^r	307,064	311,505	310,239	311,728
<i>Deposits</i>									
45 Demand deposits	66,457	55,279	65,283	54,491 ^r	54,354 ^r	59,369	62,932	59,115	62,274
46 Individuals, partnerships, and corporations	45,477	38,034	43,773	36,234 ^r	37,350 ^r	40,140	42,515	38,844	42,064
47 States and political subdivisions	1,115	654	1,200	792	544	698	572	640	590
48 U.S. government	213	592	565	514	495	834	257	747	524
49 Depository institutions in the United States	8,276	5,594	7,707	6,035	6,089	5,775	6,411	6,387	6,524
50 Banks in foreign countries	5,772	5,490	6,410	5,276	4,948	4,895	5,176	5,638	5,527
51 Foreign governments and official institutions	776	659	731	758	672	780	1,093	665	843
52 Certified and officers' checks	4,830	4,255	4,896	4,882	4,255	6,246	6,908	6,194	6,201
53 Transaction balances other than demand deposits									
ATIS, NOW, Super NOW, telephone transfers)	6,064	6,190	6,171	6,126	6,113	6,379	6,579	6,509	6,595
54 Nontransaction balances	94,969	93,852	95,261	94,472	93,896	94,828	94,633	94,943	95,344
55 Individuals, partnerships and corporations	85,871	84,554	86,182	85,255	84,846	85,535	85,416	85,759	86,022
56 States and political subdivisions	5,779	5,941	5,821	5,953	5,947	6,225	6,175	6,164	6,244
57 U.S. government	68	73	78	80	79	82	80	74	63
58 Depository institutions in the United States	2,603	2,632	2,554	2,549	2,399	2,387	2,355	2,337	2,413
59 Foreign governments, official institutions and banks	648	651	626	634	626	595	606	607	602
60 Liabilities for borrowed money	80,615	81,933	77,863	81,937	76,552	81,982	86,430	84,697	82,484
61 Borrowings from Federal Reserve Banks	0	1,450	0	1,380	0	1,245	0	750	0
62 Treasury tax-and-loan notes	3,748	1,207	501	2,005	1,751	632	1,742	2,154	2,390
63 All other liabilities for borrowed money ⁵	76,867	79,275	77,361	78,552	74,801	80,105	84,688	81,793	80,093
64 Other liabilities and subordinated note and debentures	35,804	32,878	33,929	35,974	35,799	36,973	33,350	37,414	37,784
65 Total liabilities	283,910	270,131	278,507	273,600 ^r	266,714 ^r	279,530	283,924	282,678	284,481
66 Residual (total assets minus total liabilities) ⁶	27,318	27,424	27,456	27,428	27,214	27,534	27,580	27,561	27,247
<i>MEMO</i>									
67 Total loans and leases (gross) and investments adjusted ^{1,7}	192,680	189,822	190,234	190,442	190,666	192,680	195,658	197,826	203,176
68 Total loans and leases (gross) adjusted ⁷	164,588	161,696	162,378	162,661	160,896	162,977	165,425	167,806	172,806
69 Time deposits in amounts of \$100,000 or more	33,560	33,429	33,607	33,669	33,418	33,851	34,022	34,215	34,127

1. Excludes trading account securities.

2. Not available due to confidentiality.

3. Includes securities purchased under agreements to resell.

4. Includes trading account securities.

5. Includes federal funds purchased and securities sold under agreements to repurchase.

6. Not a measure of equity capital for use in capital adequacy analysis or for other analytic uses.

7. Exclusive of loans and federal funds transactions with domestic commercial banks.

NOTE: These data also appear in the Board's H.4.2 (504) release. For address, see inside front cover.

1.30 LARGE WEEKLY REPORTING U.S. BRANCHES AND AGENCIES OF FOREIGN BANKS¹ Assets and Liabilities
Millions of dollars, Wednesday figures

Account	1986								
	Oct. 1	Oct. 8	Oct. 15	Oct. 22	Oct. 29	Nov. 5	Nov. 12	Nov. 19	Nov. 26
1 Cash and due from depository institutions	9,352	10,380	10,020	10,245	10,592	10,092	10,131	10,467	9,879
2 Total loans and securities	76,737	75,876	75,644	73,183	74,011	73,508	75,640	75,329	74,922
3 U.S. Treasury and govt. agency securities	5,931	6,011	5,768	5,750	6,230	5,239	5,376	5,592	5,757
4 Other securities	5,712	5,712	5,788	5,374	5,371	5,511	5,424	5,408	5,477
5 Federal funds sold ²	4,093	5,377	5,773	5,480	4,682	4,045	5,639	6,285	3,823
6 To commercial banks in the United States	3,089	4,352	4,594	4,174	3,902	3,096	4,823	5,437	3,110
7 To others	1,004	1,026	1,178	1,306	780	948	816	848	713
8 Other loans, gross	61,000	58,776	58,316	56,580	57,728	58,713	59,200	58,044	59,865
9 Commercial and industrial	36,724	35,588	35,503	35,678	36,307	36,840	37,052	36,515	36,937
10 Bankers acceptances and commercial paper	3,305	3,064	2,977	3,058	3,036	2,969	2,980	2,919	2,990
11 All other	33,419	32,524	32,526	32,620	33,271	33,870	34,071	33,596	33,947
12 U.S. addressees	31,156	30,294	30,183	30,240	30,955	31,546	31,810	31,397	31,742
13 Non-U.S. addressees	2,263	2,229	2,343	2,381	2,316	2,325	2,261	2,199	2,206
14 To financial institutions	15,877	15,350	14,776	13,922	14,174	14,187	14,196	14,211	14,453
15 Commercial banks in the United States	12,535	12,196	11,458	10,786	11,022	11,037	10,791	10,721	11,113
16 Banks in foreign countries	1,291	1,064	1,109	986	1,038	1,066	1,116	1,149	1,077
17 Nonbank financial institutions	2,051	2,089	2,209	2,150	2,114	2,083	2,290	2,341	2,263
18 To foreign govt. and official institutions	561	567	702	541	532	527	536	521	545
19 For purchasing and carrying securities	3,257	2,802	2,841	2,022	2,249	2,588	2,514	1,975	2,925
20 All other	4,581	4,468	4,492	4,417	4,465	4,572	4,902	4,821	5,005
21 Other assets (claims on nonrelated parties)	23,087	23,221	22,958	23,303	23,280	23,292	23,022	23,360	23,226
22 Net due from related institutions	15,675	15,791	15,050	13,708	12,934	14,043	13,582	14,287	14,627
23 Total assets	124,850	125,268	123,673	120,438	120,817	120,936	122,376	123,444	122,654
24 Deposits or credit balances due to other than directly related institutions	36,775	36,344	36,446	35,342	36,608	36,034	36,986	36,744	37,279
25 Transaction accounts and credit balances ³	3,097	3,312	3,574	3,050	3,284	3,124	3,333	3,229	3,260
26 Individuals, partnerships, and corporations	1,721	1,994	1,882	1,825	1,811	1,924	1,821	1,973	1,827
27 Other	1,376	1,318	1,692	1,224	1,473	1,200	1,513	1,255	1,432
28 Nontransaction accounts ⁴	33,677	33,032	32,872	32,292	33,324	32,909	33,653	33,515	34,019
29 Individuals, partnerships, and corporations	27,646	26,748	26,642	26,014	27,129	26,738	27,252	27,082	27,160
30 Other	6,031	6,284	6,230	6,278	6,195	6,171	6,400	6,434	6,859
31 Borrowings from other than directly related institutions	50,875	52,898	50,873	46,956	46,772	50,393	47,412	48,359	46,948
32 Federal funds purchased ⁵	27,680	31,046	28,947	25,278	24,966	29,328	25,862	25,375	21,466
33 From commercial banks in the United States	19,103	21,302	19,317	15,266	16,527	19,534	17,523	16,519	13,807
34 From others	8,577	9,744	9,630	10,012	8,439	9,793	8,340	8,856	7,658
35 Other liabilities for borrowed money	23,195	21,852	21,926	21,678	21,805	21,065	21,550	22,984	25,482
36 To commercial banks in the United States	20,811 ^r	19,651	19,841	19,303	19,741	18,932	19,146	20,397	22,738
37 To others	2,384 ^r	2,201	2,085	2,374	2,065	2,134	2,404	2,587	2,745
38 Other liabilities to nonrelated parties	24,750	24,931	24,570	24,805	24,833	24,885	24,708	25,095	25,113
39 Net due to related institutions	12,450	11,095	11,784	13,335	12,605	9,624	13,270	13,246	13,313
40 Total liabilities	124,850	125,268	123,673	120,438	120,817	120,936	122,376	123,444	122,654
MEMO									
41 Total loans (gross) and securities adjusted ⁶	61,113	59,328	59,591	58,224	59,086	59,374	60,026	59,171	60,699
42 Total loans (gross) adjusted ⁶	49,469	47,605	48,035	47,100	47,486	48,624	49,226	48,171	49,465

1. Effective Jan. 1, 1986, the reporting panel includes 65 U.S. branches and agencies of foreign banks that include those branches and agencies with assets of \$750 million or more on June 30, 1980, plus those branches and agencies that had reached the \$750 million asset level on Dec. 31, 1984.

2. Includes securities purchased under agreements to resell.

3. Includes credit balances, demand deposits, and other checkable deposits.

4. Includes savings deposits, money market deposit accounts, and time deposits.

5. Includes securities sold under agreements to repurchase.

6. Exclusive of loans to and federal funds sold to commercial banks in the United States.

1.31 GROSS DEMAND DEPOSITS Individuals, Partnerships, and Corporations¹

Billions of dollars, estimated daily-average balances, not seasonally adjusted

Type of holder	Commercial banks									
	1981 Dec.	1982 Dec.	1983 Dec.	1984 Dec.	1985				1986	
					Mar. ^{3,4}	June	Sept.	Dec.	Mar.	June
1 All holders—Individuals, partnerships, and corporations.....	288.9	291.8	293.5	302.7	286.3	298.4	299.3	321.0	307.4	322.4
2 Financial business	28.0	35.4	32.8	31.7	27.3	27.9	28.1	32.3	31.8	32.3
3 Nonfinancial business	154.8	150.5	161.1	166.3	157.9	164.5	167.2	178.5	166.6	180.0
4 Consumer	86.6	85.9	78.5	81.5	78.9	82.8	82.0	85.5	84.0	86.4
5 Foreign	2.9	3.0	3.3	3.6	3.6	3.7	3.5	3.5	3.4	3.0
6 Other	16.7	17.0	17.8	19.7	18.7	19.5	18.5	21.2	21.6	20.6
	Weekly reporting banks									
	1981 Dec.	1982 Dec.	1983 Dec.	1984 Dec. ²	1985				1986	
					Mar. ^{3,4}	June	Sept.	Dec.	Mar.	June
7 All holders—Individuals, partnerships, and corporations.....	137.5	144.2	146.2	157.1	147.7	151.2	153.6	168.6	159.7	168.5
8 Financial business	21.0	26.7	24.2	25.3	21.9	22.1	22.7	25.9	25.5	25.7
9 Nonfinancial business	75.2	74.3	79.8	87.1	82.3	83.7	85.5	94.5	86.8	93.1
10 Consumer	30.4	31.9	29.7	30.5	30.2	31.0	31.6	33.2	32.6	34.9
11 Foreign	2.8	2.9	3.1	3.4	3.4	3.5	3.3	3.1	3.3	2.9
12 Other	8.0	8.4	9.3	10.9	9.8	10.9	10.5	12.0	11.5	11.9

1. Figures include cash items in process of collection. Estimates of gross deposits are based on reports supplied by a sample of commercial banks. Types of depositors in each category are described in the June 1971 BULLETIN, p. 466. Figures may not add to totals because of rounding.

2. Beginning in March 1984, these data reflect a change in the panel of weekly reporting banks, and are not comparable to earlier data. Estimates in billions of dollars for December 1983 based on the new weekly reporting panel are: financial business, 24.4; nonfinancial business, 80.9; consumer, 30.1; foreign, 3.1; other, 9.5.

3. Beginning March 1985, financial business deposits and, by implication, total gross demand deposits have been redefined to exclude demand deposits due to

thrift institutions. Historical data have not been revised. The estimated volume of such deposits for December 1984 is \$5.0 billion at all insured commercial banks and \$3.0 billion at weekly reporting banks.

4. Historical data back to March 1985 have been revised to account for corrections of bank reporting errors. Historical data before March 1985 have not been revised, and may contain reporting errors. Data for all commercial banks for March 1985 were revised as follows (in billions of dollars): all holders, -.3; financial business, -.8; nonfinancial business, -.4; consumer, .9; foreign, .1; other, -.1. Data for weekly reporting banks for March 1985 were revised as follows (in billions of dollars): all holders, -.1; financial business, -.7; nonfinancial business, -.5; consumer, 1.1; foreign, .1; other, -.2.

1.32 COMMERCIAL PAPER AND BANKERS DOLLAR ACCEPTANCES OUTSTANDING

Millions of dollars, end of period

Instrument	1981 Dec.	1982 Dec.	1983 Dec.	1984 Dec.	1985 Dec.	1986					
						May	June	July	Aug.	Sept.	Oct.
Commercial paper (seasonally adjusted unless noted otherwise)											
1 All issuers	165,829	166,436	187,658	237,586	300,899	309,843	310,711	311,435	326,601	326,567	329,516
Financial companies ³											
Dealer-placed paper ⁴											
2 Total	30,333	34,605	44,455	56,485	78,443	87,423	89,757	90,038	94,084	97,994	99,688
3 Bank-related (not seasonally adjusted)	6,045	2,516	2,441	2,035	1,602	1,575	1,568	1,772	1,799	1,980	2,172
Directly placed paper ⁵											
4 Total	81,660	84,393	97,042	110,543	135,504	142,252	142,933	142,121	149,200	147,497	147,163
5 Bank-related (not seasonally adjusted)	26,914	32,034	35,566	42,105	44,778	39,009	40,147	39,067	40,415	37,455	38,957
6 Nonfinancial companies ⁶	53,836	47,437	46,161	70,558	86,952	80,168	78,021	79,276	83,317	81,076	82,665
Bankers dollar acceptances (not seasonally adjusted) ⁷											
7 Total	69,226	79,543	78,309	77,121	68,115	66,759	67,080	66,437	64,480	67,009	65,920
Holder											
8 Accepting banks	10,857	10,910	9,355	9,811	11,174	12,216	12,789	11,577	12,127	13,101	12,569
9 Own bills	9,743	9,471	8,125	8,621	9,448	10,254	10,641	9,257	9,794	11,001	10,178
10 Bills bought	1,115	1,439	1,230	1,191	1,726	1,962	2,147	2,320	2,333	2,101	2,391
Federal Reserve Banks											
11 Own account	195	1,480	418	0	0	0	0	0	0	0	0
12 Foreign correspondents	1,442	949	729	671	937	664	896	931	897	924	1,131
13 Others	56,731	66,204	67,807	66,639	56,004	53,880	53,396	53,929	51,456	52,984	52,220
Basis											
14 Imports into United States	14,765	17,683	15,649	17,560	15,147	15,094	15,106	15,601	15,796	16,612	15,980
15 Exports from United States	15,400	16,328	16,880	15,859	13,204	13,574	13,721	13,781	12,948	12,693	12,612
16 All other	39,060	45,531	45,781	43,702	39,765	38,091	38,254	37,056	35,736	37,704	37,328

1. Effective Dec. 1, 1982, there was a break in the commercial paper series. The key changes in the content of the data involved additions to the reporting panel, the exclusion of broker or dealer placed borrowings under any master note agreements from the reported data, and the reclassification of a large portion of bank-related paper from dealer-placed to directly placed.

2. Correction of a previous misclassification of paper by a reporter has created a break in the series beginning December 1983. The correction adds some paper to nonfinancial and to dealer-placed financial paper.

3. Institutions engaged primarily in activities such as, but not limited to, commercial, savings, and mortgage banking; sales, personal, and mortgage financing; factoring, finance leasing, and other business lending; insurance underwriting; and other investment activities.

4. Includes all financial company paper sold by dealers in the open market.

5. As reported by financial companies that place their paper directly with investors.

6. Includes public utilities and firms engaged primarily in such activities as communications, construction, manufacturing, mining, wholesale and retail trade, transportation, and services.

7. Beginning October 1984, the number of respondents in the bankers acceptance survey were reduced from 340 to 160 institutions—those with \$50 million or more in total acceptances. The new reporting group accounts for over 95 percent of total acceptances activity.

1.33 PRIME RATE CHARGED BY BANKS on Short-Term Business Loans

Percent per annum

Effective date	Rate	Effective Date	Rate	Month	Average rate	Month	Average rate
1984—Mar. 19	11.50	1985—Jan. 15	10.50	1984—Jan.	11.00	1985—July	9.50
Apr. 5	12.00	May 20	10.00	Feb.	11.00	Aug.	9.50
May 8	12.50	June 18	9.50	Mar.	11.21	Sept.	9.50
June 25	13.00			Apr.	11.93	Oct.	9.50
Sept. 27	12.75	1986—Mar. 7	9.00	May.	12.39	Nov.	9.50
Oct. 17	12.50	Apr. 21	8.50	June	12.60	Dec.	9.50
29	12.00	July 11	8.00	July	13.00		
Nov. 9	11.75	Aug. 26	7.50	Aug.	13.00	1986—Jan.	9.50
28	11.25			Sept.	12.97	Feb.	9.50
Dec. 20	10.75			Oct.	12.58	Mar.	9.10
				Nov.	11.77	Apr.	8.83
				Dec.	11.06	May.	8.50
						June.	8.50
				1985—Jan.	10.61	July.	8.16
				Feb.	10.50	Aug.	7.90
				Mar.	10.50	Sept.	7.50
				Apr.	10.50	Oct.	7.50
				May.	10.31	Nov.	7.50
				June	9.78		

NOTE. These data also appear in the Board's H.15 (519) release. For address, see inside front cover.

1.35 INTEREST RATES Money and Capital Markets

Averages, percent per annum; weekly and monthly figures are averages of business day data unless otherwise noted.

Instrument	1983	1984	1985	1986				1986, week ending				
				Aug.	Sept.	Oct.	Nov.	Oct. 31	Nov. 7	Nov. 14	Nov. 21	Nov. 28
MONEY MARKET RATES												
1 Federal funds ^{1,2}	9.09	10.22	8.10	6.17	5.89	5.85	6.04	5.86	6.02	5.98	6.13	6.00
2 Discount window borrowing ^{1,2,3}	8.50	8.80	7.69	5.82	5.50	5.50	5.50	5.50	5.50	5.50	5.50	5.50
Commercial paper ^{4,5}												
3 1-month.....	8.87	10.05	7.94	6.02	5.74	5.74	5.84	5.74	5.77	5.83	5.87	5.88
4 3-month.....	8.88	10.10	7.95	5.92	5.68	5.68	5.76	5.69	5.69	5.77	5.78	5.81
5 6-month.....	8.89	10.16	8.01	5.83	5.61	5.61	5.69	5.61	5.62	5.71	5.72	5.72
Finance paper, directly placed ^{4,5}												
6 1-month.....	8.80	9.97	7.91	5.98	5.76	5.74	5.79	5.69	5.75	5.77	5.81	5.84
7 3-month.....	8.70	9.73	7.77	5.94	5.61	5.56	5.67	5.55	5.57	5.68	5.70	5.73
8 6-month.....	8.69	9.65	7.75	5.90	5.54	5.50	5.58	5.46	5.49	5.62	5.63	5.60
Bankers acceptances ^{5,6}												
9 3-month.....	8.90	10.14	7.92	5.80	5.60	5.58	5.67	5.59	5.60	5.71	5.69	5.71
10 6-month.....	8.91	10.19	7.96	5.71	5.56	5.52	5.59	5.53	5.54	5.66	5.61	5.58
Certificates of deposit, secondary market ⁷												
11 1-month.....	8.96	10.17	7.97	5.97	5.73	5.71	5.80	5.69	5.70	5.82	5.83	5.84
12 3-month.....	9.07	10.37	8.05	5.92	5.71	5.69	5.76	5.68	5.69	5.81	5.80	5.76
13 6-month.....	9.27	10.68	8.25	5.92	5.71	5.70	5.76	5.69	5.69	5.81	5.79	5.76
14 Eurodollar deposits, 3-month ⁸	9.56	10.73	8.28	6.06	5.88	5.88	5.96	5.94	5.84	5.96	5.98	5.99
U.S. Treasury bills ⁵												
Secondary market ⁹												
15 3-month.....	8.61	9.52	7.48	5.53	5.21	5.18	5.35	5.19	5.26	5.41	5.36	5.39
16 6-month.....	8.73	9.76	7.65	5.58	5.35	5.26	5.41	5.27	5.35	5.49	5.41	5.42
17 1-year.....	8.80	9.92	7.81	5.60	5.45	5.41	5.48	5.43	5.45	5.56	5.47	5.45
Auction average ¹⁰												
18 3-month.....	8.52	9.57	7.47	5.57	5.19	5.18	5.35	5.18	5.23	5.41	5.39	5.35
19 6-month.....	8.76	9.80	7.64	5.58	5.31	5.26	5.42	5.21	5.30	5.54	5.44	5.39
20 1-year.....	8.86	9.91	7.76	5.82	5.33	5.44	5.45	5.44	n.a.	n.a.	n.a.	5.45
CAPITAL MARKET RATES												
U.S. Treasury notes and bonds ¹¹												
Constant maturities ¹²												
21 1-year.....	9.57	10.89	8.43	5.93	5.77	5.72	5.80	5.74	5.76	5.89	5.79	5.77
22 2-year.....	10.21	11.65	9.27	6.33	6.35	6.28	6.28	6.30	6.27	6.37	6.26	6.21
23 3-year.....	10.45	11.89	9.64	6.49	6.62	6.56	6.46	6.57	6.48	6.55	6.44	6.39
24 5-year.....	10.80	12.24	10.13	6.80	6.92	6.83	6.76	6.80	6.76	6.85	6.75	6.66
25 7-year.....	11.02	12.40	10.51	7.01	7.28	7.24	7.08	7.17	7.12	7.18	7.04	6.99
26 10-year.....	11.10	12.44	10.62	7.17	7.45	7.43	7.25	7.39	7.31	7.34	7.21	7.14
27 20-year.....	11.34	12.48	10.97	7.28	7.56	7.61	7.42	7.59	7.49	7.49	7.38	7.31
28 30-year.....	11.18	12.39	10.79	7.33	7.62	7.70	7.52	7.68	7.58	7.59	7.47	7.42
Composite ¹³												
29 Over 10 years (long-term).....	10.84	11.99	10.75	7.72	8.08	8.04	7.81	7.96	7.87	7.95	7.74	7.71
State and local notes and bonds												
Moody's series ¹⁴												
30 Aaa.....	8.80	9.61	8.60	7.11	6.91	6.44	6.19	6.10	6.10	6.30	6.20	6.15
31 Baa.....	10.17	10.38	9.58	7.81	7.59	7.23	7.13	6.95	6.95	7.20	7.15	7.20
32 Bond Buyer series ¹⁵	9.51	10.10	9.11	7.21	7.11	7.08	6.85	6.94	6.94	6.92	6.78	6.74
Corporate bonds												
Seasoned issues ¹⁶												
33 All industries.....	12.78	13.49	12.05	9.44	9.55	9.54	9.37	9.49	9.41	9.42	9.34	9.28
34 Aaa.....	12.04	12.71	11.37	8.72	8.89	8.86	8.68	8.80	8.73	8.77	8.65	8.55
35 Aa.....	12.42	13.31	11.82	9.22	9.36	9.33	9.20	9.30	9.26	9.25	9.16	9.11
36 A.....	13.10	13.74	12.28	9.64	9.73	9.72	9.51	9.65	9.56	9.54	9.48	9.43
37 Baa.....	13.55	14.19	12.72	10.18	10.20	10.24	10.07	10.19	10.09	10.12	10.04	9.99
38 A-rated, recently-offered utility bonds ¹⁷	12.73	13.81	12.06	9.51	9.56	9.48	9.31	9.32	9.42	9.37	9.22	9.16
MEMO: Dividend/price ratio ¹⁸												
39 Preferred stocks.....	11.02	11.59	10.49	8.42	8.10	8.17	8.07	8.09	8.10	8.01	8.03	8.13
40 Common stocks.....	4.40	4.64	4.25	3.36	3.43	3.49	3.40	3.44	3.36	3.37	3.50	3.35

1. Weekly and monthly figures are averages of all calendar days, where the rate for a weekend or holiday is taken to be the rate prevailing on the preceding business day. The daily rate is the average of the rates on a given day weighted by the volume of transactions at these rates.

2. Weekly figures are averages for statement week ending Wednesday.

3. Rate for the Federal Reserve Bank of New York.

4. Unweighted average of offering rates quoted by at least five dealers (in the case of commercial paper), or finance companies (in the case of finance paper). Before November 1979, maturities for data shown are 30-59 days, 90-119 days, and 120-179 days for commercial paper; and 30-59 days, 90-119 days, and 150-179 days for finance paper.

5. Yields are quoted on a bank-discount basis, rather than an investment yield basis (which would give a higher figure).

6. Dealer closing offered rates for top-rated banks. Most representative rate (which may be, but need not be, the average of the rates quoted by the dealers).

7. Unweighted average of offered rates quoted by at least five dealers early in the day.

8. Calendar week average. For indication purposes only.

9. Unweighted average of closing bid rates quoted by at least five dealers.

10. Rates are recorded in the week in which bills are issued. Beginning with the Treasury bill auction held on Apr. 18, 1983, bidders were required to state the percentage yield (on a bank discount basis) that they would accept to two decimal

places. Thus, average issuing rates in bill auctions will be reported using two rather than three decimal places.

11. Yields are based on closing bid prices quoted by at least five dealers.

12. Yields adjusted to constant maturities by the U.S. Treasury. That is, yields are read from a yield curve at fixed maturities. Based on only recently issued, actively traded securities.

13. Averages (to maturity or call) for all outstanding bonds neither due nor callable in less than 10 years, including one very low yielding "flower" bond.

14. General obligations based on Thursday figures; Moody's Investors Service.

15. General obligations only, with 20 years to maturity, issued by 20 state and local governmental units of mixed quality. Based on figures for Thursday.

16. Daily figures from Moody's Investors Service. Based on yields to maturity on selected long-term bonds.

17. Compilation of the Federal Reserve. This series is an estimate of the yield on recently-offered, A-rated utility bonds with a 30-year maturity and 5 years of call protection. Weekly data are based on Friday quotations.

18. Standard and Poor's corporate series. Preferred stock ratio based on a sample of ten issues: four public utilities, four industrials, one financial, and one transportation. Common stock ratios on the 500 stocks in the price index.

NOTE: These data also appear in the Board's H.15 (519) and G.13 (415) releases. For address, see inside front cover.

I.36 STOCK MARKET Selected Statistics

Indicator	1983	1984	1985	1986								
				Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.
Prices and trading (averages of daily figures)												
<i>Common stock prices</i>												
1 New York Stock Exchange (Dec. 31, 1965 = 50)	92.63	92.46	108.09	133.97	137.25	137.37	140.82	138.32	140.91	137.06	136.74	140.84
2 Industrial	107.45	108.01	123.79	152.75	157.35	158.59	163.15	158.06	160.10	156.52	156.56	162.10
3 Transportation	89.36	85.63	104.11	128.66	125.92	122.21	120.65	112.03	111.24	114.06	120.04	122.27
4 Utility	47.00	46.44	56.75	68.06	69.35	68.65	70.69	74.20	77.84	74.56	73.38	75.77
5 Finance	95.34	89.28	114.21	153.94	154.83	151.28	151.73	150.23	152.90	145.56	143.89	142.97
6 Standard & Poor's Corporation (1941-43 = 10) ¹	160.41	160.50	186.84	232.33	237.97	238.46	245.30	240.18	245.00	238.27	237.36	245.09
7 American Stock Exchange ² (Aug. 31, 1973 = 50)	216.48	207.96	229.10	264.91	270.59	274.22	281.18	269.93	268.55	264.30	257.82	265.14
<i>Volume of trading (thousands of shares)</i>												
8 New York Stock Exchange	85,418	91,084	109,191	160,755	146,330	127,624	126,151	137,709	128,661	150,831	131,155	154,770
9 American Stock Exchange	8,215	6,107	8,355	15,902	13,503	11,870	12,795	10,320	9,885	10,853	8,930	10,513
Customer financing (end-of-period balances, in millions of dollars)												
10 Margin credit at broker-dealers ³	23,000	22,470	28,390	29,090	30,760	32,370	32,480	33,170	34,550	34,580	36,310	37,090
<i>Free credit balances at brokers⁴</i>												
11 Margin-account ⁵	1,755	2,715	2,715	3,065	2,405	2,585	2,570	3,035	3,395	3,805	3,765	
12 Cash-account	8,430	10,215	12,840	13,920	14,340	12,970	13,570	14,600	14,210	14,060	14,445	15,045
Margin-account debt at brokers (percentage distribution, end of period) ⁶												
13 Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	↑	↑	↑	↑	↑
<i>By equity class (in percent)⁷</i>												
14 Under 40	22.0	18.0	34.0	29.0	29.0	30.0	31.0	n.a.	n.a.	n.a.	n.a.	n.a.
15 40-49	22.0	18.0	20.0	19.0	20.0	19.0	20.0	↓	↓	↓	↓	↓
16 50-59	16.0	16.0	19.0	22.0	20.0	22.0	20.0	↓	↓	↓	↓	↓
17 60-69	9.0	9.0	11.0	13.0	13.0	12.0	13.0	↓	↓	↓	↓	↓
18 70-79	6.0	5.0	8.0	8.0	9.0	8.0	8.0	↓	↓	↓	↓	↓
19 80 or more	6.0	6.0	8.0	9.0	9.0	9.0	8.0	↓	↓	↓	↓	↓
Special miscellaneous-account balances at brokers (end of period) ⁸												
20 Total balances (millions of dollars) ⁸	58,329	75,840	99,310	103,450	105,790	109,620	112,401	↑	↑	↑	↑	↑
<i>Distribution by equity status (percent)</i>												
21 Net credit status	63.0	59.0	58.0	61.0	59.0	58.0	59.0	n.a.	n.a.	n.a.	n.a.	n.a.
22 Debt status, equity of	28.0	29.0	31.0	31.0	33.0	33.0	32.0	↓	↓	↓	↓	↓
23 Less than 60 percent	9.0	11.0	11.0	8.0	8.0	9.0	9.0	↓	↓	↓	↓	↓
Margin requirements (percent of market value and effective date) ⁹												
	Mar. 11, 1968	June 8, 1968	May 6, 1970	Dec. 6, 1971	Nov. 24, 1972	Jan. 3, 1974						
24 Margin stocks	70	80	65	55	65	50						
25 Convertible bonds	50	60	50	50	50	50						
26 Short sales	70	80	65	55	65	50						

1. Effective July 1976, includes a new financial group, banks and insurance companies. With this change the index includes 400 industrial stocks (formerly 425), 20 transportation (formerly 15 rail), 40 public utility (formerly 60), and 40 financial.

2. Beginning July 5, 1983, the American Stock Exchange rebased its index effectively cutting previous readings in half.

3. Beginning July 1983, under the revised Regulation T, margin credit at broker-dealers includes credit extended against stocks, convertible bonds, stocks acquired through exercise of subscription rights, corporate bonds, and government securities. Separate reporting of data for margin stocks, convertible bonds, and subscription issues was discontinued in April 1984, and margin credit at broker-dealers became the total that is distributed by equity class and shown on lines 17-22.

4. Free credit balances are in accounts with no unfulfilled commitments to the brokers and are subject to withdrawal by customers on demand.

5. New series beginning June 1984.

6. In July 1986, the New York Stock Exchange stopped reporting certain data items that were previously obtained in a monthly survey of a sample of brokers

and dealers. Data items that are no longer reported include distributions of margin debt by equity status of the account and special miscellaneous-account balances.

7. Each customer's equity in his collateral (market value of collateral less net debit balance) is expressed as a percentage of current collateral values.

8. Balances that may be used by customers as the margin deposit required for additional purchases. Balances may arise as transfers based on loan values of other collateral in the customer's margin account or deposits of cash (usually sales proceeds) occur.

9. Regulations G, T, and U of the Federal Reserve Board of Governors, prescribed in accordance with the Securities Exchange Act of 1934, limit the amount of credit to purchase and carry margin stocks that may be extended on securities as collateral by prescribing a maximum loan value, which is a specified percentage of the market value of the collateral at the time the credit is extended. Margin requirements are the difference between the market value (100 percent) and the maximum loan value. The term "margin stocks" is defined in the corresponding regulation.

A26 Domestic Financial Statistics □ February 1987

1.37 SELECTED FINANCIAL INSTITUTIONS Selected Assets and Liabilities

Millions of dollars, end of period

Account	1983	1984	1986										
			Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.
Savings and loan associations													
1 Assets.....	773,417	903,488	938,467	943,029	947,302	954,089 ^r	962,484 ^r	953,527 ^r	958,049 ^r	965,071 ^r	957,503 ^r	961,305	↑
2 Mortgages.....	494,789	555,277	578,472	576,608	574,732	575,288	575,097	565,148	565,376	566,506	557,429	557,521	
3 Mortgage-backed securities.....			96,891	98,482	99,332	102,398 ^r	107,308 ^r	112,154 ^r	113,095 ^r	113,620 ^r	117,640 ^r	120,304	
4 Cash and investment securities ¹	104,274	124,801	123,415	127,028	131,464	132,347	134,868 ^r	130,960 ^r	132,801 ^r	138,858 ^r	138,357 ^r	137,988	
5 Other.....	174,354	223,396	236,850	239,394	241,104	246,454 ^r	252,578 ^r	257,417 ^r	259,870 ^r	259,706 ^r	261,715 ^r	265,794	
6 Liabilities and net worth.....	773,417	903,488	938,467	943,029	947,302	954,089 ^r	962,484 ^r	953,527 ^r	958,049 ^r	965,071 ^r	957,503 ^r	961,305	↑
7 Savings capital.....	634,455	725,045	745,218	747,016	752,056	750,299	751,138	744,021 ^r	747,020 ^r	749,023 ^r	743,496 ^r	742,192	n.a.
8 Borrowed money.....	92,127	125,666	131,521	131,671	133,407	139,574	144,179	147,205 ^r	146,589 ^r	148,525 ^r	155,484 ^r	152,098	
9 FHLBB.....	52,626	64,207	71,488	71,214	70,464	73,815	73,520	73,555	75,058 ^r	75,594	80,360 ^r	75,279	
10 Other.....	39,501	61,459	60,033	60,457	62,943	65,759	70,659	73,650 ^r	71,531 ^r	72,931 ^r	75,124 ^r	76,819	
11 Other.....	15,968	17,944	21,024	23,125	20,078	22,046 ^r	24,783 ^r	20,907 ^r	22,856 ^r	24,709 ^r	15,423 ^r	23,277	
12 Net worth ²	30,867	34,833	40,704	41,217 ^r	41,760	42,170 ^r	42,384 ^r	41,393 ^r	41,583 ^r	42,815 ^r	43,099 ^r	43,738	
MEMO													
13 Mortgage loan commitments outstanding ³	54,113	61,305	51,130	52,542	54,366	55,818	57,997	57,183	55,687	53,164	51,531	49,927	↓
FSLIC-insured federal savings banks													
14 Assets.....	64,969	98,559	142,136	146,508	152,823	155,684	164,129	180,129 ^r	183,309 ^r	186,763 ^r	196,279 ^r	201,759	↑
15 Mortgages.....	38,698	57,429	78,984	81,641	85,028	865,598 ^r	89,108	99,636 ^r	101,797 ^r	103,040 ^r	108,207 ^r	110,251	
16 Mortgage-backed securities.....	7,172	9,949	16,620	16,367	17,851	18,661	19,829	21,610 ^r	23,249 ^r	24,098 ^r	26,445 ^r	27,507	
17 Other.....	6,595	10,971	13,274	13,759	13,923	14,590	16,784 ^r	16,784 ^r	17,010 ^r	17,036 ^r	18,370 ^r	18,641	
18 Liabilities and net worth.....	64,969	98,559	142,136	146,508	152,823	155,684	164,129	180,129 ^r	183,309 ^r	186,763 ^r	196,279 ^r	201,759	↑
19 Savings capital.....	53,227	79,572	111,879	114,743	119,434	121,133	126,123	138,168	140,610	142,808 ^r	149,071 ^r	152,481	n.a.
20 Borrowed money.....	7,477	12,798	20,419	21,254	22,747	23,196	25,686	28,502	28,722 ^r	29,390 ^r	32,320 ^r	33,432	
21 FHLBB.....	4,640	7,515	11,151	11,283	12,064	12,476	12,830	15,301	15,866	16,157	16,845	17,388	
22 Other.....	2,837	5,283	9,268	9,971	10,683	10,720	12,856	13,201	12,856 ^r	13,233 ^r	15,475 ^r	16,044	
23 Other.....	1,157	1,903	2,983	3,397	3,291	3,758 ^r	4,338	4,279	4,555 ^r	4,918 ^r	4,696 ^r	5,325	
24 Net worth.....	3,108	4,286	6,855	7,114	7,349	7,599	7,982	9,179 ^r	9,424 ^r	9,647 ^r	10,191 ^r	10,520	
MEMO													
25 Mortgage loan commitments outstanding ³	2,151	3,234	6,707	7,718	8,330	8,287	8,762	9,410 ^r	10,134	9,770 ^r	10,220 ^r	9,371	↓
Savings banks													
26 Assets.....	193,535	203,898	216,673	218,119	221,256	222,542	226,495	223,367	224,569	227,011	228,854		↑
Loans													
27 Mortgage.....	97,356	102,895	108,973	109,702	110,271	111,813 ^r	112,417	110,958	111,971	113,265	114,188		
28 Other.....	19,129	24,954	31,752	32,501	34,873	34,591	35,500	36,692	36,421	37,350	37,298		
Securities													
29 U.S. government.....	15,360	14,643	12,568	12,474	12,313	12,013	13,210	12,115	12,297	12,043	12,357		
30 Mortgage-backed securities.....	18,205	19,215	21,372	21,525	21,593	21,885	22,546	22,413	22,954	21,161	23,216		
31 State and local government.....	2,177	2,077	2,298	2,297	2,306	2,372	2,343	2,281	2,309	2,400	2,407		
32 Corporate and other.....	25,375	23,747	20,828	20,707	20,403	20,439	20,260	2,036	20,862	20,602	20,902		
33 Cash.....	6,263	4,954	5,645	5,646	5,845	5,570	6,225	5,301	4,651	5,018	4,811		n.a.
34 Other assets.....	9,670	11,413	13,237	13,267	13,652	13,859	13,994	13,244	13,104	13,172	13,675		n.a.
35 Liabilities.....	193,535	203,898	216,673	218,119	221,256	222,542	226,495	223,367	224,569	227,011	228,854		↑
36 Deposits.....	172,665	180,616	186,321	186,777	188,960	189,025	190,310	189,109	188,615	189,937	190,210		
37 Regular ⁴	170,135	177,418	182,399	182,890	184,704	184,580	185,716	183,970	183,433	184,764	185,002		
38 Ordinary savings.....	38,554	33,739	32,365	32,693	33,021	33,057	33,577	34,008	34,166	34,530	35,227		
39 Time.....	95,129	104,732	104,436	104,588	105,562	105,550	105,146	103,083	102,374	102,668	102,191		
40 Other.....	2,530	3,198	3,922	3,887	4,256	4,445	4,594	5,139	5,182	5,173	5,208		
41 Other liabilities.....	10,154	12,504	17,086	17,793	18,412	19,074	21,384	19,226	20,641	21,360	21,947		
42 General reserve accounts.....	10,368	10,510	12,925	13,211	13,548	14,114	14,519	14,731	15,084	15,427	16,319		↓

I.37—Continued

Account	1983	1984	1986										
			Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.	Nov.
Credit unions ⁵													
43 Total assets/liabilities and capital	81,961	93,036	118,933	122,623	126,653	128,229	132,415	134,703	137,901	139,233	140,496		
44 Federal	54,482	63,205	78,619	80,024	82,275	83,543	86,289	87,579	89,539	90,367	91,981	↑	↑
45 State	27,479	29,831	40,314	42,599	44,378	44,686	46,126	47,124	48,362	48,866	48,515		
46 Loans outstanding	50,083	62,561	73,513	74,207	75,300	76,385	76,774	77,847	79,647	80,656	81,820	n.a.	n.a.
47 Federal	32,930	42,337	48,055	48,059	48,633	49,756	49,950	50,613	51,331	52,007	53,042		
48 State	17,153	20,224	25,458	26,148	26,667	26,629	26,824	27,234	28,316	28,649	28,778		
49 Savings	74,739	84,348	107,238	110,541	114,579	116,703	120,331	122,952	125,331	126,268	128,125		
50 Federal	49,889	57,539	72,166	73,227	75,698	77,112	79,479	80,975	82,596	83,132	84,607	↓	↓
51 State	24,850	26,809	35,072	37,314	38,881	39,591	40,852	41,977	42,735	43,136	43,518		
Life insurance companies													
52 Assets	654,948	722,979	831,716	839,856	848,535	855,605	863,610	872,359	877,919	887,255	892,304	↑	↑
Securities													
53 Government	50,752	63,899	75,937	76,761	77,965	78,494	79,051	78,284	78,722	79,188	81,636		
54 United States ⁶	28,636	42,204	52,243	53,264	54,289	54,705	55,120	54,197	54,321	54,487	56,698		
55 State and local	9,986	8,713	9,869	9,588	9,674	9,869	9,930	10,114	10,350	10,472	10,606		
56 Foreign ⁷	12,130	12,982	13,825	13,909	14,002	13,920	14,001	13,973	14,051	14,229	14,332		
57 Business	322,854	359,333	428,979	435,758	440,963	445,573	450,279	455,119	455,013	463,135	462,540	n.a.	n.a.
58 Bonds	257,986	295,998	351,402	354,911	357,196	361,306	364,122	367,966	369,704	374,670	378,267		
59 Stocks	64,868	63,335	77,577	80,847	83,767	84,267	86,157	87,153	85,309	88,465	84,273		
60 Mortgages	150,999	156,699	172,324	172,997	174,823	175,951	177,554	180,041	182,542	183,943	185,268		
61 Real estate	22,234	25,767	29,035	29,356	29,804	30,059	30,025	30,350	31,151	31,844	31,725		
62 Policy loans	54,063	54,505	54,264	54,267	54,273	54,272	54,351	57,342	54,249	54,247	54,273		
63 Other assets	54,046	63,776	57,090	57,351	57,753	57,492	57,802	58,290	58,792	57,905	58,086	↓	↓

1. Holdings of stock of the Federal Home Loan Banks are in "other assets."
 2. Includes net undistributed income accrued by most associations.
 3. As of July 1985, data include loans in process.
 4. Excludes checking, club, and school accounts.
 5. Data include all federally insured credit unions, both federal and state chartered, serving natural persons.
 6. Direct and guaranteed obligations. Excludes federal agency issues not guaranteed, which are shown in the table under "Business" securities.
 7. Issues of foreign governments and their subdivisions and bonds of the International Bank for Reconstruction and Development.
 NOTE. Savings and loan associations: Estimates by the FHLBB for all associations in the United States based on annual benchmarks for non-FSLIC-insured associations and the experience of FSLIC-insured associations.

FSLIC-insured federal savings banks: Estimates by the FHLBB for federal savings banks insured by the FSLIC and based on monthly reports of federally insured institutions.
 Savings banks: Estimates by the National Council of Savings Institutions for all savings banks in the United States and for FDIC-insured savings banks that have converted to federal savings banks.
 Credit unions: Estimates by the National Credit Union Administration for federally chartered and federally insured state-chartered credit unions serving natural persons.
 Life insurance companies: Estimates of the American Council of Life Insurance for all life insurance companies in the United States. Annual figures are annual-statement asset values, with bonds carried on an amortized basis and stocks at year-end market value. Adjustments for interest due and accrued and for differences between market and book values are not made on each item separately but are included, in total, in "other assets."

1.38 FEDERAL FISCAL AND FINANCING OPERATIONS

Millions of dollars

Type of account or operation	Fiscal year 1984	Fiscal year 1985	Fiscal year 1986	Calendar year					
				1986					
				June	July	Aug.	Sept.	Oct.	Nov.
<i>U.S. budget¹</i>									
1 Receipts, total	666,457	734,057	769,091	77,024	62,974	56,523	78,013	59,012	52,967
2 On-budget	n.a.	547,886	568,862	58,400	47,571	41,404	59,978	43,865	38,158
3 Off-budget	n.a.	186,170	200,228	18,624	15,402	15,119	18,035	15,147	14,809
4 Outlays, total	851,796	945,987	989,789	78,034	85,203	84,434	81,750	84,267	79,973
5 On-budget	n.a.	769,180	806,291	60,982	69,604	68,112	65,614	68,780	63,639
6 Off-budget	n.a.	176,807	183,498	17,052	15,599	16,322	16,136	15,486	16,334
7 Surplus, or deficit (-), total	-185,339	-211,931	-220,698	-1,011	-22,229	-27,911	-3,737	-25,255	-27,006
8 On-budget	n.a.	-221,294	-237,428	-2,583	-22,033	-26,708	-5,636	-24,915	-25,481
9 Off-budget	n.a.	9,363	16,371	1,572	-196	-1,203	1,898	-340	-1,524
Source of financing (total)									
10 Borrowing from the public	170,817	197,269	235,745	18,500	14,980	20,278	22,188	5,936	40,352
11 Cash and monetary assets (decrease, or increase (-)) ²	5,636	10,673	-18,044	-13,065	3,972	10,298	-21,313	18,131	-2,721
12 Other ³	8,885	3,989	2,997	-4,424	3,277	-2,665	2,862	1,188	-10,625
MEMO									
13 Treasury operating balance (level, end of period)	22,345	17,060	31,384	24,641	20,810	10,428	31,384	13,616	17,007
14 Federal Reserve Banks	3,791	4,174	7,514	3,143	3,983	1,106	7,514	2,491	2,529
15 Tax and loan accounts	18,553	12,886	23,870	21,498	16,827	9,322	23,870	11,126	14,478

1. In accordance with the Balanced Budget and Emergency Deficit Control Act of 1985, all former off-budget entries are now presented on-budget. The Federal Financing Bank (FFB) activities are now shown as separate accounts under the agencies that use the FFB to finance their programs. The act has also moved two social security trust funds (Federal old-age survivors insurance and Federal disability insurance trust funds) off-budget.

2. Includes U.S. Treasury operating cash accounts; SDRs; reserve position on the U.S. quota in the IMF; loans to International Monetary Fund; and other cash and monetary assets.

3. Includes accrued interest payable to the public; allocations of special drawing rights; deposit funds; miscellaneous liability (including checks outstanding) and asset accounts; seigniorage; increment on gold; net gain/loss for U.S. currency valuation adjustment; net gain/loss for IMF valuation adjustment; and profit on the sale of gold.

SOURCE: "Monthly Treasury Statement of Receipts and Outlays of the U.S. Government," and the "Daily Treasury Statement."

1.39 U.S. BUDGET RECEIPTS AND OUTLAYS

Millions of dollars

Source or type	Fiscal year 1985	Fiscal year 1986	Calendar year						
			1984	1985		1986		1986	
			H2	H1	H2	H1	Sept.	Oct.	Nov.
RECEIPTS									
1 All sources	734,057	769,091	341,392	380,618	364,790	394,345	78,013	59,012	52,967
2 Individual income taxes, net.....	334,560	348,959	157,229	166,783	169,987	169,444	37,125	31,123	24,122
3 Withheld.....	298,941	314,803	145,210	149,288	155,725	153,919	24,707	29,556	24,242
4 Presidential Election Campaign Fund.....	35	36	5	29	6	31	1	0	0
5 Nonwithheld.....	101,328	105,994	19,403	76,155	22,295	78,981	14,199	3,122	1,143
6 Refunds.....	65,743	71,873	7,387	58,684	8,038	63,488	1,782	1,554	1,263
Corporation income taxes									
7 Gross receipts.....	77,413	80,442	35,190	42,193	36,528	41,946	13,162	3,219	2,716
8 Refunds.....	16,082	17,298	6,847	8,370	7,751	9,557	1,713	2,679	968
9 Social insurance taxes and contributions, net.....	265,163	283,901	118,690	144,598	128,017	156,714	23,507	21,179	21,751
10 Employment taxes and contributions ¹	234,646	255,062	105,624	126,038	116,276	139,706	22,819	19,583	19,015
11 Self-employment taxes and contributions ²	10,468	11,840	1,086	9,482	985	10,581	1,379	0	223
12 Unemployment insurance.....	25,758	24,098	10,706	16,213	9,281	14,674	314	1,135	2,377
13 Other net receipts ³	4,759	4,741	2,360	2,350	2,458	2,333	374	459	360
14 Excise taxes.....	35,992	32,919	18,961	17,259	18,470	15,944	2,653	2,708	2,488
15 Customs deposits.....	12,079	13,323	6,329	5,807	6,354	6,369	1,236	1,281	1,090
16 Estate and gift taxes.....	6,422	6,958	3,029	3,204	3,323	3,487	599	647	488
17 Miscellaneous receipts ⁴	18,510	19,887	8,812	9,144	9,861	10,002	1,445	1,534	1,279
OUTLAYS									
18 All types	946,223	989,789	446,944	463,842	487,188	486,037	81,750	84,267	79,973
19 National defense.....	252,748	273,369	118,286	124,186	134,675	135,367	23,964	23,177	20,907
20 International affairs.....	16,176	14,471	8,550	6,675	8,367	5,384	2,603	1,259	1,986
21 General science, space, and technology.....	8,627	9,017	4,473	4,230	4,727	12,519	876	794	708
22 Energy.....	5,685	4,792	1,423	680	3,305	2,484	228	405	553
23 Natural resources and environment.....	13,357	13,508	7,370	5,892	7,553	6,245	1,227	1,200	973
24 Agriculture.....	25,565	31,169	8,524	11,705	15,412	14,482	2,801	3,573	3,162
25 Commerce and housing credit.....	4,229	4,258	2,663	-260	644	860	1,884	593	182
26 Transportation.....	25,838	28,058	13,673	11,440	15,360	12,658	2,969	2,107	2,399
27 Community and regional development.....	7,680	7,510	4,836	3,408	3,901	3,169	516	735	478
28 Education, training, employment, social services.....	29,342	29,662	13,737	14,149	14,481	14,712	2,507	2,332	2,504
29 Health.....	33,542	35,936	15,692	16,945	17,237	17,872	2,997	4,266	3,153
30 Social security and medicare.....	254,446	190,850	119,613	128,351	129,037	135,214	22,756	23,700	22,182
31 Income security.....	128,200	120,686	61,558	65,246	59,457	60,786	8,574	9,367	9,130
32 Veterans benefits and services.....	26,352	26,614	13,317	11,956	14,527	12,193	829	3,491	797
33 Administration of justice.....	6,277	6,555	2,992	3,016	3,212	3,352	513	539	505
34 General government.....	5,228	6,796	2,552	2,857	3,634	3,566	525	209	371
35 General-purpose fiscal assistance.....	6,353	6,430	3,458	2,659	3,391	2,179	1,139	284	-2
36 Net interest ⁵	129,436	135,284	61,293	65,143	67,448	68,054	8,640	9,951	12,441
37 Undistributed offsetting receipts ⁶	-32,759	-33,244	-17,061	-14,436	-17,953	-17,193	-3,796	-3,719	-2,455

1. Old-age, disability, and hospital insurance, and railroad retirement accounts.

2. Old-age, disability, and hospital insurance.

3. Federal employee retirement contributions and civil service retirement and disability fund.

4. Deposits of earnings by Federal Reserve Banks and other miscellaneous receipts.

5. Net interest function includes interest received by trust funds.

6. Consists of rents and royalties on the outer continental shelf and U.S. government contributions for employee retirement.

SOURCE: "Monthly Treasury Statement of Receipts and Outlays of the U.S. Government," and the *Budget of the U.S. Government, Fiscal Year 1987*.

A30 Domestic Financial Statistics □ February 1987

1.40 FEDERAL DEBT SUBJECT TO STATUTORY LIMITATION

Billions of dollars

Item	1984		1985				1986		
	Sept. 30	Dec. 31	Mar. 31	June 30	Sept. 30	Dec. 31	Mar. 31	June 30	Sept. 30
1 Federal debt outstanding	1,576.7	1,667.4	1,715.1	1,779.0	1,827.5	1,950.3	1,991.1	2,063.6	2,129.5
2 Public debt securities	1,572.3	1,663.0	1,710.7	1,774.6	1,823.1	1,945.9	1,986.8	2,059.3	2,125.3
3 Held by public	1,309.2	1,373.4	1,415.2	1,460.5	1,506.6	1,597.1	1,634.3	1,684.9	1,742.4
4 Held by agencies	263.1	289.6	295.5	314.2	316.5	348.9	352.6	374.4	382.9
5 Agency securities	4.5	4.5	4.4	4.4	4.4	4.4	4.3	4.3	4.2
6 Held by public	3.4	3.4	3.3	3.3	3.3	3.3	3.2	3.2	3.2
7 Held by agencies	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1
8 Debt subject to statutory limit	1,573.0	1,663.7	1,711.4	1,775.3	1,823.8	1,932.4	1,973.3	2,060.0	2,111.0
9 Public debt securities	1,571.7	1,662.4	1,710.1	1,774.0	1,822.5	1,931.1	1,972.0	2,058.7	2,109.7
10 Other debt ¹	1.3	1.3	1.3	1.3	1.3	1.3	1.3	1.3	1.3
11 MEMO: Statutory debt limit	1,573.0	1,823.8	1,823.8	1,823.8	1,823.8	2,078.7	2,078.7	2,078.7	2,111.0

1. Includes guaranteed debt of government agencies, specified participation certificates, notes to international lending organizations, and District of Columbia stadium bonds.

NOTE: Data from *Treasury Bulletin* and *Daily Treasury Statement* (U.S. Treasury Department).

1.41 GROSS PUBLIC DEBT OF U.S. TREASURY Types and Ownership

Billions of dollars, end of period

Type and holder	1981	1982	1983	1984	1985	1986		
					Q4	Q1	Q2	Q3
1 Total gross public debt	1,028.7	1,197.1	1,410.7	1,663.0	1,945.9	1,986.8	2,059.3	2,125.3
<i>By type</i>								
2 Interest-bearing debt	1,027.3	1,195.5	1,400.9	1,660.6	1,943.4	1,984.2	2,056.7	2,122.7
3 Marketable	720.3	881.5	1,050.9	1,247.4	1,437.7	1,472.8	1,498.2	1,564.3
4 Bills	245.0	311.8	343.8	374.4	399.9	393.2	396.9	410.7
5 Notes	375.3	465.0	573.4	705.1	812.5	842.5	869.3	896.9
6 Bonds	99.9	104.6	133.7	167.9	211.1	223.0	232.3	241.7
7 Nonmarketable ¹	307.0	314.0	350.0	413.2	505.7	511.4	558.5	558.4
8 State and local government series	23.0	25.7	36.7	44.4	87.5	88.5	98.2	102.4
9 Foreign issues ²	19.0	14.7	10.4	9.1	7.5	6.7	5.3	4.1
10 Government	14.9	13.0	10.4	9.1	7.5	6.7	5.3	4.1
11 Public	4.1	1.7	.0	.0	.0	.0	.0	.0
12 Savings bonds and notes	68.1	68.0	70.7	73.1	78.1	79.8	82.3	85.6
13 Government account series ³	196.7	205.4	231.9	286.2	332.2	336.0	372.3	365.9
14 Non-interest-bearing debt	1.4	1.6	9.8	2.3	2.5	2.6	2.6	.4
<i>By holder⁴</i>								
15 U.S. government agencies and trust funds	203.3	209.4	236.3	289.6	348.9	352.6	374.4	382.9
16 Federal Reserve Banks	131.0	139.3	151.9	160.9	181.3	184.8	183.8	190.8
17 Private investors	694.5	848.4	1,022.6	1,212.5	1,417.2	1,473.1	1,502.7	1,553.3
18 Commercial banks	111.4	131.4	188.8	183.4	192.2	195.1	197.2	212.5
19 Money market funds	21.5	42.6	22.8	25.9	25.1	29.9	22.8	24.9
20 Insurance companies	29.0	39.1	56.7	76.4	93.2	95.8	n.a.	n.a.
21 Other companies	17.9	24.5	39.7	50.1	59.0	59.6	59.8	67.0
22 State and local governments	104.3	127.8	155.1	179.4	n.a.	n.a.	n.a.	n.a.
Individuals								
23 Savings bonds	68.1	68.3	71.5	74.5	79.8	81.4	83.8	87.1
24 Other securities	42.7	48.2	61.9	69.3	75.0	76.2 ^r	73.9 ^r	69.0
25 Foreign and international ⁵	136.6	149.5	166.3	192.9	214.6	225.4	239.8 ^r	256.3
26 Other miscellaneous investors ⁶	163.0	217.0	259.8	360.6	n.a.	n.a.	n.a.	n.a.

1. Includes (not shown separately): Securities issued to the Rural Electrification Administration; depository bonds, retirement plan bonds, and individual retirement bonds.

2. Nonmarketable dollar-denominated and foreign currency-denominated series held by foreigners.

3. Held almost entirely by U.S. government agencies and trust funds.

4. Data for Federal Reserve Banks and U.S. government agencies and trust funds are actual holdings; data for other groups are Treasury estimates.

5. Consists of investments of foreign and international accounts. Excludes non-interest-bearing notes issued to the International Monetary Fund.

6. Includes savings and loan associations, nonprofit institutions, credit unions, mutual savings banks, corporate pension trust funds, dealers and brokers, certain U.S. government deposit accounts, and U.S. government-sponsored agencies.

SOURCES: Data by type of security, U.S. Treasury Department, *Monthly Statement of the Public Debt of the United States*; data by holder, *Treasury Bulletin*.

1.42 U.S. GOVERNMENT SECURITIES DEALERS Transactions¹

Par value; averages of daily figures, in millions of dollars

Item	1983	1984	1985	1986			1986 week ending Wednesday						
				Sept.	Oct.	Nov.	Oct. 22 ^r	Oct. 29	Nov. 5	Nov. 12	Nov. 19	Nov. 26	
Immediate delivery ²													
1 U.S. government securities	42,135	52,778	75,331	102,015	93,308 ^r	96,844	85,855	100,241	99,483	100,720	104,395	100,142	
<i>By maturity</i>													
2 Bills	22,393	26,035	32,900	35,526	32,634 ^r	32,218	30,595	33,796	32,487	33,707	36,723	30,424	
3 Other within 1 year	708	1,305	1,811	2,263	2,221	2,122	1,536	2,411	2,452	2,496	2,430	2,112	
4 1-5 years	8,758	11,733	18,361	29,743	25,480 ^r	25,954	24,953	25,672 ^r	26,187	25,197	28,717	27,730	
5 5-10 years	5,279	7,606	12,703	21,718	21,186 ^r	20,976	17,533	25,502 ^r	23,593	20,784	19,678	24,941	
6 Over 10 years	4,997	6,099	9,556	12,766	11,787 ^r	15,574	11,238	12,861	14,765	18,536	16,847	14,935	
<i>By type of customer</i>													
7 U.S. government securities dealers	2,257	2,919	3,336	4,232	3,905	3,902	2,747	3,637	4,972	4,396	3,552	3,346	
8 U.S. government securities brokers	21,045	25,580	36,222	54,585	49,366	50,707	45,456	53,876	51,373	54,249	56,416	51,757	
9 All others ³	18,833	24,278	35,773	43,199	40,037 ^r	42,235	37,651	42,728 ^r	43,138	42,076	44,429	45,040	
10 Federal agency securities	5,576	7,846	11,640	17,693	18,302	20,111	23,729	20,221 ^r	17,050	15,095	26,247	23,840	
11 Certificates of deposit	4,333	4,947	4,016	4,724	4,372 ^r	3,861	3,993	4,221 ^r	3,759	3,558	3,641	4,990	
12 Bankers acceptances	2,642	3,243	3,242	3,452	3,348	2,859	3,549	2,534	3,160	3,335	2,849	2,873	
13 Commercial paper	8,036	10,018	12,717	16,058	17,078	16,705	17,401	17,014	17,558	17,108	17,074	17,997	
<i>Futures transactions⁴</i>													
14 Treasury bills	6,655	6,947	5,561	3,056	1,754	2,801	2,728	1,361	2,084	3,172	3,361	2,682	
15 Treasury coupons	2,501	4,503	6,069	7,784	5,416	6,387	5,307	5,430	6,247	6,568	7,016	6,570	
16 Federal agency securities	265	262	240	4	0	11	*	2	1	1	23	36	
<i>Forward transactions⁵</i>													
17 U.S. government securities	1,493	1,364	1,283	1,838	1,731 ^r	2,403	3,082	1,968	2,254	3,063	3,243	1,367	
18 Federal agency securities	1,646	2,843	3,857	8,685 ^r	8,450	10,258	10,913	7,581	7,055	8,151	14,356	11,579	

1. Transactions are market purchases and sales of securities as reported to the Federal Reserve Bank of New York by the U.S. government securities dealers on its published list of primary dealers.

Averages for transactions are based on the number of trading days in the period. The figures exclude allotments of, and exchanges for, new U.S. government securities, redemptions of called or matured securities, purchases or sales of securities under repurchase agreement, reverse repurchase (resale), or similar contracts.

2. Data for immediate transactions do not include forward transactions.

3. Includes, among others, all other dealers and brokers in commodities and

securities, nondealer departments of commercial banks, foreign banking agencies, and the Federal Reserve System.

4. Futures contracts are standardized agreements arranged on an organized exchange in which parties commit to purchase or sell securities for delivery at a future date.

5. Forward transactions are agreements arranged in the over-the-counter market in which securities are purchased (sold) for delivery after 5 business days from the date of the transaction for government securities (Treasury bills, notes, and bonds) or after 30 days for mortgage-backed agency issues.

NOTE. Data for the period May 1 to Sept. 30, 1986, are partially estimated.

1.43 U.S. GOVERNMENT SECURITIES DEALERS Positions and Financing¹

Averages of daily figures, in millions of dollars

Item	1983	1984	1985	1986			1986 week ending Wednesday				
				Sept.	Oct.	Nov.	Oct. 29	Nov. 5	Nov. 12	Nov. 19	Nov. 26
Positions											
Net immediate ²											
1 U.S. government securities.....	14,082	5,429	7,391	11,302	8,297 ^r	14,368 ^r	10,039 ^r	12,512	14,083	11,611	17,618
2 Bills.....	10,800	5,500	10,075	8,676	11,060 ^r	14,967	11,633	15,008	12,667	13,083	18,338
3 Other within 1 year.....	921	63	1,050	2,847	2,704	2,030	2,150	1,611	1,790	2,053	2,299
4 1-5 years.....	1,912	2,159	5,154	11,917	9,676 ^r	8,419	10,946	11,493	11,612	5,870	6,663
5 5-10 years.....	-78	-1,119	-6,202	-9,181	-11,127	-8,131	-11,098	-11,680	-9,584	-6,954	-6,554
6 Over 10 years.....	528	-1,174	-2,686	-2,957	-4,017	-2,916	-3,593	-3,921	-2,403	-2,440	-3,128
7 Federal agency securities.....	7,313	15,294	22,860	30,165	29,066 ^r	30,257	28,155	28,593	29,313	31,296	30,922
8 Certificates of deposit.....	5,838	7,369	9,192	11,289	9,511	9,956	8,944	9,933	9,841	9,307	10,353
9 Bankers acceptances.....	3,332	3,874	4,586	5,665	5,897	5,244	5,074	5,445	5,718	5,290	4,654
10 Commercial paper.....	3,159	3,788	5,570	8,991	8,302	9,630	7,250	9,710	10,862	9,554	8,380
Futures positions											
11 Treasury bills.....	-4,125	-4,525	-7,322	-15,996	-15,845	-15,972	-13,900	-14,595	-14,857	-15,981	-17,360
12 Treasury coupons.....	-1,033	1,794	4,465	4,234	3,424	4,022	3,132	2,917	3,801	4,216	4,360
13 Federal agency securities.....	171	233	-722	-64	-70	-82	-75	-80	-80	-82	-83
Forward positions											
14 U.S. government securities.....	-1,936	-1,643	-911	-3,769	-122 ^r	-781	410	190	-1,294	-1,262	-629
15 Federal agency securities.....	-3,561	-9,205	-9,420	-10,224	-11,322 ^r	-14,622	-11,378	-11,323	-13,815	-15,408	-15,661
Financing ³											
Reverse repurchase agreements ⁴											
16 Overnight and continuing.....	29,099	44,078	68,035	112,717 ^r	115,847	n.a.	112,095 ^r	106,699	112,752	114,482	n.a.
17 Term agreements.....	52,493	68,357	80,509	106,049 ^r	110,294	n.a.	111,118 ^r	117,147	113,195	114,179	n.a.
Repurchase agreements ⁵											
18 Overnight and continuing.....	57,946	75,717	101,410	148,687 ^r	150,662	n.a.	141,865 ^r	147,499	155,517	154,786	n.a.
19 Term agreements.....	44,410	57,047	77,748	104,168 ^r	108,375	n.a.	110,059 ^r	114,015	105,989	109,099	n.a.

1. Data for dealer positions and sources of financing are obtained from reports submitted to the Federal Reserve Bank of New York by the U.S. government securities dealers on its published list of primary dealers.

2. Data for positions are averages of daily figures, in terms of par value, based on the number of trading days in the period. Positions are net amounts and are shown on a commitment basis. Data for financing are in terms of actual amounts borrowed or lent and are based on Wednesday figures.

3. Immediate positions are net amounts (in terms of par values) of securities owned by nonbank dealer firms and dealer departments of commercial banks on a commitment, that is, trade-date basis, including any such securities that have been sold under agreements to repurchase (RPs). The maturities of some repurchase agreements are sufficiently long, however, to suggest that the securities involved are not available for trading purposes. Immediate positions include

reverses to maturity, which are securities that were sold after having been obtained under reverse repurchase agreements that mature on the same day as the securities. Data for immediate positions do not include forward positions.

4. Figures cover financing involving U.S. government and federal agency securities, negotiable CDs, bankers acceptances, and commercial paper.

5. Includes all reverse repurchase agreements, including those that have been arranged to make delivery on short sales and those for which the securities obtained have been used as collateral on borrowings, that is, matched agreements.

6. Includes both repurchase agreements undertaken to finance positions and "matched book" repurchase agreements.

NOTE: Data on positions for the period May 1 to Sept. 30, 1986, are partially estimated.

1.44 FEDERAL AND FEDERALLY SPONSORED CREDIT AGENCIES Debt Outstanding

Millions of dollars, end of period

Agency	1983	1984	1985	1986					
				May	June	July	Aug.	Sept.	Oct.
1 Federal and federally sponsored agencies	240,068	271,220	293,905	294,961	296,226	298,361	n.a.	n.a.	n.a.
2 Federal agencies	33,940	35,145	36,390	36,110	35,826	35,768	36,132	36,473	36,716
3 Defense Department ¹	243	142	71	52	48	45	40	37	36
4 Export-Import Bank ^{2,3}	14,853	15,882	15,678	15,256	14,953	14,953	14,953	14,274	14,274
5 Federal Housing Administration ⁴	194	133	115	118	115	115	115	117	123
6 Government National Mortgage Association participation certificates ⁵	2,165	2,165	2,165	2,165	2,165	2,165	2,165	2,165	2,165
7 Postal Service ⁶	1,404	1,337	1,940	1,940	1,854	1,854	1,854	3,104	3,104
8 Tennessee Valley Authority	14,970	15,435	16,347	16,505	16,617	16,562	16,931	16,702	16,940
9 United States Railway Association ⁶	111	51	74	74	74	74	74	74	74
10 Federally sponsored agencies ⁷	206,128	236,075	257,515	258,851	260,400	262,593	n.a.	n.a.	n.a.
11 Federal Home Loan Banks	48,930	65,085	74,447	78,718	81,558	83,081	85,997	87,133	87,146
12 Federal Home Loan Mortgage Corporation	6,793	10,270	11,940	12,475	12,276	12,818	n.a.	n.a.	n.a.
13 Federal National Mortgage Association	74,594	83,720	93,896	92,629	92,562	93,417	92,286	91,629	93,272
14 Farm Credit Banks	72,816	71,193	68,851	64,629	63,585	62,857	61,575	63,073	63,079
15 Student Loan Marketing Association ⁸	3,402	5,745	8,395	10,400	10,419	10,420	10,420	10,555	10,791
MEMO									
16 Federal Financing Bank debt⁹	135,791	145,217	153,373	155,076	155,222	155,526	156,132	156,873^r	157,371
<i>Lending to federal and federally sponsored agencies</i>									
17 Export-Import Bank ³	14,789	15,852	15,670	15,250	14,947	14,947	14,947	14,268	14,268
18 Postal Service ⁶	1,154	1,087	1,690	1,690	1,604	1,604	1,604	2,854	2,854
19 Student Loan Marketing Association	5,000	5,000	5,000	5,000	5,000	5,000	5,000	4,970 ^r	4,970
20 Tennessee Valley Authority	13,245	13,710	14,622	14,830	14,942	14,937	15,306	15,077	15,515
21 United States Railway Association ⁶	111	51	74	74	74	74	74	74	74
<i>Other Lending¹⁰</i>									
22 Farmers Home Administration	55,266	58,971	64,234	64,544	64,924	65,174	65,274	65,374	65,374
23 Rural Electrification Administration	19,766	20,693	20,654	21,154	21,255	21,321	21,398	21,460	21,506
24 Other	26,460	29,853	31,429	32,534	32,476	32,469	32,529	32,796 ^r	32,810

1. Consists of mortgages assumed by the Defense Department between 1957 and 1963 under family housing and homeowners assistance programs.

2. Includes participation certificates reclassified as debt beginning Oct. 1, 1976.

3. Off-budget Aug. 17, 1974, through Sept. 30, 1976; on-budget thereafter.

4. Consists of debentures issued in payment of Federal Housing Administration insurance claims. Once issued, these securities may be sold privately on the securities market.

5. Certificates of participation issued before fiscal 1969 by the Government National Mortgage Association acting as trustee for the Farmers Home Administration; Department of Health, Education, and Welfare; Department of Housing and Urban Development; Small Business Administration; and the Veterans Administration.

6. Off-budget.

7. Includes outstanding noncontingent liabilities: Notes, bonds, and debentures. Some data are estimated.

8. Before late 1981, the Association obtained financing through the Federal Financing Bank.

9. The FFB, which began operations in 1974, is authorized to purchase or sell obligations issued, sold, or guaranteed by other federal agencies. Since FFB incurs debt solely for the purpose of lending to other agencies, its debt is not included in the main portion of the table in order to avoid double counting.

10. Includes FFB purchases of agency assets and guaranteed loans; the latter contain loans guaranteed by numerous agencies with the guarantees of any particular agency being generally small. The Farmers Home Administration item consists exclusively of agency assets, while the Rural Electrification Administration entry contains both agency assets and guaranteed loans.

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1.45 NEW SECURITY ISSUES Tax-Exempt State and Local Governments

Millions of dollars

Type of issue or issuer, or use	1983	1984	1985	1986							
				Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.
1 All issues, new and refunding¹	86,421	106,641	214,189	8,008	12,578	13,215	12,611	19,833	25,965	4,532	8,825
<i>Type of issue</i>											
2 General obligation	21,566	26,485	52,622	2,720	5,459	7,115	6,326	6,531	5,931	1,267	2,104
3 Revenue	64,855	80,156	161,567	5,288	7,120	6,100	6,285	13,302	20,034	3,265	6,721
<i>Type of issuer</i>											
4 State	7,140	9,129	13,004	1,088	1,956	2,825	1,705	2,879	2,121	9	697
5 Special district and statutory authority ²	51,297	63,550	134,363	4,383	7,350	6,427	6,351	10,589	15,714	3,275	5,757
6 Municipalities, counties, townships	27,984	33,962	66,822	2,537	3,273	3,962	4,554	6,365	8,125	1,248	2,371
7 Issues for new capital, total	72,441	94,050	156,050	3,314	6,938	7,155	8,178	13,165	17,810	2,558	3,789
<i>Use of proceeds</i>											
8 Education	8,099	7,553	16,658	624	1,706	1,827	1,694	2,800	2,926	558	928
9 Transportation	4,387	7,552	12,070	795	815	273	947	3,164	1,460	827	1,195
10 Utilities and conservation	13,588	17,844	26,852	4,082	4,554	3,450	1,583	4,425	6,292	1,365	2,396
11 Social welfare	26,910	29,928	63,181	337	579	1,424	1,518	1,186	2,554	812	2,098
12 Industrial aid	7,821	15,415	12,892	37	313	264	255	975	489	138	499
13 Other purposes	11,637	15,758	24,398	2,132	4,610	5,978	6,614	7,281	12,245	832	1,708

1. Par amounts of long-term issues based on date of sale.
2. Includes school districts beginning April 1986.

SOURCES: Securities Data Company beginning April 1986. Public Securities Association for earlier data. This new data source began with the November BULLETIN.

1.46 NEW SECURITY ISSUES Corporations

Millions of dollars

Type of issue or issuer, or use	1983	1984	1985	1986							
				Mar.	Apr.	May	June	July	Aug.	Sept. ^r	Oct.
1 All issues¹	119,949	132,531	201,269	30,444	33,489	19,564	25,776	21,093	24,245	16,093	28,230
2 Bonds²	68,370	109,903	165,754	24,923	27,883	13,050	20,756	16,766	18,481	12,830	23,295
<i>Type of offering</i>											
3 Public	47,244	73,579	119,559	24,923	27,883	13,050	20,756	16,766	18,481	12,830	23,295
4 Private placement	21,126	36,324	46,195	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Industry group</i>											
5 Manufacturing	17,001	24,607	52,228	8,895	7,975	3,939	5,368	2,535	4,536	2,345	2,055
6 Commercial and miscellaneous	7,540	13,726	15,215	790	2,640	1,776	2,206	3,410	1,045	1,405	1,092
7 Transportation	3,833	4,694	5,743	303	614	427	250	497	550	375	170
8 Public utility	9,125	10,679	12,957	2,133	3,330	1,709	1,948	1,470	2,098	1,915	2,537
9 Communication	3,642	2,997	10,456	1,907	3,115	712	810	465	1,615	417	1,255
10 Real estate and financial	27,227	53,199	69,157	10,895	10,210	4,487	10,174	8,389	8,638	6,373	16,185
11 Stocks³	51,579	22,628	35,515	5,521	5,606	6,514	5,020	4,327	5,764	3,263	4,935
<i>Type</i>											
12 Preferred	7,213	4,118	6,505	1,160	751	856	1,284	726	1,290	402	727
13 Common	44,366	18,510	29,010	4,361	4,855	5,658	3,736	3,601	4,474	2,861	4,208
<i>Industry group</i>											
14 Manufacturing	14,135	4,054	5,700	851	1,434	1,827	1,132	746	982	250	701
15 Commercial and miscellaneous	13,112	6,277	9,149	607	910	953	421	917	803	1,009	1,217
16 Transportation	2,729	589	1,544	355	158	372	154	179	57	28	511
17 Public utility	5,001	1,624	1,966	357	165	346	406	305	208	174	410
18 Communication	1,822	419	978	0	27	74	140	107	379	0	59
19 Real estate and financial	14,780	9,665	16,178	3,351	2,912	2,942	2,767	2,073	3,335	1,802	2,037

1. Figures, which represent gross proceeds of issues maturing in more than one year, sold for cash in the United States, are principal amount or number of units multiplied by offering price. Excludes offerings of less than \$100,000, secondary offerings, undefined or exempted issues as defined in the Securities Act of 1933, employee stock plans, investment companies other than closed-end, intracorporate transactions, and sales to foreigners.

2. Monthly data include only public offerings.
 3. Beginning in August 1981, gross stock offerings include new equity volume from swaps of debt for equity.
- SOURCES: IDD Information Services, Inc., Securities and Exchange Commission and the Board of Governors of the Federal Reserve System.

1.47 OPEN-END INVESTMENT COMPANIES Net Sales and Asset Position

Millions of dollars

Item	1984	1985	1986							
			Mar.	Apr.	May	June	July	Aug.	Sept. [†]	Oct.
INVESTMENT COMPANIES¹										
1 Sales of own shares ²	107,480	222,670	33,764	37,656	31,251	30,619	35,684	32,636	34,690	37,095
2 Redemptions of own shares ³	77,032	132,440	15,085	21,699	16,706	18,921	21,508	20,102	21,338	20,808
3 Net sales	30,448	90,230	18,679	15,957	14,545	11,698	14,176	12,534	13,352	16,287
4 Assets ⁴	137,126	251,695	315,245	329,684	343,926	356,040	360,050	387,547	381,872	402,516
5 Cash position ⁵	12,181	20,607	27,639	29,599	28,184	28,083	28,080	28,682	29,540	30,954
6 Other	124,945	231,088	287,606	300,085	315,742	327,957	331,970	358,865	352,332	371,562

1. Excluding money market funds.

2. Includes reinvestment of investment income dividends. Excludes reinvestment of capital gains distributions and share issue of conversions from one fund to another in the same group.

3. Excludes share redemption resulting from conversions from one fund to another in the same group.

4. Market value at end of period, less current liabilities.

5. Also includes all U.S. government securities and other short-term debt securities.

NOTE. Investment Company Institute data based on reports of members, which comprise substantially all open-end investment companies registered with the Securities and Exchange Commission. Data reflect newly formed companies after their initial offering of securities.

1.48 CORPORATE PROFITS AND THEIR DISTRIBUTION

Billions of dollars; quarterly data are at seasonally adjusted annual rates.

Account	1983	1984	1985	1984	1985				1986 ^r		
				Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3
1 Corporate profits with inventory valuation and capital consumption adjustment	213.7	264.7	280.6	265.0	266.4	274.3	296.3	285.6	296.4	293.1	302.0
2 Profits before tax	207.6	235.7	223.1	221.9	213.8	213.8	229.2	235.8	222.5	227.7	240.4
3 Profits tax liability	77.2	95.4	91.8	87.8	87.8	87.1	95.8	96.4	95.7	99.0	104.4
4 Profits after tax	130.4	140.3	131.4	134.1	126.0	126.7	133.4	139.4	126.9	128.8	135.9
5 Dividends	71.5	78.3	81.6	80.1	80.9	81.4	81.6	82.5	85.2	87.5	88.8
6 Undistributed profits	58.8	62.0	49.8	54.0	45.1	45.3	51.8	57.0	41.7	41.2	47.2
7 Inventory valuation	-10.9	-5.5	-6	-1.6	-5	1.6	6.1	-9.4	16.5	10.6	6.1
8 Capital consumption adjustment	17.0	34.5	58.1	44.7	53.2	58.9	61.0	59.2	57.3	54.8	55.5

SOURCE. Survey of Current Business (Department of Commerce).

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1.49 NONFINANCIAL CORPORATIONS Assets and Liabilities

Billions of dollars, except for ratio

Account	1980	1981	1982	1983	1984	1985				1986
						Q1	Q2	Q3	Q4	Q1
1 Current assets	1,328.3	1,419.6	1,437.1	1,575.9	1,703.0	1,722.7	1,734.6	1,763.0	1,784.6	1,795.7
2 Cash.....	127.0	135.6	147.8	171.8	173.6	167.5	167.1	176.3	189.2	195.3
3 U.S. government securities.....	18.7	17.7	23.0	31.0	36.2	35.7	35.4	32.6	33.0	31.0
4 Notes and accounts receivable.....	507.5	532.5	517.4	583.0	633.1	650.3	654.1	661.0	671.5	663.4
5 Inventories.....	543.0	584.0	579.0	603.4	656.9	665.7	666.7	675.0	666.0	679.6
6 Other.....	132.1	149.7	169.8	186.7	203.2	203.5	211.2	218.0	224.9	226.3
7 Current liabilities	890.6	971.3	986.0	1,059.6	1,163.6	1,174.1	1,182.9	1,211.9	1,233.6	1,222.3
8 Notes and accounts payable.....	514.4	547.1	550.7	595.7	647.8	636.9	651.7	670.4	682.7	668.4
9 Other.....	376.2	424.1	435.3	463.9	515.8	537.1	531.2	541.5	550.9	553.9
10 Net working capital	437.8	448.3	451.1	516.3	539.5	548.6	551.7	551.1	551.0	573.4
11 MEMO: Current ratio ¹	1.492	1.462	1.458	1.487	1.464	1.467	1.466	1.455	1.447	1.469

1. Ratio of total current assets to total current liabilities.
 NOTE: For a description of this series, see "Working Capital of Nonfinancial Corporations" in the July 1978 BULLETIN, pp. 533-37.
 All data in this table reflect the most current benchmarks. Complete data are available upon request from the Flow of Funds Section, Division of Research and

Statistics, Board of Governors of the Federal Reserve System, Washington, D.C. 20551.
 SOURCE: Federal Trade Commission and Bureau of the Census.

1.50 TOTAL NONFARM BUSINESS EXPENDITURES on New Plant and Equipment ▲

Billions of dollars; quarterly data are at seasonally adjusted annual rates.

Industry	1984	1985	1986 ¹	1985			1986				1987
				Q2	Q3	Q4	Q1	Q2	Q3 ¹	Q4	Q1 ¹
1 Total nonfarm business	354.44	387.13	380.69	387.86	389.23	397.88	377.94	375.92	374.55	394.34	386.82
<i>Manufacturing</i>											
2 Durable goods industries.....	66.24	73.27	69.96	74.34	72.99	75.47	68.01	68.33	69.31	74.17	67.86
3 Nondurable goods industries.....	72.58	80.21	74.81	79.91	81.48	82.79	76.02	73.35	69.89	80.00	73.36
<i>Nonmanufacturing</i>											
4 Mining.....	16.86	15.88	11.24	16.56	15.89	15.25	12.99	11.22	10.15	10.62	10.36
<i>Transportation</i>											
5 Railroad.....	6.79	7.08	6.72	7.38	7.79	6.74	6.22	6.77	7.31	6.60	6.37
6 Air.....	3.56	4.79	6.04	3.71	5.17	6.07	6.58	5.77	5.69	6.12	7.22
7 Other.....	6.17	6.15	5.87	6.35	5.85	6.34	5.42	5.74	6.03	6.30	6.26
<i>Public utilities</i>											
8 Electric.....	37.03	36.11	33.96	36.00	35.58	36.38	34.21	33.81	33.91	33.91	33.34
9 Gas and other.....	10.44	12.71	12.57	12.61	12.86	13.41	12.82	12.74	11.99	12.72	12.97
10 Commercial and other ²	134.75	150.93	159.50	150.99	151.62	155.42	155.67	158.18	160.25	163.91	169.08

▲Trade and services are no longer being reported separately. They are included in Commercial and other, line 10.
 1. Anticipated by business.

2. "Other" consists of construction; wholesale and retail trade; finance and insurance; personal and business services; and communication.
 SOURCE: Survey of Current Business (Department of Commerce).

1.51 DOMESTIC FINANCE COMPANIES Assets and Liabilities

Billions of dollars, end of period

Account	1982	1983	1984	1985				1986		
				Q1	Q2	Q3	Q4	Q1	Q2	Q3
ASSETS										
Accounts receivable, gross										
1 Consumer	78.1	87.4	96.7	99.1	106.0	116.4	120.8	125.5	134.7	146.7
2 Business	101.4	113.4	135.2	142.1	144.6	141.4	152.8	159.7	160.3	152.7
3 Real estate	20.2	22.5	26.3	27.2	28.4	29.0	30.4	31.5	32.4	33.8
4 Total	199.7	223.4	258.3	268.5	279.0	286.5	304.0	316.7	327.5	333.2
Less:										
5 Reserves for unearned income	31.9	33.0	36.5	36.6	38.6	41.0	40.9	41.3	41.8	43.6
6 Reserves for losses	3.5	4.0	4.4	4.9	4.8	4.9	5.0	5.1	5.2	5.5
7 Accounts receivable, net	164.3	186.4	217.3	227.0	235.6	240.6	258.1	270.3	280.4	284.1
8 All other	30.7	34.0	35.4	35.9	39.5	46.3	46.8	50.6	52.1	63.1
9 Total assets	195.0	220.4	252.7	262.9	275.2	286.9	304.9	321.0	332.5	347.2
LIABILITIES										
10 Bank loans	18.3	18.7	21.3	19.8	18.5	18.2	21.0	20.4	22.9	25.3
11 Commercial paper	51.1	59.7	72.5	79.1	82.6	93.6	96.9	102.0	106.4	110.6
Debt										
12 Other short-term	12.7	13.9	16.2	16.8	16.6	16.6	17.2	18.5	20.9	21.6
13 Long-term	64.4	68.1	77.2	78.3	85.7	86.4	93.0	100.0	101.8	105.3
14 All other liabilities	21.2	30.1	33.1	35.4	36.9	36.6	39.6	41.4	40.4	43.2
15 Capital, surplus, and undivided profits	27.4	29.8	32.3	33.5	34.8	35.7	37.1	38.8	40.2	41.3
16 Total liabilities and capital	195.0	220.4	252.7	262.9	275.2	286.9	304.9	321.0	332.5	347.2

NOTE. Components may not add to totals due to rounding. These data also appear in the Board's G.20 (422) release. For address, see inside front cover.

1.52 DOMESTIC FINANCE COMPANIES Business Credit

Millions of dollars, seasonally adjusted except as noted

Type	Accounts receivable outstanding Oct. 31, 1986 ¹	Changes in accounts receivable			Extensions			Repayments		
		1986			1986			1986		
		Aug.	Sept.	Oct.	Aug.	Sept.	Oct.	Aug.	Sept.	Oct.
1 Total	158,739	190	-6,552	5,751	28,014	26,662	32,469	27,824	33,214	26,718
Retail financing of installment sales										
2 Automotive (commercial vehicles)	18,350	291	1,290	281	1,302	2,299	1,359	1,011	1,009	1,078
3 Business, industrial, and farm equipment	20,113	-91	-212	11	786	986	965	876	1,197	954
Wholesale financing										
4 Automotive	20,727	127	-9,172	4,592	10,220	7,536	13,818	10,093	16,708	9,226
5 Equipment	4,781	-44	36	134	845	829	715	889	793	581
6 All other	7,709	33	113	149	1,703	1,881	2,043	1,669	1,768	1,893
Leasing										
7 Automotive	16,610	185	549	248	892	1,075	1,018	707	526	770
8 Equipment	40,606	22	286	-10	1,540	1,574	1,770	1,518	1,289	1,780
9 Loans on commercial accounts receivable and factored commercial accounts receivable	16,850	-307	539	-267	9,429	9,298	9,201	9,735	8,760	9,468
10 All other business credit	12,993	-27	19	613	1,298	1,183	1,580	1,325	1,164	966

1. Not seasonally adjusted.

NOTE. These data also appear in the Board's G.20 (422) release. For address, see inside front cover.

1.53 MORTGAGE MARKETS

Millions of dollars; exceptions noted.

Item	1983	1984	1985	1986						
				May	June	July	Aug.	Sept.	Oct.	Nov.
Terms and yields in primary and secondary markets										
PRIMARY MARKETS										
Conventional mortgages on new homes										
<i>Terms¹</i>										
1 Purchase price (thousands of dollars)	92.8	96.8	104.1	114.7	122.1	115.7	117.9	124.0	127.5 ^c	122.6
2 Amount of loan (thousands of dollars)	69.5	73.7	77.4	83.0	88.0	83.4	84.8	90.4	93.9 ^c	91.9
3 Loan/price ratio (percent)	77.1	78.7	77.1	74.7	74.9	73.9	74.5	75.2	75.6	76.5
4 Maturity (years)	26.7	27.8	26.9	25.8	26.6	26.2	26.5	27.1	27.9 ^c	27.4
5 Fees and charges (percent of loan amount) ²	2.40	2.64	2.53	2.19	2.40	2.35	2.40	2.49	2.66 ^c	2.69
6 Contract rate (percent per annum)	12.20	11.87	11.12	9.84	9.74	9.89	9.84	9.74	9.57 ^c	9.46
<i>Yield (percent per annum)</i>										
7 FHLBB series ³	12.66	12.37	11.58	10.22	10.15	10.30	10.26	10.17	10.02 ^c	9.93
8 HUD series ⁴	13.43	13.80	12.28	10.32	10.38	10.28	9.88	9.96	9.89	n.a.
SECONDARY MARKETS										
<i>Yield (percent per annum)</i>										
9 FHA mortgages (HUD series) ⁵	13.11	13.81	12.24	10.07	9.98	10.01	9.80	9.90	9.80	n.a.
10 GNMA securities ⁶	12.25	13.13	11.61	9.23	9.57	9.31	9.11	9.17	9.06	8.83
Activity in secondary markets										
FEDERAL NATIONAL MORTGAGE ASSOCIATION										
<i>Mortgage holdings (end of period)</i>										
11 Total	74,847	83,339	94,574	98,096	97,295	97,255	96,675	97,717	98,402	98,210
12 FHA/VA-insured	37,393	35,148	34,244	32,558	31,241	30,766	28,451	26,658	25,435	24,300
13 Conventional	37,454	48,191	60,331	65,538	66,054	66,489	68,224	71,059	72,967	73,910
<i>Mortgage transactions (during period)</i>										
14 Purchases	17,554	16,721	21,510	1,978	3,000	3,343	3,800	4,649	3,784	2,549
15 Sales	3,528	978	1,301	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.
<i>Mortgage commitments⁷</i>										
16 Contracted (during period)	18,607	21,007	20,155	3,538	3,049	3,270	3,840	4,248	2,375	1,811
17 Outstanding (end of period)	5,461	6,384	3,402	8,444	7,862	7,706	7,671	7,252	5,740	4,625
FEDERAL HOME LOAN MORTGAGE CORPORATION										
<i>Mortgage holdings (end of period)⁸</i>										
18 Total	5,996	9,283	12,399	14,302	14,194	13,795	14,010	↑	↑	↑
19 FHA/VA	974	910	841	769	742	692	688	↑	↑	↑
20 Conventional	5,022	8,373	11,558	13,533	13,452	13,103	13,322	↑	↑	↑
<i>Mortgage transactions (during period)</i>										
21 Purchases	23,089	21,886	44,012	8,947	10,505	8,518	10,458	n.a.	n.a.	n.a.
22 Sales	19,686	18,506	38,905	7,354	9,588	8,113	10,132	↓	↓	↓
<i>Mortgage commitments⁹</i>										
23 Contracted (during period)	32,852	32,603	48,989	10,612	10,338	7,863	13,707	↓	↓	↓
24 Outstanding (end of period)	16,964	13,318	16,613	n.a.	n.a.	n.a.	n.a.	↓	↓	↓

1. Weighted averages based on sample surveys of mortgages originated by major institutional lender groups; compiled by the Federal Home Loan Bank Board in cooperation with the Federal Deposit Insurance Corporation.

2. Includes all fees, commissions, discounts, and "points" paid (by the borrower or the seller) to obtain a loan.

3. Average effective interest rates on loans closed, assuming prepayment at the end of 10 years.

4. Average contract rates on new commitments for conventional first mortgages; from Department of Housing and Urban Development.

5. Average gross yields on 30-year, minimum-downpayment, Federal Housing Administration-insured first mortgages for immediate delivery in the private secondary market. Based on transactions on first day of subsequent month. Large monthly movements in average yields may reflect market adjustments to changes in maximum permissible contract rates.

6. Average net yields to investors on Government National Mortgage Association guaranteed, mortgage-backed, fully modified pass-through securities, assuming prepayment in 12 years on pools of 30-year FHA/VA mortgages carrying the prevailing ceiling rate. Monthly figures are averages of Friday figures from the *Wall Street Journal*.

7. Includes some multifamily and nonprofit hospital loan commitments in addition to 1- to 4-family loan commitments accepted in FNMA's free market auction system, and through the FNMA-GNMA tandem plans.

8. Includes participation as well as whole loans.

9. Includes conventional and government-underwritten loans. FHLMC's mortgage commitments and mortgage transactions include activity under mortgage/securities swap programs, while the corresponding data for FNMA exclude swap activity.

1.54 MORTGAGE DEBT OUTSTANDING

Millions of dollars, end of period

Type of holder, and type of property	1983	1984	1985	1985		1986		
				Q3	Q4	Q1	Q2	Q3
1 All holders	1,813,856	2,034,602	2,266,267	2,200,561	2,266,267	2,315,038	2,381,232	2,456,496 ^c
2 1- to 4-family	1,189,822	1,318,888	1,466,117	1,425,357	1,466,117	1,493,772	1,541,478	1,595,308 ^c
3 Multifamily	160,805	185,414	213,817	203,626	213,817	221,508	228,255	236,094 ^c
4 Commercial	350,389	418,300	480,718	463,272	480,718	495,865	509,873	524,947 ^c
5 Farm	112,840	112,000	105,615	108,306	105,615	103,893	101,626	100,147 ^c
6 Selected financial institutions	1,130,781	1,272,206	1,392,084	1,357,483	1,392,084	1,410,541	1,437,054	1,463,625 ^c
7 Commercial banks ¹	330,521	379,498	429,386	415,599	429,386	441,293	456,146	472,048
8 1- to 4-family	182,514	196,163	213,624	209,119	213,624	216,580	222,144	228,471
9 Multifamily	18,410	20,264	23,374	22,254	23,374	25,310	26,306	27,709
10 Commercial	120,210	152,894	181,031	173,190	181,031	187,606	195,459	203,217
11 Farm	9,387	10,177	11,357	11,036	11,357	11,797	12,651	12,651
12 Savings banks	131,940	154,441	177,263	174,427	177,263	188,154	203,238	214,156 ^c
13 1- to 4-family	93,649	107,302	121,879	119,952	121,879	131,381	142,215	148,010 ^c
14 Multifamily	17,247	19,817	23,329	22,604	23,329	23,980	26,549	28,467 ^c
15 Commercial	21,016	27,291	31,973	31,757	31,973	32,707	34,370	37,590 ^c
16 Farm	28	31	82	114	82	86	104	89 ^c
17 Savings and loan associations	494,789	555,277	583,236	573,682	583,236	574,732	565,205	558,409
18 1- to 4-family	387,924	421,498	432,422	425,596	432,422	420,073	413,952	408,584
19 Multifamily	44,333	55,750	66,410	62,390	66,410	67,140	65,966	65,902
20 Commercial	62,403	77,603	83,798	85,061	83,798	86,860	84,755	83,409
21 Farm	129	433	606	635	606	659	532	514
22 Life insurance companies	150,999	156,699	171,797	164,760	171,797	174,823	180,041	185,241
23 1- to 4-family	15,319	14,120	12,381	13,454	12,381	12,605	12,608	12,958
24 Multifamily	19,107	18,938	19,894	19,074	19,894	20,009	20,081	20,981
25 Commercial	103,831	111,175	127,670	120,183	127,670	130,569	135,924	140,124
26 Farm	12,742	12,466	11,852	12,049	11,852	11,640	11,328	11,178
27 Finance companies ²	22,532	26,291	30,402	29,015	30,402	31,539	32,424	33,771
28 Federal and related agencies	148,328	158,993	166,928	166,248	166,928	165,041	161,398	159,879 ^c
29 Government National Mortgage Association	3,395	2,301	1,473	1,640	1,473	1,533	1,776	826
30 1- to 4-family	630	585	539	552	539	527	49	44
31 Multifamily	2,765	1,716	934	1,088	934	1,006	827	782
32 Farmers Home Administration	2,141	1,276	733	577	733	704	570	457
33 1- to 4-family	1,159	213	183	185	183	217	146	132
34 Multifamily	173	119	113	139	113	33	66	57
35 Commercial	409	497	159	72	159	217	111	115
36 Farm	400	447	278	181	278	237	247	153
37 Federal Housing and Veterans Administration	4,894	4,816	4,920	4,918	4,920	4,964	5,094	4,966
38 1- to 4-family	1,893	2,048	2,254	2,251	2,254	2,309	2,449	2,331
39 Multifamily	3,001	2,768	2,666	2,667	2,666	2,655	2,645	2,635
40 Federal National Mortgage Association	78,256	87,940	98,282	96,769	98,282	98,795	97,295	97,717
41 1- to 4-family	73,045	82,175	91,966	90,590	91,966	92,310	90,460	90,508
42 Multifamily	5,211	5,765	6,316	6,179	6,316	6,480	6,835	7,209
43 Federal Land Banks	52,010	52,261	47,498	49,255	47,498	45,422	43,369	42,119 ^c
44 1- to 4-family	3,081	3,074	2,798	2,895	2,798	2,673	2,552	2,478 ^c
45 Farm	48,929	49,187	44,700	46,360	44,700	42,749	40,817	39,641 ^c
46 Federal Home Loan Mortgage Corporation	7,632	10,399	14,022	13,089	14,022	13,623	14,194	13,794
47 1- to 4-family	7,559	9,654	11,881	11,457	11,881	12,231	11,890	10,890
48 Multifamily	73	745	2,141	1,632	2,141	1,392	2,304	2,904
49 Mortgage pools or trusts ³	285,073	332,057	415,042	388,948	415,042	440,701	475,615	520,675
50 Government National Mortgage Association	159,850	179,981	212,145	201,026	212,145	220,348	229,204	241,230
51 1- to 4-family	155,950	175,589	207,198	196,198	207,198	215,148	223,838	235,582
52 Multifamily	3,900	4,392	4,828	4,947	4,828	5,200	5,366	5,648
53 Federal Home Loan Mortgage Corporation	57,895	70,822	100,387	91,915	100,387	110,337	125,903	144,825
54 1- to 4-family	57,273	70,253	99,515	90,997	99,515	108,020	123,676	142,638
55 Multifamily	622	569	872	918	872	2,317	2,227	2,187
56 Federal National Mortgage Association	25,121	36,215	54,987	48,769	54,987	62,310	72,377	86,359
57 1- to 4-family	25,121	35,965	54,036	47,857	54,036	61,117	71,153	85,171
58 Multifamily	n.a.	250	951	912	951	1,193	1,224	1,188
59 Farmers Home Administration	42,207	45,039	47,523	47,238	47,523	47,706	48,131	48,261
60 1- to 4-family	20,404	21,813	22,186	22,090	22,186	22,082	21,987	21,782
61 Multifamily	5,090	5,841	6,675	6,415	6,675	6,943	7,170	7,353
62 Commercial	7,351	7,559	8,190	8,192	8,190	8,150	8,347	8,409
63 Farm	9,362	9,826	10,472	10,541	10,472	10,531	10,627	10,717
64 Individuals and others ⁴	249,674	271,346	292,213	287,882	292,213	298,755	307,165	312,317 ^c
65 1- to 4-family	141,769	152,154	162,853	163,149	162,853	164,955	169,935	171,958
66 Multifamily	40,873	48,480	55,195	52,526	55,195	57,850	60,589	63,072
67 Commercial	35,169	41,279	47,897	44,817	47,897	49,756	50,907	52,083
68 Farm	31,863	29,433	26,268	27,390	26,268	26,194	25,734	25,204 ^c

1. Includes loans held by nondeposit trust companies but not bank trust departments.

2. Assumed to be entirely 1- to 4-family loans.

3. Outstanding principal balances of mortgage pools backing securities insured or guaranteed by the agency indicated.

4. Other holders include mortgage companies, real estate investment trusts, state and local credit agencies, state and local retirement funds, noninsured pension funds, credit unions, and other U.S. agencies.

NOTE: Based on data from various institutional and governmental sources, with some quarters estimated in part by the Federal Reserve. Multifamily debt refers to loans on structures of five or more units.

1.55 CONSUMER INSTALLMENT CREDIT^{1,4} Total Outstanding, and Net Change, seasonally adjusted

Millions of dollars

Holder, and type of credit	1984	1985	1986								
			Feb.	Mar.	Apr.	May	June	July	Aug.	Sept. ⁷	Oct.
Amounts outstanding (end of period)											
1 Total	453,580	535,098	547,852	550,939	555,810	562,267	567,653	573,216	576,609	584,334	591,117
<i>By major holder</i>											
2 Commercial banks.....	209,158	240,796	244,761	245,172	247,498	248,681	249,753	251,197	251,908	253,329	255,766
3 Finance companies ²	96,126	120,095	126,001	127,422	128,728	131,172	134,933	137,197	138,938	144,559	146,862
4 Credit unions.....	66,544	75,127	76,431	76,953	77,957	78,474	79,095	80,130	80,622	81,374	82,448
5 Retailers ³	37,061	39,187	39,497	39,844	39,826	40,139	40,072	40,251	40,351	40,445	40,641
6 Savings institutions.....	40,330	55,555	57,048	57,573	58,024	60,247	60,352	61,051	61,421	61,331	62,079
7 Gasoline companies.....	4,361	4,337	4,114	3,975	3,777	3,554	3,445	3,389	3,368	3,295	3,320
<i>By major type of credit</i>											
8 Automobile.....	173,122	206,482	213,342	214,361	215,814	218,965	222,606	226,234	228,814	236,280	240,327
9 Commercial banks.....	83,900	92,764	93,828	93,377	93,013	93,157	93,261	94,014	94,686	95,842	97,218
10 Credit unions.....	28,614	30,577	31,107	31,320	31,728	31,939	32,191	32,613	32,813	33,119	33,556
11 Finance companies.....	54,663	73,391	78,310	79,416	80,685	83,221	86,520	88,862	90,578	96,598	98,695
12 Savings institutions.....	5,945	9,750	10,097	10,248	10,386	10,648	10,634	10,745	10,736	10,721	10,858
13 Revolving.....	98,514	118,296	120,724	122,131	123,442	124,545	124,720	125,577	125,915	126,012	126,609
14 Commercial banks.....	58,145	73,893	75,953	77,021	78,421	79,151	79,998	79,998	80,133	80,160	80,406
15 Retailers.....	33,064	34,560	34,843	35,188	35,170	35,449	35,390	35,542	35,639	35,688	35,861
16 Gasoline companies.....	4,361	4,337	4,114	3,975	3,777	3,554	3,445	3,389	3,368	3,295	3,320
17 Savings institutions.....	2,944	5,506	5,813	5,947	6,075	6,392	6,488	6,649	6,775	6,869	7,021
18 Mobile home.....	24,184	25,461	25,573	25,584	25,513	25,560	25,479	25,398	25,215	24,958	24,954
19 Commercial banks.....	9,623	9,578	9,566	9,348	9,264	9,213	9,196	9,156	9,086	9,071	9,074
20 Finance companies.....	9,161	9,116	9,161	9,327	9,286	9,115	9,077	8,989	8,882	8,681	8,611
21 Savings institutions.....	5,400	6,767	6,846	6,909	6,963	7,230	7,206	7,253	7,248	7,206	7,269
22 Other.....	157,760	184,859	188,212	188,863	191,041	193,197	194,847	196,007	196,665	197,084	199,226
23 Commercial banks.....	57,490	64,561	65,414	65,427	66,800	67,158	67,898	68,030	68,003	68,256	69,068
24 Finance companies.....	32,302	37,588	38,530	38,678	38,757	38,836	39,336	39,345	39,479	39,281	39,556
25 Credit unions.....	37,930	44,550	45,323	45,633	46,228	46,535	46,903	47,517	47,809	48,255	48,892
26 Retailers.....	3,997	4,627	4,653	4,656	4,656	4,690	4,686	4,710	4,712	4,758	4,780
27 Savings institutions.....	26,041	33,533	34,291	34,469	34,600	35,977	36,024	36,405	36,662	36,535	36,931
Net change (during period)											
28 Total	77,341	81,518	5,099	3,087	4,871	6,457	5,386	5,563	3,393	7,725	6,783
<i>By major holder</i>											
29 Commercial banks.....	39,819	31,638	1,505	411	2,326	1,183	1,072	1,444	711	1,421	2,437
30 Finance companies ²	9,961	23,969	2,284	1,421	1,306	2,444	3,761	2,264	1,741	5,621	2,303
31 Credit unions.....	13,456	8,583	621	522	1,004	517	621	1,035	492	752	1,074
32 Retailers ³	2,900	2,126	81	347	18	313	-63	175	100	94	196
33 Savings institutions.....	11,038	15,225	758	525	451	2,223	105	699	370	-90	748
34 Gasoline companies.....	167	-24	-150	-139	-198	-223	-109	-56	-21	-73	25
<i>By major type of credit</i>											
35 Automobile.....	27,214	33,360	2,681	1,019	1,453	3,151	3,641	3,628	2,580	7,466	4,047
36 Commercial banks.....	16,352	8,864	339	-451	-364	144	104	753	672	1,156	1,376
37 Credit unions.....	3,223	1,963	252	213	408	211	252	422	200	306	437
38 Finance companies.....	4,576	18,728	1,900	1,106	1,269	2,536	3,299	2,342	1,716	6,020	2,097
39 Savings institutions.....	3,063	3,805	190	151	138	262	-14	111	-9	-15	137
40 Revolving.....	20,145	19,782	1,042	1,407	1,311	1,103	175	857	338	97	597
41 Commercial banks.....	15,949	15,748	962	1,068	1,400	730	246	601	135	27	246
42 Retailers.....	2,512	1,496	73	345	-18	279	-59	152	97	49	173
43 Gasoline companies.....	167	-24	-150	-139	-198	-223	-109	-56	-21	-73	25
44 Savings institutions.....	1,517	2,562	156	134	128	317	96	161	126	94	152
45 Mobile home.....	11,990	1,277	202	11	-71	47	-81	-81	-183	-257	-4
46 Commercial banks.....	-199	-45	109	-218	-84	-49	-19	-40	-70	-15	3
47 Finance companies.....	544	-45	36	166	-41	-171	-38	-88	-107	-201	-70
48 Savings institutions.....	1,645	1,367	57	63	54	267	-24	47	-5	-42	63
49 Other.....	27,992	27,099	1,173	651	2,178	2,156	1,650	1,160	658	419	2,142
50 Commercial banks.....	7,717	7,071	95	13	1,373	358	740	132	-27	253	812
51 Finance companies.....	4,841	5,286	348	148	79	79	500	9	134	-198	275
52 Credit unions.....	10,233	6,620	368	310	595	307	368	614	292	446	637
53 Retailers.....	388	630	7	3	0	34	-4	24	2	46	22
54 Savings institutions.....	4,813	7,492	354	178	131	1,377	47	381	257	-127	396

1. The Board's series cover most short- and intermediate-term credit extended to individuals that is scheduled to be repaid (or has the option of repayment) in two or more installments.

2. More detail for finance companies is available in the G.20 statistical release.

3. Excludes 30-day charge credit held by travel and entertainment companies.

4. All data have been revised.

1.56 TERMS OF CONSUMER INSTALLMENT CREDIT

Percent unless noted otherwise

Item	1983	1984	1985	1986						
				Apr.	May	June	July	Aug.	Sept.	Oct.
INTEREST RATES										
Commercial banks ¹										
1 48-month new car ²	13.92	13.71	12.91	n.a.	11.45	n.a.	n.a.	11.00	n.a.	n.a.
2 24-month personal	16.68	16.47	15.94	n.a.	14.89	n.a.	n.a.	14.70	n.a.	n.a.
3 120-month mobile home ²	16.08	15.58	14.96	n.a.	13.97	n.a.	n.a.	13.95	n.a.	n.a.
4 Credit card	18.78	18.77	18.69	n.a.	18.32	n.a.	n.a.	18.15	n.a.	n.a.
Auto finance companies										
5 New car	12.58	14.62	11.98	10.55	9.49	9.35	9.31	9.29	5.40	6.12
6 Used car	18.74	17.85	17.59	16.67	16.56	16.06	15.83	15.56	15.23	15.17
OTHER TERMS ³										
Maturity (months)										
7 New car	45.9	48.3	51.5	50.6	49.4	49.5	49.9	50.4	44.5	45.3
8 Used car	37.9	39.7	41.4	42.5	42.5	42.7	42.8	42.9	42.5	42.2
Loan-to-value ratio										
9 New car	86	88	91	89	89	89	89	90	92	92
10 Used car	92	92	94	96	97	97	97	97	98	97
Amount financed (dollars)										
11 New car	8,787	9,333	9,915	10,402	10,521	10,608	10,748	10,756	11,162	11,340
12 Used car	5,033	5,691	6,089	6,281	6,393	6,611	6,614	6,569	6,763	6,746

1. Data for midmonth of quarter only.
 2. Before 1983 the maturity for new car loans was 36 months, and for mobile home loans was 84 months.

3. At auto finance companies.
 NOTE: These data also appear in the Board's G.19 (421) release. For address, see inside front cover.

1.57 FUNDS RAISED IN U.S. CREDIT MARKETS

Billions of dollars; half-yearly data are at seasonally adjusted annual rates.

Transaction category, sector	1980	1981	1982	1983	1984	1985 ^r	1983 ^r		1984 ^r		1985 ^r		1986
							H2	H1	H2	H1	H2	H1 ^r	
Nonfinancial sectors													
1 Total net borrowing by domestic nonfinancial sectors	344.9	375.8	387.4	548.8	756.3	869.3	592.2	727.8	784.8	732.6	1,006.1	705.4	
<i>By sector and instrument</i>													
2 U.S. government	79.2	87.4	161.3	186.6	198.8	223.6	156.1	181.3	216.3	201.8	245.5	211.3	
3 Treasury securities	79.8	87.8	162.1	186.7	199.0	223.7	156.3	181.5	216.4	201.9	245.5	211.4	
4 Agency issues and mortgages	-6	-5	-9	-1	-2	-1	-1	-2	-1	-1	-1	-1	
5 Private domestic nonfinancial sectors	265.7	288.5	226.2	362.2	557.5	645.7	436.0	546.5	568.5	530.8	760.6	494.1	
6 Debt capital instruments	189.1	155.5	148.3	252.8	314.0	461.7	278.0	298.4	329.6	355.4	568.0	384.5	
7 Tax-exempt obligations	30.3	23.4	44.2	53.7	50.4	152.4	51.8	42.8	58.0	67.5	237.3	19.9	
8 Corporate bonds	27.7	22.8	18.7	16.0	46.1	73.9	11.5	31.2	61.1	72.7	75.1	129.1	
9 Mortgages	131.2	109.3	85.4	183.0	217.5	235.4	214.7	224.5	210.5	215.2	255.7	235.4	
10 Home mortgages	94.2	72.2	50.5	117.1	129.9	150.3	135.1	135.2	124.7	133.1	167.5	153.1	
11 Multifamily residential	7.6	4.8	5.4	14.1	25.1	29.2	20.4	27.5	22.7	24.6	33.7	29.0	
12 Commercial	19.2	22.2	25.2	49.0	63.3	62.4	55.3	62.9	63.7	60.3	64.4	60.6	
13 Farm	10.2	10.0	4.2	2.8	-8	-6.4	3.9	-1.1	-5.5	-2.8	-10.0	-7.3	
14 Other debt instruments	76.6	133.0	77.9	109.5	243.5	184.0	158.0	248.1	238.9	175.4	192.6	109.7	
15 Consumer credit	4.5	22.6	17.7	56.8	95.0	96.6	75.1	98.7	91.3	97.3	95.9	75.3	
16 Bank loans n.e.c.	37.8	57.0	52.9	25.8	80.1	41.3	42.1	91.9	68.4	24.9	57.7	22.1	
17 Open market paper	4.0	14.7	-6.1	-8	21.7	14.6	4.3	24.8	18.7	12.3	16.9	-15.7	
18 Other	30.3	38.7	13.4	27.7	46.6	31.4	36.5	32.7	60.5	40.9	22.0	28.1	
19 By borrowing sector	265.7	288.5	226.2	362.2	557.5	645.7	436.0	546.5	568.5	530.8	760.6	494.1	
20 State and local governments	17.2	6.8	21.5	34.0	27.4	107.8	33.7	25.2	29.6	56.8	158.7	40.7	
21 Households	120.0	121.4	88.4	188.0	239.5	295.0	223.4	232.8	246.2	253.6	336.4	228.5	
22 Farm	15.2	16.6	6.8	4.3	1	-13.6	6.7	-4	5	-5.9	-21.3	-15.7	
23 Nonfarm noncorporate	31.8	38.5	40.2	76.6	97.1	92.8	91.7	101.4	92.7	85.6	99.9	95.2	
24 Corporate	81.5	105.2	69.2	59.3	193.4	163.7	80.6	187.4	199.5	140.7	186.8	144.8	
25 Foreign net borrowing in United States	23.8	23.5	16.0	17.4	6.1	1.7	15.5	35.5	-23.3	-4.1	7.5	24.3	
26 Bonds	.8	5.4	6.7	3.1	1.3	4.0	2.3	1.1	1.5	5.5	2.6	7.1	
27 Bank loans n.e.c.	11.8	3.0	-5.5	3.6	-6.6	-2.8	-3.4	-2.2	-11.1	-6.1	4	1.4	
28 Open market paper	2.4	3.9	1.9	6.5	6.2	6.2	6.0	18.0	-5.6	4.2	8.2	20.6	
29 U.S. government loans	8.8	11.1	13.0	4.1	5.3	-5.7	10.7	18.7	-8.1	-7.8	-3.6	-4.8	
30 Total domestic plus foreign	368.7	399.3	403.4	566.2	762.4	871.0	607.7	763.3	761.5	728.4	1,013.5	729.7	
Financial sectors													
31 Total net borrowing by financial sectors	65.4	101.9	90.1	94.0	139.0	186.9	123.2	134.2	143.8	154.8	218.9	189.0	
<i>By instrument</i>													
32 U.S. government related	44.8	47.4	64.9	67.8	74.9	101.5	68.8	69.8	80.0	92.9	110.2	129.5	
33 Sponsored credit agency securities	24.4	30.5	14.9	1.4	30.4	20.6	8.1	29.1	31.8	25.3	15.9	4.4	
34 Mortgage pool securities	19.2	15.0	49.5	66.4	44.4	79.9	60.7	40.7	48.2	67.6	92.1	124.3	
35 Loans from U.S. government	1.2	1.9	.4			1.1					2.2	.8	
36 Private financial sectors	20.6	54.5	25.2	26.2	64.1	85.3	54.3	64.4	63.8	61.9	108.8	59.6	
37 Corporate bonds	1.6	4.4	12.5	12.1	23.3	36.5	13.1	17.3	29.3	35.3	37.7	28.7	
38 Mortgages	*	*	.1	*	.4	*	*	.4	*	*	.1	.6	
39 Bank loans n.e.c.	-1.0	1.2	1.9	-1.1	.7	2.6	2.2	-1.1	1.4	.9	4.2	2.4	
40 Open market paper	12.9	32.7	9.9	21.3	24.1	32.0	40.9	31.1	17.0	13.9	50.1	14.4	
41 Loans from Federal Home Loan Banks	7.1	16.2	.8	-7.0	15.7	14.2	-1.8	15.7	15.7	11.7	16.7	13.5	
<i>By sector</i>													
42 Sponsored credit agencies	25.6	32.4	15.3	1.4	30.4	21.7	8.1	29.1	31.8	25.3	18.1	5.2	
43 Mortgage pools	19.2	15.0	49.5	66.4	44.4	79.9	60.7	40.7	48.2	67.6	92.1	124.3	
44 Private financial sectors	20.6	54.5	25.2	26.2	64.1	85.3	54.3	64.4	63.8	61.9	108.8	59.6	
45 Commercial banks	8.3	11.6	11.7	5.0	7.3	-4.9	17.1	15.4	-9	-9.2	-6	-6.7	
46 Bank affiliates	6.7	9.2	6.8	12.1	15.6	14.5	14.9	23.7	7.5	13.7	15.3	1.7	
47 Savings and loan associations	7.4	15.5	2.5	-2.1	22.7	22.3	4.6	20.2	25.1	12.1	32.6	21.3	
48 Finance companies	-1.3	18.5	4.3	11.4	17.8	52.8	18.0	4.3	31.3	44.8	60.9	42.4	
49 REITs	-5	-2	*	-2	.8	.5	-3	.8	.8	.5	.9	.9	
All sectors													
50 Total net borrowing	434.1	501.3	493.5	660.2	901.4	1057.8	730.8	897.5	905.3	833.3	1,232.4	918.7	
51 U.S. government securities	122.9	133.0	225.9	254.4	273.8	324.2	225.0	251.2	296.4	294.8	353.5	340.0	
52 State and local obligations	30.3	23.4	44.2	53.7	50.4	152.4	51.8	42.8	58.0	67.5	237.3	19.9	
53 Corporate and foreign bonds	30.1	32.6	37.8	31.2	70.7	114.4	26.8	49.6	91.9	113.5	115.3	164.9	
54 Mortgages	131.1	109.2	85.4	183.0	217.8	235.4	214.6	224.8	210.8	215.2	255.7	236.0	
55 Consumer credit	4.5	22.6	17.7	56.8	95.0	96.6	75.1	98.7	91.3	97.3	95.9	75.3	
56 Bank loans n.e.c.	48.5	61.2	49.3	29.3	74.2	41.0	40.8	89.6	58.8	19.8	62.3	25.9	
57 Open market paper	19.3	51.3	5.7	26.9	52.0	52.8	51.2	73.8	30.1	30.4	75.2	19.3	
58 Other loans	47.5	68.0	27.6	24.8	67.6	41.0	45.4	67.1	68.1	44.8	37.3	37.5	
External corporate equity funds raised in United States													
59 Total new share issues	21.2	-3.3	33.6	67.0	-31.1	37.5	52.1	-40.1	-22.2	33.3	41.6	153.4	
60 Mutual funds	4.5	6.0	16.8	32.1	38.0	103.4	28.7	39.3	36.6	93.6	113.1	203.9	
61 All other	16.8	-9.3	16.8	34.9	-69.1	-65.9	23.4	-79.4	-58.8	-60.4	-71.5	-50.4	
62 Nonfinancial corporations	12.9	-11.5	11.4	28.3	-77.0	-81.6	18.4	-84.5	-69.4	-75.7	-87.5	-67.5	
63 Financial corporations	1.8	1.9	4.0	2.7	6.7	11.7	2.9	5.9	7.6	11.0	12.4	8.6	
64 Foreign shares purchased in United States	2.1	.3	1.5	3.9	1.2	4.0	2.1	-7	3.0	4.3	3.6	8.5	

1.58 DIRECT AND INDIRECT SOURCES OF FUNDS TO CREDIT MARKETS

Billions of dollars, except as noted; half-yearly data are at seasonally adjusted annual rates.

Transaction category, or sector	1980	1981	1982	1983	1984	1985 ^a	1983 ^b		1984 ^b		1985 ^b		1986
							H2	H1	H2	H1	H2	H1 ^c	
1 Total funds advanced in credit markets to domestic nonfinancial sectors	344.9	375.8	387.4	548.8	756.3	869.3	592.2	727.8	784.8	732.6	1,006.1	705.4	
<i>By public agencies and foreign</i>													
2 Total net advances	94.9	104.4	115.4	115.3	154.6	203.3	107.9	132.5	176.6	201.8	204.9	269.9	
3 U.S. government securities	15.8	17.1	22.7	27.6	36.0	47.2	20.0	26.8	45.2	53.1	41.3	81.5	
4 Residential mortgages	31.7	23.5	61.0	76.1	56.5	94.6	71.5	52.7	60.2	85.6	103.7	121.0	
5 FHLB advances to savings and loans	7.1	16.2	.8	-7.0	15.7	14.2	-1.8	15.7	15.7	11.7	16.7	13.5	
6 Other loans and securities	40.2	47.7	30.8	18.6	46.5	47.3	18.2	37.5	55.5	51.4	43.2	53.9	
Total advanced, by sector													
7 U.S. government	23.7	24.0	15.9	9.7	17.4	17.8	9.7	9.0	25.7	28.8	6.7	14.6	
8 Sponsored credit agencies	45.6	48.2	65.5	69.8	73.3	101.5	70.5	74.0	72.5	98.2	104.9	127.3	
9 Monetary authorities	4.5	9.2	9.8	10.9	8.4	21.6	12.4	8.8	8.0	23.7	19.5	9.8	
10 Foreign	21.1	23.0	24.1	24.9	55.5	62.4	15.3	40.7	70.4	51.0	73.8	118.2	
Agency and foreign borrowing not in line 1													
11 Sponsored credit agencies and mortgage pools	44.8	47.4	64.9	67.8	74.9	101.5	68.8	69.8	80.0	92.9	110.2	129.5	
12 Foreign	23.8	23.5	16.0	17.4	6.1	1.7	15.5	35.5	-23.3	-4.1	7.5	24.3	
<i>Private domestic funds advanced</i>													
13 Total net advances	318.7	342.3	352.9	518.7	682.7	769.2	568.6	700.5	664.9	619.6	918.8	589.3	
14 U.S. government securities	107.1	115.9	203.1	226.9	237.8	277.0	205.0	224.4	251.2	241.7	312.2	258.5	
15 State and local obligations	30.3	23.4	44.2	53.7	50.4	152.4	51.8	42.8	58.0	67.5	237.3	19.9	
16 Corporate and foreign bonds	20.3	19.8	14.8	14.6	32.6	41.2	9.1	25.6	39.6	49.7	32.7	93.5	
17 Residential mortgages	70.0	53.5	-5.3	55.0	98.5	84.8	84.0	109.9	87.0	72.0	97.5	61.1	
18 Other mortgages and loans	98.1	145.9	96.9	161.5	279.1	228.1	217.0	313.6	244.7	200.4	255.9	169.8	
19 Less: Federal Home Loan Bank advances	7.1	16.2	.8	-7.0	15.7	14.2	-1.8	15.7	15.7	11.7	16.7	13.5	
<i>Private financial intermediation</i>													
20 Credit market funds advanced by private financial institutions	286.2	320.2	261.9	391.9	550.5	554.4	449.3	581.8	519.1	471.3	637.4	573.0	
21 Commercial banking	107.6	106.5	110.2	144.3	168.9	186.3	168.8	184.2	153.5	133.8	238.8	106.9	
22 Savings institutions	51.3	26.2	21.8	135.6	149.2	83.4	143.9	173.5	124.9	63.0	103.9	102.0	
23 Insurance and pension funds	93.2	93.5	86.2	97.8	124.0	141.0	105.7	144.5	103.5	121.8	160.1	130.9	
24 Other finance	34.0	94.0	43.7	14.1	108.3	143.6	30.9	79.5	137.2	152.7	134.5	233.2	
25 Sources of funds	286.2	320.2	261.9	391.9	550.5	554.4	449.3	581.8	519.1	471.3	637.4	573.0	
26 Private domestic deposits and RPs	170.8	214.5	195.2	212.2	317.6	204.8	235.5	300.2	334.9	203.0	206.6	222.9	
27 Credit market borrowing	20.6	54.5	25.2	26.2	64.1	85.3	54.3	64.4	63.8	61.9	108.8	59.6	
28 Other sources	94.8	51.2	41.5	153.4	168.8	264.2	159.5	217.2	120.4	206.5	322.0	290.6	
29 Foreign funds	-25.1	-23.7	-31.4	16.3	5.4	17.7	46.2	3.0	7.8	11.2	24.3	.2	
30 Treasury balances	-2.6	-1.1	6.1	-5.3	4.0	10.3	-22.4	-1	8.2	14.4	6.1	-5.5	
31 Insurance and pension reserves	88.9	89.6	92.5	110.6	112.5	107.0	122.4	146.5	78.5	97.4	116.6	109.2	
32 Other, net	33.6	-13.6	-25.7	31.8	46.8	129.2	13.3	67.8	25.9	83.5	175.0	186.7	
<i>Private domestic nonfinancial investors</i>													
33 Direct lending in credit markets	53.1	76.6	116.3	153.0	196.4	300.2	173.6	183.1	209.6	210.2	390.2	75.9	
34 U.S. government securities	34.2	37.1	69.9	95.5	132.9	150.9	87.3	142.2	123.6	130.8	171.0	50.5	
35 State and local obligations	7.0	11.1	25.0	39.0	29.6	59.2	37.7	25.0	34.3	20.5	98.0	-19.4	
36 Corporate and foreign bonds	-11.7	-4.0	2.0	-12.7	-3.4	13.2	-4.5	-26.8	19.9	25.4	1.0	34.9	
37 Open market paper	-4.6	1.4	-1.3	15.1	8.9	51.8	31.9	15.7	2.2	7.3	96.3	-14.7	
38 Other	28.2	31.0	20.6	16.2	28.3	25.1	21.2	26.9	29.7	26.3	24.0	24.6	
39 Deposits and currency	183.9	222.4	204.5	229.7	321.1	215.1	248.7	311.3	330.9	215.9	214.3	240.0	
40 Currency	10.3	9.5	9.7	14.3	8.6	12.4	17.5	13.1	4.1	15.8	9.0	10.9	
41 Checkable deposits	6.5	18.5	18.6	28.8	27.8	42.0	16.9	29.4	26.3	18.2	65.8	84.9	
42 Small time and savings accounts	82.3	47.3	135.7	215.3	150.7	137.5	147.8	136.4	164.9	167.1	108.0	117.5	
43 Money market fund shares	29.2	107.5	24.7	-44.1	47.2	-2.2	-4.2	30.2	64.2	4.2	-8.6	29.0	
44 Large time deposits	45.9	36.0	5.2	-6.3	84.9	14.0	53.2	93.4	76.5	-8	28.9	3.5	
45 Security RPs	6.8	5.2	11.1	18.5	7.0	13.4	21.8	10.8	3.1	14.3	12.5	-11.9	
46 Deposits in foreign countries	2.8	-1.7	-4	3.1	-5.1	-2.1	-4.3	-2.0	-8.2	-2.9	-1.3	6.2	
47 Total of credit market instruments, deposits and currency	237.0	299.0	320.7	382.7	517.4	515.3	422.3	494.4	540.5	426.0	604.5	315.9	
48 Public holdings as percent of total	25.7	26.2	28.6	20.4	20.3	23.3	17.8	17.4	23.2	27.7	20.2	37.0	
49 Private financial intermediation (in percent)	89.8	93.6	74.2	75.5	80.6	72.1	79.0	83.1	78.1	76.1	69.4	97.2	
50 Total foreign funds	-4.0	-7	-7.3	41.3	60.9	80.1	61.4	43.7	78.2	62.2	98.1	118.4	
MEMO: Corporate equities not included above													
51 Total net issues	21.2	-3.3	33.6	67.0	-31.1	37.5	52.1	-40.1	-22.2	33.3	41.6	153.4	
52 Mutual fund shares	4.5	6.0	16.8	32.1	38.0	103.4	28.7	39.3	36.6	93.6	113.1	203.9	
53 Other equities	16.8	-9.3	16.8	34.9	-69.1	-65.9	23.4	-79.4	-58.8	-60.4	-71.5	-50.4	
54 Acquisitions by financial institutions	22.2	19.9	27.6	46.8	8.2	33.3	35.6	-4.1	20.6	54.0	12.6	34.8	
55 Other net purchases	-1.0	-23.2	6.0	20.2	-39.4	4.1	16.5	-36.0	42.7	-20.7	29.0	118.7	

NOTES BY LINE NUMBER.

- Line 1 of table 1.57.
- Sum of lines 3-6 or 7-10.
- Includes farm and commercial mortgages.
- Credit market funds raised by federally sponsored credit agencies, and net issues of federally related mortgage pool securities.
- Line 1 less line 2 plus line 11 and 12. Also line 20 less line 27 plus line 33. Also sum of lines 28 and 47 less lines 40 and 46.
- Includes farm and commercial mortgages.
- Line 39 less lines 40 and 46.
- Excludes equity issues and investment company shares. Includes line 19.
- Foreign deposits at commercial banks, bank borrowings from foreign branches, and liabilities of foreign banking agencies to foreign affiliates, less claims on foreign affiliates and deposits by banking in foreign banks.
- Demand deposits and note balances at commercial banks.

31. Excludes net investment of these reserves in corporate equities.

32. Mainly retained earnings and net miscellaneous liabilities.

33. Line 13 less line 20 plus line 27.

34-38. Lines 14-18 less amounts acquired by private finance plus amounts borrowed by private finance. Line 38 includes mortgages.

40. Mainly an offset to line 9.

47. Lines 33 plus 39, or line 13 less line 28 plus 40 and 46.

48. Line 2/line 1.

49. Line 20/line 13.

50. Sum of lines 10 and 29.

51, 53. Includes issues by financial institutions.

NOTE: Full statements for sectors and transaction types in flows and in amounts outstanding may be obtained from Flow of Funds Section, Division of Research and Statistics, Board of Governors of the Federal Reserve System, Washington, D.C. 20551.

2.10 NONFINANCIAL BUSINESS ACTIVITY Selected Measures¹

1977 = 100; monthly and quarterly data are seasonally adjusted. Exceptions noted.

Measure	1983	1984	1985	1986								
				Mar.	Apr.	May	June	July	Aug.	Sept. ^r	Oct. ^r	Nov.
1 Industrial production.....	109.2	121.8	124.5	123.6	124.7	124.2	124.2	124.9	125.1	125.1	125.2	125.9
<i>Market groupings</i>												
2 Products, total.....	113.9	127.1	131.7	131.2	132.7	132.4	132.4	133.2	133.8 ^r	133.6	133.8	134.6
3 Final, total.....	114.7	127.8	132.0	130.6	132.1	131.6	131.1	132.0	132.6 ^r	132.5	132.7	133.5
4 Consumer goods.....	109.3	118.2	120.7	121.8	124.5	124.3	124.4	125.2	125.1	125.7	124.7	125.6
5 Equipment.....	121.7	140.5	147.1	142.3	142.3	141.2	140.0	141.0	142.5 ^r	142.8	143.3	144.1
6 Intermediate.....	111.2	124.9	130.6	133.3	134.5	135.1	137.0	137.3	137.8	137.2	137.8	138.4
7 Materials.....	102.8	114.6	114.7	113.3	113.8	113.0	113.1	113.6	113.2	113.5	113.3	113.9
<i>Industry groupings</i>												
8 Manufacturing.....	110.2	123.9	127.1	127.2	128.7	128.2	128.3	129.2	129.5	129.5	129.6	130.5
Capacity utilization (percent) ²												
9 Manufacturing.....	74.0	80.8	80.3	79.1	79.9	79.4	79.3	79.7	79.7 ^r	79.6	79.5	79.9
10 Industrial materials industries.....	75.3	82.3	80.2	78.5	78.7	78.1	78.0	78.3	77.9 ^r	78.0	77.8	78.2
11 Construction contracts (1977 = 100) ³	138.0	150.0	161.0	149.0	176.0	160.0	161.0	163.0	168.0	158.0	170.0	171.0
12 Nonagricultural employment, total ⁴	109.4	114.5	118.5	120.6	121.0	121.2	121.1	121.4	121.6	121.9	122.3	122.6
13 Goods-producing, total.....	95.9	101.6	102.9	102.5	102.9	102.6	102.1	102.2	102.2	102.1	102.2	102.3
14 Manufacturing, total.....	93.6	98.6	98.7	97.8	97.8	97.5	97.2	97.1	97.1	97.0	97.2	97.3
15 Manufacturing, production-worker.....	88.6	94.1	93.5	92.4	92.4	92.1	91.8	91.7	91.7	91.7	91.8	92.2
16 Service-producing.....	115.0	120.0	125.0	128.2	128.6	129.0	129.0	129.4	129.7	130.2	130.7	131.0
17 Personal income, total.....	176.6	193.5	206.2	214.3	216.9	216.6	216.6	217.2 ^r	217.6 ^r	218.2	219.0	219.7
18 Wages and salary disbursements.....	168.7	184.8	197.8	206.4	206.8	207.1	207.6	208.5	209.6	210.1	211.5	212.6
19 Manufacturing.....	149.0	164.6	172.5	176.4	175.8	176.1	175.4	175.5	176.6	176.5	179.0	178.0
20 Disposable personal income ⁵	176.0	193.6	205.0	213.7	216.5	215.9	215.5	215.8 ^r	215.9 ^r	216.4	216.9	217.2
21 Retail sales (1977 = 100) ⁶	162.0	179.0	190.6	193.7	195.4	197.0	197.5	198.9	201.7	213.0	201.9	202.9
<i>Prices⁷</i>												
22 Consumer.....	298.4	311.1	322.2	326.0	325.3	326.3	327.9	328.0	328.6	330.2	330.5	330.8
23 Producer finished goods.....	285.2	291.1	293.7	288.0	287.2	288.9	289.3	287.6 ^r	288.3	287.5	290.5	290.7

1. A major revision of the industrial production index and the capacity utilization rates was released in July 1985. See "A Revision of the Index of Industrial Production" and accompanying tables that contain revised indexes (1977=100) through December 1984 in the FEDERAL RESERVE BULLETIN, vol. 71 (July 1985), pp. 487-501. The revised indexes for January through June 1985 were shown in the September BULLETIN.

2. Ratios of indexes of production to indexes of capacity. Based on data from Federal Reserve, McGraw-Hill Economics Department, Department of Commerce, and other sources.

3. Index of dollar value of total construction contracts, including residential, nonresidential and heavy engineering, from McGraw-Hill Information Systems Company, F. W. Dodge Division.

4. Based on data in *Employment and Earnings* (U.S. Department of Labor). Series covers employees only, excluding personnel in the Armed Forces.

5. Based on data in *Survey of Current Business* (U.S. Department of Commerce).

6. Based on Bureau of Census data published in *Survey of Current Business*.

7. Data without seasonal adjustment, as published in *Monthly Labor Review*. Seasonally adjusted data for changes in the price indexes may be obtained from the Bureau of Labor Statistics, U.S. Department of Labor.

NOTE. Basic data (not index numbers) for series mentioned in notes 4, 5, and 6, and indexes for series mentioned in notes 3 and 7 may also be found in the *Survey of Current Business*.

Figures for industrial production for the last two months are preliminary and estimated, respectively.

2.11 LABOR FORCE, EMPLOYMENT, AND UNEMPLOYMENT

Thousands of persons; monthly data are seasonally adjusted. Exceptions noted.

Category	1983	1984	1985	1986							
				Apr.	May	June	July	Aug.	Sept.	Oct. ^c	Nov.
HOUSEHOLD SURVEY DATA											
1 Noninstitutional population ¹	176,414	178,602	180,440	182,387	182,545	182,732	182,906	183,074	183,261	183,450	183,628
2 Labor force (including Armed Forces) ¹	113,749	115,763	117,695	119,473	119,898	120,345	120,296	120,428	120,484	120,746	120,919
3 Civilian labor force	111,550	113,544	115,461	117,234	117,664	118,116	118,072	118,182	118,220	118,482	118,654
<i>Employment</i>											
4 Nonagricultural industries ²	97,450	101,685	103,971	105,670	105,950	106,508	106,769	107,107	106,770	107,091	107,146
5 Agriculture	3,383	3,321	3,179	3,222	3,160	3,165	3,112	3,048	3,121	3,149	3,225
<i>Unemployment</i>											
6 Number	10,717	8,539	8,312	8,342	8,554	8,443	8,190	8,027	8,329	8,242	8,283
7 Rate (percent of civilian labor force)	9.6	7.5	7.2	7.1	7.3	7.1	6.9	6.8	7.0	7.0	7.0
8 Not in labor force	62,665	62,839	62,745	62,914	62,647	62,387	62,610	62,646	62,777	62,704	62,709
ESTABLISHMENT SURVEY DATA											
9 Nonagricultural payroll employment ³	90,196	94,461	97,698	99,783	99,918	99,843	100,105	100,283	100,560 ^c	100,820	101,069
10 Manufacturing	18,434	19,412	19,426	19,245	19,201	19,135	19,121	19,123	19,105 ^c	19,128	19,163
11 Mining	952	974	969	821	790	772	768	753	743 ^c	747	741
12 Contract construction	3,948	4,345	4,661	4,972	4,974	4,947	4,980	5,012	5,010 ^c	4,997	5,008
13 Transportation and public utilities	4,954	5,171	5,300	5,266	5,265	5,167	5,288	5,255	5,316 ^c	5,318	5,346
14 Trade	20,881	22,134	23,195	23,715	23,783	23,773	23,841	23,893	23,924 ^c	24,003	24,022
15 Finance	5,468	5,682	5,924	6,228	6,261	6,295	6,334	6,364	6,388 ^c	6,407	6,436
16 Service	19,694	20,761	21,929	22,825	22,924	23,072	23,176	23,255	23,300 ^c	23,361	23,481
17 Government	15,869	15,984	16,295	16,711	16,720	16,682	16,597	16,628	16,774 ^c	16,859	16,872

1. Persons 16 years of age and over. Monthly figures, which are based on sample data, relate to the calendar week that contains the 12th day; annual data are averages of monthly figures. By definition, seasonality does not exist in population figures. Based on data from *Employment and Earnings* (U.S. Department of Labor).

2. Includes self-employed, unpaid family, and domestic service workers.

3. Data include all full- and part-time employees who worked during, or received pay for, the pay period that includes the 12th day of the month, and exclude proprietors, self-employed persons, domestic servants, unpaid family workers, and members of the Armed Forces. Data are adjusted to the March 1984 benchmark and only seasonally adjusted data are available at this time. Based on data from *Employment and Earnings* (U.S. Department of Labor).

2.12 OUTPUT, CAPACITY, AND CAPACITY UTILIZATION

Seasonally adjusted

Series	1985		1986			1985		1986			1985		1986		
	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3 ^r			
	Output (1977 = 100)				Capacity (percent of 1977 output)				Utilization rate (percent)						
1 Total industry	124.7	125.0	124.3	125.1	155.4	156.3	157.1	157.9	80.2	80.0	79.2	79.2			
2 Mining	107.1	105.4	100.1	96.6	132.5	132.1	132.1	137.5	80.9	79.6	75.6	73.0			
3 Utilities	112.8	110.5	109.5	110.6	135.7	136.3	136.9	149.0	83.2	81.1	79.5	79.4			
4 Manufacturing	127.4	128.4	128.3	129.5	159.5	160.5	161.4	162.3	79.9	80.0	79.5	79.7			
5 Primary processing	110.3	111.5	111.1	111.9	133.1	133.6	134.0	134.5	82.8	83.5	82.9	83.2			
6 Advanced processing	137.8	138.5	138.8	140.1	175.3	176.7	177.9	179.2	78.6	78.4	78.0	78.0			
7 Materials	114.3	114.5	113.4	113.4	143.6	144.2	144.7	145.3	79.6	79.4	78.3	78.1			
8 Durable goods	121.1	120.9	118.8	118.7	159.0	159.9	160.7	161.5	76.2	75.6	73.9	73.6			
9 Metal materials	82.6	79.0	75.2	72.6	115.5	115.0	114.5	114.0	71.5	68.7	65.6 ^r	64.1			
10 Nondurable goods	113.9	115.7	116.8	118.9	138.6	139.0	139.5	139.9	82.2	83.2	83.8	85.6			
11 Textile, paper, and chemical	114.0	116.2	117.0	119.6	138.0	138.4	138.8	139.2	82.7	83.9	84.3	86.5			
12 Paper	124.8	128.8	130.2	.....	136.5	137.3	138.1	.....	91.4	93.8	94.2 ^r	97.3		
13 Chemical	113.4	115.3	115.4	.....	143.6	144.0	144.3	.....	79.0	80.1	80.0 ^r	81.3		
14 Energy materials	102.6	102.2	100.8	99.4	120.9	121.1	121.3	121.4	84.9	84.4	82.9	81.2			
	Previous cycle ¹		Latest cycle ²		1985		1986								
	High	Low	High	Low	Aug.	Mar.	Apr.	May	June	July	Aug. ^r	Sept. ^r	Oct. ^r	Nov.	
	Capacity utilization rate (percent)														
15 Total industry	88.6	72.1	86.9	69.5	80.6	79.0	79.5	79.1	79.0	77.2	79.2	79.0	79.0	79.3	
16 Mining	92.8	87.8	95.2	76.9	81.6	77.9	76.4	75.5	74.9	73.5	73.1	72.4	72.0	71.5	
17 Utilities	95.6	82.9	88.5	78.0	81.5	80.1	80.0	79.3	79.2	79.9	78.8	79.7	80.4	80.6	
18 Manufacturing	87.7	69.9	86.5	68.0	80.3	79.1	79.9	79.4	79.3	79.7	79.8	79.6	79.5	79.9	
19 Primary processing	91.9	68.3	89.1	65.1	82.5	82.4	83.2	82.9	82.7	82.9	83.2	83.6	83.5	83.9	
20 Advanced processing	86.0	71.1	85.1	69.5	79.3	77.4	78.5	78.0	77.7	78.4	78.0	77.7	77.7	78.1	
21 Materials	92.0	70.5	89.1	68.4	79.8	78.5	78.7	78.1	78.0	78.3	77.9	78.0	77.8	78.2	
22 Durable goods	91.8	64.4	89.8	60.9	76.8	74.5	74.9	73.7	73.2	73.7	73.5	73.5	73.5	74.0	
23 Metal materials	99.2	67.1	93.6	45.7	70.2	66.0	68.3	65.2	63.2	63.8	63.8	64.7	65.1	65.9	
24 Nondurable goods	91.1	66.7	88.1	70.6	81.6	82.5	83.6	83.5	84.3	85.0	85.5	86.1	85.9	86.3	
25 Textile, paper, and chemical	92.8	64.8	89.4	68.6	81.7	83.4	83.6	84.2	85.1	85.6	86.5	87.4	86.9	87.4	
26 Paper	98.4	70.6	97.3	79.9	89.7	93.0	93.6	93.1	95.9	97.8	97.9	96.1	95.9	.....
27 Chemical	92.5	64.4	87.9	63.3	78.7	79.4	79.4	80.2	80.4	80.2	81.2	82.6	82.0	.....
28 Energy materials	94.6	86.9	94.0	82.2	84.8	83.7	82.8	82.9	83.1	82.3	80.6	80.6	79.8	79.8	

1. Monthly high 1973; monthly low 1975.

2. Monthly highs 1978 through 1980; monthly lows 1982.

NOTE: These data also appear in the Board's G.3 (402) release. For address, see inside front cover.

2.13 INDUSTRIAL PRODUCTION Indexes and Gross Value ▲

Monthly data are seasonally adjusted

Grouping	1977 pro- por- tion	1985 avg.	1985		1986										
			Nov.	Dec.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug. ^r	Sept.	Oct. ^p	Nov. ^r
Index (1977 = 100)															
MAJOR MARKET															
1 Total index	100.00	123.8	124.8	125.6	126.2	125.3	123.6	124.7	124.2	124.2	124.9	125.1	125.1	125.2	125.9
2 Products	57.72	130.8	132.8	133.0	134.0	132.9	131.2	132.7	132.4	132.4	133.2	133.8	133.6	133.8	134.6
3 Final products	44.77	131.1	133.1	133.2	133.9	132.8	130.6	132.1	131.6	131.1	132.0	132.6	132.5	132.7	133.5
4 Consumer goods	25.52	120.2	122.7	123.3	123.8	123.3	121.8	124.5	124.3	124.4	125.2	125.1	124.7	124.7	125.6
5 Equipment	19.25	145.4	147.0	146.4	147.5	145.4	142.3	142.3	141.2	140.0	141.0	142.5	142.8	143.3	144.1
6 Intermediate products	12.94	130.0	131.8	132.0	134.2	133.4	133.3	134.5	135.1	137.0	137.3	137.8	137.2	137.8	138.4
7 Materials	42.28	114.2	113.9	115.4	115.5	114.8	113.3	113.8	113.0	113.1	113.6	113.2	113.5	113.3	113.9
<i>Consumer goods</i>															
8 Durable consumer goods	6.89	112.9	115.4	115.3	116.0	116.6	112.4	115.9	113.8	114.3	116.3	115.7	117.4	115.9	116.8
9 Automotive products	2.98	114.0	115.6	113.9	116.2	117.6	110.4	116.4	113.2	113.7	116.4	114.5	117.0	112.1	112.4
10 Autos and trucks	1.79	112.0	114.1	110.4	118.2	119.4	106.3	115.1	110.3	112.2	114.5	110.4	116.8	107.7	107.5
11 Autos, consumer	1.16	98.9	95.6	94.6	105.5	107.1	93.7	100.8	94.8	99.3	95.3	87.8	96.2	91.9	92.3
12 Trucks, consumer .....	.63	136.3	148.6	139.8	141.7	142.1	129.6	141.5	139.1	136.1	130.3	152.4	155.1	137.1	.....
13 Auto parts and allied goods	1.19	116.9	117.7	119.0	113.3	114.9	116.6	118.4	117.4	116.1	119.1	120.7	117.4	118.6	119.8
14 Home goods	3.91	112.2	115.3	116.4	115.8	115.8	113.9	115.5	114.3	114.8	116.3	116.7	117.7	118.9	120.2
15 Appliances, A/C and TV	1.24	131.0	138.8	140.4	133.2	135.1	133.7	138.8	133.9	137.5	138.9	139.4	141.2	141.9	143.8
16 Appliances and TV	1.19	131.8	141.3	143.2	135.7	137.6	136.0	140.6	135.8	139.1	141.6	142.5	143.5	143.5	.....
17 Carpeting and furniture .....	.96	119.8	124.6	123.3	125.1	124.4	121.2	121.8	123.3	122.5	126.6	125.8	126.2	128.1	.....
18 Miscellaneous home goods	1.71	94.3	93.1	95.1	98.0	97.0	95.5	95.0	95.0	94.1	94.1	95.1	96.0	97.1	.....
19 Nondurable consumer goods	18.63	122.9	125.3	126.3	126.6	125.8	125.3	127.7	128.1	128.1	128.4	128.6	127.4	127.9	128.8
20 Consumer staples	15.29	129.0	131.3	132.5	132.8	132.3	131.6	134.3	135.0	135.1	135.3	135.5	134.3	134.7	135.6
21 Consumer foods and tobacco	7.80	128.8	130.5	131.6	130.1	131.1	130.3	131.9	132.4	133.3	132.2	133.2	132.2	131.9	.....
22 Nonfood staples	7.49	129.2	132.1	133.4	135.6	133.5	133.0	136.7	137.7	137.0	138.5	137.9	136.4	137.7	138.3
23 Consumer chemical products	2.75	149.1	154.8	153.6	156.3	158.3	156.4	163.1	162.4	163.6	166.4	163.4	161.1	161.7	.....
24 Consumer paper products	1.88	141.9	143.2	146.5	148.9	143.4	143.1	145.1	148.6	147.1	146.4	147.7	145.7	149.3	.....
25 Consumer energy	2.86	101.8	103.1	105.4	107.0	103.2	104.0	106.0	106.8	104.8	106.6	107.1	106.7	106.9	.....
26 Consumer fuel	1.44	88.6	89.8	91.7	94.1	92.0	92.2	93.7	96.4	91.8	91.2	94.9	92.5	92.2	.....
27 Residential utilities	1.42	115.3	116.6	119.4	120.1	114.5	116.1	118.4	117.5	118.1	122.3	119.6	121.2	.....	.....
<i>Equipment</i>															
28 Business and defense equipment	18.01	146.0	148.2	147.8	149.1	147.8	145.5	146.6	146.0	145.1	146.4	147.8	148.1	148.4	149.1
29 Business equipment	14.34	139.6	140.8	140.0	141.5	140.5	137.7	138.6	137.9	136.6	137.9	139.3	139.4	139.4	140.1
30 Construction, mining, and farm	2.08	64.3	65.1	66.3	65.3	63.0	59.5	58.6	60.9	61.9	60.6	58.3	58.1	57.8	.....
31 Manufacturing	3.27	110.7	110.5	111.6	113.0	112.9	112.4	111.9	111.9	111.7	112.6	113.3	113.0	113.2	113.5
32 Power	1.27	83.5	84.1	85.4	82.9	82.3	82.0	83.0	82.9	83.5	81.7	81.7	80.3	80.4	81.0
33 Commercial	5.22	217.9	218.6	217.0	217.8	216.8	214.3	213.4	212.9	208.2	214.5	217.5	215.1	215.7	216.8
34 Transit	2.49	105.4	109.7	105.5	112.7	111.7	104.3	112.1	107.3	108.8	103.9	106.9	113.8	112.4	113.1
35 Defense and space equipment	3.67	170.6	177.2	178.5	178.7	176.3	176.2	178.0	178.0	178.4	179.5	181.0	182.0	183.6	184.4
<i>Intermediate products</i>															
36 Construction supplies	5.95	118.3	120.5	119.8	124.0	122.6	122.6	123.6	123.5	124.1	124.0	125.4	124.6	125.0	125.7
37 Business supplies	6.99	140.0	141.5	142.4	142.9	142.6	142.5	143.8	145.0	147.9	148.6	148.4	147.8	148.6	.....
38 General business supplies	5.67	143.9	145.3	146.2	147.2	146.7	146.4	148.0	148.3	151.6	153.3	152.5	152.2	152.7	.....
39 Commercial energy products	1.31	122.9	125.4	126.2	124.4	124.9	125.6	125.8	130.7	131.9	128.3	130.6	129.0	131.1	.....
<i>Materials</i>															
40 Durable goods materials	20.50	121.4	121.2	121.9	122.2	121.3	119.3	120.2	118.4	117.8	118.8	118.8	118.8	119.1	120.0
41 Durable consumer parts	4.92	100.3	100.7	101.1	103.5	103.2	99.9	99.3	96.4	96.3	96.7	95.2	95.2	96.0	97.3
42 Equipment parts	5.94	158.0	154.0	154.1	153.8	153.0	153.7	154.8	152.3	151.8	154.3	155.6	154.8	154.3	155.1
43 Durable materials n.e.c.	9.64	109.7	111.4	112.8	112.2	111.0	108.0	109.4	108.8	107.9	108.2	108.1	108.7	109.3	110.0
44 Basic metal materials	4.64	84.8	87.8	87.9	85.2	83.0	79.6	82.9	78.9	76.7	77.4	76.9	78.2	78.7	.....
45 Nondurable goods materials	10.09	112.2	113.3	114.9	116.2	116.1	114.8	116.5	116.5	117.7	118.9	119.7	120.6	120.4	121.2
46 Textile, paper, and chemical	7.53	112.2	113.4	115.0	116.5	116.5	115.5	115.9	116.9	118.2	119.0	120.5	121.8	121.3	122.1
47 Textile materials	1.52	98.7	106.1	103.8	104.1	107.5	105.7	106.7	108.4	109.5	111.2	113.4	116.4	116.0	.....
48 Pulp and paper materials	1.55	124.1	123.6	129.0	129.7	128.8	128.0	129.0	128.6	132.7	135.6	136.0	133.7	133.7	.....
49 Chemical materials	4.46	112.7	112.4	114.0	116.2	115.4	114.5	114.5	115.7	116.1	115.9	117.5	119.6	118.8	.....
50 Miscellaneous nondurable materials	2.57	112.1	112.8	114.4	115.4	115.0	112.8	118.2	115.3	116.4	118.3	117.2	117.1	117.7	.....
51 Energy materials	11.69	103.4	101.8	104.5	103.0	102.1	101.4	100.4	100.5	100.8	99.9	97.9	97.9	97.0	97.0
52 Primary energy	7.57	107.2	106.5	108.1	106.9	106.7	107.4	106.2	106.7	106.5	104.8	103.7	103.1	101.6	.....
53 Converted fuel materials	4.12	96.4	93.3	97.9	95.8	93.6	90.5	89.7	89.2	90.4	90.9	87.3	88.3	88.6	.....

2.13 INDUSTRIAL PRODUCTION Indexes and Gross Value—Continued

Grouping	SIC code	1977 proportion	1985 avg.	1985		1986										
				Nov.	Dec.	Jan.	Feb.	Mar.	Apr.	May	June	July	Aug. ^r	Sept.	Oct. ^p	Nov. ^e
Index (1977 = 100)																
MAJOR INDUSTRY																
1 Mining and utilities.....		15.79	110.0	108.8	110.2	109.8	106.8	105.4	104.2	103.1	102.6	101.8	100.9	100.9	100.9	100.7
2 Mining.....		9.83	108.8	106.9	107.4	108.1	105.1	103.0	101.0	99.8	98.9	97.1	96.4	95.5	94.9	94.2
3 Utilities.....		5.96	111.9	111.9	114.8	112.5	109.7	109.3	109.4	108.5	108.6	109.7	108.3	109.7	110.9	111.3
4 Manufacturing.....		84.21	126.4	127.8	128.2	129.4	128.7	127.2	128.7	128.2	128.3	129.2	129.5	129.5	129.6	130.5
5 Nondurable.....		35.11	125.1	127.2	127.5	129.3	128.7	127.7	129.6	129.9	131.2	131.7	132.2	131.6	132.0	133.1
6 Durable.....		49.10	127.3	128.2	128.7	129.5	128.7	126.8	128.1	127.0	126.2	127.4	127.5	128.0	127.9	128.6
<i>Mining</i>																
7 Metal.....	10	.50	75.0	78.3	77.3	73.5	77.2	75.9	76.0	72.0	65.9	69.2	70.9	.....	.....	.....
8 Coal.....	11.12	1.60	126.8	125.8	128.4	130.8	126.5	124.7	124.4	124.0	127.3	120.2	122.2	120.8	116.1	.....
9 Oil and gas extraction.....	13	7.07	106.2	103.6	104.2	104.9	101.1	99.2	96.2	95.1	93.3	92.4	90.7	90.2	90.0	88.2
10 Stone and earth minerals.....	14	.66	118.3	118.0	114.6	113.5	116.8	111.6	115.0	112.4	114.5	111.8	114.8	110.7	112.8	.....
<i>Nondurable manufactures</i>																
11 Foods.....	20	7.96	130.2	131.5	132.1	132.0	132.9	132.2	133.1	133.7	134.6	134.3	135.1	134.4	133.3	.....
12 Tobacco products.....	21	.62	100.2	102.8	100.3	93.8	97.0	93.6	100.3	101.6	97.6	97.9	97.1	97.2	.....	.....
13 Textile mill products.....	22	2.29	103.2	110.0	107.7	107.9	109.9	108.0	111.4	111.3	112.6	113.4	114.7	116.0	116.9	.....
14 Apparel products.....	23	2.79	100.9	103.8	104.5	105.5	102.8	102.8	103.1	102.6	101.7	102.5	102.5	102.7	103.5	.....
15 Paper and products.....	26	3.15	127.6	128.9	131.3	133.6	132.6	132.4	134.1	133.2	137.2	138.1	138.6	137.2	137.5	.....
16 Printing and publishing.....	27	4.54	153.9	156.8	157.6	160.9	156.7	157.8	161.6	161.9	164.0	165.4	164.6	162.9	167.0	167.8
17 Chemicals and products.....	28	8.05	127.1	128.2	128.1	131.7	132.0	130.2	132.8	131.5	134.2	134.1	134.4	133.9	133.5	.....
18 Petroleum products.....	29	2.40	86.8	87.6	88.9	94.7	90.1	88.6	91.3	95.7	91.8	90.6	94.0	93.3	92.0	91.3
19 Rubber and plastic products.....	30	2.80	146.9	150.1	149.4	150.2	151.1	147.8	146.8	150.1	152.2	155.5	155.1	155.4	156.4	.....
20 Leather and products.....	31	.53	68.5	68.7	66.4	65.4	64.8	62.7	61.5	59.5	57.9	61.9	62.0	60.9	59.8	.....
<i>Durable manufactures</i>																
21 Lumber and products.....	24	2.30	113.4	115.0	116.1	120.5	120.3	120.7	121.3	121.6	120.9	120.8	122.5	121.8	.....	.....
22 Furniture and fixtures.....	25	1.27	139.7	142.2	140.5	141.2	143.2	142.9	145.9	146.2	147.1	149.5	148.3	147.9	148.0	.....
23 Clay, glass, stone products.....	32	2.72	115.5	116.7	118.2	120.0	119.3	120.0	121.6	120.2	120.8	119.6	119.7	121.6	119.0	.....
24 Primary metals.....	33	5.33	80.5	82.9	81.7	82.4	80.3	76.3	78.1	74.8	71.4	73.6	73.4	74.0	73.8	75.0
25 Iron and steel.....	331.2	3.49	70.4	73.9	71.6	72.2	69.5	64.3	65.6	60.2	58.3	61.7	60.8	61.0	61.3	.....
26 Fabricated metal products.....	34	6.46	107.3	107.6	108.2	109.2	108.5	107.6	108.2	106.5	106.6	105.7	105.9	107.2	107.9	108.0
27 Nonelectrical machinery.....	35	9.54	145.3	144.8	146.2	144.9	143.9	141.7	140.8	141.3	140.4	142.6	142.6	140.9	142.0	142.8
28 Electrical machinery.....	36	7.15	168.4	166.9	168.7	166.1	164.8	165.2	166.8	166.0	163.2	166.8	167.2	167.2	167.6	168.9
29 Transportation equipment.....	37	9.13	121.4	124.8	124.0	128.2	127.5	122.6	126.2	124.1	125.1	125.6	125.1	127.7	125.1	125.6
30 Motor vehicles and parts.....	371	5.25	111.5	112.6	111.4	116.5	116.4	108.1	112.6	108.7	110.6	111.2	108.2	112.2	107.0	107.8
31 Aerospace and miscellaneous transportation equipment.....	372-6.9	3.87	134.9	141.3	141.0	143.9	142.6	142.4	144.8	145.0	144.7	145.2	148.0	148.8	149.6	149.9
32 Instruments.....	38	2.66	139.1	139.9	140.4	141.5	141.9	142.0	142.4	140.3	139.9	141.7	142.0	141.7	140.8	140.8
33 Miscellaneous manufactures.....	39	1.46	96.1	94.8	96.6	100.9	100.9	99.0	99.2	101.0	98.3	97.5	98.3	98.1	99.9	.....
<i>Utilities</i>																
34 Electric.....		4.17	119.7	120.1	122.4	119.7	119.5	119.8	121.6	121.7	123.1	125.4	122.4	123.8	125.3	.....
Gross value (billions of 1978 dollars, annual rates)																
MAJOR MARKET																
35 Products, total.....		517.5	1,650.9	1,680.6	1,676.6	1,702.1	1,686.5	1,660.8	1,686.3	1,687.6	1,676.7	1,669.9	1,681.3	1,682.2	1,685.9	1,694.5
36 Final.....		405.7	1,282.3	1,304.9	1,302.5	1,321.2	1,310.3	1,282.5	1,307.0	1,301.1	1,289.5	1,282.7	1,292.6	1,296.5	1,295.2	1,303.2
37 Consumer goods.....		272.7	820.7	838.1	841.7	850.7	845.3	832.0	852.3	852.4	843.8	842.3	846.9	843.6	841.6	848.6
38 Equipment.....		133.0	461.7	466.8	460.8	470.5	465.1	450.4	454.7	448.7	445.7	440.4	445.7	452.9	453.7	454.6
39 Intermediate.....		111.9	368.6	375.7	374.1	380.8	376.2	378.3	379.3	386.4	387.2	387.1	388.7	385.7	390.7	391.2

▲ A major revision of the industrial production index and the capacity utilization rates was released in July 1985. See "A Revision of the Index of Industrial Production" and accompanying tables that contain revised indexes (1977=100) through December 1984 in the FEDERAL RESERVE BULLETIN, vol. 71

(July 1985), pp. 487-501. The revised indexes for January through June 1985 were shown in the September BULLETIN.
NOTE: These data also appear in the Board's G.12.3 (414) release. For address, see inside front cover.

2.14 HOUSING AND CONSTRUCTION

Monthly figures are at seasonally adjusted annual rates except as noted.

Item	1983	1984	1985	1986									
				Jan.	Feb.	Mar.	Apr.	May	June	July	Aug.	Sept.	Oct.
Private residential real estate activity (thousands of units)													
NEW UNITS													
1 Permits authorized	1,605	1,682	1,733	1,861	1,808	1,834	1,885	1,788	1,792	1,759	1,673	1,603	1,565
2 1-family	902	922	957	1,060	1,033	1,043	1,139	1,092	1,121	1,093	1,039	1,047	1,006
3 2-or-more-family	703	759	777	801	775	791	746	696	671	666	634	556	559
4 Started	1,703	1,749	1,742	2,034	2,001	1,960	2,019	1,853	1,852	1,782	1,795	1,664	1,628
5 1-family	1,067	1,084	1,072	1,335	1,202	1,221	1,242	1,241	1,230	1,137	1,186	1,102	1,090
6 2-or-more-family	635	665	669	699	799	739	777	612	622	645	609	562	538
7 Under construction, end of period ¹	1,003	1,051	1,063	1,094	1,110	1,099	1,135	1,132	1,151	1,157	1,164	1,154	1,145
8 1-family	524	556	539	571	581	574	586	597	612	623	630	626	626
9 2-or-more-family	479	494	524	522	529	526	549	534	539	533	533	528	519
10 Completed	1,390	1,652	1,703	1,778	1,725	1,806	1,693	1,829	1,620	1,761	1,763	1,733	1,736
11 1-family	924	1,025	1,072	1,075	1,038	1,153	1,127	1,140	1,060	1,067	1,128	1,109	1,170
12 2-or-more-family	466	627	631	703	687	653	566	689	560	694	635	624	566
13 Mobile homes shipped	296	296	284	280	266	240	249	239	226	236	232	244	244
Merchant builder activity in 1-family units													
14 Number sold	622	639	688	735	741	924	880	787	722	698 ^r	618	732	662
15 Number for sale, end of period ¹	304	358	350	352	352	338	336	336	340	349	353	356	359
Price (thousands of dollars) ²													
Median													
16 Units sold	75.5	80.0	84.3	86.6	89.7	88.7	92.5	92.1	91.2	94.1 ^r	91.1	91.7	93.6
Average													
17 Units sold	89.9	97.5	101.0	104.1	106.6	108.0	110.3	114.6	110.9	116.8 ^r	114.6	112.4	111.6
EXISTING UNITS (1-family)													
18 Number sold	2,719	2,868	3,217	3,300	3,270	3,200	3,570	3,450	3,390	3,470	3,610	3,770	3,810
Price of units sold (thousands of dollars) ²													
19 Median	69.8	72.3	75.4	77.1	77.4	79.8	80.2	83.2	82.6	79.9	82.0	79.4	79.4
20 Average	82.5	85.9	90.6	93.0	93.1	96.8	98.1	101.7	102.1	99.2	100.3	96.8	97.3
Value of new construction ³ (millions of dollars)													
CONSTRUCTION													
21 Total put in place	279,240	327,209	355,570	373,378	373,947	368,027	373,904	374,483	375,397	380,722 ^r	382,603 ^r	382,581 ^r	379,676 ^r
22 Private	228,527	271,973	292,792	305,366	305,682	298,868	303,320	302,573	304,567	309,003 ^r	310,155 ^r	308,617 ^r	307,736 ^r
23 Residential	126,553	155,148	158,818	163,413	164,713	165,645	170,520	172,491	174,478	178,821 ^r	178,761 ^r	178,480 ^r	178,642 ^r
24 Nonresidential, total	101,974	116,825	133,974	141,953	140,969	133,223	132,800	130,082	130,089	130,182 ^r	131,394 ^r	130,137 ^r	129,094 ^r
Buildings													
25 Industrial	12,863	13,746	15,769	15,783	16,381	13,354	14,557	13,658	13,027	12,866 ^r	12,543 ^r	13,180 ^r	12,913 ^r
26 Commercial	35,789	48,100	59,626	65,222	63,494	60,716	59,763	57,368	57,443	58,132 ^r	60,054 ^r	58,001 ^r	56,430 ^r
27 Other	11,838	12,547	12,619	12,781	13,065	13,131	13,006	13,131	13,263	13,277 ^r	13,315 ^r	14,001 ^r	14,435 ^r
28 Public utilities and other	41,484	42,432	45,960	48,167	48,029	46,022	45,474	45,925	46,356	45,907 ^r	45,482 ^r	44,955 ^r	45,316 ^r
29 Public	50,715	55,232	62,777	68,013	68,264	69,150	70,583	71,910	70,830	71,719 ^r	72,448 ^r	73,964 ^r	71,940 ^r
30 Military	2,544	2,839	3,283	3,407	3,974	3,673	3,725	3,637	3,761	3,553 ^r	4,132 ^r	5,050 ^r	3,695 ^r
31 Highway	14,143	16,343	19,998	22,129	22,273	22,673	23,240	22,001	21,771	21,603 ^r	21,607 ^r	20,552 ^r	20,274 ^r
32 Conservation and development	4,820	4,654	4,952	5,614	4,372	4,598	4,947	4,729	4,657	4,415 ^r	4,294 ^r	4,841 ^r	4,843 ^r
33 Other	29,208	31,396	34,544	36,863	37,645	38,215	38,756	40,304	40,411	42,148 ^r	42,415 ^r	43,521 ^r	43,128 ^r

1. Not at annual rates.
 2. Not seasonally adjusted.
 3. Value of new construction data in recent periods may not be strictly comparable with data in prior periods because of changes by the Bureau of the Census in its estimating techniques. For a description of these changes see *Construction Reports (C-30-76-5)*, issued by the Bureau in July 1976.

NOTE. Census Bureau estimates for all series except (a) mobile homes, which are private, domestic shipments as reported by the Manufactured Housing Institute and seasonally adjusted by the Census Bureau, and (b) sales and prices of existing units, which are published by the National Association of Realtors. All back and current figures are available from originating agency. Permit authorizations are those reported to the Census Bureau from 16,000 jurisdictions beginning with 1978.

2.15 CONSUMER AND PRODUCER PRICES

Percentage changes based on seasonally adjusted data, except as noted

Item	Change from 12 months earlier		Change from 3 months earlier (at annual rate)				Change from 1 month earlier					Index level Nov. 1986 (1967 = 100) ¹
	1985 Nov.	1986 Nov.	1985	1986			1986					
			Dec.	Mar.	June	Sept.	July	Aug. ²	Sept.	Oct.	Nov.	
CONSUMER PRICES²												
1 All items	3.6	1.3	5.3	-1.9	1.5	2.2	.0	.2	.3	.2	.3	330.8
2 Food	2.3	4.4	5.9	-1.4	3.4	9.4	.9	.9	.4	.3	.5	324.6
3 Energy items .....	.8	-19.6	3.3	-34.2	-12.5	-19.5	-4.1	-1.9	.7	-2.2	-7	341.7
4 All items less food and energy	4.4	3.8	5.4	4.1	3.1	3.7	.4	.3	.3	.4	.3	332.5
5 Commodities	2.2	1.3	3.6	.3	-5	3.1	.2	.3	.2	.2	.2	266.1
6 Services	5.7	5.2	6.5	6.5	5.2	4.1	.4	.3	.3	.5	.4	405.0
PRODUCER PRICES												
7 Finished goods	1.4	-1.9	9.2	-12.5	.4	.7	-.6 ^r	.4	.4	.3	.2	290.7
8 Consumer foods	-.1	4.1	16.0	-8.1	5.9	13.0	1.8 ^r	1.4	-.2	.9	-.1	283.0
9 Consumer energy	-2.4	-37.9	20.7	-66.9	-22.3	-36.9	-13.9 ^r	-.2	3.7	-4.3	.0	452.9
10 Other consumer goods	2.8	3.0	4.4	2.5	2.0	2.2	.2	.1	.2	.8	.3	262.7
11 Capital equipment	2.5	2.2	5.6	.7	2.3	2.2	.1	.1	.4	.5	.3	310.5
12 Intermediate materials ³	-.5	-4.3	2.9	-11.8	-5.3	-.8	-.6	-.1	.5	-.3	.2	310.4
13 Excluding energy	-.2	.3	.0	-1.0	-1.3	2.0	.2	.1	.3	.1	.2	305.1
Crude materials												
14 Foods	-6.4	-.3	47.0	-24.7	1.6	20.1	3.3 ^r	2.1	-.8	2.6	-.2	235.9
15 Energy	-5.3	-27.4	-4.0	-51.3	-29.1	-13.3	-6.2 ^r	-.8	3.7	-.9	-.7	535.3
16 Other	-4.3	.0	1.5	-.2	7.0	-18.1	-.3 ^r	-5.6	.5	1.7	1.6	244.5

1. Not seasonally adjusted.
 2. Figures for consumer prices are those for all urban consumers and reflect a rental equivalence measure of homeownership after 1982.

3. Excludes intermediate materials for food manufacturing and manufactured animal feeds.
 SOURCE: Bureau of Labor Statistics.

2.16 GROSS NATIONAL PRODUCT AND INCOME

Billions of current dollars except as noted; quarterly data are at seasonally adjusted annual rates.

Account	1983	1984	1985	1985		1986		
				Q3	Q4	Q1	Q2	Q3 ^r
GROSS NATIONAL PRODUCT								
1 Total	3,405.7	3,765.0	3,998.1	4,030.5	4,087.7	4,149.2	4,175.6	4,240.7
<i>By source</i>								
2 Personal consumption expenditures	2,234.5	2,428.2	2,600.5	2,627.1	2,667.9	2,697.9	2,732.0	2,799.8
3 Durable goods	289.1	331.2	359.3	373.3	362.0	360.8	373.9	414.5
4 Nondurable goods	816.7	870.1	905.1	907.4	922.6	929.7	928.4	932.8
5 Services	1,128.7	1,227.0	1,336.1	1,346.4	1,383.2	1,407.4	1,429.8	1,452.4
6 Gross private domestic investment	502.3	662.1	661.1	657.4	669.5	708.3	687.3	675.8
7 Fixed investment	509.4	598.0	650.0	654.3	672.6	664.4	672.8	680.3
8 Nonresidential	356.9	416.5	458.2	459.8	474.0	459.2	457.5	459.0
9 Structures	124.0	139.3	154.8	155.0	157.2	154.6	141.5	139.5
10 Producers' durable equipment	232.8	277.3	303.4	304.7	316.8	304.6	316.0	319.5
11 Residential structures	152.5	181.4	191.8	194.5	198.6	205.3	215.3	221.3
12 Change in business inventories	-7.1	64.1	11.1	3.1	-3.1	43.8	14.5	-4.5
13 Nonfarm .....	.4	56.6	12.2	3.2	16.7	41.2	10.5	-10.3
14 Net exports of goods and services	-6.1	-58.7	-78.9	-83.7	-105.3	-93.7	-104.5	-108.9
15 Exports	352.5	382.7	369.8	362.3	368.2	374.8	363.0	370.8
16 Imports	358.7	441.4	448.6	446.0	473.6	468.5	467.5	479.7
17 Government purchases of goods and services	675.0	733.4	815.4	829.7	855.6	836.7	860.8	874.0
18 Federal	283.5	311.3	354.1	360.9	380.9	355.7	367.6	369.3
19 State and local	391.5	422.2	461.3	468.8	474.7	480.9	493.3	504.7
<i>By major type of product</i>								
20 Final sales, total	3,412.8	3,700.9	3,987.0	4,027.4	4,090.8	4,105.4	4,161.2	4,245.2
21 Goods	1,396.1	1,576.7	1,630.2	1,642.8	1,644.1	1,669.0	1,661.6	1,680.2
22 Durable	573.3	675.0	700.2	710.3	709.1	710.6	703.1	730.1
23 Nondurable	822.7	901.7	930.0	932.5	935.0	958.4	958.5	950.1
24 Services	1,682.5	1,813.1	1,959.8	1,971.9	2,025.5	2,057.7	2,087.4	2,125.2
25 Structures	327.1	375.1	408.1	415.9	418.1	422.6	426.7	435.3
26 Change in business inventories	-7.1	64.1	11.1	3.1	-3.1	43.8	14.5	-4.5
27 Durable goods	-1.0	39.2	6.6	-2.7	9.5	28.6	-1.1	-15.6
28 Nondurable goods	-6.1	24.9	4.5	5.8	-12.7	15.3	14.6	11.1
29 MEMO: Total GNP in 1982 dollars	3,279.1	3,489.9	3,585.2	3,603.8	3,622.3	3,655.9	3,661.4	3,686.4
NATIONAL INCOME								
30 Total	2,719.5	3,032.0	3,222.3	3,243.4	3,287.3	3,340.7	3,376.4	3,396.1
31 Compensation of employees	2,020.7	2,214.7	2,368.2	2,380.9	2,423.6	2,461.5	2,480.2	2,507.4
32 Wages and salaries	1,676.2	1,837.0	1,965.8	1,976.0	2,012.8	2,044.1	2,058.8	2,081.1
33 Government and government enterprises	324.3	346.2	372.2	374.2	381.6	387.2	392.5	398.4
34 Other	1,352.3	1,490.6	1,593.9	1,601.8	1,631.1	1,656.8	1,666.3	1,682.7
35 Supplement to wages and salaries	344.5	377.7	402.4	404.9	410.9	417.4	421.3	426.3
36 Employer contributions for social insurance	170.9	193.1	205.5	206.1	209.1	212.9	214.1	215.9
37 Other labor income	173.6	184.5	196.9	198.8	201.7	204.5	207.3	210.4
38 Proprietors' income ¹	190.9	236.9	254.4	249.3	262.1	265.3	289.1	277.5
39 Business and professional ¹	178.4	205.3	225.2	227.7	232.7	240.9	249.6	258.0
40 Farm ¹	12.4	31.5	29.2	21.6	29.4	24.4	39.5	19.6
41 Rental income of persons ²	13.2	8.3	7.6	7.3	8.3	12.8	16.3	16.2
42 Corporate profits ¹	213.7	264.7	280.7	296.3	285.6	296.4	293.1	302.0
43 Profits before tax ³	207.6	235.7	223.2	229.2	235.8	222.5 ^r	227.7 ^r	240.4
44 Inventory valuation adjustment	-10.9	-5.5	-6	6.1	-9.4	16.5	10.6	6.1
45 Capital consumption adjustment	17.0	34.5	58.1	61.0	59.2	57.3 ^r	54.8 ^r	55.5
46 Net interest	281.0	307.4	311.4	309.7	307.6	304.9	297.7	292.9

1. With inventory valuation and capital consumption adjustments.
2. With capital consumption adjustment.

3. For after-tax profits, dividends, and the like, see table 1.48.
SOURCE: Survey of Current Business (Department of Commerce).

2.17 PERSONAL INCOME AND SAVING

Billions of current dollars; quarterly data are at seasonally adjusted annual rates. Exceptions noted.

Account	1983	1984	1985	1985		1986		
				Q3	Q4	Q1	Q2	Q3 ^r
PERSONAL INCOME AND SAVING								
1 Total personal income.....	2,838.6	3,110.2	3,314.5	3,323.2	3,382.9	3,432.6	3,483.3	3,498.8
2 Wage and salary disbursements.....	1,676.6	1,836.8	1,966.1	1,976.0	2,012.8	2,044.1	2,058.8	2,081.1
3 Commodity-producing industries.....	523.1	577.8	607.7	608.3	617.7	622.0	620.8	621.8
4 Manufacturing.....	397.4	439.1	460.1	460.7	467.5	470.5	468.8	470.0
5 Distributive industries.....	404.2	442.2	469.8	472.4	478.9	485.2	484.3	488.3
6 Service industries.....	425.1	470.6	516.4	521.1	534.6	549.6	561.3	572.6
7 Government and government enterprises.....	324.3	346.2	372.2	374.2	381.6	387.2	392.5	398.4
8 Other labor income.....	173.6	184.5	196.9	198.8	201.7	204.5	207.3	210.4
9 Proprietors' income ¹	190.9	236.9	254.4	249.3	262.1	265.3	289.1	277.5
10 Business and professional ¹	178.4	205.3	225.2	227.7	232.7	240.9	249.6	258.0
11 Farm ¹	12.4	31.5	29.2	21.6	29.4	24.4	39.5	19.6
12 Rental income of persons ²	13.2	8.3	7.6	7.3	8.3	12.8	16.3	16.2
13 Dividends.....	68.7	74.7	76.4	76.3	76.7	79.1	81.1	82.0
14 Personal interest income.....	393.1	446.9	476.2	475.2	480.6	480.8	480.1	473.8
15 Transfer payments.....	442.6	455.6	487.1	491.1	493.6	504.7	510.1	518.5
16 Old-age survivors, disability, and health insurance benefits.....	221.7	235.7	253.4	256.5	256.8	263.2	264.1	269.6
17 LESS: Personal contributions for social insurance.....	120.1	133.5	150.2	150.7	152.9	158.6	159.5	160.8
18 EQUALS: Personal income.....	2,838.6	3,110.2	3,314.5	3,323.2	3,382.9	3,432.6	3,483.3	3,498.8
19 LESS: Personal tax and nontax payments.....	410.5	439.6	486.5	491.2	500.7	497.5	504.8	519.0
20 EQUALS: Disposable personal income.....	2,428.1	2,670.6	2,828.0	2,832.0	2,882.2	2,935.1	2,978.5	2,979.9
21 LESS: Personal outlays.....	2,297.4	2,501.9	2,684.7	2,712.4	2,756.4	2,789.4	2,825.5	2,895.8
22 EQUALS: Personal saving.....	130.6	168.7	143.3	119.6	125.8	145.6	153.1	84.1
MEMO								
Per capita (1982 dollars)								
23 Gross national product.....	13,963.7	14,721.1	14,980.9	15,040.5	15,080.3 ^r	15,188.6 ^r	15,179.9	15,245.6
24 Personal consumption expenditures.....	9,138.5	9,475.4	9,713.0	9,774.4	9,790.6 ^r	9,857.5 ^r	9,985.0	10,124.0
25 Disposable personal income.....	9,930.0	10,421.0	10,563.0	10,537.0	10,577.0	10,723.0	10,886.0	10,776.0
26 Saving rate (percent).....	5.4	6.3	5.1	4.2	4.4	5.0	5.1	2.8
GROSS SAVING								
27 Gross saving.....	463.6	573.3	551.5	541.7	524.1	583.2	539.7	517.1
28 Gross private saving.....	592.2	674.8	687.8	679.6	679.2	708.3 ^r	713.0 ^r	650.5
29 Personal saving.....	130.6	168.7	143.3	119.6	125.8	145.6	153.1	84.1
30 Undistributed corporate profits ¹	65.0	91.0	107.3	118.8	106.8	115.5 ^r	106.6 ^r	108.8
31 Corporate inventory valuation adjustment.....	-10.9	-5.5	-6	6.1	-9.4	16.5	10.6	6.1
<i>Capital consumption allowances</i>								
32 Corporate.....	242.7	253.9	268.2	270.1	273.3	275.3	278.9	281.6
33 Noncorporate.....	153.9	161.2	169.0	171.2	173.4	171.8	174.4	176.0
34 Wage accruals less disbursements.....	.0	.0	.0	.0	.0	.0	.0	.0
35 Government surplus, or deficit (-), national income and product accounts.....	-128.6	-101.5	-136.3	-138.0	-155.1	-125.1 ^r	-173.3 ^r	-133.3
36 Federal.....	-176.0	-170.0	-198.0	-197.5	-217.6	-195.0 ^r	-232.2 ^r	-197.4
37 State and local.....	47.5	68.5	61.7	59.5	62.5	69.9 ^r	58.9 ^r	64.0
38 Capital grants received by the United States, net.....	.0	.0	.0	.0	.0	.0	.0	.0
39 Gross investment.....	468.8	571.4	545.9	536.2	525.7	579.6	544.3	527.5
40 Gross private domestic.....	502.3	662.1	661.1	657.4	669.5	708.3	687.3	675.8
41 Net foreign.....	-33.5	-90.7	-115.2	-121.2	-143.8	-128.6	-143.0	-148.3
42 Statistical discrepancy.....	5.2	-1.9	-5.5	-5.5	1.6	-3.6	4.6	10.3

1. With inventory valuation and capital consumption adjustments.
 2. With capital consumption adjustment.

SOURCE: Survey of Current Business (Department of Commerce).

3.10 U.S. INTERNATIONAL TRANSACTIONS Summary

Millions of dollars; quarterly data are seasonally adjusted except as noted.¹

Item credits or debits	1983	1984	1985	1985		1986		
				Q3	Q4	Q1	Q2	Q3 ^P
1 Balance on current account	-46,605	-106,466	-117,677	-28,455 ^r	-33,695 ^r	-34,038	-34,413	-36,280
2 Not seasonally adjusted				-32,275	-31,510	-31,020	-35,458	-40,206
3 Merchandise trade balance ²	-67,080	-112,522	-124,439	-31,675	-37,352	-36,459	-35,669	-37,669
4 Merchandise exports	201,820	219,900	214,424	52,498	52,727	53,661	55,149	55,318
5 Merchandise imports	-268,900	-332,422	-338,863	-84,173	-90,079	-90,120	-90,818	-92,987
6 Military transactions, net	-370	-1,827	-2,917	-619	-1,322	-1,066	-695	-624
7 Investment income, net ³	24,841	18,751	25,188	8,262	9,255	6,517	5,325	5,509
8 Other service transactions, net	5,484	1,288	-525	-422 ^r	-32 ^r	-7	705	681
9 Remittances, pensions, and other transfers	-3,194	-3,621	-3,787	-914	-937	-954	-834	-789
10 U.S. government grants (excluding military)	-6,286	-8,536	-11,196	-3,087	-3,307	-2,069	-3,245	-3,388
11 Change in U.S. government assets, other than official reserve assets, net (increase, -)	-5,005	-5,523	-2,824	-422	-540	-250	-209	-1,346
12 Change in U.S. official reserve assets (increase, -)	-1,196	-3,130	-3,858	-121	-3,148	-115	16	280
13 Gold	0	0	0	0	0	0	0	0
14 Special drawing rights (SDRs)	-66	-979	-897	-264	-189	-274	-104	163
15 Reserve position in International Monetary Fund	-4,434	-995	908	388	168	344	366	508
16 Reserve currencies	3,304	-1,156	-3,869	-245	-3,126	-185	-246	-391
17 Change in U.S. private assets abroad (increase, +) ³	-43,821	-14,987	-25,754	-5,324	-19,579	-12,533	-25,357	-28,016
18 Bank-reported claims	-29,928	-11,127	-691	4,009	-8,485	6,333	-14,387	-20,507
19 Nonbank-reported claims	-6,513	5,081	1,665	-1,517	418	-2,842	-1,220	n.a.
20 U.S. purchase of foreign securities, net	-7,007	-5,082	-7,977	-1,664	-1,411	-6,133	-1,664	163
21 U.S. direct investments abroad, net ³	-373	-3,859	-18,752	-6,152	-10,101	-9,891	-8,806	-7,672
22 Change in foreign official assets in the United States (increase, +)	5,968	3,037	-1,324	2,577	-1,322	2,469	14,704	15,839
23 U.S. Treasury securities	6,972	4,690	-546	-81	-1,976	3,256	14,538	12,262
24 Other U.S. government obligations	-476	13	-295	46	-171	-177	-644	-276
25 Other U.S. government liabilities ⁴	725	436	483	58	263	288	679	954
26 Other U.S. liabilities reported by U.S. banks	545	555	522	2,932	722	-1,261	662	3,201
27 Other foreign official assets ⁵	-1,798	-2,657	-1,488	-378	-160	363	-531	-302
28 Change in foreign private assets in the United States (increase, +) ³	79,528	99,730	128,430	33,088	53,158	34,151	32,822	53,294
29 U.S. bank-reported liabilities	50,342	33,849	40,387	7,276	20,427	8,434	3,553	32,187
30 U.S. nonbank-reported liabilities	-118	4,704	-1,172	589	2,232	-2,057	-1,644	n.a.
31 Foreign private purchases of U.S. Treasury securities, net	8,721	23,059	20,500	7,484	5,676	7,666	3,807	597
32 Foreign purchases of other U.S. securities, net	8,636	12,759	50,859	11,628	22,441	18,686	23,018	17,078
33 Foreign direct investments in the United States, net ³	11,947	25,359	17,856	6,111	2,382	1,422	4,088	3,432
34 Allocation of SDRs	0	0	0	0	0	0	0	0
35 Discrepancy	11,130	27,338	23,006	-1,343 ^r	5,125 ^r	10,316	12,437	-3,771
36 Owing to seasonal adjustments				-3,687 ^r	3,771 ^r	1,216	-1,505	-3,993
37 Statistical discrepancy in recorded data before seasonal adjustment	11,130	27,338	23,006	2,344	1,354	9,100	13,942	222
MEMO								
38 Changes in official assets								
U.S. official reserve assets (increase, -)	-1,196	-3,130	-3,858	-121	-3,148	-115	16	280
39 Foreign official assets in the United States (increase, +)	5,243	2,601	-1,807	2,519	-1,585	2,181	14,025	14,885
40 Change in Organization of Petroleum Exporting Countries official assets in the United States (part of line 22 above)	-8,283	-4,304	-6,599	-1,831	-1,002	1,421	-1,938	-2,828
41 Transfers under military grant programs (excluded from lines 4, 6, and 10 above)	194	190	64	15	28	22	12	15

1. Seasonal factors are not calculated for lines 6, 10, 12-16, 18-20, 22-34, and 38-41.

2. Data are on an international accounts (IA) basis. Differs from the Census basis data, shown in table 3.11, for reasons of coverage and timing; military exports are excluded from merchandise data and are included in line 6.

3. Includes reinvested earnings.

4. Primarily associated with military sales contracts and other transactions arranged with or through foreign official agencies.

5. Consists of investments in U.S. corporate stocks and in debt securities of private corporations and state and local governments.

NOTE: Data are from Bureau of Economic Analysis, *Survey of Current Business* (Department of Commerce).

3.11 U.S. FOREIGN TRADE

Millions of dollars; monthly data are not seasonally adjusted.

Item	1983	1984	1985	1986						
				Apr.	May	June	July	Aug.	Sept.	Oct.
1 EXPORTS of domestic and foreign merchandise excluding grant-aid shipments	200,486	217,865	213,146	17,965	17,431	19,070	17,707	17,604	17,518	193,300
2 GENERAL IMPORTS including merchandise for immediate consumption plus entries into bonded warehouses	258,048	325,726	345,276	28,762	30,272	31,764	34,121	29,476	28,695	30,018
3 Trade balance	-57,562	107,861	-132,129	-10,797	-12,842	-12,694	-16,414	-11,871	-11,177	-10,688

NOTE. The data through 1981 in this table are reported by the Bureau of Census data of a free-alongside-ship (f.a.s.) value basis—that is, value at the port of export. Beginning in 1981, foreign trade of the U.S. Virgin Islands is included in the Census basis trade data; this adjustment has been made for all data shown in the table. Beginning with 1982 data, the value of imports are on a customs valuation basis.

The Census basis data differ from merchandise trade data shown in table 3.10, U.S. International Transactions Summary, for reasons of coverage and timing. On

the *export side*, the largest adjustments are: (1) the addition of exports to Canada not covered in Census statistics, and (2) the exclusion of military sales (which are combined with other military transactions and reported separately in the "service account" in table 3.10, line 6). On the *import side*, additions are made for gold, ship purchases, imports of electricity from Canada, and other transactions; military payments are excluded and shown separately as indicated above.

SOURCE: FT900 "Summary of U.S. Export and Import Merchandise Trade" (Department of Commerce, Bureau of the Census).

3.12 U.S. RESERVE ASSETS

Millions of dollars, end of period

Type	1983	1984	1985	1986						
				May	June	July	Aug.	Sept.	Oct.	Nov. ^p
1 Total	33,747	34,934	43,191	45,260	46,635	47,430	48,161	48,086	47,166	48,054
2 Gold stock, including Exchange Stabilization Fund ¹	11,121	11,096	11,090	11,085	11,084	11,084	11,084	11,084	11,143	11,300
3 Special drawing rights ^{2,3}	5,025	5,641	7,293	8,066	8,213	8,085	8,250	8,295	8,090	8,310
4 Reserve position in International Monetary Fund ²	11,312	11,541	11,952	11,789	12,109	12,114	12,017	11,922	11,575	11,659
5 Foreign currencies ⁴	6,289	6,656	12,856	14,320	15,229	16,147	16,810	16,785	16,358	16,785

1. Gold held under earmark at Federal Reserve Banks for foreign and international accounts is not included in the gold stock of the United States; see table 3.13. Gold stock is valued at \$42.22 per fine troy ounce.

2. Beginning July 1974, the IMF adopted a technique for valuing the SDR based on a weighted average of exchange rates for the currencies of member countries. From July 1974 through December 1980, 16 currencies were used; from January 1981, 5 currencies have been used. The U.S. SDR holdings and reserve position in the IMF also are valued on this basis beginning July 1974.

3. Includes allocations by the International Monetary Fund of SDRs as follows: \$867 million on Jan. 1, 1970; \$717 million on Jan. 1, 1971; \$710 million on Jan. 1, 1972; \$1,139 million on Jan. 1, 1979; \$1,152 million on Jan. 1, 1980; and \$1,093 million on Jan. 1, 1981; plus transactions in SDRs.

4. Valued at current market exchange rates.

3.13 FOREIGN OFFICIAL ASSETS HELD AT FEDERAL RESERVE BANKS

Millions of dollars, end of period

Assets	1983	1984	1985	1986						
				May	June	July	Aug.	Sept.	Oct.	Nov.
1 Deposits	190	267	480	253	354	233	227	342	303	224
<i>Assets held in custody</i>										
2 U.S. Treasury securities ¹	117,670	118,000	121,004	136,762	137,820	144,527	148,263	152,275	156,076	156,919
3 Earmarked gold ²	14,414	14,242	14,245	14,145	14,128	14,131	14,120	14,115	14,110	14,057

1. Marketable U.S. Treasury bills, notes, and bonds; and nonmarketable U.S. Treasury securities payable in dollars and in foreign currencies.

2. Earmarked gold is valued at \$42.22 per fine troy ounce.

NOTE. Excludes deposits and U.S. Treasury securities held for international and regional organizations. Earmarked gold is gold held for foreign and international accounts and is not included in the gold stock of the United States.

3.14 FOREIGN BRANCHES OF U.S. BANKS Balance Sheet Data¹

Millions of dollars, end of period

Asset account	1983	1984	1985	1986						
				Apr.	May	June	July	Aug.	Sept.	Oct. ^P
All foreign countries										
1 Total, all currencies	477,090	453,656	458,012	475,158	459,587	467,565	454,886	461,404	474,567	446,581
2 Claims on United States	115,542	113,393	119,713	122,593 ^r	117,724 ^r	117,812 ^r	113,474 ^r	117,661	116,382	112,068
3 Parent bank	82,026	78,109	87,201	88,975	83,404	82,565 ^r	79,387	83,779	82,302	79,999
4 Other banks in United States ²	33,516	13,664	13,057	12,823 ^r	13,206 ^r	14,039 ^r	13,527 ^r	13,072 ^r	13,624	11,659
5 Nonbanks ²		21,620	19,455	20,795 ^r	21,114 ^r	21,208 ^r	20,560 ^r	20,810 ^r	20,456	20,410
6 Claims on foreigners		342,689	320,162	315,680 ^r	326,185 ^r	316,337 ^r	324,216 ^r	314,354 ^r	315,583	328,563	305,647
7 Other branches of parent bank	96,004	95,184	91,399	95,238	90,447	98,406 ^r	92,641	93,435	103,278	90,412
8 Banks	117,668	100,397	102,960	107,212 ^r	103,958 ^r	105,648 ^r	103,095 ^r	102,849	107,503	100,707
9 Public borrowers	24,517	23,343	23,478	23,676 ^r	23,846 ^r	23,279 ^r	23,578 ^r	23,720	23,505	24,091
10 Nonbank foreigners	107,785	101,238	97,843 ^r	100,059 ^r	98,086 ^r	96,883 ^r	95,040 ^r	95,579	94,277	90,437
11 Other assets	18,859	20,101	22,619 ^r	26,380 ^r	25,526 ^r	25,537 ^r	27,058 ^r	28,160	29,622	28,866
12 Total payable in U.S. dollars	371,508	350,636	336,288	331,511	322,837	327,639	313,703	318,357	330,597	309,087
13 Claims on United States	113,436	111,426	116,645	118,735 ^r	113,864 ^r	113,519 ^r	109,263 ^r	113,636	112,133	107,612
14 Parent bank	80,909	77,229	85,971	87,597	82,110	81,073 ^r	78,025	82,261	80,753	78,335
15 Other banks in United States ²	32,527	13,500	12,454	11,922 ^r	12,293 ^r	12,907 ^r	12,373 ^r	12,180 ^r	12,802	10,544
16 Nonbanks ²		20,697	18,220	19,216 ^r	19,461 ^r	19,539 ^r	18,865 ^r	19,195 ^r	18,578	18,733
17 Claims on foreigners		247,406	228,600	209,905 ^r	202,670 ^r	198,358 ^r	203,934 ^r	194,102 ^r	194,643	207,701	190,086
18 Other branches of parent bank	78,431	78,746	72,689	73,109	69,684	75,883 ^r	69,135	68,604	78,400	67,835
19 Banks	93,332	76,940	71,748	66,077 ^r	65,160 ^r	66,751 ^r	65,033 ^r	64,940	68,596	62,836
20 Public borrowers	17,890	17,626	17,252	16,783 ^r	17,203 ^r	16,498 ^r	16,684 ^r	16,788	16,521	17,355
21 Nonbank foreigners	60,977	55,288	48,216 ^r	46,701 ^r	46,311 ^r	44,802 ^r	43,250 ^r	44,311	44,184	42,060
22 Other assets	10,666	10,610	9,738 ^r	10,106 ^r	10,615 ^r	10,186 ^r	10,338 ^r	10,078	10,763	11,389
United Kingdom										
23 Total, all currencies	158,732	144,385	148,599	155,867	152,075	151,593	145,448	145,619	151,596	142,398
24 Claims on United States	34,433	27,675	33,157	34,234	34,231	31,364	30,223	29,839	30,879	30,747
25 Parent bank	29,111	21,862	26,970	28,058	28,001	25,106	24,252	23,467	24,291	24,800
26 Other banks in United States ²	5,322	1,429	1,106	1,386	1,312	1,365	1,369	1,448	2,092	1,314
27 Nonbanks ²		4,384	5,081	4,790	4,918	4,893	4,602	4,925	4,496	4,633
28 Claims on foreigners		119,280	111,828	110,217	115,485	111,823	113,739	108,156	109,024	113,368	105,609
29 Other branches of parent bank	36,565	37,953	31,576	32,516	31,984	34,670	31,613	31,828	34,678	31,268
30 Banks	43,352	37,443	39,250	41,593	39,222	39,430	38,393	38,048	40,204	37,836
31 Public borrowers	5,898	5,334	5,644	5,642	5,427	5,236	5,229	5,336	5,086	5,033
32 Nonbank foreigners	33,465	31,098	33,747	35,734	35,190	34,403	32,921	33,812	33,400	31,472
33 Other assets	5,019	4,882	5,225	6,148	6,021	6,490	7,069	6,756	7,349	6,042
34 Total payable in U.S. dollars	126,012	112,809	108,626	107,364	106,716	104,013	97,641	97,771	103,228	97,295
35 Claims on United States	33,756	26,868	32,092	32,959	32,872	29,944	28,848	28,446	29,512	29,312
36 Parent bank	28,756	21,495	26,568	27,629	27,584	24,693	23,888	22,972	23,826	24,323
37 Other banks in United States ²	5,000	1,363	1,005	1,225	1,152	1,102	1,131	1,194	1,848	1,110
38 Nonbanks ²		4,010	4,519	4,105	4,136	4,149	3,829	4,280	3,838	3,879
39 Claims on foreigners		88,917	82,945	73,475	71,058	70,406	70,697	65,472	66,465	70,325	64,929
40 Other branches of parent bank	31,838	33,607	26,011	26,224	26,265	27,559	24,258	24,657	27,151	24,632
41 Banks	32,188	26,805	26,139	23,310	23,134	22,825	21,938	21,636	22,917	21,011
42 Public borrowers	4,194	4,030	3,999	4,012	3,937	3,777	3,793	3,838	3,778	3,759
43 Nonbank foreigners	20,697	18,503	17,326	17,512	17,070	16,536	15,483	16,334	16,479	15,527
44 Other assets	3,339	2,996	3,059	3,347	3,438	3,372	3,321	2,860	3,391	3,054
Bahamas and Caymans										
45 Total, all currencies	152,083	146,811	142,055	137,272	132,122	138,944	134,238	137,526	143,082	134,060
46 Claims on United States	75,309	77,296	74,864	72,861 ^r	68,807 ^r	70,883 ^r	69,812 ^r	73,047	71,918	68,614
47 Parent bank	48,720	49,449	50,553	47,613	42,868	44,183 ^r	43,867	47,694	46,635	44,476
48 Other banks in United States ²	26,589	11,544	11,204	10,476 ^r	10,916 ^r	11,730 ^r	11,201 ^r	10,813 ^r	10,641	9,557
49 Nonbanks ²		16,303	13,107	14,772 ^r	15,023 ^r	14,970 ^r	14,744 ^r	14,540 ^r	14,642	14,581
50 Claims on foreigners		72,868	65,598	63,882 ^r	60,473 ^r	59,292 ^r	64,043 ^r	60,363 ^r	60,167	66,620	59,622
51 Other branches of parent bank	20,626	17,661	19,042	18,286	15,703	20,585 ^r	16,682	16,539	22,763	16,985
52 Banks	36,842	30,246	28,192	25,880 ^r	26,397 ^r	27,078 ^r	27,160 ^r	27,065	27,779	26,205
53 Public borrowers	6,093	6,089	6,458	6,357 ^r	6,717 ^r	6,405 ^r	6,551 ^r	6,675	6,434	7,263
54 Nonbank foreigners	12,592	11,602	10,190 ^r	9,950 ^r	10,475 ^r	9,975 ^r	9,970 ^r	9,888	9,644	9,169
55 Other assets	3,906	3,917	3,309 ^r	3,938 ^r	4,023 ^r	4,018 ^r	4,063 ^r	4,312	4,544	5,824
56 Total payable in U.S. dollars	145,641	141,562	136,794	130,530	125,681	132,353	127,910	130,723	136,615	127,361

1. Beginning with June 1984 data, reported claims held by foreign branches have been reduced by an increase in the reporting threshold for "shell" branches from \$50 million to \$150 million equivalent in total assets, the threshold now applicable to all reporting branches.

2. Data for assets vis-a-vis other banks in the United States and vis-a-vis nonbanks are combined for dates before June 1984.

3.14 Continued

Liability account	1983	1984	1985	1986						
				Apr.	May	June	July	Aug.	Sept.	Oct. ^P
All foreign countries										
57 Total, all currencies	477,090	453,656	458,012	475,158	459,587	467,565	454,886	461,404	474,567	446,581
58 Negotiable CDs ³	n.a.	37,725	34,607	33,229	35,006	34,683	32,656	31,475	33,642	32,267
59 To United States	188,070	147,583	155,538	150,395 ^r	144,241	149,848	141,599	145,488	151,281	141,303
60 Parent bank	81,261	78,739	83,914	81,594	77,484	85,126	81,299	79,564 ^r	87,927	75,773
61 Other banks in United States	29,453	18,409	16,894	14,270	14,347	16,118	14,191	15,151 ^r	14,153	14,791
62 Nonbanks	77,356	50,435	54,730	54,531 ^r	52,410	48,604	46,109	50,773	49,201	50,739
63 To foreigners	269,685	247,907	245,942	269,809 ^r	258,700	262,329	259,133	262,978	269,322	253,316
64 Other branches of parent bank	90,615	93,909	89,529	93,768	90,228	97,717	91,144	91,307	102,245	87,883
65 Banks	92,889	78,203	76,814	89,608	83,251	81,008	82,854	85,239	81,953	80,709
66 Official institutions	18,896	20,281	19,523	20,744	20,792	20,480	20,608	20,637	20,109	19,436
67 Nonbank foreigners	68,845	55,514	60,076	65,689 ^r	64,429	63,124	64,527	65,795	65,015	65,288
68 Other liabilities	19,335	20,441	21,925	21,725	21,640	20,705	21,498	21,463	20,322	19,695
69 Total payable in U.S. dollars	388,291	367,145	353,470	347,587	340,176	346,428	330,183	333,581	349,259	323,699
70 Negotiable CDs ³	n.a.	35,227	31,063	29,912	31,513	31,076	28,970	28,091	30,560	29,029
71 To United States	184,305	143,571	150,161	143,606 ^r	137,694	142,730	133,908	137,805	143,627	133,478
72 Parent bank	79,035	76,254	80,888	78,061	73,950	81,066	77,048	75,391 ^r	83,790	71,854
73 Other banks in United States	28,936	17,935	16,264	13,477	13,575	15,323	13,507	14,364 ^r	13,173	13,768
74 Nonbanks	76,334	49,382	53,009	52,068 ^r	50,169	46,341	43,353	48,050	46,664	47,856
75 To foreigners	194,139	178,260	163,361	166,224 ^r	162,528	163,943	158,314	158,931	167,356	153,598
76 Other branches of parent bank	73,522	77,770	70,943	69,978	75,805	75,805	68,065	66,878	77,464	65,077
77 Banks	57,022	45,123	37,323	37,240	36,335	33,745	34,827	36,460	35,358	33,802
78 Official institutions	13,855	15,773	14,354	14,746	14,049	13,772	14,091	14,125	13,697	13,320
79 Nonbank foreigners	51,260	39,594	40,741	42,397 ^r	42,166	40,621	41,331	41,468	40,837	41,399
80 Other liabilities	9,847	10,087	8,885	7,845	8,441	8,679	8,991	8,754	7,716	7,594
United Kingdom										
81 Total, all currencies	158,732	144,385	148,599	155,867	152,075	151,593	145,448	145,619	151,596	142,398
82 Negotiable CDs ³	n.a.	34,413	31,260	29,898	31,734	31,396	29,295	28,279	30,352	28,847
83 To United States	55,799	25,250	29,422	28,450	27,505	26,270	22,671	22,831	26,540	24,610
84 Parent bank	14,021	14,651	19,330	17,231	16,624	15,892	13,300	14,188	17,399	14,014
85 Other banks in United States	11,328	3,125	2,974	1,966	2,175	1,997	1,999	2,148	2,062	2,382
86 Nonbanks	30,450	7,474	7,118	9,253	8,706	8,381	7,372	6,495	7,079	8,214
87 To foreigners	95,847	77,424	78,525	87,773	83,067	84,362	83,707	84,880	85,680	80,366
88 Other branches of parent bank	19,038	21,631	23,389	25,379	23,838	27,029	25,106	24,962	28,272	24,194
89 Banks	41,624	30,436	28,581	34,294	31,584	30,505	31,678	32,250	31,190	31,001
90 Official institutions	10,151	10,154	9,676	9,757	9,548	9,543	9,074	9,330	8,652	8,068
91 Nonbank foreigners	25,034	15,203	16,879	18,343	18,097	17,285	17,849	18,338	17,440	17,103
92 Other liabilities	7,086	7,298	9,392	9,746	9,769	9,565	9,775	9,629	9,150	8,575
93 Total payable in U.S. dollars	131,167	117,497	112,697	110,378	109,337	108,375	101,095	101,397	108,249	99,820
94 Negotiable CDs ³	n.a.	33,070	29,337	27,978	29,542	29,135	27,015	26,114	28,490	26,927
95 To United States	54,691	24,105	27,756	26,411	25,490	24,214	20,065	20,403	24,039	21,960
96 Parent bank	13,839	14,339	18,956	16,867	16,233	15,331	12,648	13,707	16,984	13,591
97 Other banks in United States	11,044	2,980	2,826	1,774	1,944	1,817	1,738	1,879	1,735	2,108
98 Nonbanks	29,808	6,786	5,974	7,770	7,313	7,066	5,679	4,817	5,320	6,261
99 To foreigners	73,279	56,923	51,980	52,262	50,441	51,056	49,932	50,855	52,645	47,553
100 Other branches of parent bank	15,403	18,294	18,493	19,297	18,043	20,455	17,868	17,790	21,305	17,289
101 Banks	29,320	18,356	14,344	14,125	14,114	13,073	14,251	15,056	14,491	14,123
102 Official institutions	8,279	8,871	7,661	7,449	6,953	6,914	6,658	6,724	6,015	5,685
103 Nonbank foreigners	20,277	11,402	11,482	11,391	11,331	10,614	11,155	11,285	10,834	10,456
104 Other liabilities	3,197	3,399	3,624	3,727	3,864	3,970	4,083	4,025	3,075	3,380
Bahamas and Caymans										
105 Total, all currencies	152,083	146,811	142,055	137,272	132,122	138,944	134,238	137,526	143,082	134,060
106 Negotiable CDs ³	n.a.	615	610	629	634	567	565	470	527	506
107 To United States	111,299	102,955	103,813	98,621	94,128	98,897	96,636	99,585	102,012	96,017
108 Parent bank	50,980	47,162	44,811	43,662	40,757	47,014	47,862	44,417 ^r	49,981	43,466
109 Other banks in United States	16,057	13,938	12,778	11,014	10,738	12,868	11,131	11,952 ^r	10,986	11,144
110 Nonbanks	44,262	41,855	46,224	43,945	42,633	39,015	37,643	43,216	41,045	41,407
111 To foreigners	38,445	40,320	35,053	35,901	35,139	37,340	34,827	35,216	38,447	35,427
112 Other branches of parent bank	14,936	16,782	14,075	14,077	13,731	15,882	13,561	13,368	15,918	13,574
113 Banks	11,876	12,405	10,669	10,788	10,318	9,991	9,636	10,216	10,158	8,964
114 Official institutions	1,919	2,054	1,776	2,176	2,144	2,427	2,468	2,386	2,834	2,665
115 Nonbank foreigners	11,274	9,079	8,533	8,860	8,946	9,040	9,162	9,246	9,537	10,224
116 Other liabilities	2,339	2,921	2,579	2,121	2,221	2,140	2,210	2,255	2,096	2,110
117 Total payable in U.S. dollars	148,278	143,582	138,322	132,966	127,918	134,606	130,075	133,256	138,733	130,084

3. Before June 1984, liabilities on negotiable CDs were included in liabilities to the United States or liabilities to foreigners, according to the address of the initial purchaser.

3.15 SELECTED U.S. LIABILITIES TO FOREIGN OFFICIAL INSTITUTIONS

Millions of dollars, end of period

Item	1984	1985	1986						
			Apr.	May	June	July	Aug.	Sept.	Oct. ¹⁰
1 Total ¹	180,552	178,356	188,914	190,159	194,562	198,784	203,364	209,823	210,306
<i>By type</i>									
2 Liabilities reported by banks in the United States ²	26,089	26,734	27,028	24,911	26,142	25,143	25,482	29,342	26,248
3 U.S. Treasury bills and certificates ³	59,976	53,252	59,547	63,614	65,790	70,721	74,766	75,095	75,457
U.S. Treasury bonds and notes									
4 Marketable	69,019	77,108	82,345	82,501	84,113	85,561	85,622	87,945	91,220
5 Nonmarketable ⁴	5,800	3,550	2,300	1,800	1,800	1,300	1,300	1,300	1,300
6 U.S. securities other than U.S. Treasury securities ⁵	19,668	17,712	17,694	17,333	16,717	16,059	16,194	16,140	16,081
<i>By area</i>									
7 Western Europe ¹	69,776	74,418	76,354	76,405	79,641	81,524	83,874	87,060	87,504
8 Canada	1,528	1,314	1,711	1,502	1,529	1,627	1,535	1,626	1,699
9 Latin America and Caribbean	8,561	11,141	10,785	10,595	11,046	11,242	10,801	10,346	9,901
10 Asia	93,954	86,459	94,653	96,487	97,359	100,070	102,362	106,017	105,818
11 Africa	1,264	1,824	1,833	1,718	1,717	1,525	1,958	1,864	1,715
12 Other countries ⁶	5,469	3,200	3,578	3,452	3,270	2,796	2,834	2,910	3,669

1. Includes the Bank for International Settlements.

2. Principally demand deposits, time deposits, bankers acceptances, commercial paper, negotiable time certificates of deposit, and borrowings under repurchase agreements.

3. Includes nonmarketable certificates of indebtedness (including those payable in foreign currencies through 1974) and Treasury bills issued to official institutions of foreign countries.

4. Excludes notes issued to foreign official nonreserve agencies. Includes bonds and notes payable in foreign currencies.

5. Debt securities of U.S. government corporations and federally sponsored agencies, and U.S. corporate stocks and bonds.

6. Includes countries in Oceania and Eastern Europe.

NOTE. Based on Treasury Department data and on data reported to the Treasury Department by banks (including Federal Reserve Banks) and securities dealers in the United States.

3.16 LIABILITIES TO AND CLAIMS ON FOREIGNERS Reported by Banks in the United States

Payable in Foreign Currencies

Millions of dollars, end of period

Item	1982	1983	1984	1985	1986		
				Dec.	Mar.	June ⁷	Sept.
1 Banks' own liabilities	4,844	5,219	8,586	15,368	21,364	24,077	29,227
2 Banks' own claims	7,707	7,231	11,984	16,161	19,736	20,985	24,516
3 Deposits	4,251	2,731	4,998	8,304	11,318	11,313	13,818
4 Other claims	3,456	4,501	6,986	7,857	8,418	9,672	10,698
5 Claims of banks' domestic customers ¹	676	1,059	569	580	1,426	1,385	1,660

1. Assets owned by customers of the reporting bank located in the United States that represent claims on foreigners held by reporting banks for the accounts of their domestic customers.

NOTE. Data on claims exclude foreign currencies held by U.S. monetary authorities.

3.17 LIABILITIES TO FOREIGNERS Reported by Banks in the United States

Payable in U.S. dollars

Millions of dollars, end of period

Holder and type of liability	1983	1984	1985	1986						
				Apr.	May	June	July	Aug.	Sept.	Oct. ^P
1 All foreigners	369,607	407,306	435,726	443,456	444,528	457,350	469,720	486,514^F	505,328	459,673
2 Banks' own liabilities	279,087	306,898	341,070	346,469	342,074	345,663	342,267	355,003 ^F	372,233	360,964
3 Demand deposits	17,470	19,571	21,107	19,751	19,651	21,332	19,607	20,277 ^F	21,380	21,726
4 Time deposits ¹	90,632	110,413	117,278	114,209	114,655	115,246	117,010	122,322 ^F	125,917	123,361
5 Other ²	25,874	26,268	29,305	33,220	31,686	31,712	30,650	33,026	36,621	35,222
6 Own foreign offices ³	145,111	150,646	173,381	179,289	176,683	177,373	174,999	179,378	188,316	180,654
7 Banks' custody liabilities ⁴	90,520	100,408	94,656	96,987	102,454	111,687	127,453	131,511	133,095	134,710
8 U.S. Treasury bills and certificates ⁵	68,669	76,368	69,133	74,631	80,192	82,701	86,789	89,586	90,467	91,305
9 Other negotiable and readily transferable instruments ⁶	17,467	18,747	17,964	13,776	13,917	14,729	14,702 ^F	14,507 ^F	14,430	14,991
10 Other	4,385	5,293	7,558	8,580	8,346	14,257	25,962 ^F	27,417 ^F	28,198	28,413
11 Nonmonetary international and regional organizations⁷	5,957	4,454	5,821	3,495	4,519	3,441	3,974	5,253	3,038	3,882
12 Banks' own liabilities	4,632	2,014	2,621	1,749	2,388	891	1,857	4,090	1,721	2,406
13 Demand deposits	297	254	85	138	99	79	156	165	180	175
14 Time deposits ¹	3,584	1,267	2,067	681	1,109	551	1,209	3,233	1,243	1,919
15 Other ²	750	493	469	931	1,179	262	492	691	299	312
16 Banks' custody liabilities ⁴	1,325	2,440	3,200	1,746	2,131	2,550	2,118	1,163	1,317	1,476
17 U.S. Treasury bills and certificates ⁵	463	916	1,736	768	1,282	1,619	991	129	218	308
18 Other negotiable and readily transferable instruments ⁶	862	1,524	1,464	970	849	918	1,126	1,033	1,099	1,162
19 Other	0	0	0	7	0	13	0	1	0	6
20 Official institutions⁸	79,876	86,065	79,985	86,576	88,526	91,932	95,863	100,247	104,439	101,705
21 Banks' own liabilities	19,427	19,039	20,835	23,927	22,018	22,928	22,044	22,710	26,619	23,187
22 Demand deposits	1,837	1,823	2,077	1,832	1,810	1,609	1,609	1,582	1,893	1,840
23 Time deposits ¹	7,318	9,374	10,949	9,368	9,850	10,347	10,116	9,892	10,924	10,336
24 Other ²	10,272	7,842	7,809	12,728	10,358	10,450	10,319	11,236	13,802	11,011
25 Banks' custody liabilities ⁴	60,448	67,026	59,150	62,648	66,508	69,004	73,820	77,538	77,819	78,518
26 U.S. Treasury bills and certificates ⁵	54,341	59,976	53,252	59,547	63,614	65,790	70,721	74,766	75,095	75,457
27 Other negotiable and readily transferable instruments ⁶	6,082	6,966	5,824	2,916	2,754	2,996	2,892	2,624	2,524	2,857
28 Other	25	84	75	185	139	218	207	148	199	204
29 Banks⁹	226,887	248,893	275,589	277,856	275,047	284,637	291,827^F	301,549^F	317,985	310,283
30 Banks' own liabilities	205,347	225,368	252,723	254,617	251,126	255,673	251,779	260,950 ^F	276,542	268,343
31 Unaffiliated foreign banks	60,236	74,722	79,341	75,328	74,444	78,300	76,780	81,573 ^F	88,226	87,690
32 Demand deposits	8,759	10,556	10,271	8,689	9,036	10,277	9,180	9,304 ^F	9,302	9,714
33 Time deposits ¹	37,439	47,095	49,510	48,484	46,780	48,480	49,418	52,811	58,043	55,916
34 Other ²	14,038	17,071	19,561	18,155	18,627	19,544	18,181	19,458	20,881	20,059
35 Own foreign offices ³	145,111	150,646	173,381	179,289	176,682	177,373	174,999	179,378	188,316	180,654
36 Banks' custody liabilities ⁴	21,540	23,525	22,866	23,239	23,922	28,964	40,048 ^F	40,598 ^F	41,443	41,940
37 U.S. Treasury bills and certificates ⁵	10,178	11,448	9,832	9,914	10,841	10,688	10,934	10,543	10,635	10,601
38 Other negotiable and readily transferable instruments ⁶	7,485	7,236	6,040	5,423	5,451	5,448	5,585	5,526	5,538	5,501
39 Other	3,877	4,841	6,994	7,901	7,629	12,828	23,529 ^F	24,530 ^F	25,270	25,838
40 Other foreigners	56,887	67,894	74,331	75,530	76,436	77,339	78,055^F	79,465^F	79,867	79,803
41 Banks' own liabilities	49,680	60,477	64,892	66,176	66,543	66,170	66,587	67,253 ^F	67,351	67,028
42 Demand deposits	6,577	6,938	8,673	9,093	8,705	8,845	8,663	9,227	10,005	9,997
43 Time deposits	42,290	52,678	54,752	55,677	56,316	55,869	56,267	56,386 ^F	55,707	55,191
44 Other ²	813	861	1,467	1,406	1,521	1,456	1,657	1,641	1,639	1,840
45 Banks' custody liabilities ⁴	7,207	7,417	9,439	9,354	9,893	11,169	11,468 ^F	12,212 ^F	12,516	12,776
46 U.S. Treasury bills and certificates ⁵	3,686	4,029	4,314	4,401	4,454	4,604	4,143	4,149	4,519	4,939
47 Other negotiable and readily transferable instruments ⁶	3,038	3,021	4,636	4,465	4,862	5,367	5,099 ^F	5,325 ^F	5,268	5,472
48 Other	483	367	489	487	577	1,198	2,226	2,738	2,729	2,365
49 MEMO: Negotiable time certificates of deposit in custody for foreigners	10,346	10,476	9,845	6,286	6,269	6,419	6,492	6,569	6,554	5,605

1. Excludes negotiable time certificates of deposit, which are included in "Other negotiable and readily transferable instruments."

2. Includes borrowing under repurchase agreements.

3. U.S. banks: includes amounts due to own foreign branches and foreign subsidiaries consolidated in "Consolidated Report of Condition" filed with bank regulatory agencies. Agencies, branches, and majority-owned subsidiaries of foreign banks: principally amounts due to head office or parent foreign bank, and foreign branches, agencies or wholly owned subsidiaries of head office or parent foreign bank.

4. Financial claims on residents of the United States, other than long-term securities, held by or through reporting banks.

5. Includes nonmarketable certificates of indebtedness and Treasury bills issued to official institutions of foreign countries.

6. Principally bankers acceptances, commercial paper, and negotiable time certificates of deposit.

7. Principally the International Bank for Reconstruction and Development, and the Inter-American and Asian Development Banks.

8. Foreign central banks and foreign central governments, and the Bank for International Settlements.

9. Excludes central banks, which are included in "Official institutions."

3.17 Continued

Area and country	1983	1984	1985	1986						
				Apr.	May	June	July	Aug.	Sept.	Oct. ^a
1 Total	369,607	407,306	435,726	443,456	444,528	457,350	469,720	486,514 ^b	505,328	495,673
2 Foreign countries	363,649	402,852	429,905	439,961	440,009	453,909	465,745	481,261 ^c	502,290	491,791
3 Europe	138,072	153,145	164,114	165,193	165,795	166,382	163,016	166,145 ^c	173,730	172,324
4 Austria	585	615	693	931	897	1,013	988	1,035	1,106	1,020
5 Belgium-Luxembourg	2,709	4,114	5,243	5,737	5,425	5,224	5,343	5,114	6,132	5,837
6 Denmark	466	438	513	752	523	519	560	643	483	478
7 Finland	531	418	496	619	514	484	449	365	407	606
8 France	9,441	12,701	15,541	19,322	19,423	19,862	20,129	21,469 ^c	21,338	21,243
9 Germany	3,599	3,358	4,835	6,718	4,964	4,639	5,646	5,290 ^c	5,360	5,800
10 Greece	520	699	666	559	552	657	604	570	623	645
11 Italy	8,462	10,762	9,667	6,553	7,875	8,918	8,828	9,269	8,819	8,757
12 Netherlands	4,290	4,731	4,212	4,320	4,183	4,682	4,682	4,495	4,952	4,817
13 Norway	1,673	1,548	948	731	850	710	497	542	575	664
14 Portugal	373	597	652	674	796	795	711	791	758	737
15 Spain	1,603	2,082	2,114	1,919	1,879	2,069	1,894	1,979	2,083	2,293
16 Sweden	1,799	1,676	1,422	1,313	1,299	1,118	1,267	944	1,295	1,032
17 Switzerland	32,246	31,740	29,020	27,247	26,848	27,812	28,455	29,064 ^c	29,207	29,832
18 Turkey	467	584	429	363	434	586	310	285	448	459
19 United Kingdom	60,683	68,671	76,728	81,983	83,885	82,314	78,193	79,947	86,209	83,908
20 Yugoslavia	562	602	673	547	556	661	542	482	562	515
21 Other Western Europe ¹	7,403	7,192	9,635	4,233	4,165	3,997	3,366	3,277	2,729	2,938
22 U.S.S.R.	65	79	105	38	34	89	48	32	84	25
23 Other Eastern Europe ²	596	537	523	634	693	690	506	553	562	719
24 Canada	16,026	16,059	17,427	20,450	21,257	22,926	22,359	23,933	24,150	24,339
25 Latin America and Caribbean	140,088	153,381	167,856	164,801	161,405	169,650	181,737	187,780 ^c	196,765	187,819
26 Argentina	4,038	4,394	6,032	5,627	6,075	6,229	6,336	6,096	6,069	5,819
27 Bahamas	55,818	56,897	57,657	57,865	53,680	60,081	60,764	67,096	69,119	64,022
28 Bermuda	2,266	2,370	2,765	2,270	2,016	2,513	2,201	2,195	2,199	1,930
29 Brazil	3,168	5,275	5,373	5,788	5,542	5,185	5,134	5,179	5,359	5,358
30 British West Indies	34,545	36,773	42,674	41,354	42,116	43,278	55,552	55,614	61,557	58,576
31 Chile	1,842	2,001	2,049	2,147	2,223	2,270	2,227	2,139	2,426	2,400
32 Colombia	1,689	2,514	3,104	3,101	3,053	3,419	3,334	3,315	3,373	3,773
33 Cuba	8	10	11	7	7	8	7	7	75	6
34 Ecuador	1,047	1,092	1,239	1,199	1,166	1,262	1,196	1,232	1,260	1,216
35 Guatemala	788	896	1,071	1,128	1,097	1,108	1,123	1,140	1,129	1,126
36 Jamaica	109	183	122	173	201	185	184	177	187	151
37 Mexico	10,392	12,303	14,060	13,126	13,153	13,633	12,985	13,609 ^c	13,137	13,201
38 Netherlands Antilles	3,879	4,220	4,875	4,798	4,859	4,382	4,382	4,382	4,765	4,646
39 Panama	5,924	6,951	7,514	6,960	7,042	6,686	6,639	6,390 ^c	6,415	6,521
40 Peru	1,166	1,266	1,167	1,116	1,132	1,158	1,158	1,149	1,253	1,167
41 Uruguay	1,244	1,394	1,552	1,646	1,703	1,664	1,687	1,636	1,589	1,608
42 Venezuela	8,632	10,545	11,922	11,727	11,712	11,734	12,058	11,668	11,708	11,446
43 Other Latin America and Caribbean	3,535	4,297	4,668	4,708	4,689	4,783	4,770	4,753 ^c	5,144	4,852
44 Asia	58,570	71,187	72,280	81,682	83,817	86,977	91,669	96,021 ^c	100,051	99,310
45 China										
46 Mainland	249	1,153	1,607	1,550	973	1,469	1,795	1,185	1,947	1,585
47 Taiwan	4,051	4,990	7,786	11,027	12,687	13,683	14,331	15,608	16,130	16,534
48 Hong Kong	6,657	6,581	8,067	8,757	8,745	8,656	8,934	9,026	9,339	8,650
49 India	464	507	712	574	577	695	562	685	651	755
50 Indonesia	997	1,033	1,466	1,787	1,758	1,416	1,572	1,474	1,611	1,529
51 Israel	1,722	1,268	1,601	1,490	1,671	1,725	1,731	1,686	2,109	1,984
52 Japan	18,079	21,640	23,077	28,279	29,689	31,325	36,286	38,221	39,954	41,336
53 Korea	1,648	1,730	1,665	1,337	1,336	1,414	1,392	1,251	1,282	1,442
54 Philippines	1,234	1,383	1,140	1,051	1,331	1,306	1,363	1,458	1,400	1,696
55 Thailand	747	1,257	1,358	993	1,155	1,068	1,104	1,080	1,100	1,106
56 Middle-East oil-exporting countries ³	12,976	16,804	14,523	14,418	14,537	14,581	12,739	13,227	13,047	12,045
Other Asia	9,748	12,841	9,276	10,419	9,355	9,638	9,861	11,121	11,481	10,648
57 Africa	2,827	3,396	4,883	4,173	4,227	4,291	4,041	4,227	4,168	3,973
58 Egypt	671	647	1,363	960	910	1,079	820	1,088	843	640
59 Morocco	84	118	163	85	92	87	93	82	91	86
60 South Africa	449	328	388	386	414	414	609	438	328	347
61 Zaire	87	153	163	90	105	92	65	60	80	79
62 Oil-exporting countries ⁴	620	1,189	1,494	1,442	1,490	1,463	1,368	1,371	1,584	1,623
63 Other Africa	917	961	1,312	1,210	1,216	1,156	1,086	1,189	1,244	1,199
64 Other countries	8,067	5,684	3,347	3,662	3,507	3,682	2,924	3,155	3,425	4,026
65 Australia	7,857	5,300	2,779	3,058	2,744	2,943	2,173	2,459	2,785	2,943
66 All other	210	384	568	604	763	739	751	696	640	1,083
67 Nonmonetary international and regional organizations	5,957	4,454	5,821	3,495	4,519	3,441	3,974	5,253	3,038	3,882
68 International	5,273	3,747	4,806	2,512	3,669	2,471	2,714	4,147	1,759	2,728
69 Latin American regional	419	587	894	823	748	845	922	916	972	957
70 Other regional ⁵	265	120	121	160	102	126	338	190	307	197

1. Includes the Bank for International Settlements. Beginning April 1978, also includes Eastern European countries not listed in line 23.

2. Beginning April 1978 comprises Bulgaria, Czechoslovakia, the German Democratic Republic, Hungary, Poland, and Romania.

3. Comprises Bahrain, Iran, Iraq, Kuwait, Oman, Qatar, Saudi Arabia, and United Arab Emirates (Trucial States).

4. Comprises Algeria, Gabon, Libya, and Nigeria.

5. Asian, African, Middle Eastern, and European regional organizations, except the Bank for International Settlements, which is included in "Other Western Europe."

3.18 BANKS' OWN CLAIMS ON FOREIGNERS Reported by Banks in the United States
Payable in U.S. Dollars
Millions of dollars, end of period

Area and country	1983	1984	1985	1986						
				Apr.	May	June	July	Aug.	Sept.	Oct. ^P
1 Total	391,312	400,162	401,608	401,109	394,667	403,843	403,494	403,729	416,645	406,569
2 Foreign countries	391,148	399,363	400,577	400,607	394,259	403,387	403,002	403,309	416,444	406,197
3 Europe	91,927	99,014	106,413	101,250	100,903	104,441	100,321	100,323	106,734	103,459
4 Austria	401	433	598	429	501	609	619	694	654	619
5 Belgium-Luxembourg	5,639	4,794	5,772	5,502	5,696	7,243	6,113	6,990	6,593	7,689
6 Denmark	1,275	648	706	794	882	750	856	783	807	796
7 Finland	1,044	898	823	795	866	983	1,041	961	1,085	1,111
8 France	8,766	9,157	9,124	8,902	8,861	9,455	9,583	9,483	10,189	9,512
9 Germany	1,284	1,306	1,267	1,341	1,176	1,095	1,426	1,181	1,601	1,174
10 Greece	476	817	991	764	723	629	622	660	706	626
11 Italy	9,018	9,119	8,848	6,709	6,806	7,474	7,266	5,981	6,797	7,679
12 Netherlands	1,267	1,356	1,258	1,380	1,384	1,407	1,427	1,254	2,038	2,114
13 Norway	690	675	706	786	746	905	614	698	732	711
14 Portugal	1,114	1,243	1,058	874	850	776	789	757	734	699
15 Spain	3,573	2,884	1,908	1,701	1,986	2,001	1,863	1,749	1,995	1,907
16 Sweden	3,358	2,230	2,219	1,924	2,239	2,478	2,906	2,404	2,487	2,383
17 Switzerland	1,863	2,123	3,171	2,978	3,134	3,553	2,617	3,306	2,665	2,666
18 Turkey	812	1,130	1,200	1,584	1,649	1,856	1,709	1,649	1,585	1,614
19 United Kingdom	47,364	56,185	62,566	60,602	59,332	58,224	56,249	57,846	61,935	58,082
20 Yugoslavia	1,718	1,886	1,964	1,950	1,928	2,005	1,902	1,852	1,876	1,882
21 Other Western Europe ¹	477	596	998	649	491	1,253	1,102	521	791	803
22 U.S.S.R.	192	142	130	477	489	568	504	528	462	296
23 Other Eastern Europe ²	1,598	1,389	1,107	1,111	1,164	1,176	1,112	1,026	1,002	1,097
24 Canada	16,341	16,109	16,482	18,814	17,910	18,270	18,303	19,401	18,112	19,502
25 Latin America and Caribbean	205,491	207,862	202,674	199,032	193,625	200,733	202,204	197,866	205,575	196,914
26 Argentina	11,749	11,050	11,462	11,803	11,921	12,079	12,282	12,009	12,119	12,243
27 Bahamas	59,633	58,009	58,258	55,260	52,537	57,075	56,250	55,453	61,702	53,565
28 Bermuda	566	592	499	275	238	274	432	373	320	452
29 Brazil	24,667	26,315	25,283	25,363	25,271	24,855	24,915	24,762	24,856	24,728
30 British West Indies	35,527	38,205	38,881	38,932	37,072	40,043	41,923	39,836	40,357	40,040
31 Chile	6,072	6,839	6,603	6,540	6,537	6,507	6,514	6,449	6,488	6,514
32 Colombia	3,745	3,499	3,249	2,861	2,820	2,789	2,776	2,642	2,634	2,674
33 Cuba	0	0	0	0	0	0	0	0	0	2
34 Ecuador	2,307	2,420	2,390	2,388	2,382	2,397	2,366	2,375	2,387	2,418
35 Guatemala ³	129	158	194	124	112	136	113	127	135	122
36 Jamaica ³	215	252	224	216	218	244	209	209	224	247
37 Mexico	34,802	34,885	31,799	32,367	31,493	31,399	31,168	30,839	31,037	31,024
38 Netherlands Antilles	1,154	1,350	1,340	839	1,075	1,086	996	1,060	1,133	976
39 Panama	7,848	7,707	6,645	6,133	5,919	5,860	6,280	5,862	6,377	6,094
40 Peru	2,536	2,384	1,947	1,767	1,757	1,738	1,703	1,677	1,600	1,625
41 Uruguay	977	1,088	960	953	951	931	927	936	1,051	930
42 Venezuela	11,287	11,017	10,871	11,295	11,326	11,304	11,364	11,289	11,175	11,180
43 Other Latin America and Caribbean	2,277	2,091	2,067	1,917	1,997	2,015	1,985	1,969	1,979	2,086
44 Asia	67,837	66,316	66,212	73,421	73,965	72,033	74,253	77,792	78,082	78,652
45 China										
46 Mainland	292	710	639	593	703	567	779	526	758	758
47 Taiwan	1,908	1,849	1,535	1,151	1,446	1,238	1,089	1,637	1,903	1,532
48 Hong Kong	8,489	7,293	6,796	8,134	8,315	7,526	8,445	8,632	8,883	8,142
49 India	330	425	450	398	420	440	372	375	355	508
50 Indonesia	805	724	698	717	736	675	720	729	689	694
51 Israel	1,832	2,088	1,991	1,611	1,766	1,772	1,567	1,541	1,621	1,630
52 Japan	30,354	29,066	31,249	38,781	38,629	38,524	40,902	43,327	42,751	45,167
53 Korea	9,943	9,285	9,226	9,286	9,176	8,977	8,900	8,476	7,855	7,000
54 Philippines	2,107	2,555	2,224	2,325	2,263	2,393	2,168	2,128	2,148	2,071
55 Thailand	1,219	1,125	845	775	716	706	711	736	636	611
56 Middle East oil-exporting countries ⁴	4,954	5,044	4,298	3,838	3,948	3,680	2,919	2,764	3,724	3,513
56 Other Asia	5,603	6,152	6,260	5,812	5,845	5,535	5,680	6,921	6,759	7,027
57 Africa	6,654	6,615	5,407	5,007	4,890	4,971	4,817	4,693	4,660	4,411
58 Egypt	747	728	721	639	619	740	701	633	593	577
59 Morocco	440	583	575	662	640	642	615	617	636	617
60 South Africa	2,634	2,795	1,942	1,716	1,743	1,705	1,661	1,683	1,607	1,428
61 Zaire	33	18	20	17	17	17	17	21	42	35
62 Oil-exporting countries ⁵	1,073	842	630	465	417	415	413	445	511	545
63 Other	1,727	1,649	1,520	1,508	1,455	1,452	1,410	1,294	1,271	1,207
64 Other countries	2,898	3,447	3,390	3,082	2,966	2,939	3,103	3,232	3,281	3,259
65 Australia	2,256	2,769	2,413	2,237	2,050	2,023	2,159	2,293	2,277	2,143
66 All other	642	678	978	845	916	916	945	940	1,004	1,115
67 Nonmonetary international and regional organizations ⁶	164	800	1,030	502	408	456	493	420	200	372

1. Includes the Bank for International Settlements. Beginning April 1978, also includes Eastern European countries not listed in line 23.

2. Beginning April 1978 comprises Bulgaria, Czechoslovakia, the German Democratic Republic, Hungary, Poland, and Romania.

3. Included in "Other Latin America and Caribbean" through March 1978.

4. Comprises Bahrain, Iran, Iraq, Kuwait, Oman, Qatar, Saudi Arabia, and United Arab Emirates (Trucial States).

5. Comprises Algeria, Gabon, Libya, and Nigeria.

6. Excludes the Bank for International Settlements, which is included in "Other Western Europe."

3.19 BANKS' OWN AND DOMESTIC CUSTOMERS' CLAIMS ON FOREIGNERS Reported by Banks in the United States
Payable in U.S. Dollars
Millions of dollars, end of period

Type of claim	1983	1984	1985	1986						
				Apr.	May	June	July	Aug.	Sept.	Oct. ^p
1 Total	426,215	433,078	430,489	.....	.....	432,326	.....	.....	448,494	.....
2 Banks' own claims on foreigners.....	391,312	400,162	401,608	401,109	394,667	403,843	403,494	403,729	416,645	406,569
3 Foreign public borrowers	57,569	62,237	60,507	60,157	59,972	60,622	60,667	59,947 ^r	60,598	60,889
4 Own foreign offices ¹	146,393	156,216	174,261	179,662	173,094	181,867	181,590	182,151	193,353	182,915
5 Unaffiliated foreign banks	123,837	124,932	116,654	111,832	112,522	112,996	114,101	115,922 ^r	116,882	117,158
6 Deposits	47,126	49,226	48,372	46,393	47,493	47,041	49,326	52,410	52,230	53,052
7 Other	76,711	75,706	68,282	65,439	65,029	65,955	64,775	63,512 ^r	64,653	64,106
8 All other foreigners	63,514	56,777	50,185	49,458	49,079	48,358	47,137	45,708 ^r	45,812	45,606
9 Claims of banks' domestic customers ² ..	34,903	32,916	28,881	.....	.....	28,483	.....	.....	31,849	.....
10 Deposits	2,969	3,380	3,335	.....	.....	3,475	.....	.....	3,743	.....
11 Negotiable and readily transferable instruments ³	26,064	23,805	19,332	.....	.....	20,294	.....	.....	22,337	.....
12 Outstanding collections and other claims	5,870	5,732	6,214	.....	.....	4,715	.....	.....	5,769	.....
13 MEMO: Customer liability on acceptances	37,715	37,103	28,487	.....	.....	28,328	.....	.....	27,172	.....
Dollar deposits in banks abroad, reported by nonbanking business enterprises in the United States ⁴	46,337	40,714	37,399	42,771	47,351	46,200	47,464	48,575 ^r	44,515	n.a.

1. U.S. banks: includes amounts due from own foreign branches and foreign subsidiaries consolidated in "Consolidated Report of Condition" filed with bank regulatory agencies, Agencies, branches, and majority-owned subsidiaries of foreign banks: principally amounts due from head office or parent foreign bank, and foreign branches, agencies, or wholly owned subsidiaries of head office or parent foreign bank.

2. Assets owned by customers of the reporting bank located in the United States that represent claims on foreigners held by reporting banks for the account of their domestic customers.

3. Principally negotiable time certificates of deposit and bankers acceptances.

4. Includes demand and time deposits and negotiable and nonnegotiable certificates of deposit denominated in U.S. dollars issued by banks abroad. For description of changes in data reported by nonbanks, see July 1979 BULLETIN, p. 550.

NOTE: Beginning April 1978, data for banks' own claims are given on a monthly basis, but the data for claims of banks' own domestic customers are available on a quarterly basis only.

3.20 BANKS' OWN CLAIMS ON UNAFFILIATED FOREIGNERS Reported by Banks in the United States
Payable in U.S. Dollars
Millions of dollars, end of period

Maturity; by borrower and area	1982	1983	1984	1985	1986		
				Dec.	Mar.	June	Sept. ^p
1 Total	228,150	243,715	243,952	227,903	221,177	222,255 ^r	224,317
<i>By borrower</i>							
2 Maturity of 1 year or less ¹	173,917	176,158	167,858	160,824	152,696	152,247 ^r	154,731
3 Foreign public borrowers	21,256	24,039	23,912	26,302	23,845	23,183	22,392
4 All other foreigners	152,661	152,120	143,947	134,522	128,851	129,065 ^r	132,339
5 Maturity of over 1 year ¹	54,233	67,557	76,094	67,078	68,481	70,008	69,586
6 Foreign public borrowers	23,137	32,521	38,695	34,512	36,681	37,177	38,115
7 All other foreigners	31,095	35,036	37,399	32,567	31,800	32,830	31,471
<i>By area</i>							
8 Maturity of 1 year or less ¹							
9 Europe	50,500	56,117	58,498	56,585	53,462	57,929	59,331
10 Canada	7,642	6,211	6,028	6,401	5,899	6,043	5,968
11 Latin America and Caribbean	73,291	73,660	62,791	63,328	59,538	57,134	57,814
12 Asia	37,578	34,403	33,504	27,966	28,034	25,772	26,713
13 Africa	3,680	4,199	4,442	3,753	3,331	3,297	3,038
14 All other ²	1,226	1,569	2,593	2,791	2,433	2,073	1,866
15 Maturity of over 1 year ¹							
16 Europe	11,636	13,576	9,605	7,634	7,783	7,934	7,285
17 Canada	1,931	1,857	1,882	1,805	1,925	2,256	1,861
18 Latin America and Caribbean	35,247	43,888	56,144	50,674	52,163	53,572	54,147
19 Asia	3,185	4,850	5,323	4,502	4,251	4,034	3,990
20 Africa	1,494	2,286	2,033	1,538	1,634	1,497	1,479
21 All other ²	740	1,101	1,107	926	722	714	824

1. Remaining time to maturity.

2. Includes nonmonetary international and regional organizations.

3.21 CLAIMS ON FOREIGN COUNTRIES Held by U.S. Offices and Foreign Branches of U.S.-Chartered Banks^{1,2}
 Billions of dollars, end of period

Area or country	1982	1983	1984		1985				1986		
			Sept.	Dec.	Mar.	June	Sept.	Dec.	Mar.	June	Sept. ^p
1 Total	436.1	433.9	406.4	405.7	405.5	396.8	394.9	391.9	394.3 ^r	390.9 ^r	391.4
2 G-10 countries and Switzerland	179.6	167.8	147.5	148.1	153.0	146.7	152.0	148.5	156.4 ^r	159.8 ^r	158.6
3 Belgium-Luxembourg	13.1	12.4	9.8	8.7	9.3	8.9	9.5	9.3	8.3	9.0	8.5
4 France	17.1	16.2	14.3	14.1	14.5	13.5	14.8	12.3	13.8	15.1 ^r	14.6
5 Germany	12.7	11.3	10.0	9.0	8.9	9.6	9.8	10.5	11.2	11.5	12.5
6 Italy	10.3	11.4	9.7	10.1	10.0	8.6	8.4	9.8	8.5	9.3	8.1
7 Netherlands	3.6	3.5	3.4	3.9	3.8	3.7	3.4	3.7	3.5	3.4	3.9
8 Sweden	5.0	5.1	3.5	3.2	3.1	2.9	3.1	2.8	2.9	2.9	2.7
9 Switzerland	5.0	4.3	3.9	3.9	4.2	4.0	4.1	4.4	5.4	5.6	4.8
10 United Kingdom	72.1	65.3	57.1	60.3	65.4	65.7	67.1	64.6	68.5 ^r	68.9	70.1
11 Canada	10.4	8.3	8.1	7.9	9.1	8.1	7.6	7.0	6.2 ^r	6.8 ^r	6.1
12 Japan	30.2	29.9	27.7	27.1	24.7	21.7	24.3	24.2	28.1	27.4	27.4
13 Other developed countries	33.5	36.0	36.2	33.6	32.8	32.3	32.0	30.4	31.6 ^r	30.6	29.4
14 Austria	1.9	1.9	1.8	1.6	1.6	1.6	1.7	1.6	1.6	1.7	1.7
15 Denmark	2.4	3.4	2.9	2.2	2.1	1.9	2.1	2.4	2.5	2.4	2.3
16 Finland	2.2	2.4	1.9	1.9	1.8	1.8	1.8	1.6	1.9	1.6	1.7
17 Greece	3.0	2.8	3.2	2.9	2.9	2.9	2.8	2.6	2.5	2.6	2.3
18 Norway	3.3	3.3	3.2	3.0	2.9	2.9	3.4	2.9	2.7	3.0	2.7
19 Portugal	1.5	1.5	1.6	1.4	1.4	1.3	1.4	1.3	1.1	1.0	1.0
20 Spain	7.5	7.1	6.9	6.5	6.4	5.9	6.1	5.8	6.4	6.4	6.7
21 Turkey	1.4	1.7	2.0	1.9	1.9	2.0	2.1	1.9	2.3	2.5	2.1
22 Other Western Europe	2.3	1.8	1.7	1.7	1.7	1.8	1.7	2.0	2.4	2.1	1.6
23 South Africa	3.7	4.7	5.0	4.5	4.2	3.9	3.3	3.2	3.2	3.1	3.1
24 Australia	4.3	5.4	6.1	6.0	6.1	6.2	5.6	5.0	4.9	4.2	4.2
25 OPEC countries ³	26.9	28.4	24.4	24.9	24.5	22.8	22.7	21.6	20.7 ^r	20.6	20.0
26 Ecuador	2.2	2.2	2.1	2.2	2.2	2.2	2.2	2.1	2.2	2.1	2.1
27 Venezuela	10.5	9.9	9.2	9.3	9.3	9.3	9.0	8.9	8.7	8.8	8.7
28 Indonesia	2.9	3.4	3.2	3.3	3.3	3.1	3.1	3.0	3.3	3.0	2.8
29 Middle East countries	8.5	9.8	7.3	7.9	7.4	6.1	6.2	5.5	4.8	5.0	4.7
30 African countries	2.8	3.0	2.5	2.3	2.3	2.2	2.3	2.0	1.8	1.7	1.7
31 Non-OPEC developing countries	106.5	110.8	111.6	111.8	110.8	110.0	107.8	105.1 ^r	103.5 ^r	101.4 ^r	99.6
<i>Latin America</i>											
32 Argentina	8.9	9.5	9.1	8.7	8.6	8.6	8.9	8.9	8.9	9.2	9.3
33 Brazil	22.9	23.1	26.3	26.3	26.4	26.6	25.5	25.6	25.7	25.3	25.2
34 Chile	6.3	6.4	7.1	7.0	7.0	6.9	6.6	7.0	7.0	7.1	7.1
35 Colombia	3.1	3.2	2.9	2.9	2.8	2.7	2.6	2.7	2.3	2.2	2.0
36 Mexico	24.2	25.8	26.0	25.7	25.5	25.3	24.4	24.2 ^r	24.0 ^r	23.8 ^r	23.8
37 Peru	2.6	2.4	2.2	2.2	2.2	2.1	1.9	1.8	1.7	1.6	1.5
38 Other Latin America	4.0	4.2	3.9	3.9	3.8	3.7	3.5	3.4	3.3	3.3	3.4
<i>Asia</i>											
39 China											
40 Mainland	.2	.3	.5	.7	.7	.3	1.1	.5	.6	.6	.6
41 Taiwan	5.3	5.2	5.1	5.1	5.3	5.5	5.1	4.5	4.3	3.7 ^r	4.3
42 India	.5	.9	1.0	.9	.9	.9	1.1	1.2	1.2	1.3	1.3
43 Israel	2.3	1.9	1.7	1.8	1.7	2.3	1.5	1.6	1.3	1.6	1.4
44 Korea (South)	10.7	11.2	10.3	10.6	10.4	10.0	10.4	9.4	9.5	8.6 ^r	7.3
45 Malaysia	2.1	2.8	2.9	2.7	2.7	2.8	2.7	2.4	2.2	2.0	2.1
46 Philippines	6.3	6.1	5.9	6.0	6.1	6.0	6.0	5.7	5.6	5.7	5.4
47 Thailand	1.6	2.2	1.8	1.8	1.7	1.6	1.6	1.4	1.3	1.1	1.0
48 Other Asia	1.1	1.0	.9	1.1	1.1	.9	.9	1.0	.9	.8	.7
<i>Africa</i>											
49 Egypt	1.2	1.5	1.2	1.2	1.1	1.0	1.0	1.0	.9	.9	.7
50 Morocco	.7	.8	.8	.8	.8	.8	.9	.9	.9	.9	.9
51 Zaire	.1	.1	.1	.1	.1	.1	.1	.1	.1	.1	.1
52 Other Africa ⁴	2.4	2.3	1.9	2.1	2.2	2.0	2.0	1.9	1.9	1.7	1.6
53 Eastern Europe	6.2	5.3	4.5	4.4	4.3	4.3	4.6	4.2	4.0	4.0	3.3
54 U.S.S.R.	.3	.2	.2	.1	.2	.3	.2	.1	.3	.3	.1
55 Yugoslavia	2.2	2.4	2.3	2.3	2.2	2.2	2.4	2.2	2.0	2.0	1.9
56 Other	3.7	2.8	2.1	2.0	1.9	1.8	1.9	1.8	1.7	1.7	1.4
57 Offshore banking centers	66.0	68.9	65.1	65.6	63.2	63.9	58.8	65.4	61.5	57.2	62.6
58 Bahamas	19.0	21.7	23.3	21.5	20.1	21.1	16.6	21.4	21.5	17.3	20.0
59 Bermuda	.9	.9	1.0	.9	.7	.9	.8	.7	.7	.4	.5
60 Cayman Islands and other British West Indies	12.8	12.2	11.1	11.8	12.3	12.1	12.3	13.4	11.3	12.8	13.2
61 Netherlands Antilles	3.3	4.2	3.1	3.4	3.3	3.2	2.3	2.3	2.3	2.3	1.9
62 Panama ⁵	7.5	5.8	5.6	6.7	5.5	5.4	6.1	6.0	5.9	5.5	6.8
63 Lebanon	.1	.1	.1	.1	.1	.1	.0	.1	.1	.1	.1
64 Hong Kong	13.3	13.8	11.6	11.4	11.4	11.4	11.4	11.5	11.4	9.4	10.4
65 Singapore	9.1	10.3	9.4	9.8	9.9	9.7	9.4	9.9	8.4	9.3	9.7
66 Others ⁶	.0	.0	.0	.0	.0	.0	.0	.0	.0	.0	.0
67 Miscellaneous and unallocated ⁷	17.5	16.8	17.1	17.3	16.9	16.9	17.3	16.9	16.7 ^r	17.2	17.8

1. The banking offices covered by these data are the U.S. offices and foreign branches of U.S.-owned banks and of U.S. subsidiaries of foreign-owned banks. Offices not covered include (1) U.S. agencies and branches of foreign banks, and (2) foreign subsidiaries of U.S. banks. To minimize duplication, the data are adjusted to exclude the claims on foreign branches held by a U.S. office or another foreign branch of the same banking institution. The data in this table combine foreign branch claims in table 3.14 (the sum of lines 7 through 10) with the claims of U.S. offices in table 3.18 (excluding those held by agencies and branches of foreign banks and those constituting claims on own foreign branches).

2. Beginning with June 1984 data, reported claims held by foreign branches have been reduced by an increase in the reporting threshold for "shell" branches

from \$50 million to \$150 million equivalent in total assets, the threshold now applicable to all reporting branches.

3. Besides the Organization of Petroleum Exporting Countries shown individually, this group includes other members of OPEC (Algeria, Gabon, Iran, Iraq, Kuwait, Libya, Nigeria, Qatar, Saudi Arabia, and United Arab Emirates) as well as Bahrain and Oman (not formally members of OPEC).

4. Excludes Liberia.

5. Includes Canal Zone beginning December 1979.

6. Foreign branch claims only.

7. Includes New Zealand, Liberia, and international and regional organizations.

3.22 LIABILITIES TO UNAFFILIATED FOREIGNERS Reported by Nonbanking Business Enterprises in the United States¹

Millions of dollars, end of period

Type, and area or country	1982	1983	1984	1985			1986	
				June	Sept.	Dec.	Mar.	June ²
1 Total	27,512	25,346	29,357	24,574	25,256	27,230	25,635	24,222
2 Payable in dollars	24,280	22,233	26,389	21,899	22,408	23,994	22,022	20,692
3 Payable in foreign currencies	3,232	3,113	2,968	2,675	2,848	3,236	3,613	3,530
<i>By type</i>								
4 Financial liabilities	11,066	10,572	14,509	11,528	11,815	13,005	12,328	11,117
5 Payable in dollars	8,858	8,700	12,553	9,543	9,824	10,955	10,205	9,177
6 Payable in foreign currencies	2,208	1,872	1,955	1,985	1,991	2,050	2,123	1,940
7 Commercial liabilities	16,446	14,774	14,849	13,046	13,441	14,225	13,307	13,105
8 Trade payables	9,438	7,765	7,005	5,797	5,694	6,685	5,598	5,503
9 Advance receipts and other liabilities	7,008	7,009	7,843	7,249	7,747	7,540	7,710	7,602
10 Payable in dollars	15,423	13,533	13,836	12,356	12,584	13,039	11,817	11,516
11 Payable in foreign currencies	1,023	1,241	1,013	690	857	1,186	1,490	1,590
<i>By area or country</i>								
Financial liabilities								
12 Europe	6,501	5,742	6,728	5,944	6,568	7,270	6,971	6,705
13 Belgium-Luxembourg	505	302	471	351	367	329	338	288
14 France	783	843	995	865	849	857	851	701
15 Germany	467	502	489	474	493	419	371	262
16 Netherlands	711	621	590	604	624	745	630	651
17 Switzerland	792	486	569	566	593	676	702	561
18 United Kingdom	3,102	2,839	3,297	2,835	3,351	3,924	3,736	3,960
19 Canada	746	764	863	850	826	760	753	287
20 Latin America and Caribbean	2,751	2,596	5,086	3,106	2,619	3,152	2,788	2,404
21 Bahamas	904	751	1,926	1,107	1,145	1,120	954	859
22 Bermuda	14	13	13	10	4	4	13	14
23 Brazil	28	32	35	27	23	29	26	27
24 British West Indies	1,027	1,041	2,103	1,734	1,234	1,814	1,610	1,362
25 Mexico	121	213	367	32	28	15	20	30
26 Venezuela	114	124	137	3	3	3	4	3
27 Asia	1,039	1,424	1,777	1,584	1,767	1,790	1,799	1,660
28 Japan	715	991	1,209	994	1,136	1,173	1,192	1,189
29 Middle East oil-exporting countries ²	169	170	155	147	82	82	78	43
30 Africa	17	19	14	14	14	12	12	12
31 Oil-exporting countries ³	0	0	0	0	0	0	0	0
32 All other ⁴	12	27	41	30	22	21	4	49
Commercial liabilities								
33 Europe	3,831	3,245	4,001	3,461	3,897	4,074	3,915	3,761
34 Belgium-Luxembourg	52	62	48	53	56	62	66	58
35 France	598	437	438	423	431	453	382	357
36 Germany	468	427	622	428	601	607	546	512
37 Netherlands	346	268	245	284	386	364	545	587
38 Switzerland	367	241	257	349	289	379	251	283
39 United Kingdom	1,027	732	1,095	730	858	976	957	861
40 Canada	1,495	1,841	1,975	1,494	1,383	1,449	1,442	1,351
41 Latin America and Caribbean	1,570	1,473	1,871	1,225	1,262	1,088	1,097	1,304
42 Bahamas	16	1	7	12	2	12	26	10
43 Bermuda	117	67	114	77	105	77	210	294
44 Brazil	60	44	124	90	120	58	64	107
45 British West Indies	32	6	32	1	15	44	7	35
46 Mexico	436	585	586	492	415	430	256	235
47 Venezuela	642	432	636	309	311	212	364	488
48 Asia	8,144	6,741	5,285	5,246	5,353	6,046	5,384	5,068
49 Japan	1,226	1,247	1,256	1,219	1,567	1,799	2,039	2,095
50 Middle East oil-exporting countries ^{2,5}	5,503	4,178	2,372	2,396	2,109	2,829	2,171	1,731
51 Africa	753	553	588	631	572	587	486	569
52 Oil-exporting countries ³	277	167	233	265	235	238	148	215
53 All other ⁴	651	921	1,128	988	975	982	983	1,053

1. For a description of the changes in the International Statistics tables, see July 1979 BULLETIN, p. 550.

2. Comprises Bahrain, Iran, Iraq, Kuwait, Oman, Qatar, Saudi Arabia, and United Arab Emirates (Trucial States).

3. Comprises Algeria, Gabon, Libya, and Nigeria.

4. Includes nonmonetary international and regional organizations.

5. Revisions include a reclassification of transactions, which also affects the totals for Asia and the grand totals.

3.23 CLAIMS ON UNAFFILIATED FOREIGNERS Reported by Nonbanking Business Enterprises in the United States¹

Millions of dollars, end of period

Type, and area or country	1982	1983	1984	1985			1986	
				June	Sept.	Dec.	Mar.	June ²
1 Total	28,725	34,911	29,901	26,750	28,610	28,085	30,927	32,519
2 Payable in dollars	26,085	31,815	27,304	24,121	25,743	25,783	28,740	30,337
3 Payable in foreign currencies	2,640	3,096	2,597	2,629	2,866	2,302	2,187	2,182
<i>By type</i>								
4 Financial claims	17,684	23,780	19,254	16,695	19,203	18,099	21,540	23,324
5 Deposits	13,058	18,496	14,621	12,839	15,315	14,852	18,146	20,034
6 Payable in dollars	12,628	17,993	14,202	12,283	14,611	14,237	17,689	19,479
7 Payable in foreign currencies	430	503	420	556	704	615	457	555
8 Other financial claims	4,626	5,284	4,633	3,856	3,889	3,248	3,394	3,290
9 Payable in dollars	2,979	3,328	3,190	2,375	2,351	2,213	2,301	2,269
10 Payable in foreign currencies	1,647	1,956	1,442	1,480	1,538	1,035	1,093	1,021
11 Commercial claims	11,041	11,131	10,646	10,055	9,406	9,986	9,387	9,195
12 Trade receivables	9,994	9,721	9,177	8,688	7,952	8,696	8,086	7,858
13 Advance payments and other claims	1,047	1,410	1,470	1,367	1,454	1,290	1,301	1,337
14 Payable in dollars	10,478	10,494	9,912	9,463	8,782	9,333	8,750	8,589
15 Payable in foreign currencies	563	637	735	592	624	652	637	606
<i>By area or country</i>								
<i>Financial claims</i>								
16 Europe	4,873	6,488	5,762	5,477	6,463	6,327	6,859	8,877
17 Belgium-Luxembourg	15	37	15	15	12	10	10	11
18 France	134	150	126	51	132	184	217	257
19 Germany	178	163	224	175	158	223	172	148
20 Netherlands	97	71	66	46	127	61	61	17
21 Switzerland	107	38	66	16	53	74	166	177
22 United Kingdom	4,064	5,817	4,864	4,900	5,736	5,522	5,986	8,051
23 Canada	4,377	5,989	3,988	3,756	4,037	3,256	4,024	4,464
24 Latin America and Caribbean	7,546	10,234	8,216	6,616	7,603	7,697	9,934	9,151
25 Bahamas	3,279	4,771	3,306	2,204	2,315	2,685	3,500	3,251
26 Bermuda	32	102	6	6	5	2	2	17
27 Brazil	62	33	100	96	92	78	77	75
28 British West Indies	3,255	4,206	4,043	3,747	4,632	4,440	5,904	5,359
29 Mexico	274	293	215	206	201	180	178	176
30 Venezuela	139	134	125	100	73	48	43	42
31 Asia	698	764	961	640	969	696	621	723
32 Japan	153	297	353	281	725	475	350	499
33 Middle East oil-exporting countries ²	15	4	13	6	6	4	2	2
34 Africa	158	147	210	111	104	103	87	89
35 Oil-exporting countries ³	48	55	85	25	31	29	27	25
36 All other ⁴	31	159	117	95	26	21	14	20
<i>Commercial claims</i>								
37 Europe	3,826	3,670	3,801	3,680	3,235	3,533	3,387	3,304
38 Belgium-Luxembourg	151	135	165	212	158	175	148	131
39 France	474	459	440	408	360	426	384	390
40 Germany	357	349	374	375	336	346	396	414
41 Netherlands	350	334	335	301	286	284	221	237
42 Switzerland	360	317	271	376	208	284	248	221
43 United Kingdom	811	809	1,063	950	779	898	793	668
44 Canada	633	829	1,021	1,065	1,100	1,023	1,060	970
45 Latin America and Caribbean	2,526	2,695	2,052	1,803	1,660	1,753	1,599	1,590
46 Bahamas	21	8	8	11	18	13	27	24
47 Bermuda	261	190	115	65	62	93	82	148
48 Brazil	258	493	214	193	211	206	231	194
49 British West Indies	12	7	7	29	7	6	24	24
50 Mexico	775	884	583	468	416	510	388	320
51 Venezuela	351	272	206	181	149	157	172	180
52 Asia	3,050	3,063	3,073	2,707	2,712	2,982	2,606	2,649
53 Japan	1,047	1,114	1,191	954	884	1,016	801	846
54 Middle East oil-exporting countries ²	751	737	668	593	541	638	630	691
55 Africa	588	588	470	464	434	437	491	447
56 Oil-exporting countries ³	140	139	134	137	131	130	167	171
57 All other ⁴	417	286	229	336	264	257	244	235

1. For a description of the changes in the International Statistics tables, see July 1979 BULLETIN, p. 550.

2. Comprises Bahrain, Iran, Iraq, Kuwait, Oman, Qatar, Saudi Arabia, and United Arab Emirates (Trucial States).

3. Comprises Algeria, Gabon, Libya, and Nigeria.

4. Includes nonmonetary international and regional organizations.

3.24 FOREIGN TRANSACTIONS IN SECURITIES

Millions of dollars

Transactions, and area or country	1984	1985	1986							
			Jan.-Oct.	Apr.	May	June	July	Aug.	Sept.	Oct. ^P
U.S. corporate securities										
Stocks										
1 Foreign purchases	59,834	81,995	121,897	15,414	13,244	11,176	13,268	12,045 ^r	12,260	10,948
2 Foreign sales	62,814	77,054	104,943	11,468	10,388	10,832	11,258	10,615 ^r	10,948	12,281
3 Net purchases, or sales (-)	-2,980	4,941	16,954	3,947	2,856	344	2,010	1,430 ^r	1,258	-1,333
4 Foreign countries	-3,109	4,857	17,208	3,883	2,814	464	2,075	1,470 ^r	1,303	-1,189
5 Europe	-3,077	2,057	9,493	2,066	1,571	192	576	824 ^r	587	-1,126
6 France	-405	-438	418	36	99	219	182	105	30	92
7 Germany	-50	730	320	47	99	-174	-130	-42	9	-104
8 Netherlands	-357	-123	972	123	236	97	52	50	36	-19
9 Switzerland	-1,542	-75	1,748	569	376	-134	-198	44	70	-405
10 United Kingdom	-677	1,665	4,379	733	563	38	481	521 ^r	462	-484
11 Canada	1,691	356	643	52	44	131	214	97	93	-125
12 Latin America and Caribbean	495	1,718	2,437	880	489	-60	269	108	145	154
13 Middle East ¹	-1,992	238	801	339	117	-236	181	78	58	-51
14 Other Asia	-378	296	3,334	399	472	288	830	376	346	16
15 Africa	-22	24	258	48	43	-3	30	-1	13	39
16 Other countries	175	168	241	100	78	32	-23	-13	86	-97
17 Nonmonetary international and regional organizations	129	84	-254	63	42	-121	-65	-40	-45	-143
Bonds ²										
18 Foreign purchases	39,296	86,587	101,456	13,483	12,044	8,964	8,937	9,420	10,160	9,718
19 Foreign sales	26,399	42,439	57,913	8,855	5,252	5,686	5,679	5,348	5,585	5,494
20 Net purchases, or sales (-)	12,897	44,149	43,543	4,628	6,792	3,278	3,259	4,072	4,575	4,223
21 Foreign countries	12,600	44,244	42,926	4,438	6,696	2,798	3,197	4,077	4,871	4,481
22 Europe	11,697	40,047	34,126	3,641	6,221	2,763	2,395	2,484	3,386	3,501
23 France	207	210	28	-22	83	-6	6	20	-29	0
24 Germany	1,724	2,001	-125	-73	205	-3	-91	-81	26	81
25 Netherlands	100	222	2	2	89	-37	-39	98	51	-55
26 Switzerland	643	3,987	4,442	1,231	456	490	180	564	30	265
27 United Kingdom	8,429	32,762	29,705	2,578	5,631	2,214	2,213	1,917	3,414	3,203
28 Canada	-62	190	240	74	54	55	85	110	2	86
29 Latin America and Caribbean	376	498	1,301	263	142	63	250	160	64	101
30 Middle East ¹	-1,230	-2,631	-2,338	-396	-186	-632	-718	-40	-169	-33
31 Other Asia	1,817	6,091	9,438	840	464	480	1,177	1,329	1,586	816
32 Africa	1	11	12	3	-2	3	-3	5	6	-1
33 Other countries	0	38	127	13	3	66	11	29	-4	11
34 Nonmonetary international and regional organizations	297	-95	-617	190	96	480	61	-4	-296	-258
Foreign securities										
35 Stocks, net purchases, or sales (-)	-1,101	-3,894	-1,960	-1,668	-221	-238	404	83	676	1,207
36 Foreign purchases	14,816	20,851	41,033	4,390	3,454	3,775	4,310	4,610	5,091	6,233
37 Foreign sales	15,917	24,746	42,993	6,057	3,675	4,013	3,907	4,694	4,415	5,026
38 Bonds, net purchases, or sales (-)	-3,930	-3,996	-2,029	-1,251	188	1,540	359	1,232	-2,231	2,150
39 Foreign purchases	56,017	81,214	136,854	15,296	13,491	15,632	13,559	14,086	15,182	16,239
40 Foreign sales	59,948	85,210	138,883	16,546	13,303	14,091	13,200	12,854	17,412	14,089
41 Net purchases, or sales (-), of stocks and bonds	-5,031	-7,891	-3,988	-2,918	-33	1,302	762	1,149	-1,555	3,357
42 Foreign countries	-4,642	-8,954	-4,520	-2,788	-106	1,122	438	1,090	-1,492	3,173
43 Europe	-8,655	-9,887	-15,153	-2,649	208	-1,332	-683	-714	-3,379	-504
44 Canada	542	-1,682	-508	-286	82	16	245	263	111	88
45 Latin America and Caribbean	2,460	1,845	3,194	176	363	742	278	127	351	449
46 Asia	1,356	658	8,901	-124	-746	1,639	659	1,337	1,852	3,201
47 Africa	-108	75	44	6	3	3	9	1	3	-2
48 Other countries	-238	38	-997	89	-16	55	-70	75	-430	59
49 Nonmonetary international and regional organizations	-389	1,063	532	-130	73	180	324	59	-63	184

1. Comprises oil-exporting countries as follows: Bahrain, Iran, Iraq, Kuwait, Oman, Qatar, Saudi Arabia, and United Arab Emirates (Trucial States).
 2. Includes state and local government securities, and securities of U.S. government agencies and corporations. Also includes issues of new debt securi-

ties sold abroad by U.S. corporations organized to finance direct investments abroad.

3.25 MARKETABLE U.S. TREASURY BONDS AND NOTES Foreign Transactions

Millions of dollars

Country or area	1984	1985	1986	1986						
			Jan.- Oct.	Apr.	May	June	July	Aug.	Sept.	Oct. ^P
<i>Transactions, net purchases or sales (-) during period¹</i>										
1 Estimated total ²	21,501	29,047	25,686	8,658	-2,132	3,112	-254	752	5,480	2,917
2 Foreign countries ²	16,496	28,591	26,409	8,398	-252	2,230	2,705	2,215	4,485	2,678
3 Europe ²	11,014	4,145	16,501	1,625	1,436	2,562	2,544	2,442	-685	2,943
4 Belgium-Luxembourg	287	476	321	29	39	82	-46	180	239	4
5 Germany ²	2,929	1,917	7,295	139	468	357	818	1,050	1,133	2,419
6 Netherlands	449	269	1,303	81	-31	-64	1,756	-64	-313	112
7 Sweden	40	976	447	113	236	16	42	-25	85	4
8 Switzerland ²	656	760	1,161	163	365	349	-278	52	-53	373
9 United Kingdom	5,188	-1,954	3,955	-206	698	698	610	1,207	-1,970	170
10 Other Western Europe	1,466	1,701	2,019	1,307	-339	1,125	-358	43	195	-139
11 Eastern Europe	0	0	0	0	0	0	0	0	0	0
12 Canada	1,586	-188	559	55	908	-302	67	105	-198	-230
13 Latin America and Caribbean	1,418	4,312	725	1,234	-954	-460	28	-37	220	-224
14 Venezuela	14	238	-84	196	36	-170	-72	-294	266	-55
15 Other Latin America and Caribbean	536	2,343	1,148	173	372	-290	96	255	32	-195
16 Netherlands Antilles	869	1,731	-339	865	-1,363	0	5	2	-78	26
17 Asia	2,431	19,899	8,093	5,092	-1,617	515	-137	-133	5,336	41
18 Japan	6,289	17,920	5,816	2,267	-1,148	223	273	683	4,395	-453
19 Africa	-67	112	-45	-1	-2	-5	6	-1	11	-15
20 All other	114	311	576	394	-22	-80	198	-160	-200	163
21 Nonmonetary international and regional organizations	5,009	457	-721	260	-1,880	882	-2,959	-1,462	995	239
22 International	4,612	-420	-929	198	-1,889	899	-2,804	-1,511	890	290
23 Latin American regional	0	18	157	30	0	5	0	0	39	-5
MEMO										
24 Foreign countries ²	16,496	28,591	26,409	8,398	-252	2,230	2,705	2,215	4,485	2,678
25 Official institutions	505	8,088	14,112	3,862	157	1,612	1,448	61	2,324	3,274
26 Other foreign ²	15,992	20,503	12,298	4,537	-409	619	1,257	2,154	2,161	-596
Oil-exporting countries										
27 Middle East ³	-6,270	-1,581	-465	1,334	-14	-290	14	-239	-205	-377
28 Africa ⁴	-101	7	4	1	1	0	2	-1	2	-1

1. Estimated official and private transactions in marketable U.S. Treasury securities with an original maturity of more than 1 year. Data are based on monthly transactions reports. Excludes nonmarketable U.S. Treasury bonds and notes held by official institutions of foreign countries.

2. Includes U.S. Treasury notes publicly issued to private foreign residents denominated in foreign currencies.

3. Comprises Bahrain, Iran, Iraq, Kuwait, Oman, Qatar, Saudi Arabia, and United Arab Emirates (Trucial States).

4. Comprises Algeria, Gabon, Libya, and Nigeria.

3.26 DISCOUNT RATES OF FOREIGN CENTRAL BANKS

Percent per annum

Country	Rate on Nov. 30, 1986		Country	Rate on Nov. 30, 1986		Country	Rate on Nov. 30, 1986	
	Per-cent	Month effective		Per-cent	Month effective		Per-cent	Month effective
Austria.....	4.0	Aug. 1985	France ¹	7.0	June 1986	Norway.....	8.0	June 1983
Belgium.....	8.0	May 1986	Germany, Fed. Rep. of.....	3.5	Mar. 1986	Switzerland.....	4.0	Mar. 1983
Brazil.....	49.0	Mar. 1981	Italy.....	12.0	May 1986	United Kingdom ².....	.....	.....
Canada.....	8.47	Nov. 1986	Japan.....	3.0	Oct. 1986	Venezuela.....	8.0	Oct. 1985
Denmark.....	7.0	Oct. 1983	Netherlands.....	4.5	Mar. 1986			

1. As of the end of February 1981, the rate is that at which the Bank of France discounts Treasury bills for 7 to 10 days.

2. Minimum lending rate suspended as of Aug. 20, 1981.

NOTE. Rates shown are mainly those at which the central bank either discounts

or makes advances against eligible commercial paper and/or government commercial banks or brokers. For countries with more than one rate applicable to such discounts or advances, the rate shown is the one at which it is understood the central bank transacts the largest proportion of its credit operations.

3.27 FOREIGN SHORT-TERM INTEREST RATES

Percent per annum, averages of daily figures

Country, or type	1983	1984	1985	1986						
				May	June	July	Aug.	Sept.	Oct.	Nov.
1 Eurodollars.....	9.57	10.75	8.27	6.86	6.95	6.54	6.06	5.88	5.88	5.96
2 United Kingdom.....	10.06	9.91	12.16	10.16	9.70	9.91	9.79	10.05	11.08	11.12
3 Canada.....	9.48	11.29	9.64	8.60	8.72	8.45	8.50	8.38	8.45	8.39
4 Germany.....	5.73	5.96	5.40	4.58	4.59	4.61	4.56	4.48	4.56	4.67
5 Switzerland.....	4.11	4.35	4.92	4.32	4.96	4.80	4.30	4.13	3.96	3.88
6 Netherlands.....	5.58	6.08	6.29	5.76	5.90	5.69	5.28	5.17	5.32	5.48
7 France.....	12.44	11.66	9.91	7.21	7.23	7.13	7.09	7.07	7.38	7.51
8 Italy.....	18.95	17.08	14.86	12.35	11.78	11.70	11.18	10.84	10.85	11.05
9 Belgium.....	10.51	11.41	9.60	7.90	7.27	7.25	7.25	7.25	7.29	7.38
10 Japan.....	6.49	6.32	6.47	4.58	4.64	4.62	4.68	4.71	4.75	4.39

NOTE. Rates are for 3-month interbank loans except for Canada, finance company paper; Belgium, 3-month Treasury bills; and Japan, Gensaki rate.

3.28 FOREIGN EXCHANGE RATES

Currency units per dollar

Country/currency	1983	1984	1985	1986					
				June	July	Aug.	Sept.	Oct.	Nov.
1 Australia/dollar ¹	90.14	87.937	70.026	68.89	62.91	61.23	62.21	63.83	64.45
2 Austria/schilling	17.968	20.005	20.676	15.699	15.117	14.502	14.349	14.111	14.251
3 Belgium/franc	51.121	57.749	59.336	45.633	44.304	42.701	42.315	41.635	42.069
4 Brazil/cruzeiro	573.27	1841.50	6205.10	13.84	13.84	13.84	13.84	13.98	14.10
5 Canada/dollar	1.2325	1.2953	1.3658	1.3899	1.3808	1.3885	1.3872	1.3885	1.3863
6 China, P.R./yuan	1.9809	2.3308	2.9434	3.2115	3.6435	3.7129	3.7150	3.7257	3.7314
7 Denmark/krone	9.1483	10.354	10.598	8.2822	8.0635	7.7657	7.7278	7.5607	7.6444
8 Finland/markka	5.5636	6.0007	6.1971	5.1954	5.0744	4.9377	4.9190	4.8684	4.9576
9 France/franc	7.6203	8.7355	8.9799	7.1208	6.9323	6.7215	6.6835	6.5628	6.6206
10 Germany/deutsche mark	2.5539	2.8454	2.9419	2.2337	2.1517	2.0621	2.0415	2.0054	2.0243
11 Greece/drachma	87.895	112.73	138.40	140.98	138.40	134.68	135.07	135.44	139.12
12 Hong Kong/dollar	7.2569	7.8188	7.7911	7.8107	7.8123	7.8003	7.8026	7.7999	7.7974
13 India/rupee	10.1040	11.348	12.332	12.599	12.508	12.567	12.676	12.848	13.076
14 Ireland/pound ¹	124.81	108.64	106.62	135.68	139.00	134.67	134.53	135.89	134.64
15 Italy/lira	1519.30	1756.10	1908.90	1533.10	1478.31	1420.33	1410.23	1387.67	1401.08
16 Japan/yen	237.55	237.45	238.47	167.54	158.61	154.18	154.73	156.47	162.85
17 Malaysia/ringgit	2.3204	2.3448	2.4806	2.6231	2.6455	2.6121	2.6174	2.6245	2.6131
18 Netherlands/guilder	2.8543	3.2083	3.3184	2.5154	2.4236	2.3242	2.3050	2.2663	2.2870
19 New Zealand/dollar ¹	66.790	57.837	49.752	54.585	53.176	50.068	47.950	50.392	51.382
20 Norway/krone	7.3012	8.1596	8.5933	7.6117	7.4800	7.3534	7.3429	7.3611	7.5401
21 Portugal/escudo	111.610	147.70	172.07	151.09	148.67	146.17	146.83	147.24	149.54
22 Singapore/dollar	2.1136	2.1325	2.2008	2.2232	2.1861	2.1601	2.1680	2.1777	2.1922
23 South Africa/rand ¹	89.85	69.534	45.57	39.49	39.04	38.39	43.36	44.42	44.37
24 South Korea/won	776.04	807.91	861.89	890.74	888.59	886.45	883.06	879.22	873.54
25 Spain/peseta	143.500	160.78	169.98	142.91	137.58	134.11	134.10	133.43	136.10
26 Sri Lanka/rupee	23.510	25.428	27.187	27.955	28.065	28.187	28.297	28.407	28.471
27 Sweden/krona	7.6717	8.2706	8.6031	7.2124	7.0715	6.9365	6.9191	6.8901	6.9683
28 Switzerland/franc	2.1006	2.3500	2.4551	1.8406	1.7445	1.6616	1.6537	1.6433	1.6858
29 Taiwan/dollar	n.a.	39.633	39.889	38.163	38.119	37.422	36.885	36.647	36.438
30 Thailand/baht	22.991	23.582	27.193	26.400	26.204	26.093	26.120	26.129	26.278
31 United Kingdom/pound ¹	151.59	133.66	129.74	150.85	150.71	148.61	146.98	142.64	142.38
MEMO									
32 United States/dollar ²	125.34	138.19	143.01	113.77	110.38	107.50	107.15	106.58	107.90

1. Value in U.S. cents.

2. Index of weighted-average exchange value of U.S. dollar against currencies of other G-10 countries plus Switzerland. March 1973 = 100. Weights are 1972-76 global trade of each of the 10 countries. Series revised as of August 1978. For description and back data, see "Index of the Weighted-Average Exchange Value of the U.S. Dollar: Revision" on p. 700 of the August 1978 BULLETIN.

3. Currency reform.

NOTE: Averages of certified noon buying rates in New York for cable transfers. Data in this table also appear in the Board's G.5 (405) release. For address, see inside front cover.

Guide to Tabular Presentation, Statistical Releases, and Special Tables

GUIDE TO TABULAR PRESENTATION

Symbols and Abbreviations

c	Corrected	0	Calculated to be zero
e	Estimated	n.a.	Not available
p	Preliminary	n.e.c.	Not elsewhere classified
r	Revised (Notation appears on column heading when about half of the figures in that column are changed.)	IPCs	Individuals, partnerships, and corporations
*	Amounts insignificant in terms of the last decimal place shown in the table (for example, less than 500,000 when the smallest unit given is millions)	REITs	Real estate investment trusts
		RPs	Repurchase agreements
		SMSAs	Standard metropolitan statistical areas
		.....	Cell not applicable

General Information

Minus signs are used to indicate (1) a decrease, (2) a negative figure, or (3) an outflow.

"U.S. government securities" may include guaranteed issues of U.S. government agencies (the flow of funds figures also include not fully guaranteed issues) as well as direct

obligations of the Treasury. "State and local government" also includes municipalities, special districts, and other political subdivisions.

In some of the tables details do not add to totals because of rounding.

STATISTICAL RELEASES

List Published Semiannually, with Latest Bulletin Reference

	Issue	Page
Anticipated schedule of release dates for periodic releases.....	December 1986	A87

SPECIAL TABLES

Published Irregularly, with Latest Bulletin Reference

Assets and liabilities of commercial banks, March 31, 1983.....	August 1983	A70
Assets and liabilities of commercial banks, June 30, 1983.....	December 1983	A68
Assets and liabilities of commercial banks, September 30, 1983.....	March 1984	A68
Assets and liabilities of commercial banks, December 31, 1985.....	January 1987	A70
Assets and liabilities of U.S. branches and agencies of foreign banks, September 30, 1985.....	May 1986	A74
Assets and liabilities of U.S. branches and agencies of foreign banks, December 31, 1985.....	September 1986	A70
Assets and liabilities of U.S. branches and agencies of foreign banks, March 31, 1986.....	November 1986	A70
Assets and liabilities of U.S. branches and agencies of foreign banks, June 30, 1986.....	December 1986	A76
Terms of lending at commercial banks, February 1986.....	May 1986	A70
Terms of lending at commercial banks, May 1986.....	July 1986	A70
Terms of lending at commercial banks, August 1986.....	December 1986	A70
Terms of lending at commercial banks, November 1986.....	February 1987	A70

Special tables begin on next page.

4.23 TERMS OF LENDING AT COMMERCIAL BANKS Survey of Loans Made, November 3-7, 1986¹

A. Commercial and Industrial Loans²

Characteristics	Amount of loans (thousands of dollars)	Average size (thousands of dollars)	Weighted average maturity ³ Days	Loan rate (percent)			Loans made under commitment (percent)	Participation loans (percent)	Most common base pricing rate ⁷
				Weighted average effective ⁴	Standard error ⁵	Inter-quartile range ⁶			
ALL BANKS									
1 Overnight ⁸	18,042,062	7,415	*	6.70	.03	6.45-6.85	78.3	1.2	Fed funds
2 One month and under	9,138,063	657	18	7.11	.17	6.51-7.43	77.1	7.7	Domestic
3 Fixed rate	7,227,320	844	18	6.98	.16	6.47-7.19	76.6	4.7	Domestic
4 Floating rate	1,910,743	358	20	7.61	.19	6.66-8.33	79.0	19.0	Prime
5 Over one month and under a year ...	10,836,499	126	135	7.97	.21	6.79-8.65	72.8	7.8	Prime
6 Fixed rate	5,317,993	130	96	7.78	.24	6.70-8.23	74.0	9.5	Foreign
7 Floating rate	5,518,506	123	171	8.16	.19	6.98-8.87	71.6	6.1	Prime
8 Demand ⁹	6,306,616	174	*	8.01	.12	6.91-8.84	80.7	5.7	Prime
9 Fixed rate	1,560,525	618	*	6.93	.35	6.38-7.11	76.6	4.2	Fed funds
10 Floating rate	4,746,092	141	*	8.37	.10	7.76-8.87	82.0	6.2	Prime
11 Total short term	44,323,240	320	43	7.28	.12	6.54-7.76	77.0	4.8	Fed funds
12 Fixed rate (thousands of dollars) ...	31,768,686	584	22	6.96	.07	6.49-7.11	77.3	3.5	Fed funds
13 1-24	295,394	8	106	11.24	.26	9.93-12.55	18.8	.1	Other
14 25-49	163,721	32	107	10.22	.30	8.83-11.73	32.9	.1	Prime
15 50-99	197,270	64	112	10.18	.26	8.87-11.36	18.3	.9	Prime
16 100-499	597,956	213	130	9.14	.23	8.03-10.47	51.1	1.1	Prime
17 500-999	280,882	677	60	7.51	.09	6.79-7.79	80.9	4.5	Prime
18 1000 and over	30,233,463	7,874	18	6.83	.04	6.48-6.98	79.0	3.7	Fed funds
19 Floating rate (thousands of dollars) ...	12,554,554	149	126	8.10	.13	6.98-8.84	76.4	8.0	Prime
20 1-24	457,448	9	158	9.70	.11	8.84-10.25	71.0	3.9	Prime
21 25-49	405,089	34	161	9.54	.10	8.82-9.93	72.8	4.1	Prime
22 50-99	765,387	66	158	9.29	.09	8.57-9.92	70.8	1.7	Prime
23 100-499	2,464,770	196	143	8.75	.05	7.85-9.38	76.1	4.1	Prime
24 500-999	1,178,220	640	168	8.45	.07	7.76-9.11	80.8	6.2	Prime
25 1000 and over	7,283,639	3,978	110	7.53	.11	6.58-8.30	77.0	10.7	Prime
			Months						
26 Total long term	6,635,816	265	54	8.24	.19	7.49-9.04	76.5	7.9	Prime
27 Fixed rate (thousands of dollars) ...	1,799,667	179	51	8.08	.32	6.99-8.84	67.6	1.9	Domestic
28 1-99	144,382	16	45	11.35	.44	9.49-12.40	19.6	.0	Prime
29 100-499	132,431	195	85	9.49	.18	8.30-10.75	24.9	17.7	Other
30 500-999	57,597	696	60	9.92	.47	9.76-11.02	21.5	.0	Prime
31 1000 and over	1,465,256	8,109	49	7.56	.54	6.79-8.06	78.1	.8	Domestic
32 Floating rate (thousands of dollars) ...	4,836,150	322	54	8.30	.17	7.71-9.04	79.8	10.1	Prime
33 1-99	273,875	25	37	9.41	.16	8.57-9.96	56.8	1.1	Prime
34 100-499	563,406	194	46	8.79	.11	8.03-9.38	65.8	6.3	Prime
35 500-999	450,929	652	47	8.49	.11	7.76-8.84	76.2	11.1	Prime
36 1000 and over	3,547,940	5,521	58	8.11	.22	7.64-8.84	84.3	11.3	Prime
			Days	Loan rate (percent)		Prime rate ¹¹			
				Effective ⁴	Nominal ¹⁰				
LOANS MADE BELOW PRIME¹²									
37 Overnight ⁸	17,572,718	9,467	*	6.66	6.45	7.50	78.2	1.3	
38 One month and under	7,413,630	4,110	17	6.74	6.53	7.51	78.2	7.6	
39 Over one month and under a year ...	4,828,488	907	126	6.81	6.62	7.60	76.7	12.8	
40 Demand ⁹	2,060,771	2,561	*	6.64	6.48	7.51	76.8	3.4	
41 Total short term	31,875,608	3,256	25	6.70	6.50	7.52	77.9	4.7	
42 Fixed rate	27,957,590	4,042	16	6.70	6.50	7.51	77.8	3.9	
43 Floating rate	3,918,017	1,365	101	6.71	6.51	7.56	78.3	10.2	
			Months						
44 Total long term	1,927,756	1,184	47	6.80	6.64	7.75	89.5	14.6	
45 Fixed rate	935,092	1,093	51	6.73	6.60	7.70	86.2	2.3	
46 Floating rate	992,664	1,285	44	6.87	6.67	7.80	92.7	26.2	

For notes see end of table.

4.23 Continued

A. Commercial and Industrial Loans — Continued

Characteristics	Amount of loans (thousands of dollars)	Average size (thousands of dollars)	Weighted average maturity ³	Loan rate (percent)			Loans made under commitment (percent)	Participation loans (percent)	Most common base pricing rate ⁷
				Days	Weighted average effective ⁴	Standard error ⁵				Inter-quartile range^{6}
LARGE BANKS									
1 Overnight ⁸	12,542,083	9,774	*	6.74	.04	6.45-6.88	80.1	1.2	Fed funds
2 One month and under	6,537,372	2,953	18	6.95	.04	6.53-7.21	79.7	4.3	Domestic
3 Fixed rate	5,695,923	4,798	17	6.88	.03	6.47-7.19	78.6	3.5	Domestic
4 Floating rate	841,449	820	21	7.40	.13	6.76-7.78	87.3	9.1	Prime
5 Over one month and under a year ...	6,518,756	831	123	7.49	.09	6.70-8.23	81.6	5.6	Domestic
6 Fixed rate	3,643,926	2,269	82	7.40	.10	6.70-8.23	88.5	5.4	Foreign
7 Floating rate	2,874,830	461	175	7.61	.14	6.65-8.33	73.0	5.8	Prime
8 Demand ⁹	3,110,547	354	*	7.78	.17	6.70-8.77	75.9	5.1	Prime
9 Fixed rate	811,651	3,095	*	6.80	.64	6.37-6.75	59.0	1.5	Fed funds
10 Floating rate	2,298,896	269	*	8.12	.15	7.71-8.84	81.9	6.3	Prime
11 Total short term	28,708,758	1,425	37	7.07	.05	6.51-7.49	79.9	3.3	Fed funds
12 Fixed rate (thousands of dollars) ...	22,451,611	5,233	19	6.89	.06	6.49-7.10	80.6	2.5	Fed funds
13 1-24	8,266	10	92	10.03	.31	8.96-10.48	37.4	.9	Prime
14 25-49	7,285	33	75	9.30	.30	8.78-9.92	36.6	.0	Prime
15 50-99	13,041	64	71	9.14	.35	8.33-9.92	45.4	3.1	Prime
16 100-499	99,787	224	63	8.18	.14	7.59-8.81	71.6	3.9	Domestic
17 500-999	159,883	677	48	7.54	.14	6.79-7.79	79.5	4.7	Fed funds
18 1000 and over	22,163,348	9,394	19	6.87	.06	6.48-7.09	80.7	2.5	Prime
19 Floating rate (thousands of dollars) ...	6,257,146	395	132	7.73	.10	6.72-8.51	77.5	6.2	Prime
20 1-24	61,632	11	129	9.36	.15	8.77-9.96	77.1	.4	Prime
21 25-49	78,033	34	136	9.21	.08	8.57-9.92	73.8	.7	Prime
22 50-99	161,312	67	139	9.02	.07	8.30-9.65	74.5	.7	Prime
23 100-499	774,947	206	140	8.63	.05	7.79-9.11	81.2	1.4	Prime
24 500-999	418,935	653	141	8.33	.11	7.76-8.87	82.6	5.5	Prime
25 1000 and over	4,762,288	4,668	130	7.44	.11	6.57-8.24	76.6	7.4	Prime
26 Total long term	4,471,849	1,011	59	8.09	.17	7.06-8.77	83.3	4.4	Prime
27 Fixed rate (thousands of dollars) ...	1,229,545	2,779	50	7.90	.32	6.99-8.06	78.3	1.0	Domestic
28 1-99	6,918	29	50	10.93	.89	9.17-11.57	23.3	.0	Prime
29 100-499	15,600	217	56	9.46	.24	8.47-10.47	42.4	5.0	Domestic
30 500-999	12,550	702	86	9.12	.72	7.25-12.13	67.3	.0	Domestic
31 1000 and over	1,194,478	10,122	50	7.85	.29	6.99-8.06	79.2	.9	Prime
32 Floating rate (thousands of dollars) ...	3,242,304	815	62	8.17	.21	7.64-9.04	85.2	5.7	Prime
33 1-99	81,289	35	23	8.70	.20	8.03-8.87	86.0	.7	Prime
34 100-499	197,256	211	39	8.52	.05	7.98-9.04	89.7	7.2	Prime
35 500-999	161,682	662	52	8.20	.15	7.71-8.77	94.3	11.6	Prime
36 1000 and over	2,802,077	6,302	65	8.13	.24	7.64-9.04	84.3	5.4	Prime
			Days	Loan rate (percent)		Prime rate ¹¹			
				Effective ⁴	Nominal ¹⁰				
LOANS MADE BELOW PRIME¹²									
37 Overnight ⁸	12,118,445	10,976	*	6.69	6.47	7.50	80.1	1.3	
38 One month and under	5,718,113	6,128	17	6.76	6.55	7.50	79.0	4.3	
39 Over one month and under a year ...	3,718,708	5,801	134	6.77	6.58	7.50	80.9	7.1	
40 Demand ⁹	1,215,213	4,096	*	6.57	6.43	7.50	62.3	1.0	
41 Total short term	22,770,479	7,654	28	6.71	6.51	7.50	79.0	3.0	
42 Fixed rate	20,027,982	8,326	17	6.72	6.51	7.50	79.3	2.6	
43 Floating rate	2,742,497	4,815	129	6.69	6.49	7.50	76.4	5.7	
			Months						
44 Total long term	1,373,605	5,719	49	6.90	6.76	7.50	95.4	4.5	
45 Fixed rate	674,229	8,960	50	7.01	6.91	7.50	94.2	8.9	
46 Floating rate	699,376	4,240	48	6.80	6.61	7.50	96.5		

For notes see end of table.

4.23 TERMS OF LENDING AT COMMERCIAL BANKS SURVEY of Loans Made, November 3-7, 1986—Continued

A. Commercial and Industrial Loans — Continued²

Characteristics	Amount of loans (thousands of dollars)	Average size (thousands of dollars)	Weighted average maturity ³	Loan rate (percent)			Loans made under commitment (percent)	Participation loans (percent)	Most common base pricing rate ⁷
				Days	Weighted average effective ⁴	Standard error ⁵				Interquartile range^{6}
OTHER BANKS									
1 Overnight ⁸	5,499,979	4,783	*	6.62	.02	6.45-6.71	74.3	1.2	Fed funds
2 One month and under	2,600,692	222	20	7.52	.28	6.49-8.05	70.5	16.3	Prime
3 Fixed rate	1,531,398	208	20	7.34	.30	6.49-7.63	69.1	9.0	Other
4 Floating rate	1,069,294	248	19	7.77	.34	6.38-8.84	72.4	26.8	Prime
5 Over one month and under a year ...	4,317,742	55	152	8.69	.14	7.71-9.42	59.5	11.1	Prime
6 Fixed rate	1,674,066	43	128	8.59	.25	6.94-10.35	42.6	18.4	Other
7 Floating rate	2,643,676	68	167	8.75	.11	7.76-9.38	70.2	6.5	Prime
8 Demand ⁹	3,196,069	116	*	8.24	.12	7.70-8.84	85.3	6.4	Prime
9 Fixed rate	748,874	331	*	7.06	.31	6.41-7.11	95.7	7.2	Fed funds
10 Floating rate	2,447,195	97	*	8.59	.03	7.76-9.11	82.1	6.1	Prime
11 Total short term	15,614,483	132	58	7.67	.14	6.56-8.57	71.8	7.5	Prime
12 Fixed rate (thousands of dollars) ...	9,317,075	186	29	7.13	.11	6.50-7.11	69.4	6.0	Fed funds
13 1-24	287,127	8	107	11.28	.23	9.93-12.56	18.3	.0	Other
14 25-49	156,436	32	109	10.26	.38	8.84-11.73	32.8	.1	Prime
15 50-99	184,229	64	115	10.25	.28	8.87-11.58	16.4	.8	Prime
16 100-499	498,169	211	144	9.33	.26	8.27-10.47	47.0	.6	Prime
17 500-999	120,999	676	76	7.49	.12	6.82-7.76	82.8	4.3	Other
18 1000 and over	8,070,115	5,452	16	6.71	.05	6.45-6.85	74.3	6.8	Fed funds
19 Floating rate (thousands of dollars) ...	6,297,408	92	120	8.48	.10	7.76-9.32	75.4	9.7	Prime
20 1-24	345,816	9	161	9.77	.08	8.84-10.47	69.9	4.6	Prime
21 25-49	377,056	34	164	9.61	.15	8.84-9.95	72.6	4.8	Prime
22 50-99	604,075	65	161	9.35	.14	8.57-9.92	69.9	1.9	Prime
23 100-499	1,689,824	192	144	8.80	.08	8.03-9.38	73.8	5.3	Prime
24 500-999	759,286	632	181	8.51	.08	7.76-9.11	79.9	6.6	Prime
25 1000 and over	2,521,351	3,110	72	7.70	.18	6.58-8.33	77.7	16.8	Prime
			Months						
26 Total long term	2,163,968	105	43	8.54	.28	7.71-9.38	62.5	15.0	Prime
27 Fixed rate (thousands of dollars) ...	570,122	59	53	8.48	.58	6.72-10.52	44.6	4.0	Other
28 1-99	137,465	15	45	11.37	.24	9.50-12.47	19.4	.0	Other
29 100-499	116,832	192	88	9.49	.29	8.30-10.75	22.6	19.3	Other
30 500-999	45,046	694	53	10.14	.56	9.79-11.02	8.7	.0	Prime
31 1000 and over	270,779	4,319	43	6.29	1.04	4.75-8.43	72.8	.0	Other
32 Floating rate (thousands of dollars) ...	1,593,846	144	40	8.56	.23	7.76-9.31	68.9	19.0	Prime
33 1-99	192,586	23	43	9.71	.15	8.84-10.47	44.5	1.3	Prime
34 100-499	366,150	185	50	8.94	.18	8.30-9.42	52.9	5.8	Prime
35 500-999	289,247	647	45	8.66	.10	7.79-9.38	66.2	10.8	Prime
36 1000 and over	745,862	3,766	32	8.04	.37	7.45-8.77	84.1	33.3	Prime
			Days	Loan rate (percent)		Prime rate ¹¹			
				Effective ⁴	Nominal ¹⁰				
LOANS MADE BELOW PRIME¹²									
37 Overnight ⁸	5,454,273	7,251	*	6.61	6.40	7.50	74.1	1.4	
38 One month and under	1,695,517	1,947	17	6.69	6.48	7.56	75.4	18.7	
39 Over one month and under a year ...	1,109,780	237	101	6.97	6.77	7.93	62.8	32.1	
40 Demand ⁹	845,559	1,665	*	6.74	6.56	7.53	97.7	6.9	
41 Total short term	9,105,129	1,336	18	6.68	6.47	7.56	75.2	8.9	
42 Fixed rate	7,929,609	1,757	16	6.67	6.46	7.54	74.1	7.1	
43 Floating rate	1,175,520	511	37	6.75	6.54	7.71	82.6	20.6	
			Months						
44 Total long term	554,151	399	43	6.54	6.34	8.37	75.0	39.6	
45 Fixed rate	260,864	334	54	5.99	5.80	8.23	65.5	8.3	
46 Floating rate	293,287	483	33	7.03	6.81	8.50	83.5	67.5	

For notes see end of table.

4.23 Continued

B. Construction and Land Development Loans

Characteristics	Amount of loans (thousands of dollars)	Average size (thousands of dollars)	Weighted average maturity (months) ³	Loan rate (percent) ¹³			Loans made under commitment (percent)	Participation loans (percent)
				Weighted average effective ⁴	Standard error ⁵	Inter-quartile range ⁶		
ALL BANKS								
1 Total	1,824,092	112	9	8.84	.26	7.90-9.38	78.6	17.2
2 Fixed rate (thousands of dollars)	866,332	115	5	8.79	.44	7.90-9.11	83.3	24.9
3 1-24	58,913	11	7	12.29	.48	11.57-12.40	71.1	.5
4 25-49	37,502	37	13	11.91	.58	11.03-12.40	71.5	.0
5 50-99	53,150	71	19	11.61	.37	10.43-13.49	16.1	.0
6 100-499	33,614	184	11	10.44	.50	9.65-11.58	83.5	4.8
7 500 and over	683,153	6,270	4	8.02	.22	7.86-8.17	90.2	31.3
8 Floating rate (thousands of dollars)	957,760	109	14	8.87	.16	8.30-9.38	74.3	10.3
9 1-24	49,853	9	10	9.78	.16	8.87-10.20	83.8	2.1
10 25-49	32,736	32	8	9.53	.28	8.84-9.78	74.9	2.2
11 50-99	49,785	70	9	9.22	.18	8.84-9.92	74.4	2.7
12 100-499	242,978	183	12	8.85	.17	8.57-9.65	80.9	7.5
13 500 and over	582,408	1,959	15	8.74	.14	8.03-9.38	70.7	13.2
<i>By type of construction</i>								
14 Single family	408,526	37	13	9.93	.32	8.84-11.03	76.2	2.2
15 Multifamily	231,210	356	8	8.26	.22	7.72-8.57	64.6	2.2
16 Nonresidential	1,184,355	262	9	8.57	.19	7.90-9.06	82.1	25.3
LARGE BANKS¹⁴								
1 Total	1,052,717	838	7	8.25	.17	7.85-8.57	86.1	22.8
2 Fixed rate (thousands of dollars)	646,615	2,297	3	7.99	.47	7.86-8.05	91.1	33.3
3 1-24	1,470	10	7	10.49	.55	9.92-11.02	72.4	14.2
4 25-49	*	*	*	*	*	*	*	*
5 50-99	*	*	*	*	*	*	*	*
6 100-499	*	*	*	*	*	*	*	*
7 500 and over	638,358	7,167	3	7.98	.02	7.86-8.05	91.4	33.5
8 Floating rate (thousands of dollars)	406,102	417	12	8.67	.17	7.76-9.11	78.1	6.0
9 1-24	3,612	10	13	9.08	.21	8.57-9.38	93.4	5.5
10 25-49	4,086	34	16	9.06	.12	8.30-9.84	81.8	.0
11 50-99	6,562	71	17	8.93	.35	8.30-9.38	94.6	4.4
12 100-499	57,411	209	13	8.91	.14	8.57-9.38	88.6	11.3
13 500 and over	334,430	2,350	12	8.61	.20	7.76-9.06	75.8	5.2
<i>By type of construction</i>								
14 Single family	52,643	123	13	9.08	.19	8.84-9.38	78.9	8.5
15 Multifamily	206,224	940	7	8.15	.20	7.72-8.24	63.6	1.0
16 Nonresidential	793,850	1,305	6	8.23	.13	7.90-8.43	92.4	29.4
OTHER BANKS¹⁴								
1 Total	771,375	51	14	9.63	.38	8.84-9.96	68.4	9.6
2 Fixed rate (thousands of dollars)	219,717	30	11	11.15	.53	9.84-12.13	60.5	.0
3 1-24	57,443	11	7	12.34	.48	11.58-12.57	71.1	.1
4 25-49	36,753	37	13	11.95	.78	11.03-12.40	71.4	.0
5 50-99	52,495	71	19	11.62	.52	10.47-13.49	15.8	.0
6 100-499	28,231	174	10	10.83	.79	10.47-11.58	87.0	.0
7 500 and over	*	*	*	*	*	*	*	*
8 Floating rate (thousands of dollars)	551,658	70	15	9.03	.25	8.84-9.42	71.5	13.4
9 1-24	46,240	9	10	9.84	.13	9.11-10.25	83.1	1.9
10 25-49	28,649	32	7	9.59	.44	8.84-9.77	73.9	2.5
11 50-99	43,224	70	8	9.27	.09	8.84-9.92	71.3	2.5
12 100-499	185,567	176	12	8.83	.32	8.69-9.92	78.6	6.3
13 500 and over	247,978	1,599	21	8.92	.21	8.84-9.38	63.9	24.0
<i>By type of construction</i>								
14 Single family	355,883	33	13	10.06	.58	8.84-11.58	75.8	1.2
15 Multifamily	24,986	58	9	9.14	.29	8.30-9.84	73.1	11.6
16 Nonresidential	390,505	100	16	9.27	.26	8.84-9.42	61.3	17.1

For notes see end of table.

4.23 TERMS OF LENDING AT COMMERCIAL BANKS SURVEY of Loans Made, November 3-7, 1986¹—ContinuedC. Loans to Farmers¹⁴

Characteristics	Size class of loans (thousands)						
	All sizes	\$1-9	\$10-24	\$25-49	\$50-99	\$100-249	\$250 and over
ALL BANKS							
1 Amount of loans (thousands of dollars).....	989,660	97,735	135,549	118,401	181,806	187,495	268,674
2 Number of loans	44,034	27,209	8,952	3,460	2,732	1,285	397
3 Weighted average maturity (months) ³	8.3	5.5	7.4	7.9	12.1	5.5	9.4
4 Weighted average interest rate (percent) ⁴	10.87	11.87	11.35	11.34	10.98	10.90	9.98
5 Standard error ⁵.....	.49	.29	.41	.58	.66	.26	.39
6 Interquartile range ⁶	9.65-12.01	11.07-12.68	10.52-12.10	10.59-12.35	10.20-12.10	9.31-12.28	8.30-11.35
<i>By purpose of loan</i>							
7 Feeder livestock.....	10.77	11.78	11.14	11.70	10.97	11.08	9.48
8 Other livestock.....	10.65	11.81	11.64	11.40	10.20	9.76	*
9 Other current operating expenses.....	11.10	11.77	11.40	11.11	11.28	10.92	10.71
10 Farm machinery and equipment.....	11.93	12.80	11.83	*	*	*	*
11 Farm real estate.....	9.86	10.72	10.98	*	*	*	*
12 Other.....	10.20	12.11	10.75	10.97	10.87	10.77	*
<i>Percentage of amount of loans</i>							
13 With floating rates.....	54.5	43.4	39.4	43.4	41.2	57.1	78.3
14 Made under commitment.....	51.6	32.7	29.3	32.0	38.4	55.3	84.7
<i>By purpose of loan</i>							
15 Feeder livestock.....	31.4	15.2	16.9	37.3	41.4	39.9	29.4
16 Other livestock.....	6.8	8.2	9.0	9.8	9.7	4.8	*
17 Other current operating expenses.....	46.5	59.5	47.0	42.9	36.7	41.7	53.0
18 Farm machinery and equipment.....	2.7	7.0	13.1	*	*	*	*
19 Farm real estate.....	1.1	.7	3.1	*	*	*	*
20 Other.....	11.4	9.4	11.0	8.6	11.3	13.0	*
LARGE BANKS¹⁴							
1 Amount of loans (thousands of dollars).....	248,210	7,495	13,919	16,951	25,512	57,607	126,726
2 Number of loans	4,206	1,848	907	500	392	394	164
3 Weighted average maturity (months) ³	6.6	6.7	6.7	5.8	5.8	6.5	7.0
4 Weighted average interest rate (percent) ⁴	8.88	9.90	9.67	9.34	9.19	8.96	8.58
5 Standard error ⁵.....	.45	.25	.37	.56	.39	.14	.34
6 Interquartile range ⁶	8.12-9.58	9.00-10.38	8.84-10.20	8.78-9.93	8.77-9.65	8.30-9.58	7.90-9.31
<i>By purpose of loan</i>							
7 Feeder livestock.....	8.82	9.30	9.46	9.45	9.14	9.18	8.57
8 Other livestock.....	9.11	9.57	10.09	8.96	8.99	9.12	*
9 Other current operating expenses.....	8.94	10.03	9.64	9.43	9.50	8.77	8.53
10 Farm machinery and equipment.....	10.09	10.87	10.14	*	*	*	*
11 Farm real estate.....	9.15	10.60	*	*	*	*	*
12 Other.....	8.69	9.68	9.66	9.07	9.13	8.90	*
<i>Percentage of amount of loans</i>							
13 With floating rates.....	83.1	84.2	83.2	92.7	98.6	96.8	72.3
14 Made under commitment.....	80.9	71.4	69.6	80.4	90.2	92.0	75.9
<i>By purpose of loan</i>							
15 Feeder livestock.....	31.0	18.7	11.5	19.2	22.7	30.4	37.4
16 Other livestock.....	9.0	3.6	5.0	9.7	16.7	11.5	*
17 Other current operating expenses.....	32.7	53.5	56.2	47.8	22.7	40.5	25.4
18 Farm machinery and equipment.....	1.2	4.5	4.8	*	*	*	*
19 Farm real estate.....	2.9	5.6	*	*	*	*	*
20 Other.....	23.1	14.0	20.6	17.2	31.6	15.5	*
OTHER BANKS¹⁴							
1 Amount of loans (thousands of dollars).....	741,451	90,240	121,630	101,450	156,294	129,889	*
2 Number of loans	39,828	25,361	8,045	2,960	2,340	891	*
3 Weighted average maturity (months) ³	8.6	5.4	7.4	8.2	12.8	5.1	*
4 Weighted average interest rate (percent) ⁴	11.54	12.04	11.54	11.67	11.27	11.75	*
5 Standard error ⁵.....	.18	.13	.15	.11	.53	.21	*
6 Interquartile range ⁶	11.04-12.22	11.31-12.73	11.04-12.23	11.05-12.44	10.52-12.13	11.78-12.36	*
<i>By purpose of loan</i>							
7 Feeder livestock.....	11.41	12.03	11.26	11.88	11.12	*	*
8 Other livestock.....	11.42	11.88	11.73	*	*	*	*
9 Other current operating expenses.....	11.56	11.90	11.65	11.43	11.45	*	*
10 Farm machinery and equipment.....	12.16	12.90	11.90	*	*	*	*
11 Farm real estate.....	*	*	*	*	*	*	*
12 Other.....	11.77	12.42	11.00	11.74	*	*	*

For notes see end of table.

4.23 Continued

C. Loans to Farmers¹⁴—Continued

Characteristics	Size class of loans (thousands)						
	All sizes	\$1-9	\$10-24	\$25-49	\$50-99	\$100-249	\$250 and over
<i>Percentage of amount of loans</i>							
13 With floating rates	45.0	40.0	34.4	35.2	31.8	39.4	*
14 Made under commitment	41.8	29.5	24.7	24.0	29.9	39.0	*
<i>By purpose of loan</i>							
15 Feeder livestock	31.6	14.9	17.5	40.3	44.5	*	*
16 Other livestock	6.1	8.5	9.4	*	*	*	*
17 Other current operating expenses	51.1	60.0	46.0	42.1	39.0	*	*
18 Farm machinery and equipment	3.3	7.2	14.0	*	*	*	*
19 Farm real estate	*	*	*	*	*	*	*
20 Other	7.5	9.0	9.9	7.1	*	*	*

*Fewer than 10 sample loans.

1. The survey of terms of bank lending to business collects data on gross loan extensions made during the first full business week in the mid-month of each quarter by a sample of 340 commercial banks of all sizes. A subsample of 250 banks also report loans to farmers. The sample data are blown up to estimate the lending terms at all insured commercial banks during that week. The estimated terms of bank lending are not intended for use in collecting the terms of loans extended over the entire quarter or residing in the portfolios of those banks. Construction and land development loans include both unsecured loans and loans secured by real estate. Thus, some of the construction and land development loans would be reported on the statement of condition as real estate loans and the remainder as business loans. Mortgage loans, purchased loans, foreign loans, and loans of less than \$1,000 are excluded from the survey.

As of Dec. 31, 1985, assets of most of the large banks were at least \$5.5 billion. For all insured banks total assets averaged \$165 million.

2. Beginning with the August 1986 survey respondent banks provide information on the type of base rate used to price each commercial and industrial loan made during the survey week. This reporting change is reflected in the new column on the most common base pricing rate in table A and footnote 13 from table B.

3. Average maturities are weighted by loan size and exclude demand loans.

4. Effective (compounded) annual interest rates are calculated from the stated rate and other terms of the loan and weighted by loan size.

5. The chances are about two out of three that the average rate shown would differ by less than this amount from the average rate that would be found by a complete survey of lending at all banks.

6. The interquartile range shows the interest rate range that encompasses the middle 50 percent of the total dollar amount of loans made.

7. The most common base rate is that rate used to price the largest dollar volume of loans. Base pricing rates include the prime rate (sometimes referred to as a bank's "basic" or "reference" rate); the federal funds rate; domestic money market rates other than the federal funds rate; foreign money market rates; and other base rates not included in the foregoing classifications.

8. Overnight loans are loans that mature on the following business day.

9. Demand loans have no stated date of maturity.

10. Nominal (not compounded) annual interest rates are calculated from survey data on the stated rate and other terms of the loan and weighted by loan size.

11. The prime rate reported by each bank is weighted by the volume of loans extended and then averaged.

12. The proportion of loans made at rates below prime may vary substantially from the proportion of such loans outstanding in banks' portfolios.

13. 73.4 percent of construction and land development loans were priced relative to the prime rate.

14. Among banks reporting loans to farmers (Table 5), most "large banks" (survey strata 1 to 3) had over \$600 million in total assets, and most "other banks" (survey strata 4 to 6) had total assets below \$600 million.

The survey of terms of bank lending to farmers now includes loans secured by farm real estate. In addition, the categories describing the purpose of farm loans have now been expanded to include "purchase or improve farm real estate." In previous surveys, the purpose of such loans was reported as "other".

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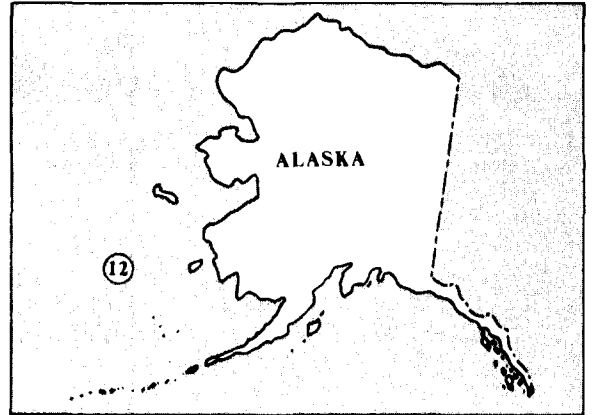
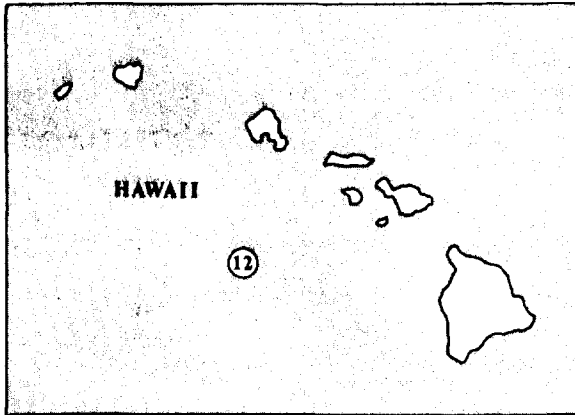
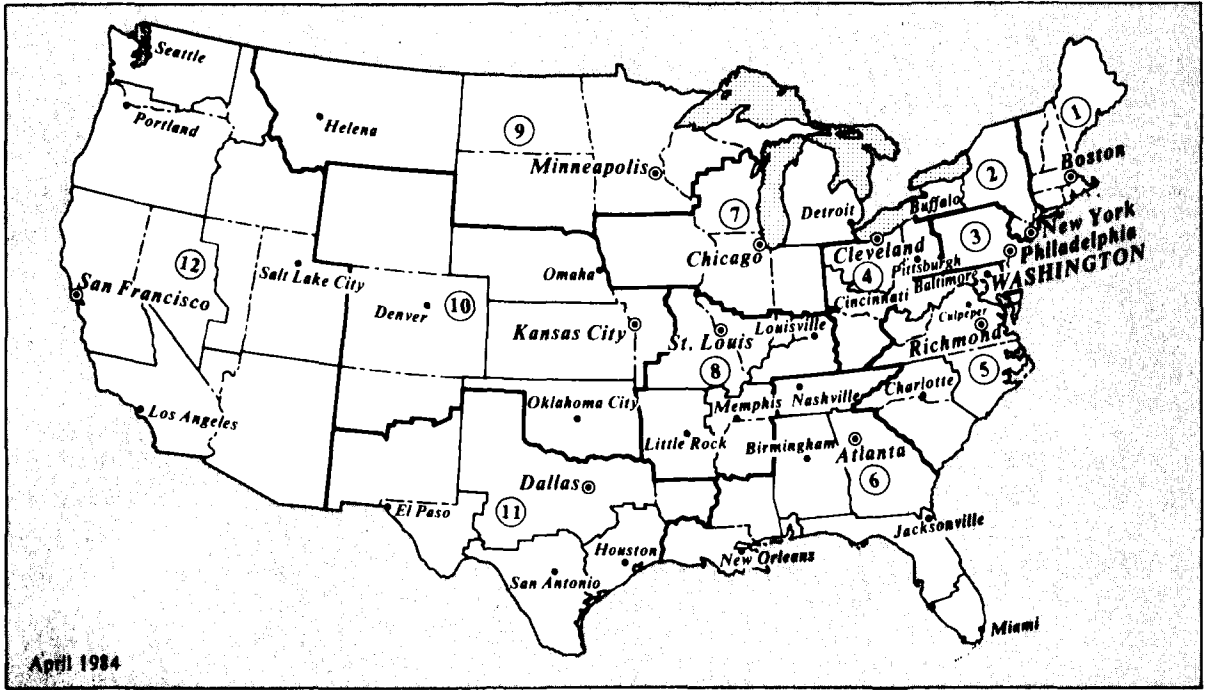
Federal Reserve Banks, Branches, and Offices

FEDERAL RESERVE BANK, branch, or facility	Zip	Chairman Deputy Chairman	President First Vice President	Vice President in charge of branch
BOSTON*	02106	Joseph A. Baute George N. Hatsopoulos	Frank E. Morris Robert W. Eisenmenger	
NEW YORK*	10045	John R. Opel Virginia A. Dwyer	E. Gerald Corrigan Thomas M. Timlen	John T. Keane
Buffalo	14240	Mary Ann Lambertsen		
PHILADELPHIA	19105	Nevius M. Curtis George E. Bartol III	Edward G. Boehne Richard L. Smoot	
CLEVELAND*	44101	(to be announced) E. Mandell de Windt	Karen N. Horn William H. Hendricks	
Cincinnati	45201	Owen B. Butler		Charles A. Cerino
Pittsburgh	15230	James E. Haas		Harold J. Swart
RICHMOND*	23219	Leroy T. Canoles, Jr. Robert A. Georgine	Robert P. Black Jimmie R. Monhollon	Robert D. McTeer, Jr. Albert D. Tinkelenberg John G. Stoides
Baltimore	21203	Gloria L. Johnson		
Charlotte	28230	Wallace J. Jorgenson		
<i>Culpeper Communications and Records Center 22701</i>				
ATLANTA	30303	Bradley Currey, Jr. Larry L. Prince	Robert P. Forrestal Jack Guynn	Delmar Harrison Fred R. Herr James D. Hawkins Patrick K. Barron Jeffrey J. Wells Henry H. Bourgaux
Birmingham	35283	Margaret E. M. Tolbert		
Jacksonville	32231	Andrew A. Robinson		
Miami	33152	Robert D. Apelgren		
Nashville	37203	C. Warren Neel		
New Orleans	70161	Caroline K. Theus		
CHICAGO*	60690	Robert J. Day Marcus Alexis	Silas Keehn Daniel M. Doyle	Roby L. Sloan
Detroit	48231	Robert E. Brewer		
ST. LOUIS	63166	W.L. Hadley Griffin Robert L. Virgil, Jr.	Thomas C. Melzer Joseph P. Garbarini	John F. Breen James E. Conrad Paul I. Black, Jr.
Little Rock	72203	(to be announced)		
Louisville	40232	(to be announced)		
Memphis	38101	(to be announced)		
MINNEAPOLIS	55480	John B. Davis, Jr. Michael W. Wright	Gary H. Stern Thomas E. Gainor	Robert F. McNellis
Helena	59601	Warren H. Ross		
KANSAS CITY	64198	Irvine O. Hockaday, Jr. Robert G. Lueder	Roger Guffey Henry R. Czerwinski	Wayne W. Martin William G. Evans Robert D. Hamilton
Denver	80217	James E. Nielson		
Oklahoma City	73125	Patience S. Latting		
Omaha	68102	Kenneth L. Morrison		
DALLAS	75222	Bobby R. Inman Hugh G. Robinson	Robert H. Boykin William H. Wallace	James L. Stull Joel L. Koonce, Jr. J. Z. Rowe Thomas H. Robertson
El Paso	79999	(to be announced)		
Houston	77252	(to be announced)		
San Antonio	78295	(to be announced)		
SAN FRANCISCO	94120	Fred W. Andrew Robert F. Erburu	Robert T. Parry Carl E. Powell	Thomas C. Warren (Acting) Angelo S. Carella E. Ronald Liggett Gerald R. Kelly
Los Angeles	90051	Richard C. Seaver		
Portland	97208	Paul E. Bragdon		
Salt Lake City	84125	Don M. Wheeler		
Seattle	98124	John W. Ellis		

*Additional offices of these Banks are located at Lewiston, Maine 04240; Windsor Locks, Connecticut 06096; Cranford, New Jersey 07016; Jericho, New York 11753; Utica at Oriskany, New York 13424; Columbus, Ohio 43216; Columbia, South Carolina 29210; Charleston, West Virginia 25311; Des Moines, Iowa 50306; Indianapolis, Indiana 46204; and Milwaukee, Wisconsin 53202.

The Federal Reserve System

Boundaries of Federal Reserve Districts and Their Branch Territories



LEGEND

— Boundaries of Federal Reserve Districts

- - - Boundaries of Federal Reserve Branch Territories

★ Board of Governors of the Federal Reserve System

⊙ Federal Reserve Bank Cities

• Federal Reserve Branch Cities

· Federal Reserve Bank Facility